

KOMMISSIONEN FOR DE EUROPÆISKE FÆLLESSKABER

Bruxelles, den 7.12.2004 KOM(2004) 781 endelig

2004/0272 (COD)

Forslag til

## EUROPA-PARLAMENTETS OG RÅDETS AFGØRELSE

om ændring af Rådets beslutning 2000/819/EF om et flerårigt program til fremme af initiativ og iværksætterånd, navnlig for små og mellemstore virksomheder (SMV) (2001-2005)

(forelagt af Kommissionen)

DA

## **BEGRUNDELSE**

- 1. Det flerårige program til fremme af initiativ og iværksætterånd, navnlig for små og mellemstore virksomheder (SMV), blev vedtaget den 20. december 2000. Det løber fra den 1. januar 2001 til den 31. december 2005 og råder over et budget på 450 mio. EUR.
- 2. Programmet har følgende mål:
  - at styrke virksomhedernes vækst og konkurrenceevne i en internationaliseret og videnbaseret økonomi
  - at fremme iværksætterånden
  - at forenkle og forbedre de lovgivningsmæssige og administrative rammer for virksomhederne, navnlig for at fremme forskning, innovation og oprettelse af virksomheder
  - at forbedre det finansielle klima for virksomhederne og navnlig for SMV
  - at lette virksomhedernes adgang til støttetjenester, programmer og fællesskabsnetværk og at forbedre samordningen af dem og
  - at fremme gennemførelsen af det europæiske charter om små virksomheder på EU-plan.
- 3. Programmet iværksættes ved hjælp af tre former for gennemførelsesinstrumenter:
  - udveksling af erfaringer og kortlægning af god praksis medlemsstaterne imellem
  - nettet af Euro Info Centre, der tilbyder tjenester og rådgivning i Europa-spørgsmål til virksomheder overalt i Europa
  - en række finansielle fællesskabsinstrumenter for SMV via Den Europæiske Investeringsfond (EIF).
- 4. Uafhængige eksperter har foretaget en ekstern evaluering af programmet. Eksperterne fandt, at programmet har opfyldt de overordnede mål, og at gennemførelsen har været effektiv:
  - Fællesskabets finansielle instrumenter for SMV blev anset for at have bidraget til at lette små og mellemstore virksomheders adgang til kapital. De afbøder de anerkendte markedssvigt eller -fejl, som der fortsat vil være trods markedsintegrationen inden for finansielle tjenesteydelser. Evalueringen viste dog, at en alt for stor grad af målretning af Fællesskabets finansielle instrumenter for SMV mod bestemte erhvervssektorer eller bestemte politikmål kan begrænse muligheden for at opnå markedets accept af dem. Desuden bør Fællesskabets finansielle instrumenter gøres mere synlige. EIF's rolle ved forvaltningen af Fællesskabets finansielle instrumenter for SMV på et efterspørgselsbaseret grundlag blev anset for at være en god praksis.
  - Evalueringen bekræftede, at nettet af Euro Info Centre spiller en positiv rolle ved leveringen af erhvervsstøttetjenester til SMV. Det blev dog foreslået, at den tværgående rolle, som nettet af Euro Info Centre spiller ved gennemførelsen af

programmet, bør styrkes, f.eks. ved at udbrede kendskabet til programmets aktiviteter og resultater.

