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#### COMMISSION STAFF WORKING DOCUMENT Accompanying the document

#### COMMUNICATION FROM THE COMMISSION TO THE EUROPEAN PARLIAMENT, THE COUNCIL, THE EUROPEAN ECONOMIC AND SOCIAL COMMITTEE AND THE COMMITTEE OF THE REGIONS

Assessing the implementation of the EU Framework for National Roma Integration Strategies and the Council Recommendation on effective Roma integration measures in the Member States - 2016

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# **1 INTRODUCTION**

The purpose of this Staff Working Document is to accompany the Commission's 2016 Communication on assessing the implementation of the EU Framework for National Roma Integration Strategies ('the EU Framework') and the Council Recommendation on effective Roma integration measures in the Member States ('the Recommendation').

Since 2012, the Commission has been annually monitoring progress made by Member States in implementing the National Roma Integration Strategies and the set of integrated policy measures. This year for the first time, the Commission has reviewed the measures taken by Member States in accordance with the Recommendation. The measures listed in the Recommendation, if implemented properly should enhance the effectiveness of the Roma integration process and bring tangible results in improving the situation of Roma.

The structure of this year's Staff Working Document differs from that of previous years as it includes reporting on both instruments. This year's report is also more comprehensive as it covers new elements that reflect the additional provisions included in the Recommendation.

A reporting template was designed and shared with Member States to facilitate the reporting process. However, Member States found reporting on the two instruments challenging with some opting to use alternative reporting (Germany, France, and Slovenia). There were also variations in the level of detail provided by Member States which is reflected in the country fiches. Furthermore, three Member States (Denmark, Luxembourg, and the Netherlands)<sup>1</sup> did not report on their meusures.

The Commission for the first time included the chapter on 'Examples of approaches' covering the thematic areas of the Recommendation. This is followed by the chapter on enlargement and the chapter presenting the country-specific summaries reflecting the key elements, and the Commission's assessment on the steps taken by Member States, not only in the four key areas as they are defined in the EU Framework, but also on structural and horizontal issues as referred to in the Recommendation. In the next chapter, the Commission also presents for the first time country fiches on the enlargement countries. Indeed, the part referring to the process of Roma integration in enlargement countries was always included in the political narrative of previous Communications, since the EU Roma integration goals are equally relevant to these countries. However, this year, the Commission went further and included in the Staff Working Document country fiches on enlargement countries. The format and content of these country fiches differ from those of Member States for obvious reasons (the policies and funding applied to enlargement countries differ from the ones applied to Member States).

Regarding funding, data referred to in the country fiches are based on the financial allocations under the 2014-2020 European Structural and Investment Funds. <u>Marginalised</u> Roma communities are expected to benefit from measures funded mainly under the objectives of promoting social inclusion, combating poverty and combating discrimination targeted to the socially disadvantaged people (including but not limited to Roma). It is important to note this in order to avoid any misunderstanding or confusion.

Nevertheless, for the first time (during the programming period 2014-2020) a European Social Fund investment priority on the 'socio-economic integration of marginalised communities, such as Roma' has been selected by 12 Member States. This enables explicit but not exclusive

<sup>&</sup>lt;sup>1</sup> The Netherlands shared a qualitative study commissioned by the Dutch government with the ERASMUS University in Rotterdam on the living conditions of Roma.

targeting of Roma. For these Member States, the specific amounts allocated to this priority are also highlighted under the funding section of the country fiches. Apart from social inclusion, investments under employment and education can also contribute to the implementation of National Roma Integration Strategies or integrated sets of policy measures. No adequate information has been provided by Member States on the use of national budgets.

As was the case in previous years, assessment for this year's Communication also takes into consideration contributions from organisations representing civil society and other stakeholders. Those who have provided a contribution are listed below.<sup>2</sup>

Organisation	Geographical scope
ERGO Network	General contribution and BG, CZ, FR, HU, RO, SK, ES
EUROCITIES and members from Ghent, Berlin,	General contribution and BE, DE,
Grenoble, Glasgow, Gothenburg, Norway, Romania	FR, SV, UK, RO
European Roma Information Office — ERIO	BG, HR, FR, IT, NL, PL, SK, SL
European Roma Rights Centre — ERRC	General contribution and BG, CZ, FR, HU, IT, RO, SK
Habitat for Humanity and members from BG, HU, RO	BG, HU, RO
Open Society Foundation and member from Prague	General contribution and HR, SK, CZ
Interfederal Centre for Equal Opportunities and Opposition to Racism (Equality Body )	BE
AMALIPE Center for Interethnic Dialogue and Tolerance	BG
National Network of Health Mediators	BG
Integro Association	BG
RomaVersitas Association & Interethnic Initiative for Human Rights Foundation, members of NC Intellect	BG
The Health of Roma Foundation	BG
Platform for Social Housing	CZ
IQ Roma servis	CZ
The Public Defender of Rights (Equality Body)	CZ
Central Council of German Sinti and Roma	DE
Hildegard Lagrenne Foundation	DE
Federal Anti-Discrimination Agency (FADA) Equality Body	DE
Kirkens Korshær	DK
Roma Association UNGA	ES
Fundación Secretariado Gitano	ES
Helsinki Deaconess Institute	FI
Human Rights Institute from FR, NL and SK	FR, NL, SK
Reformed Church in Hungary (separate contributons from Krisztina Nagy, Szabina Sztojka)	HU
Autonomia Foundation	HU
Pavee Point Traveller and Roma Centre	IE
Associazione 21 luglio ONLUS	IT
Roma Center for Health Policies — SASTIPEN	RO

<sup>&</sup>lt;sup>2</sup> The Commission also took into account the study commissioned by the European Parliament's LIBE committee

<sup>(</sup>Evaluation of the EU Framework for National Roma Integration Strategies, PE 536.485), and the World Bank's recent report on Being Fair, Faring Better: *Promoting Equality of Opportunity for Marginalised Roma*.

O Del Amenca	RO
Asociatia OvidiuRo	RO
Nevo Parudioms Association	RO
ETP Slovakia — Center for Sustainable Development	SK
Church of Sweden	SV
Roma Support Group	UK
National Federation of Gypsy Liaison groups	UK

The following abbreviations are used in the text and country summaries. For ease of reference they are listed below:

- CoE Council of Europe
- EAFRD European Agricultural Fund for Rural Development
- ERDF European Regional Development Fund
- ESIF European Structural and Investment Funds
- IPA Instrument for Pre-accession Assistance
- NGO Non-governmental organisation
- NRCP National Roma Contact Point
- NRIS National Roma Integration Strategy
- OP Operational Programme

The term 'Roma' is used, in line with other documents of the European Commission and various international organisations, as an umbrella term, to refer to a number of different groups (such as Roma, Sinti, Kale, Gypsies, Romanichels, Boyash, Ashkali, Egyptians, Yenish, Dom, Lom) and also includes Travellers, without denying the specificities and varieties of lifestyles and situations of these groups.