- Det blev foreslået, at udvekslingen af erfaringer og kortlægningen af god praksis medlemsstaterne imellem for at forbedre klimaet for iværksætterånden og initiativ gøres mere målrettet. Desuden ville medlemsstaternes opfølgning blive mere effektiv, hvis den blev overvåget.
- 5. Gennemførelsen af programmet er blevet evalueret med jævne mellemrum. En af disse evalueringer omhandlede JEV-programmet (Joint European Venture), som var en del af Rådets vækst- og beskæftigelsesinitiativ fra 1998, og som ved udgangen af 2000 blev en del af det flerårige program, dog uden at der blev afsat yderligere bevillinger. Evalueringsrapporten fra 2003 om vækst- og beskæftigelsesinitiativet viste, at JEV-programmet havde en lav omkostningseffektivitet og var lidet efterspurgt på markedet. Kommissionen foreslog derfor en ændring af det flerårige program, så JEV-programmet kunne udfases. Ændringen af programmet blev vedtaget ved Europa-Parlamentets og Rådets beslutning af 21. juli 2004<sup>1</sup>.
- 6. Fra marts til maj 2004 afholdt Kommissionen en offentlig høring om udformningen af et nyt program til fremme af iværksætterånd og virksomhedernes konkurrenceevne som en efterfølger til det flerårige program. Høringen viste, at der var stor opbakning til et bredere grundlag for analyse, udvikling og samordning af politikken og til konkrete tiltag, der kan hjælpe virksomhederne med at blive konkurrencedygtige og innovative.
- 7. Det foreslåede opfølgningsprogram skulle have løbet fra 2006 under de nuværende finansielle overslag og indtil 2010, fristen for at nå de ambitiøse mål, der er fastsat i Lissabon-dagsordenen. Udfordringen ved det nye program ville derfor blive at bidrage til konkurrenceevnen på en mere omfattende måde, end det er sket som led i det flerårige program. Efter evalueringen og den offentlige høring besluttede Kommissionen, at et rammeprogram bedst ville kunne sætte skub i innovation og konkurrenceevnen. Kommissionen foreslog derfor i en meddelelse af 14. juli 2004<sup>2</sup>, at der udarbejdes et sådant rammeprogram som led i de nye finansielle overslag (2007-2013). Rammeprogrammet skal levere midler og værktøjer til at gennemføre politikken på forskellige områder med betydning for europæisk konkurrenceevne, bl.a.:
  - forbedring af erhvervsmiljøet (adgang til investeringskapital, sikre elektroniske net, effektiv ydelse af erhvervsservice overalt i EU og moderniserede tjenesteydelser ved brug af informations- og kommunikationsteknologi)
  - sikring af, at innovationen fremmer konkurrenceevnen og gennemføres via en konkret anvendelse på erhvervslivets niveau (synergier med de teknologiske platforme inden for rammeprogrammet for forskning, miljøteknologi, vedvarende energi og samarbejde med Agenturet for Intelligent Energi)

<sup>&</sup>lt;sup>1</sup> EUT L 268 af 16.8.2004, s. 3.

<sup>&</sup>lt;sup>2</sup> KOM(2004) 487 endelig.

- opbakning af den europæiske politik for virksomheders konkurrenceevne, innovation, iværksætterånd og små og mellemstore virksomheder med policyekspertise og fremme af EU's indsats.
- 8. Det er ikke muligt for Kommissionen at forelægge et forslag til et sådant rammeprogram for innovation og konkurrenceevne i 2004, så det kan løbe fra den 1. januar 2006. Desuden bør rammeprogrammet for innovation og konkurrenceevne være i tråd med det 7. rammeprogram for forskning. Begge nye rammeprogrammer bør derfor løbe fra den 1. januar 2007.
- 9. Det er dog vigtigt at sikre kontinuiteten i Fællesskabets støtte til forbedring af erhvervsklimaet og til virksomhedernes og navnlig de små og mellemstore virksomheders vækst og konkurrenceevne. Det bør derfor undgås, at der opstår perioder uden de instrumenter, der anvendes som led i det flerårige program. På baggrund heraf foreslår Kommissionen, at det nuværende program, som ændret i 2004, bør forlænges indtil den 31. december 2006. Dette vil gøre det muligt for Kommissionen at forelægge et forslag til et fællesskabsrammeprogram for innovation og konkurrenceevne hurtigst muligt.
- 10. Europa-Kommissionen foreslår derfor:
  - at det flerårige program forlænges indtil den 31. december 2006
  - at det finansielle referencebeløb hæves med 81,5 mio. EUR.

2004/0272 (COD)

## Forslag til

# EUROPA-PARLAMENTETS OG RÅDETS AFGØRELSE

## om ændring af Rådets beslutning 2000/819/EF om et flerårigt program til fremme af initiativ og iværksætterånd, navnlig for små og mellemstore virksomheder (SMV) (2001-2005)

# (EØS-relevant tekst)

# EUROPA-PARLAMENTET OG RÅDET FOR DEN EUROPÆISKE UNION HAR -

under henvisning til traktaten om oprettelse af Det Europæiske Fællesskab, særlig artikel 157, stk. 3,

under henvisning til forslag fra Kommissionen<sup>3</sup>,

under henvisning til udtalelse fra Det Europæiske Økonomiske og Sociale Udvalg<sup>4</sup>,

under henvisning til udtalelse fra Regionsudvalget<sup>5</sup>,

efter proceduren i traktatens artikel 251<sup>6</sup>, og

ud fra følgende betragtninger:

- (1) Det er vigtigt at sikre kontinuiteten i Fællesskabets støtte til fremme af initiativ og iværksætterånd og navnlig til små og mellemstore virksomheder (SMV).
- (2) Derfor bør gyldighedsperioden for Rådets beslutning 2000/819/EF<sup>7</sup> forlænges med endnu et år indtil den 31. december 2006, ligesom det finansielle referencebeløb bør hæves med 81,5 mio. EUR.
- (3) Beslutning 2000/819/EF bør ændres i overensstemmelse hermed -

TRUFFET FØLGENDE AFGØRELSE:

<sup>&</sup>lt;sup>3</sup> EUT C [...] af [...], s. [...]. <sup>4</sup> EUT C [...] af [...], s. [...].