# 2 EXAMPLES OF APPROACHES

The Commission identified a wide range of approaches covering the areas of the EU Framework and the Recommedation. This section highlights a series of examples on the approaches implemented in Member States mainly by public and civil actors. In some cases, the approaches highlighted cover more than one thematic area. In such cases, the approach has been included under the most relevant thematic heading. The approaches presented below do not necessarily constitute a good practice. The selected initiatives have been chosen because of specific elements identified as success pre-conditions.

# 2.1 HORIZONTAL MEASURES — DISCRIMINATION, ROMA WOMEN, ROMA CHILDREN, EMPOWERMENT, AND POVERTY REDUCTION

# Fighting anti-Roma rhetoric and protests

The 2015 'Together we are better' campaign was initiated by the Amalipe Center and includes several schools, community centres and youth groups as a peaceful response to the growing anti-Roma rhetoric and protests in Bulgaria. It aimed to involve both Roma and non-Roma people in joint activities to support local schools and prevent ethnic tensions, strengthen dialogue, and encourage tolerance and solidarity to avoid future conflicts. The campaign included over 80 public events in more than 40 municipalities and brought together around 3600 people. It was supported by national and international political figures and diplomats. The campaign was supported by many non-Roma Bulgarians, teachers, head teachers, artists and many others who spoke out publicly to promote tolerance and solidarity among ethnic groups. (**Bulgaria**)

# Fighting stereotypes and discrimination in the public sector

The SKUPA-J project ('Raising awareness of public employees, the Roma and the general public with a view to overcome social barriers and improve co-existence') supports national activities combating discrimination and promoting equality. The training sessions on identifying and overcoming stereotypes, prejudice, discrimination — initially targeting police officers — were successfully extended to public servants employed in primary schools, social work centres, employment offices, and municipalities.

In order to effectively prevent discrimination and improve the quality of the services delivered to Roma, the project includes awareness-raising activities for public servants and the Roma community on fundamental rights, acquiring intercultural communication skills and knowledge of the multiple challenges faced by Roma, putting in place partnerships with representatives of the Roma community, mediation and education activities targeting locations with the most acute challenges. (Slovenia)

# **Increasing awareness of equality in schools**

The Irish Human Rights and Equality Commission launched a campaign to increase awareness of equality issues in schools, for example concerning gender equality, disability or cultural diversity. The main tool is a training manual designed to provide teachers with equality-based teaching resources for use across the curriculum to encourage pupils to take action on equality, human rights and social justice issues in the classroom, at school or within their wider community. The inclusion of pupils was an important aspect in developing the training materials, which also involved the support of the Irish traveller movement. (**Ireland**)

# Fighting racism in the media

The High Commission for Migration's measures to fight discrimination include 'a trainer's team' of 30 people to undertake awareness-raising campaigns and actions around the country, a website 'Racism on Internet' that allows citizens to file complaints on racial discrimination, and measures targeting media, such as training sessions for media professionals on addressing

migration and ethnic minority issues and a recommendation on references to nationality, ethnicity and religion in the news. (**Portugal**)

# Fighting anti-Gypsyism from local to national level

The two-year project implemented by a partnership of NGOs led by Integro addressed hate speech in electronic media. Activities focused on training and mobilisation of Roma youth, Roma women and community activists to recognise hate speech and react against it by legal means. Systematic media monitoring was conducted and 135 cases of hate speech against Roma were reported to the Commission for Protection against Discrimination, the Council of electronic media and the Committee on media ethics. This resulted in more than 70 proceedings and 31 decisions and prescriptions to journalists and the media. In addition, a number of campaigns, petitions, open letters and round tables were held with representatives from the Roma community, NGOs, institutions and the media to discuss the influence of hate speech on the implementation of integration policies and societal relationships. (**Bulgaria**)

# **Transnational cooperation for Roma inclusion**

The French authorities are active in transnational cooperation, more particularly decentralised cooperation with Romania. Social inclusion projects within the framework of decentralised cooperation covers a wide variety of actions. Some aim at supporting inclusion of Roma. (Paris: regeneration of a disadvantaged district of Bucharest; Nantes: supporting several villages in association with 'Families, a roof'; Grand Lyon: building a multifunctional centre in the village of Tinca (**France, Romania**)

# Federal programme against racism and right-wing extremism

Funding provided for nine pilot projects fighting anti-Gypsism under the new federal programme against racism and right-wing extremism. This funding is provided to the documentation centre of German Sinti and Roma. The projects take an educational approach in particular towards young people, and are based mainly at local and regional level in various parts of the country. (Germany)

# **Training of Roma foster parents**

Targeted training of Roma foster parents to improve placement of Roma children in need of care. In foster parent training sessions, applicants of Roma origin must be given priority and their participation in training and enrolment in foster parent networks should be encouraged. (**Hungary**)

# Promoting public participation of Roma youth

The 'Au Mensa' project on Roma youth participation used participatory methods to collect young Roma aspirations and develop ways of participating in society. Young Roma acting as researchers collected information using various methods including social media, interviews and questionnaires. Based on the results, a young Roma club was founded providing leisure activities and support in education and employment. A Roma Youth Council aiming to get their voices heard in public decision-making processes was launched. The aim was also to transfer the model of the Roma Youth Council to other cities. The council has its own web page and Facebook profile. (**Finland**)

**Culturally sensitive service-package, resettlement support for Roma women** The 'Womens's turn' project developed a culturally sensitive service-package with practices that have been incorporated into the mainstream prison services. Roma women have been hired to work as mentors in prisons to support female Roma prisoners. The follow-up 'Time for change' post-release resettlement project supported the resettlement of Roma women. Targeted stakeholders include Roma and non-Roma NGOs and public authorities dealing with crime. (**Finland**)

# Roma integration project of the Traveller and Roma Mediation Centre

To reinforce the positive integration dynamic, the pilot Roma integration project of the

Traveller and Roma Mediation Centre focuses on developing the skills of Roma families (language, social skills, knowledge of institutions, familiarity with cultural traditions etc.), and on better access to primary services in the employment, housing and social services sectors. (**Belgium**)

# Targeted assistance through an integrated and comprehensive approach

'Takeaway packages' will be provided in 150 of the most deprived villages and towns. A comprehensive approach will involve outreach activities, early childhood education and care, financial literacy and health awareness initiatives, social housing, pre-school facilities, community centres and social enterprises. Implementation is to be guaranteed by national authorities throughlarge scale long-term interventions and complemented by smaller-scale projects run by municipalities or NGOs. (**Slovak Republic**)

# Sure Start children's homes to fight poverty in disadvantaged regions

Development and expansion of Sure Start's children's homes, focusing on settlements with a population of over 1000 disadvantaged people with a non-decreasing child birth rate to support disadvantaged children (including Roma) in cooperation with their parents. Developing appropriate infrastructure so that Sure Start can provide their services (by transforming, renewing, modernising and changing the functions of existing buildings, indoor and outdoor spaces). (**Hungary**)