<sup>&</sup>lt;sup>4</sup> EUT C [...] af [...], s. [...]. <sup>5</sup> FUT C [...] af [...] s. [...].

<sup>&</sup>lt;sup>5</sup> EUT C [...] af [...], s. [...].

<sup>&</sup>lt;sup>6</sup> EUT C [...] af [...], s. [...]. 7 EFT L 222 C 12 2000

<sup>&</sup>lt;sup>7</sup> EFT L 333 af 29.12.2000, s. 84. Senest ændret ved Europa-Parlamentets og Rådets beslutning nr. 593/2004/EF (EUT L 268 af 16.8 2004, s. 3).

## Artikel 1

## Beslutning 2000/819/EF ændres som følger:

- (1) I artikel 7, stk. 1, ændres det finansielle referencegrundlag på 450 mio. EUR til 531,5 mio. EUR.
- (2) I artikel 8 ændres datoen den 31. december 2005 til den 31. december 2006.

## Artikel 2

Denne afgørelse træder i kraft på dagen for offentliggørelsen i Den Europæiske Unions Tidende.

Udfærdiget i Bruxelles, den [...].

På Europa-Parlamentets vegne Formand På Rådets vegne Formand

# **LEGISLATIVE FINANCIAL STATEMENT**

## **Policy area: Enterprise**

## Activity: Encouraging entrepreneurship

TITLE OF ACTION: MULTIANNUAL PROGRAMME FOR ENTERPRISE AND ENTREPRENEURSHIP, AND IN PARTICULAR FOR SMALL AND MEDIUM-SIZED ENTERPRIS ES (SMES) (2001-2005)

## **1. BUDGET LINES + HEADINGS**

The following <u>existing</u> budget lines:

010405: Improvement of the financial environment for SMEs;

02020301: Multiannual Programme for Enterprise and Entrepreneurship, and in particular for SMEs;

02010404: Administrative support;

## 2. OVERALL FIGURES

## 2.1 Total allocation for action (Part B):

€81.5 million for commitment

This amount represents the budgetary impact of the proposal to prolong the existing programme, which is due to end on 31 December 2005, for the additional year to 31 December 2006.

**2.2 Period of application:** 1<sup>st</sup> January 2006 - 31<sup>st</sup> December 2006

Payment appropriations may extend beyond the end of the legal base until 31 December 2008.

## 2.3 Overall multiannual estimate of expenditure:

a) Schedule of commitment appropriations/payment appropriations (financial intervention) (*see point 6.1.1*)

€million (to three decimal places)

	2006	2007	2008	Total
Commitment appropriations	74.700			74.700
Payment appropriations	29.880	22.410	22.410	74.700

## b) Technical and administrative assistance and support expenditure (see point 6.1.2)

	2006	2007	2008	Total
Commitment appropriations	6.800			6.800
Payment appropriations	6.800			6.800

Sub-total a+b				
Commitment appropriations	81.500	0	0	81.500
Payment appropriations	36.680	22.410	22.410	81.500

c) Overall financial impact of human resources and other administrative expenditure (*see points 7.2 and 7.3*)

Commitments/ payments 8.914 0 0 8.9		8.914	0	0	8.914
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TOTAL a+b+c				
Commitment appropriations	90.414	0	0	90.414
Payment appropriations	45.594	22.410	22.410	90.414

## 2.4 Compatibility with financial programming and financial perspective

- [X] Proposal is compatible with existing financial programming.
- [..] Proposal will entail reprogramming of the relevant headings in the financial perspective.
- [..] Proposal may require application of the provisions of the Interinstitutional Agreement.

# 2.5 Financial impact on revenue

- [X] Proposal has no financial implications (involves technical aspects regarding implementation of a measure).
- [..] Proposal has financial impact.

# **3. BUDGET CHARACTERISTICS**

Type of exp	enditure	New	EFTA contributions	Contributions from applicant countries	Heading in financial perspective	Budgetary lines
Non-comp.	Diff.	(NO)	YES	YES	N° 3	01 04 05
Non-comp	Diff	(NO)	YESYES	YES	N°3	02 02 03 01 02
Non-comp	Non- Diff	(NO)		YES	N°3	01 04 04

# 4. LEGAL BASIS

Article 157 (3) of the Treaty establishing the European Community.