# Access to basic integrated services for the most vulnerable

Hirundo is a day centre maintained by the Helsinki Deaconess Institute in cooperation with the City of Helsinki for Roma travelling within the EU. It provides services such as shower, meals, internet and corresponding low-threshold services. The centre also provides guidance in acute medical problems and appropriate information on Finland. <u>https://www.hdl.fi/en/ajankohtaista-in-english/1296-diakonissalaitos-jatkaa-</u>romanikerjalaisten-auttamista-3 (**Finland**)

# 2.2 EDUCATION

# Legislative reform

The new School Act provides for an extension of all-day schooling, creates state standards for civic and intercultural education and bans segregated classes. (**Bulgaria**)

The adoption of pro-inclusive legislation aims at:fostering equal access for Roma children to mainstream education by providing support to children with educational needsin mainstream settings; introducing compulsory final pre-school year to ease the transition into primary education; and improving diagnosis and planned investments for expanding kindergarten infrastructure and increasing participation of Roma children in quality pre-school education. (Czech Republic)

Amendment of the School Act, prohibiting the placement of children in special schools on the basis of their social backgrounds. Planned investments into expanding kindergarten infrastructure .(**Slovak Republic**)

Compulsory final year kindergarten introduced from the academic year 2015-2016. (**Finland**) Compulsory kindergarten from the age of three was introduced from the academic year 2015-2016, and accompanied by investments into expanding kindergarten infrastructure. (**Hungary**)

# Focal point schools: A social project that became policy

Focal point schools educate pupils from more than one locality (in rural areas). Full-day schooling for grades 1 to 8, free transportation and free school meals were ensured. In addition, teacher training and school materials for full-day schools were provided. The project

was implemented in 794 schools where increased attendance and attainment were reported. The project initially funded by the European Social Fund has been sustained with national funding. (**Bulgaria**)

# Zones of educational priority

The mainstream programme 'School and Social Inclusion Actions', starting from the academic year 2015-2016, aims to expand and improve the initiative of zones of educational priority. Schools in these zones have contributed to reducing school dropout rates and improving basic skills. This initiative is not specifically directed at Roma, but rather the general population; however, most Cypriot Roma live in the zones of educational priority. (Cyprus)

# School mediation

School mediators of Roma origin act as a link between the school and the families with Roma children in schools. (**Belgium**)

# Support for integration of Roma children and youth

The project funded by the EEA Financial Mechanism is implemented by the NGO 'Center for Education Initiatives' in cooperation with municipalities of Daugavpils City, Jelgava city, Valmiera city, Valdermarpils city and Ventspils city. The main activities of these projects are: 1) training of Roma mediators and supporting their work in schools and educational centres; 2) establishing resource centres for Roma children; 3) organising intercultural events; 4) providing informative materials; and 5) training teachers on diversity management and non-discrimination in education. (Latvia)

# Free after-school tuition

The mainstream project (which covers Roma in addition to other groups) funded by the city of Vienna during the 2014-2015 academic year started to offer free after-school tuition at primary schools in Vienna in autumn 2014. The aim was to provide high quality support to children in need of assistance. Since February 2015, this assistance was further rolled out to [Neue *Mittelschulen*] secondary new middle schools and academic schools [Allgemeinbildende höhere Schulen]. The latter have been working in close cooperation with primary schools. The project reached 15 000 primary school pupils in Vienna and around 10 800 new middle school pupils. After-school tuition in primary schools is provided on-site. Additional classes are provided at the schools based on an analysis of needs. Following an evaluation, the idea is for the schools to have more autonomy in setting the focal points for courses in the future. This tuition is being provided at all 220 public primary schools. Key areas also include homework assistance and language development for children whose first language is not German. (Austria)

# National project for the inclusion and integration of Roma children

This national project focuses explicitly, but not exclusively on Roma, Sinti and Caminanti children. The two areas of focus refer to family involvement and school reception/inclusion. The aim is to facilitate access to local social services for the whole family in order to also promote adequate health protection pathways. The programme initially involved 23 schools, of which 18 primary schools and five lower secondary schools, with a total of 42 classes and over 900 students, of whom about 156 were Roma, Sinti and Caminanti students. (Italy)

# 2.3 EMPLOYMENT

# 'Fit to job' approach

Various Länder (Land of Rheinland-Pfalz, Berlin, Hamburg, North Rhine-Westphalia, Bavaria, Baden-Württenberg etc.) implement projects aimed at improving employment prospects for Roma, and in particular Roma youth. The 'Fit to job' approach is carried out through intensive one-to-one work with the applicant, starting already at school, through

school career guidance, vocational training, language support, work with families, and employment services. (Germany)

# Adult education to improve Roma labour market entry

Funded by the European Social Fund, the Rainer project 'Roma energy through education' (2015-2018) is a Roma-targeted measure aiming to facilitate labour market entry by improving the level of education, supporting jobseekers and succeeding at work through coaching among the Roma population in Central Finland. The project — sometimes covering all the target population — demonstrates that targeted approaches can also work in municipalities with a small Roma population and underlines the importance of cooperation among multiple actors such as social, employment, housing offices and educational centres. The long-term aim is to create a framework for sharing and promoting good practice in targeted Roma services by making use of the existing professional networks at local, regional and national level. (Finland)

# Civil-corporate cooperation to promote Roma employment in the private sector

The INTEGROM project coordinated by the Boston Consulting Group and Autonómia Foundation mobilised a voluntary coalition of diverse stakeholders (companies, civil and professional organisations). The aim of the programme was to help educated young Roma find employment in the private sector, at major companies, primarily in administrative positions. The partners are various large firms open to hiring more Roma employees. Roma participants are supported with training and personal coaching to be successful in the recruitment process, while the partner companies pay special attention to recruitment and provide on-the-job mentoring. (<u>http://inclusive.growthlab.cid.harvard.edu/laszlo-juhasz;</u> http://www.integrom.hu) (**Hungary**)

# Targeted employment services to improve Roma labour market access

The transfer of the Spanish Acceder programme to Italy, which will be supported by the European structural and investment funds, is a programme to promote the social inclusion of Roma through access to the labour market. For the moment, however, the project is in its early phase. (Italy)

# Social considerations in public procurement

The Slovak Republic piloted social considerations in public procurement. Contract performance clauses set out how contracts should be performed and require the contractor to hire a set number of workers from the Roma minority or long-term unemployed. To bring tangible results, it should be well promoted. (Slovak Republic)

# **Roma labour mediators**

Since 2008, mediators have been hired under the national programme "Activate the Inactive" targeting the inclusion of discouraged and inactive people in the labour market, including through trainings and registration at the labour offices. The Roma mediators work mostly in predominantly Roma districts. As a first step, they hold formal and informal meetings with people from the Roma target group in order to assess their personal capacity to take up work, provide practical guidance to search for jobs and inform them of work opportunities. In 2015, youth mediators started supporting young NEETs by acting as intermediaries between the inactive young people and the institutions that provide social, health, educational and other services (**Bulgaria**).