# 5. DESCRIPTION AND GROUNDS

## 5.1 Need for Community intervention

The objective of the prolongation is to ensure the continuation of the multiannual programme (MAP) for enterprise and entrepreneurship, and in particular for small and medium-sized enterprises during the year 2006. The present programme will expire on the 31 December 2005. The prolongation is deemed necessary to ensure continuity of the Community action in the transition period towards a Community framework programme on innovation and competitiveness (as proposed in the Communication on the Financial Perspectives 2007-2013 of 14<sup>th</sup> July 2004, COM(2004)487 final). Moreover, the prolongation will allow the MAP to coincide with the financial perspectives, which have been established until 2006.

The present proposal for prolongation does not include any modification to Council Decision 2000/819/EC of 20 December 2000 as amended by Decision 593/2004/EC of  $21/07/2004^8$  of the European Parliament and the Council, except for the duration of the programme. As a consequence an additional year of budget allocation will be established.

## 5.1.1 Objectives pursued

The objectives and instruments of the Multiannual Programme (MAP) for Enterprise and Entrepreneurship are set out in the <u>Explanatory Memorandum</u>.

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OJ L268 of 16/08/2004, pp. 3-5.

# Problems addressed by the programme

The needs addressed by the MAP derive from the problems enterprises face in all Member States and participating countries due to:

# Entrepreneurship gap and low rates of growth

The European Union does not adequately exploit its entrepreneurial potential. It fails to encourage enough people to become entrepreneurs. 45% of Europeans state that they prefer self-employment (although this varies between 26 and 71% across the EU) compared to 67% in the USA, and whereas 22% of European citizens have considered starting a business, this level is 34% in the USA<sup>9</sup>. Europe generates few start-ups relative to the USA, and after start-up enterprises demonstrate lower expansion rates. Whereas 30% of Europe's SMEs declare growth as their main ambition, too few actually experience substantial growth. All of Europe's largest firms at the end of the last decade were already large in 1960. To release entrepreneurial potential, the EU must take serious steps to make Europe more attractive for business activity by tackling actively the barriers that restrict the entry of new enterprises in the market. This concerns in particular seed and start-up financing for enterprises, but also development capital for their expansion.

One reason for inferior average EU performance is an administrative and regulatory environment that does not encourage entrepreneurship and innovation. Improving the environment in which firms operate must therefore be a continuous task and one where the Commission can assist Member States.

# Difficulties in access to debt and equity finance for SMEs

On the equity side, there is a recognised market gap for venture capital across Europe. It has been demonstrated that it is simply not rewarding for venture capital funds to invest in individual deals between  $200,000 \in$  and  $2,500,000 \in$  The supply of seed and early stage finance for new and young companies, especially in high tech sectors, is hampered. The main source of external finance for SMEs remains bank lending. Banks are reluctant to lend to some types of SME, since returns are perceived as low compared to the required capital allocation and to the unit handling costs. Furthermore, banks often suffer from "information asymmetry" when dealing with SMEs. Consequently, many SMEs face problems in obtaining loans due to their lack of collateral or track record. For micro-loans there is the additional problem of high processing costs for banks, which can increase their reluctance to lend. Furthermore, in most of the new Member States and the Candidate Countries there is a low level of banking intermediation, which restrains the development of the private sector, in particular SMEs. There are also very few venture capital funds providing seed and early stage finance in the new Member States.

# Lack of European business support services for SMEs

SMEs have particular difficulties in accessing information about EU legislation or programmes having an impact on them. It is difficult for them to find out how to access new markets or to exploit public procurement opportunities offered by the single market. SMEs lack information on how they could find partners for potential common projects to take advantage of the single market. In addition, SMEs have difficulties, not only in obtaining

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Flash Eurobarometer, Nov 2002.

information on EU-related issues, but also in voicing their views on EU-related matters, in particular when they want to provide direct feedback regarding European policies and initiatives.

# <u>Need for Community intervention, particularly in the light of the principle of subsidiarity</u>

The programme is concerned with issues for which the Community is responsible. It is designed as a Community instrument in support of actions taken by the Member States - in other words, responsibility with the Member States is shared. Implementation of the proposed intervention instruments cannot be adequately achieved by the Member States alone for the following reasons:

**First**, the programme provides the framework for networking, exchanges of experience, know-how and good practices between Member States and other participating countries. This is by definition based on close cooperation on a European scale. To increase the effectiveness of this programme element, it will be supported by awareness raising and dissemination, and other relevant activities.

**Second**, the programme addresses recognised market gaps preventing SMEs from enjoying access to appropriate finance, in particular for starting businesses. It also addresses the difficulties of smaller enterprises, especially micro enterprises, in accessing loans. The proposed programme is sufficiently flexible to respond to economic cycles and to differences in the functioning and state of development of the financial markets in the Member States by providing leverage to respective national intervention (for instance carried out by national promotional banks).