# **Improving Roma employment through services and fighting stereotypes**

The project financed by the European Social Fund and implemented by five Roma organisations will run until 2020. The project aims at developing a positive attitude towards Roma and eradicating stereotypes, and changing employer/employee relations in recruiting Roma. Plans exist to finance activities such as individual or group motivation, assessment of personal needs, development of social and professional skills, sociocultural activities, vocational guidance, providing information, consultation, development of general skills (e.g. digital literacy, languages, and entrepreneurship), vocational training, mediation and other assistance for jobseekers. (Lithuania)

# Roma restaurant 'Romani kafenava'

This project promotes the development of social entrepreneurship and, having received funding under a public tender, has proved sustainable. The project aims at providing job creation opportunities, cultural preservation and fighting stereotypes. The restaurant is decorated in a traditional Roma style and offers traditional dishes. (Slovenia)

# Romano Cher — Casa Romilor

The project, co-financed by the European Social Fund, aimed at socioeconomic integration and restoration of Roma craftsmanship in the Romanian labour market. The initiative involved various categories of Roma craftsmen. The social and economic activities run by the project and those carried out in the Romano ButiQ workshops were supported by a national TV and local radio communication campaign through posters and flyers, website design (www.mestesukar.ro), Facebook page, dedicated YouTube channel, online flash banners, mock release etc. Another important objective of the project was to create associations that protect the interests of those who practise the craft. The project laid the foundation for 30 organisations in the social economy locally. (**Romania**)

# Assessment of 2007-2013 experience leads to complex targeted project to boost Roma employment

The 2014-2020 European Social Fund Operational Programme Knowledge Education Development includes a comprehensive range of Roma-specific measures to improve the educational and employment situation, as well as to eliminate barriers to Roma employment and social integration. The assessment of Roma-specific projects carried out in the previous programming period under Operational Programme Human Capital revealed that the employment project should be: local-based, targeted to a limited group of people (20-60); andimplemented in close cooperation with local actors active in and respected by the community (Roma associations, traditional leaders, elders, Roma assistants). Attention should be paid to existing individual skills and the needs of participants in order to guide them to the most suitable profession in the local labour market. Traineeships in particular proved to be effective in increasing the chances for future employment/self-employment and also for addressing employers and co-workers negative stereotypes of Roma. Projects will therefore ensure that all identified success factors are fully incorporated. It is expected that during the 2014-20 programming period in total 3 086 Roma (approximately 18 % of the total Roma

population) will be covered by this project and 28 % of participants will be employed within 6 months after completing the programme (including self-employment). Projects selected in 2016 should ensure support to 1545 Roma and 28 % employment rate should be reached. **(Poland)** 

# 2.4 HEALTHCARE

# 'Healthy communities' programme

The national project co-run by the Ministry of Health and the programme's original creators (an NGO platform of stakeholders and various interested professions), funded by the 2014-2020 European Structural and Investment Funds. The project was based on past experience that proved positive. While in 2003 it was implemented in 11 Roma settlements, in 2015 it was already implemented in 254. It aims at promoting access to healthcare through participatory, community-based health mediation. (**Slovak Republic**)

# Improving access to healthcare services in disadvantaged regions

Efforts were made to improve equal access to healthcare services by incentivising general practitioners to fill vacancies in disadvantaged areas. The programme targets municipalities, which have districts with long-term vacancies and doctors not holding the qualification for practising as a general practitioner. Targeted training for healthcare professionals on handling cultural differences in treatment and a 40-hour transcultural bioethics training module has been incorporated in healthcare vocational and professional training. **(Hungary)** 

# Health mediation

The project 'Together for a better health, for us, by us' aims to improve the health status of Roma by directly supporting Roma health mediators and by establishing and supporting a network of non-governmental organisations to integrate, improve and extend the role of Roma health mediators in the respective countries. (Transnational: Bulgaria — Hungary — Romania — Slovakia)

The national network of health mediators in Bulgaria provides : assistance to residents of socially excluded Roma communities, support for preventive healthcare (regular check-ups, vaccination), and family planning, help to eliminate and reduce the spread of communicable diseases. Since 2007, the profession of 'Health mediator' has been included in the Bulgarian National Classification of Professions. Some 170 health mediators are currently working in more than 90 municipalities in Bulgaria and are financed through the state budget. Bulgaria plans to increase the number of health mediators supported by the state by transferring funds to the municipalities. At the end of 2015, the Ministry of Health declared its intention to establish a working group on adopting standards for the work of the health mediators. Meetings of the working group are planned for 2016. A pilot project of health mediator in three hospitals (Yambol, Samokov and Lom) was also launched. (Bulgaria)

# Improving access to vaccination

The Flemish government organises a system of mobile vaccination vehicles to explain the benefits of vaccination. (**Belgium**)

# Supporting access for Roma students to medical studies

Grants schemes supporting medical scholarships for Roma students (Bulgaria, Poland)

# Improving hygiene and providing safe water for marginalized Roma communities

The measures include rodent control, disinfection and de-infestation as well as promoting access to safe and potable water in marginalised Roma communities. (**Slovak Republic**)

# 2.5 HOUSING

# Relocation and social integration programme in the region of Madrid

IRIS is a public institution funded by the region of Madrid that implements rehousing, relocation and social integration programmes for marginalised communities living in slums/illegal settlements. Since 2000, IRIS purchases and renovates houses in the region of Madrid and resettled families pay subsidised rents, significantly below market value. Desegregation and integrated approach are key aspects in the work of IRIS, as the flats purchased by IRIS are distributed across the entire region of Madrid in order to avoid the creation of ghettos, and social services are offered in parallel for a better integration of the families in their new environment. Therefore the structure of the IRIS programme is twofold: 1) Housing scheme: IRIS buys flats on the private market or from the regional social housing stock and rents them out at subsidised rates to marginalised families. 2) Social scheme: 3-5 years of social support consisting of three main phases: preparing the transition before moving, adapting to the new housing situation and integrating (support for access to education, health services, administrative support, neighbourhood conflict prevention, etc.) Over 2300 families have moved to standard housing through this programme, with an integration rate of the relocated families reaching 96 %. IRIS was funded by the European Regional Development Fund 2000-2006 and will again feature in the current programming period with some EUR 30 million in funding for the eradication of remaining slum settlements in the region of Madrid (Spain)

# Federal plan against homelessness

The mainstream plan applicable in the five biggest cities in Belgium — and more recently extended to three smaller cities — aimed at giving immediate accomodation to the most vulnerable homeless persons, including Roma. (**Belgium**)

# 'Romcivic'

Romcivic is a project for the inclusion and citizenship of people living in slums and shanty towns, partly financed by the National Roma Contact Point. This project is run with the help of a team of 24 young volunteers, including 18 from Eastern Europe and living in settlements. (**France**)

# Tackling the lack of registration among Roma

Romania issued a comprehensive anti-poverty package (included in the anti-poverty strategy), which which includes the provision of identity documents for Roma. This will generate a positive trend in enabling better access by Roma to other basic areas and services such as education, housing, labour market and healthcare services. (**Romania**)