**Third**, the programme aims at improving, together with partner organisations in the Member States, the provision of European business support services related to EU-legislation, standards and programmes, as well as fostering cooperation (particularly across borders) between SMEs. These services could not be offered with the same effectiveness and at affordable conditions for SMEs without Community intervention. Furthermore, the European-wide network effect achieved by the programme's business support services could not be achieved by individual Member States. Without such a network it would be very difficult to gather direct feed-back from SMEs in different regions and to centralise it in a timely manner so that it can be used for the definition of policies and initiatives at the EU level.

5.1.2 Measures taken following the evaluation of the multiannual programme for enterprise and entrepreneurship, and in particular SMEs (2001-2005)

The multiannual programme (MAP) is subject to a number of evaluations, in accordance with Article 5 (1) of the Council Decision 2000/819/EC establishing the programme. The results of these evaluations will be taken into account in the implementation of the MAP for the period of the proposed extension.

Internal evaluations took place in accordance with Article 5 of the MAP Decision in order to examine the progress made towards the overall objectives of the programme and the achievement of outputs, results, efficiency and effectiveness of individual actions. The results of these evaluations were followed up and incorporated into subsequent annual programmes. This Ed, for example, to significant improvements in the application of the performance indicators established by the Programme's Management Committee.

A Strategic Evaluation of Financial Assistance Schemes for SMEs, carried out in 2003 by Deloitte Touche on behalf of DG BUDG identified the Community Financial Instruments of the MAP for particular praise and endorsed the effectiveness of its design and implementation methods.

The report of the external evaluation of the MAP was finalised in September 2004<sup>10</sup>. This mainly looked at the effectiveness, efficiency and sustainability of the programme, at the relevance of the programme's objectives, and at the coherence between the measures undertaken under the programme and its objectives. In their report, the evaluators gave an overall positive assessment of the programme. It is fulfilling its main objectives and is having a general positive impact on environment in which businesses operate in Europe. With regard to policy development, MAP actions generally responded to the needs of the target groups and achieved their objectives. The Euro Info Centre Network was assessed as effective, although there is scope for improvement. It was also considered that the Community financial instruments achieved their objectives by contributing to improve the financial environment for business. The evaluation recommends:

- Improved consistency between the objectives of the programme and actions carried out under the programme through a better integrated strategic planning of activities. Innovation and business co-operation activities could be reinforced, as could links to other initiatives (e.g.: structural fund and research activities). It also suggested reinforcing the links between the MAP and the reporting process of the European Charter for Small Enterprises;
- re-enforcing the transversal role of the EICs;
- improving the visibility of the programme, particularly of the Community financial instruments. The EICs could provide a valuable resource in improving dissemination.
- a reduction of the overall number of actions, whilst increasing their size and impact.
- increased use of performance indicators in annual implementation reports.

These recommendations may be applied in the context of the current (extended) legal basis through annual programming measures and do not necessitate changes in the Council Decision 2000/819/EC. They will also be taken into account in the design of any successor programme from 2007.

# 5.2 Actions envisaged and budget intervention arrangements

The MAP will therefore continue, through the extension period, to be implemented through:

(1) **Policy analyses, development and coordination** in the fields of entrepreneurship and SMEs through application of the open method of coordination between participating countries requiring studies, surveys, and publications; awareness raising including conferences and other events; as well as benchmarking, networking and other relevant activities. Actions will include support for the representation of SMEs in European standardisation;

<sup>&</sup>lt;sup>10</sup> SEC(2004)1460

- (2) **Community financial instruments for SMEs**: as under the MAP thus far, this will include investment of the European Investment Fund (EIF) in suitable venture capital funds; guarantees or counter-guarantees of SME loans, equity and quasi-equity, and contributions to financial intermediaries specialised in microcredit, and in the case of shortages of qualified investment and technology staff to deal with SME applications for venture capital;
- (3) **European business support services for SMEs**: this will include contributions to the Euro-Info-Centres or bodies hosting them. External technical support structures will continue to provide support for the EIC network in terms of co-ordination and auditing;

# **Target population**

The target population consists of all enterprises in the European Economic Area and the candidate countries, in particular small and medium-sized enterprises (SMEs), and existing and potential entrepreneurs throughout the participating countries. There are over 25 million enterprises in the enlarged EU, 99.8 per cent employ less than 250 persons and 93.1 per cent have less than 10 employees. Some actions are aimed at specific target groups and/or economic sectors. Business representative organisations and associations, including Chambers of Commerce, are additional target groups. The target population of each type of action differs slightly:

# – Policy Analyses, Development and Co-ordination

The intermediaries will be national, and (to some extent) regional and local authorities with responsibility for the development and implementation of SME and entrepreneurship policies. The final beneficiaries will be enterprises and entrepreneurs at which national, regional or local measures are directed.