# Statutory right to means-tested guaranteed minimum income

The means-tested guaranteed minimum income is a mainstream measure intended to support those who are no longer able to support themselves. Their monthly requirements in terms of food, clothing, hygiene products, heating and electricity, household goods, other personal needs such as adequate social and cultural participation, and housing is provided in a sum of money that is revised annually. The means-tested guaranteed minimum income ensures that all those entitled to it are afforded the same minimum living standards. The means-tested guaranteed minimum income is paid monthly, and for 2016 stands at EUR 837.76 for single people and EUR 1 256.64 for couples. These amounts include a 25 % share for housing costs. The housing cost component can be reduced if the individual pays little or no housing costs. The minimum standards for children vary across federal states, but remain high across the board. People without health insurance cover who are eligible for the means-tested guaranteed minimum income are registered for statutory health insurance by the federal states. This allows recipients of means-tested guaranteed minimum income to obtain an e-card. (Austria)

# 2.6 STRUCTURAL MEASURES MONITORING, AND FUNDING

# Improving cooperation and coordination

Finland considers that the involvement of Roma together with the authorities and other stakeholders is vital in developing their social status and living conditions. The advisory board on Romani affairs and the four regional advisory boards on Romani affairs serve as cooperation bodies between relevant authorities and the Roma population. Their task is to promote the status, social inclusion and living conditions of Roma. Furthermore, there are a growing number of municipal Roma action groups. (Finland)

Various German states (Baden-Württemberg, Bremen, Hessen, Rheinland-Pfalz, Bavaria) concluded contractual agreements or state contracts (in Bavaria a 'Joint Declaration') with the respective regional associations of the central council of German Sinti and Roma, which must implement minority protection. These agreements define the cooperation of the state governments with the central council regarding all issues concerning Sinti and Roma such as promoting cultural identity, fighting against anti-Gypsism, preserving the graves of Sinti and Roma who were persecuted under national socialism, etc. (Germany)

The Ministry of EU Funds, in its capacity as National Roma Contact Point, initiated the creation of the interministerial committee to facilitate dialogue and cooperation among relevant national authorities. This is an important first step to ensure optimal cooperation of the ministerial lines. The interministerial committee aims at interinstitutional coordination to implement the National Roma Integration Strategy, with the support of other ministries and local and central public administrations. It also ensures coherence during the implementation of measures through other national programmes or strategies. (**Romania**)

# Integrated local action plan for the inclusion of marginalised residents

EU funding allowed Glasgow to develop an integrated local action plan covering all key areas (education, employment, health and housing) to support integration of marginalised residents, including Roma, in the Govanhill neighbourhood. Thanks to the dedicated efforts of Glasgow city council and its partners, the lives of Roma have been steadily improved (**United Kingdom, Scotland**)

# Local cooperation for Roma integration

Gothenburg was selected through a competitive process by the national government to be one of the five pilot municipalities for Roma inclusion 2012-2015 as part of the Swedish 20-year strategy (until 2032). The pilot project has been raising awareness among municipal institutions about the national strategy as well as creating support structures for its implementation. Close links have been forged between local and national services and civil society in the areas of education, housing and the national job centre. (Sweden)

# Local action/funding

During the 2007-2013 programming period, the Hungarian rural development programme dedicated EUR 260 million to local development in rural areas under the LEADER initiative, <sup>3</sup> and provided support to some 13000 projects. An equal opportunities programme office was established to organise training to help Roma present project proposals under LEADER. Similar support during the 2014-2020 programming period would be welcome. (**Hungary**)

# Promotion of an integrated approach at local level

Spain has organised various seminars with national, regional and local authorities to exchange knowledge and experience and to encourage regions to make use of the European Structural

<sup>&</sup>lt;sup>3</sup> LEADER is a community-led local development method for mobilising and developing rural communities through local public-private partnerships.

and Investment Funds, especially with regards to complementing the European Social Fund and the European Regional Development Fund (ERDF). As a result, two regions (Madrid and Murcia) have incorporated activities specifically targeting marginalised communities including Roma in their recently adopted operational programmes under the ERDF by way of Investment Priority 9.2 (Madrid and Murcia), including a specific programme to eradicate shanty towns. (**Spain**)

# **Empowerment and cooperation through Local Action Groups**

The municipality of Tundzha (in South-Eastern Bulgaria, 24000 inhabitants, 3,881 identifying as Roma) sets a positive example of the benefits of empowerment through Local Action Groups (LAG) for the design of the municipality's integration policies. The LAG (created with the help of the local facilitator under ROMACT and using the network of labour/health mediators) identified and prioritised the necessary actions to address the problems of the vulnerable groups in the fields of education, employment, health and housing. As a result, Tundzha municipality and the LAG jointly developed a Municipal Plan for Roma Integration (2015-2020). This is part of a long-term investment programme that contains previously implemented measures (e.g. cancellation fees in kindergartens, new kindergartens/facilities for children, vocational training, improved street network and infrastructure) and future projects (e.g. social housing, equal access to quality health services). (**Bulgaria**)

# Mapping of Roma communities

Mapping Roma communities facilitates comprehensive and targeted support provided through 'Takeaway packages' to 150 of the most deprived Roma communities. (Slovak Republic)

Mapping Roma settlements in municipalities with over 15 000 inhabitants is useful to have a more accurate picture of the scale of existing problems. (Italy)

In November 2014, the Romanian institute for research on national minorities started implementating a two-year project on mapping of Roma communities for community-level monitoring. The EUR 1 million project funded by the European Economic Areas and Norwegian Financial Mechanism for the period 2009-2014 targeted local Roma communities, local level administration and civil society. Participation by the communities was an important element. Based on data collected, a set of indicators for monitoring progress of Roma inclusion at the local level will be developed and applied to results-based monitoring. (Romania)

# Improving data collection to feed monitoring

In its efforts to meet the National Roma Contact Point's information needs to monitor progress in social inclusion, the Hungarian Central Statistical Office included questions on ethnicity in major sample surveys (Labour Force Survey, Survey on EU Statistics on Income and Living Conditions). The method was tested during the 2011 population census. The data collected made it possible to calculate the core outcome indicators for monitoring the implementation of the national social inclusion strategy on Roma inclusion. (**Hungary**)

# Qualitative research for policy review and Roma empowerment

The qualitative research project 'Educational pathways for Roma in Austria' by the Ministry for Education and Women — financed under the European Social Fund — was based on 125 interviews carried out by a research team of 15 interviewers, 14 of whom were of Roma origin. Besides contributing to evaluation and policy review, the project proved to have an empowerment role, ensuring Roma participation. (Austria)

# Review of National Roma Integration Strategy, including baseline data and outcome indicators

Poland conducted a comprehensive study in order to improve the quality and functioning of the National Roma Integration Strategy before its adoption covering the period 2014-2020.

Specific objectives, measures and actions have been defined in four key thematic areas. Indicators have been established as well as a monitoring and evaluation structure, including the creation of an electronic database. (**Poland**)

# 2.7 CULTURE (ADDITIONAL AREA NOT COVERED UNDER THE EU FRAMEWORK OR THE RECOMMENDATION)

# Estonian Roma community through the eyes of Roma children

In order to fight discrimination and increase public understanding of young Roma and the Roma community, a targeted photo project was initiated by the civil society organisation 'MTÜ Ambulartoorium' in 2015. During the project, Roma children and young people were given cameras and took pictures of what they considered important or interesting and wrote a story to accompany their photos. A dedicated website will be created in 2016 to exhibit the photos and the best photos will also be published in a book. (Estonia)

# Early marriage: culture or abuse?

The project implemented by civil society, and supported by the Commission under the Daphne programme, aimed at raising awareness on how to act as a mediator at the onset of early/forced marriage. The target groups are Roma, teachers, Roma representatives, and experts in the field of social work, counselling and healthcare, NGOs and the police. Activities included training on mediation, door-to-door visits and the creation of a prevention programme for schoolchildren on topics like reproductive health, cultural diversity, violence, peaceful resolution of conflicts, and a sociological study on early marriage practices in some Roma communities. (Transnational: Slovenia, Bulgaria and Italy)

# 'The Roma Spirit Awards'

A project initiated by the Slovak Republic, replicated by the Czech Republic and brought to the European level, aims to promote the efforts by individuals and organisations in improving the situation of Roma. The project also promotes a positive image of Roma, Roma culture and contributes to the elimination of stereotypes and prejudices against Roma. The Roma Spirit Awards are given in categories such as non-profit/non-state organisations, company/employer/firm, city/municipality, individual, media and good deed of the year. **(Slovakia)** 

# 'Khamoro' (in Roma language 'sun')

The largest and most famous professional Roma festival in the world has been held in Prague by the NGO Slovo 21 since 1999. The festival promotes diverse Roma culture, offers unique concerts by Roma bands from all over the world, exhibitions, film projections, dance workshops, as well as specialised seminars and conferences. <u>http://www.khamoro.cz/</u> (Czech Republic)

# **Museum of Roma culture**

The first museum dedicated to Roma culture was established in Bucharest, Romania in 2013. It aimed at objectively presenting and promoting Roma culture. Civil associations, academic institutions and local authorities worked together to create the museum. The need for the museum was rooted in the deeply prejudiced public discussions about Roma and their culture, often confronted with stereotyping. The museum has not only a series of artefacts related to Roma culture, but a dynamic conglomerate of ideas and stories, illustrated through objects, installations and people, so as to generate debate on all levels of society. The Museum accommodates periodic exhibitions, crafts and dance workshops, debates and cultural events. (Romania)

# **3 ROMA INTEGRATION IN ENLARGEMENT COUNTRIES**

The Roma communities in the Western Balkans and Turkey continue to suffer from discrimination, and little progress has been made on the ground throughout the last year. Large gaps persist between Roma and non-Roma in access to education, employment, healthcare and housing. Furthermore, limited progress was achieved in 2015 as regards citizens registration.

The end of the Roma Decade in 2015 brought the conclusion of an important cycle of Roma integration activities by Decade members from the Western Balkans . Most Western Balkans countries concluded the implementation phase of their Roma Decade integration Strategies and related Action Plans, and have adopted new ones. Turkey drafted its first Roma integration strategy and action plan, following a consultation process. These were adopted in April 2016.

The European Commission has continued to develop its tools to monitor Roma integration more efficiently . Roma integration work within Chapter 23 negotiations on "Judicial and Fundamental rights' for Montenegro and Serbia has been of particular significance. The third round of Roma inclusion seminars is nearly completed in the Western Balkans countries, with seminars held in Bosnia and Herzegovina, Kosovo\* and Serbia in 2015. The implementation of the conclusions of the Roma seminars continued to be monitored in the annual Stabilisation and Association Agreement Subcommittees. Finally, the visa liberalisation process allowed for a close assessment of the evolution on the ground, especially for Kosovo and Turkey that have Roma related benchmarks in their visa liberalisation action plans.

The results of the independent thematic evaluation of IPA I (2007-2013) projects for Roma communities in Western Balkans and Turkey, were presented in 2015. These include the following recommendations for improving the efficiency of the use of IPA II (2014-2020) funds: greater political commitment and financial allocations to implement Roma integration priorities both from the Commission and the enlargement countries; enhanced monitoring; inclusion of the gender dimension and closer involvement of civil society. Publication of the list of measures that will be taken to implement the 11 evaluation recommendations is foreseen in 2016.

This Staff Working Document includes for the first time country fiches identifying for the Western Balkan countries and Turkey the main data available on:

- Estimated size of Roma populations<sup>4</sup>,
- Main policy documents and bodies responsible for their implementation,
- Fora for civil society participation in the definition and implementation of Roma policies,
- State of play in priority areas (education, employment, health and housing)<sup>5</sup>,
- Frameworks for dialogue/work on Roma integration at EU level,
- Amount of IPA funds invested in Roma integration projects (2007-2015).

<sup>&</sup>lt;sup>4</sup> Council of Europe data; "average figure"

<sup>(</sup>http://rm.coe.int/CoERMPublicCommonSearchServices/DisplayDCTMContent?documentId=0900001680088ea9). <sup>5</sup> State of play 2014, indicators per priority area; "Roma Inclusion Index 2015" (Decade of Roma inclusion Secretariat Foundation;

<sup>&</sup>lt;u>http://www.romadecade.org/cms/upload/file/9810\_file1\_roma-inclusion-index-2015-s.pdf</u>), and for Kosovo: Roma, Ashkali and Egyptian Communities in Kosovo Multiple Indicator Cluster Survey 2013-2014 (<u>http://ask.rks-gov.net/eng/mics</u>).

<sup>\*</sup> This designation is without prejudice to positions on status, and is in line with UNSCR 1244/1999 and the ICJ Opinion on the Kosovo declaration of independence.