## - Community Financial Instruments

The intermediaries will be banks and financial institutions, including venture capital firms and institutions specialised in microcredit. The final beneficiaries will be start-ups requiring access to equity to bring their products/services to the market and SMEs lacking sufficient collateral to gain access to loans, which will be supported via the guarantee schemes, including microcredits.

## – European Business Support Services for SMEs

The intermediaries will be organisations hosting Euro Info Centres. The final beneficiaries will differ according to the services provided: in the case of promotion and information services, the potential target group would be a proportion of the 25 million SMEs. As regards the rendering of specialised assistance on EU-related issues or cooperation matters, the target SMEs will be those with a vocation and a potential to be active on a cross-border basis. Evidence suggests that about 8 million SMEs have foreign suppliers and about 5 million are exporting themselves. Only 3% collaborate with foreign SMEs or have a subsidiary, branch or joint venture abroad.

The envisaged **<u>budget intervention arrangements</u>** are the following:

- (1) Contracts and grant agreements following transparent procurement and selection procedures.
- (2) Co-financing (grants) for the c. 310 Euro-Info Centres or partner ("host") organisations operating a Euro-Info Centre: each eligible Centre or the partner organisation receives 25.000€(amounting on average to 10% of operating costs). The co-financing will be granted following transparent procedures based on appropriate criteria.
- (3) Technical and administrative support needed for the operation of the Network will continue to be provided by external contractors.

# 5.3 Methods of implementation

Budget implementation will be ensured by the Commission in a centralised way:

- (1) **Policy analyses, development and co-ordination** in the fields of Entrepreneurship, enterprise policy and SMEs will be <u>directly</u> implemented by the Commission.
- (2) The **Community Financial Instruments** will continue to be <u>indirectly</u> implemented by the Commission via the European Investment Fund and relevant financial intermediaries. This practice is based on Article 54.2 c) and Article 56.2 of the Financial Regulation applicable to the general budget of the European Communities.
- (3) European **Business Support Services** for SMEs will be directly managed by the Commission as provided for in Council Decision 2000/819/EC. The possibility will be studied of transferring these tasks to an Executive Agency from 2007 in accordance with Council Regulation EC/58/2003 of 19 December 2002<sup>11</sup> laying down the statute for executive agencies to be entrusted with certain tasks in the management of Community programmes, and in particular Article 3 (1) thereof.

<sup>&</sup>lt;sup>11</sup> OJ L11 of 16.1.2003, p.1

# 6. FINANCIAL IMPACT

## 6.1 Total financial impact on Part B (over the entire programming period)

### 6.1.1 Financial intervention

*Commitment appropriations in* € *million (to three decimal places)* 

	2006	Total
Objective 1: To enhance the growth and competitiveness of business in a knowledge-based internationalised economy	3.050	3.050
<b>Objective 2: To Promote Entrepreneurship</b>	3.450	3.450
Objective 3: To simplify and improve the administrative and regulatory framework for business so that research, innovation and entrepreneurship in particular can flourish	1.300	1.300
<b>Objective 4: To improve the financial environment for business, especially SMEs</b>	57.300	57.300
Objective 5:To give business easier access to support services, Community programmes and networks and to improve the coordination of these facilities	9.400	9.400
Objective 6: Other	200	200
TOTAL	74.700	74.700

6.1.2 Technical and administrative assistance, support expenditure and IT expenditure (commitment appropriations)

Expenditure on Budget Line 02 01 04 04	2006	Total
1) Technical and administrative assistance:		
a) Technical assistance offices (TAO) for operation of the Euro Info Centres and Euro Info Correspondence Centres network	6.100	6.100
b) Other technical and administrative assistance:		
- intra - muros:		
- extra-muros:		
of which for construction and maintenance of computerised management systems:		
Sub-total 1	6100	
2) Support expenditure:		
a) Studies		
b) Meetings of experts	700	
c) Information, publications and audio-visual material		
Sub-total 2	700	
TOTAL	6800	6800