# 4 FINDINGS FROM THE COMMISSION'S ASSESSMENT IN MEMBER STATES

AUSTRIA		
HORIZONTAL MEASURES		
<b>K</b> EY ELEMENTS	ASSESSMENT	
FIGHTING DISCRIMINATION AND ANTI-GYPSYISM		
Strong non-discrimination measures in place, complemented by targeted measures to prevent Roma discrimination particularly. Measures aiming at raising awareness about the Roma Holocaust. Modules on the subject of 'human rights' in basic training. Projects on Roma women on career and educational guidance and mandatory in-service training for police officers. Documenting race-motivated incidents against Roma in the 2013-2015 Anti-Gypsyism Report; Romane Thana exhibition in the Vienna City Museum etc.	Consider up scaling the targeted measures at national level and put in place effective measures for their sustainability. It should be clear to what extent Roma women benefit from the mainstream policies and measures. Results of projects specifically addressed to Roma women and benefits of mainstreaming for Roma women should be monitored and clearly presented.	
POVERTY H		
ESF — Roma-specific measures under investment priority — measures to ensure discrimination — free access to the labour market through empowerment and training of the Roma communities.	Evidence gathering should be developed to assess the impact of these measures on Roma.	
POLICY	AREAS	
KEY ELEMENTS	ASSESSMENT	
EDUC		
Mainstream and targeted measures meant to support access to school. Measures including free after-school tuition at schools. Measures on mandatory early language development support in public childcare facilities. Strategy to combat early school leaving; expansion of full-day schooling; supplementary native language tuition, individual learning assistance for Roma children, supplementary native language tuition etc.	Evidence gathering on educational outcomes and the impact of these measures on Roma children should be developed.	
EMPLO	YMENT	
Measures supporting career and educational guidance. Information and awareness raising meant to reduce barriers in accessing labour market. Measures to ensure transitions in between school and labour market, Language courses at various levels, vocational trainings etc.	Consider monitoring the impact of the mainstream measures on Roma.	
HEALTHCARE		
Support is provided through mainstream policy measures. The measures include Health Pilots -MiMi, Migrants care services, mammography screening for socially disadvantaged women and female migrants, Parent-teacher dialogue platform — project.	The impact of the mainstream measures on Roma should be assessed and monitored. Targeted measures to address the specific needs of the Roma people, in particular those of vulnerable women and children should be considered. Cultural awareness-raising of healthcare professionals and health-related awareness-raising of the Roma community should be considered.	
Hou		
Mainstream measures such as statutory right to means-tested guaranteed minimum income, equal access to housing (council and emergency housing) or Vienna Housing Hub etc.	Consider targeted measures to support the specific needs of Roma in access to housing through an integrated approach. Put in place effective monitoring mechanism to assess the extent of the impact the mainstream measures on housing have on Roma.	

STRUCTURAL MEASURES		
<b>Key elements</b>	ASSESSMENT	
<b>COOPERATION AN</b>	TD COORDINATION	
(NRCP, civil and local actors, equal	ity bodies, transnational cooperation)	
The National Roma Contact Point coordinates the design,	The NRCP is efficiently performing its overall responsibilities	
development and implementation of policy measures in support	yet further empowering through strengthening the	
of Roma integration. The involvement of various stakeholders	administrative capacity of the National Roma Contact Point	
in the process is ensured through the Roma Dialogue Platform	should be considered.	
which is organised frequently over the year. The Ombudsman	Consider training for Roma Civil Society to effectively	
for Equal Treatment is also represented at the Roma Platforms.	contribute to the monitoring and implementation of the policy	
The Commission will financially support AT to continue	measures on Roma.	
organising National Roma Platforms.		
	TORING	
Monitoring and evaluating is performed through the collection	Ensure that the results of the surveys performed are followed up	
of relevant qualitative data on the social and economic impact	and translated into efficient policy measures to address the	
of these measures. The surveys are conducted in line with the	specificities of the challenges identified.	
applicable national and EU legislation and international	Measuring the impact of the mainstream measures on Roma	
obligations, in particular with regards to personal data protection.	should be considered. Better involvement of the Civil Society Organisations in the	
Having a robust monitoring framework in place to evaluate the	monitoring of the policy measures on Roma should be better	
impact of Roma integration actions is a requirement under the	addressed.	
2014-2020 ESIF.		
Funding		
In the 2014-20 period a total of €553 mio (€11 mio ERDF, €138	Progress has been made in terms of targeted funding under ESF	
mio ESF and €404 mio EAFRD). has been allocated to	-Roma specific measures.	
promoting social inclusion, combating poverty and any	Further use of existing possibilities under the EU Funds to	
discrimination, targeting action to the socially disadvantaged	support Roma inclusion should be considered.	
(including, but not limited to Roma). Under this amount Austria		
also selected a new Roma-specific investment priority		
(explicitly targeting Roma) with a total allocation of $\notin 4$ mio.		
Apart from social inclusion, investments under employment and		
education can also contribute to NRIS-implementation. National		
funding is provided through mainstream programs		
	KEY FINDINGS	
	of coordination and cooperation of relevant stakeholders in the	
Roma inclusion process by enabling an effective communication platform, as well as in terms of targeted funding under ESF -		
Roma specific measures. The NRCP is efficiently and actively performing its responsibilities in line with the EU Framework for		

Roma inclusion process by enabling an effective communication platform, as well as in terms of targeted funding under ESF – Roma specific measures. The NRCP is efficiently and actively performing its responsibilities in line with the EU Framework for NRIS. The impact of the mainstream measures on Roma should be assessed and monitored. Consider targeted measures to address the specific needs of the Roma people, in particular those of vulnerable women and children. Cultural awareness-raising of healthcare professionals and health-related awareness-raising of the Roma community should be considered. Better involvement of the civil cociety in the monitoring of the policy measures should be ensured.. Consider training for Roma civil society to effectively contribute to the monitoring and implementation of the policy measures on Roma.

# BELGIUM

# (Gens du voyage are included under umbrella term Roma)

HORIZONTA	L MEASURES
KEY ELEMENTS	ASSESSMENT
FIGHTING DISCRIMINATION AND ANTI-GYPSYISM	
Flanders launched a plan against discrimination in housing (which is prohibited by the Flemish housing code). No specific antidiscrimination measures targeting non-Roma are reported.	Awareness measures aimed at the general public should be further exploited. A correct criminalisation of anti-Roma rhetoric and hate speech should be ensured. It also should be clear to what extent Roma women benefit from the mainstream policies and measures. Measures addressed specifically to Roma women and children should be put in place. Given that a mainstream welfare system is functioning in Belgium, focus on facilitating access to it through mediation is given. However, the impact of mainstream policy measures should be measured in order to ensure that the needs of the Roma are met.
	REDUCTION
Programme funded by city of Ghent and regional government to reduce risk of poverty among children (not aimed at Roma but rather at any population considered at risk including Roma). Pilot project specifically targeting Roma (developing the skills of Roma families (language, social skills, knowledge of institutions) and better access to primary services)	The impact of mainstream policy measures should be measured in order to ensure that the needs of the Roma are met.
POLICY	AREAS
KEY ELEMENTS	ASSESSMENT
EDUC	
Specific plan to tackle early school leaving in Flanders. Local parental involvement projects in the Flemish community, to increase parental involvement through school mediators of Roma origin who act as a link between the school and families with Roma children in schools in the French Community. The Brussels Capital Region supports a mediation programme for Roma families in schools in the Brussels area that have a large number of children from ethnic backgrounds.	There are still many Roma children not able to go to school and overrepresentation of the Roma in special education system. More targeted support should be followed when addressing the low attendance and poor attainment of Roma pupils. As a general guideline, developing a good cooperation with the families is important to address early school leaving. However, to deliver the expected results, it needs to be part of a comprehensive approach. Although BE is one of the 6 EU countries where participation in early childhood education is almost universal for children from 3 years old, lower participation rates and less regular attendance of specific groups such as Roma are noted. There is also variation in the quality of provision. The communities are taking new measures to address those challenges . In order to encourage pre-school attendance, there is currently a debate on the possibility of reducing the age at which schooling is compulsory.
	YMENT
Roma are mainly targeted within the mainstream measures for the unemployed people. Project launched with the support of ESF, specifically targeting the Roma families.	A more targeted approach to ensure access to and increase participation of Roma to employment mainstream measures should be considered
HEALT	
24 experts (some of whom are of Roma origin) have been selected and will work in Ghent, Brussels and Charleroi as intercultural mediators. The Flemish government organised a system of mobile vaccination vehicles, touring to explain the benefits of vaccination.	Many Roma are unaware of the existence or are unfamiliar with the provisions of healthcare services. Awareness raising campaigns should be considered. Promoting access to health through health mediators (also of Roma origin) will help this process.