# **6.2.** Calculation of costs by measure envisaged in Part B (over the entire programming period)

Breakdown	Type of outputs	Number of	Average	Total cost
Dieakuowii	(projects, files,	outputs	unit cost	1 otal cost
	etc.)	(total for		(total for
		years		years
		1n)		<b>1</b> n)
	1	2	3	4=(2X3)
Expenditure or	n budget line 02 02	2 03 01		
Objective 1: To enhance the growth and competitiveness of business in a knowledge- based internationalised economy				
Identification of dissemination of good practice in the incorporation of enterprises into the digital economy, including development of indicators	Open method project and report	6	100	600
Actions to promote adoption of standardisation by SMEs	Participation and information to SME organisations on standardisation bodies	1	350	350
Benchmarking of other issues affecting the competitiveness of enterprises		8	100	800
Improve access of crafts and small businesses to ICT by improved support services; electronic networking between support organisations, authorities and small businesses	projects and reports	7	100	700
Statistical development and analysis	Studies and reports	2	200	400
Studies	study	2	100	200
Total: Objective 1				3.050
Objective 2: To Promote Entrepreneurship	-	-	-	-
Strategy to promote entrepreneurship	Open method project and report	10	100	1.000
Identification, exchange and implementation of good practice through benchmarking, concerted actions, seminars and conferences, use of working groups and databases	projects and reports	8	150	1.200
Statistical development and analysis	Studies and reports	2	275	550
Studies		7	100	700
Total: Objective 2				3.450

*Commitment appropriations in* € *million (to three decimal places)* 

<b>Objective 3:</b> To simplify and improve the				
administrative and regulatory framework for	-	-	-	-
business so that research, innovation and				
entrepreneurship in particular can flourish				
Identification, exchange and implementation of	Open method	5	100	500
good practice through benchmarking, concerted	project and			
actions, seminars and conferences, use of	report			
working groups and databases				
Statistical development and analysis for the	Studies and	2	250	500
development of the Business Impact Assessment	reports			
system for Community legislation				
Studies for the development of the Business	projects and	3	100	300
Impact Assessment system for Community	reports			
legislation Total: Objective 3				1.300
-				1.500
Objective 4: To improve the financial environment for business, especially SMEs	-	-	-	-
Organisation of Round Table of Bankers and SMEs in the candidate countries				0
Identification, exchange and implementation of	projects and	3	200	600
good practice through benchmarking, concerted	reports			
action, business angels, seminars, workshops and				
conferences, use of working groups and				
databases Monitoring of the use of the euro by enterprises				0
and, where necessary, facilitation of the				0
adjustment process				
Statistical development and analysis	Studies and reports	2	150	300
Studies	Studies and	2	200	400
	reports			
Total: Objective 4				1.300
Objective 5: To give business easier access to	_	-	_	-
support services, Community programmes				
and networks and to improve the coordination				
of these facilities	Create to EICe	2(0	25	0.000
Ensure effective operation of the Euro Info Centres and Euro Info Correspondence Centres	Grants to EICs	360	25	9.000
network (excludes expenditure on line 02 01 04				
04  (see 6.1.2)				
Identification, exchange and implementation d	projects and	4	100	400
good practice through benchmarking of support	reports			
services				
Promotion of enterprise policy, information,				0
EURO-info bulletin (excludes expenditure on line 02 01 04 04 (see 6.1.2))				
Total: Objective 5				9.400
Objecti ve 6: Other	-	-	-	-
European Observatory for SMEs; publication, dissemination				0
Evaluation of the Multiannual Programme	Evaluation report	1	200	200
Total: Objective 6	report		1	200
				1 1

Expenditur	e on budget line 01 (	04 05		
Objective 4: To improve the financial environment for business, especially SMEs				
ETF-Start up	EIF investments in VC funds	5	3600	18.000
SME Guarantee Facilities	EIF (counter) guarantee agreements for SME loans with financial intermediaries	30	1200	36.000
Seed Action Capital	facility grants	4	500	2.000
JEV*				0
Total			1 1	56.000

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\* JEV has been phased out under Decision 593/2004/EC of 21/07/2004.

*Nota bene*: Open Method of Co-ordination between participating countries will normally include expert meetings, analyses, seminars and publications.

# 7. IMPACT ON STAFF AND ADMINISTRATIVE EXPENDITURE

The needs for human and administrative resources shall be covered within the allocation granted to the managing DG in the framework of the annual allocation procedure.

	_				
Type of post		Staff to be assigned to management of the action using existing and/or additional resources (1), (2)Number of permanent postsNumber of temporary posts		Total	Description of tasks deriving from the action
Officials or temporary staff	A B C	28 12 16	10 1 6	38 13 22	Preparation of the work programme, launch of calls for tenders and/or proposals, evaluation of the tenders/proposals, negotiation of and monitoring of contracts, monitoring and evaluation of the programme and reporting, technical and financial monitoring of the projects and contracts, monitoring of the implementation of the programme, information and programme promotion actions, coordination between other Community programmes and EU Member State initiatives, relations with the Committee, links to the institutions regarding the implementation of the programme, monitoring. 3 A-grade and 3 B-grade officials are employed in DG ECFIN to monitor and co-ordinate the execution of the Community financial instruments via EIF
Other human resources					
Total		56	17	73	

## 7.1. Impact on human resources

- (1) The estimates provided in the above table are based on current human resources involved in management or co-ordination of MAP actions. The figures exclude human resources from horizontal resources services.
- (2) At present <u>67</u> people (equivalent full time) are involved in implementing the multiannual programme for enterprise and entrepreneurship (2001-2005) within DG Enterprise (35 grade A, 10 grade B and 22 grade C). In addition, central support services for the Euro-Info-Centres Network (as provided for by Council Decision 2000/819/EC on the MAP) employ 52 people in benefit of the Network. <u>6</u> further staff members (3 grade A; 3 grade B) work in DG ECFIN on the execution of the Community financial instruments for SMEs by the EIF requiring monitoring during and beyond the programme duration on the Commission side.

# 7.2 Overall financial impact of human resources

Type of human resources	Amount (€)		Method of calculation *	
Officials:	56			
Temporary staff:	17	7.884	€million	73 x €0.108 million per annum
Other human resources (specify budget line)				
- ENDs				0 x €0.0445 million p.a.
- Auxiliaries				0 x €0.0870 million p.a.
Total	73	7.884	€million	

The amounts are total expenditure for twelve months.

Budget line (number and heading)	Amount (*	emillion)	Method of calculation		
Overall allocations (Title ex- A7) ex-A0701 - Missions ex A07030 - Meetings ex A07031 - Compulsory committees <sup>12</sup> ex A07032 - Non-compulsory committees ex A07040 - Conferences ex A0705 - Studies and consultations Other expenditure (specify)	0,200 0,400 0,080 0,350	€million €million €million	(Annual extimates based on previous years experience) €800/mission x 250/year €800/meetingx25exp./meetgx 20/year €800/meetingx32exp./meeting 3/year		
Information systems (ex-A- 5001/A-4300)			Х		
Other expenditure - Part A (specify)			Х		
Total	1,030	€million			

# 7.3 Other operating expenditure deriving from the action

The amounts are total expenditure for 12 months.

I.	Annual total $(7.2 + 7.3)$	8.914 €million
II.	Duration of action	1 year
III.	Total cost of action (I x II)	8.914 €million

# 8. FOLLOW-UP AND EVALUATION

## 8.1 Follow-up arrangements

Following the adoption of this Decision, the management of the programme actions will continue to be based on an annual programming cycle. The Commission will establish, in consultation with the Enterprise Programme Management Committee (EPMC), the 2006 annual work programmes including specific, appropriate and coherent performance indicators for the deliverables (quality and quantity), implementation and effectiveness. Each action will be explicitly linked to one or more stated objectives of the programme.

The performance of the programme will be scrutinised by the Management Committee which will meet 3 or 4 times in the year. As has been the case thus far, the EPMC will receive an annual Implementation Report, covering implementation and budget execution. The Implementation Report will also be made available to the European Parliament and general public.

## 8.2 Arrangements and schedule for evaluation

An independent external final evaluation of the actions carried out under the MAP has been carried out in accordance with Council Decision 2000/819/EC (Article 5) and will be transmitted to the European Parliament and the Council. The recommendations of the evaluation will be taken into account in the proposed period of extension.

<sup>12</sup> 

Enterprise Policy Management Committee (EPMC)

# 9. ANTI-FRAUD MEASURES

(Article 3(4) of the Financial Regulation: "In order to prevent risk of fraud or irregularity, the Commission shall record in the financial statement any information regarding existing and planned fraud prevention and protection measures.")

There are no (internal or external) audit reports giving raise to indications for fraud under the activities undertaken in pursuance of Council Decision 2000/819/EC.

Verification before payment of subsidies or the delivery of services and studies ordered and carried out by Commission services will take place, taking into account the contractual obligations and the principles of economy and sound financial and global management. All contracts, conventions and legal undertakings concluded between the Commission and the beneficiaries under the programme foresee the possibility of an audit at the premises of the beneficiary by the Commission's services or by the Court of Auditors, as well as the possibility of requiring the beneficiaries to provide all relevant documents and data concerning expenses relating to such contracts, conventions or legal undertakings up to 5 years after the contractual period. Beneficiaries are subject to the requirement to provide reports and financial accounts, which are analysed as to the eligibility of the costs and the contractual obligations, economic principles and good financial management.