HOUSING		
In Wallonia, a decree is guaranteeing permanent settlements for the travellers in ten cities. Flanders launched a plan against discrimination in housing (prohibited by the Flemish housing code). Plan against homelessness applicable in the five biggest cities in Belgium and more recently extended to three smaller cities aimed at providing a home immediately to the most vulnerable homeless persons, include people of Roma origin.	As regards the situation of travellers in particular, regional authorities have made genuine efforts to improve the quality of camping sites and at the same time they have adapted their housing codes in order to accommodate for permanent dwelling on existing camp sites.	
STRUCTURA	L MEASURES	
<b>Key elements</b>	ASSESSMENT	
(NRCP, civil and local actors, equal	ND COORDINATION ity bodies, transnational cooperation)	
The management of the Roma integration policy is the responsibility of three different actors who will establish a permanent dialogue between them: the Ministry for Social Integration (acting as NRCP), the interministerial conference and (from 2016) the new National Roma Platform.	This new structure, coming after a period of uncertainty, will help the implementation of Roma integration policy. The participation of Roma and Roma organisations remains a challenge; for the moment it is weak but the situation should improve with the setting up of the national platform. Roma community should be encouraged to participate in the process, especially the Roma youth, who demand to be involved. Cooperation with the Equality Body is functioning.	
Moni	TORING	
Ethnicity is not a variable that is recorded (not legally authorised) and thus, there is currently no specific data on Roma population benefitting from social assistance. Having a robust monitoring framework in place to evaluate the impact of Roma integration actions is a requirement under the 2014-2020 ESIF.	The impact of mainstream policy measures should be measured in order to ensure that the needs of the Roma are met.	
Fun	DING	
For the period 2014-20 a total of $\notin$ 407 mio ( $\notin$ 19 mio ERDF, $\notin$ 340 mio ESF and $\notin$ 48 mio EAFRD) has been allocated to promoting social inclusion, combating poverty and discrimination, targeting action to the socially disadvantaged (including, but not limited to Roma). Under this amount, Belgium also selected a new Roma-specific investment priority (explicitly targeting Roma) with a total allocation of $\notin$ 10 mio. Apart from social inclusion, investments under employment and education can also contribute to NRIS-implementation. ESF Operational Programmes (OP) 2014-2020 have been devised at the level of the federated entities (no federal OP for the period). All OPs have a 'social inclusion' axis, but the ESF OP for Flanders is the only OP which integrates the priority 'Socio- economic integration of marginalised communities such as the Roma'. It foresees to spend $\notin$ 10 mio ESF for this issue in 2014- 2020.	Existing possibilities under the ESIF funds for targeted measures to support inclusion Roma should be further exploited and effectively implemented.	
	'KEY FINDINGS	

**SUMMARY OF KEY FINDINGS** 

The new structure of the NRCP and the national Roma platform are promising. Little progress is identified in the key areas. Given that the mainstream welfare system is in place and functioning in Belgium, focus is given to facilitating access to it through mediation. **Meanwhile**, the impact of mainstream policy measures should be measured in order to ensure that the needs of the Roma are met.Targeted measures should be further exploited by using the existing possibilities under the ESIF funds. The involvement of Roma in design and implementation of relevant measures should be reinforced.

# BULGARIA

HORIZONTAL MEASURES		
KEY ELEMENTS	ASSESSMENT	
FIGHTING DISCRIMINATION AND ANTI-GYPSYISM, PROTECTION OF ROMA CHILDREN AND WOMEN.		
Measures focused on police force training, prevention of juvenile delinquency, promotion of tolerant inter-ethnic relations through sport, prevention of trafficking in human beings. The mainstream program for reducing domestic and gender based violence pays attention to Roma women and girls. National Strategy 'Vision for de-institutionalisation of children in Bulgaria' is set as one of the national priorities (since 2010). Empowerment is covered under cultural initiatives for preservation of Roma heritage and support for young talented Roma artists. NGO projects aiming at promoting tolerance, community development in marginalised communities and fighting hate speech in media.	Robust safeguards and legal measures should be introduced to guarantee the practical enforcement of anti-discrimination legislation as well as to ensure criminalisation of anti-Roma rhetoric, hate speech and hate crime <sup>6.</sup> Preventive measures to combat domestic violence and to protect children' rights are to be accompanied by effective support services for victims. Targets, funding and results of the projects should be provided. Targeted measures to combat forced or early marriages and adapted legal provisions are needed. The overrepresentation of Roma children in foster care should be tackled also by social assistance measures having a poverty reduction impact. Ensure better involvement of Roma representatives at the local level is necessary. Greater attention should be paid to the impact of political and media messages' on inclusion policies; measures should be implemented (targeting society as a whole) to raise awareness of the benefits of Roma integration for everyone. Worrying increase in evictions of Roma in 2015 were identified, in particular before the municipal elections. Evictions should be avoided or executed on the basis of a judicial or administrative decision which would also include due guarantees for the evicted persons (proposal of an adequate alternative accommodation)	
Mainstream measures under the National Social Inclusion	REDUCTION	
policies and new investment priority 'Socio-economic	The impact of the future social assistance reform on Roma should be evaluated to ensure coherence between mainstream	
integration of marginalised communities such as the Roma' under ESF.	and targeted poverty reduction measures.	

# POLICY AREAS

I OLICI AREAS	
KEY ELEMENTS	ASSESSMENT
EDUC	ATION
New Strategy for the Educational Integration of Children from	Institutional capacity, political support and appropriate funding,
Ethnic Minorities and Pre-school and School Education Act.	particularly at local level, have to be ensured for the new
Important provisions outlaw segregated classes and extend the	legislation and strategy to bring results.
focal school protection to kindergartens. Support measures	Targeted measures to increase the participation of Roma
include extending all day schooling, new teacher profile for	children in inclusive early childhood education are needed.
support to students from ethnic minorities.	Efforts should concentrate in removing the main barriers (poor
NGOs initiatives from various funding sources.	infrastructure and kindergarten capacity, lack of trained staff,
Measures to fight segregation and reduce early school leaving	hidden educational costs, transportation and parents'
are financed through small grants of the Centre for Educational	involvement) Existing NGO initiatives for inclusive education
Integration of Children and Students from Ethnic Minorities.	and fighting early school leaving need to be sustained and
The Operational Program Science and Education for Smart	considered when reforming the mainstream system. Targeted
Growth announced its first targeted calls for supporting	and mainstream measures should aim at desegregation and at
educational integration at all levels. Educational infrastructure	preventing the concentration of socio-economically
investments also aiming at increasing the access to quality and	disadvantaged students, including Roma, in low performing
inclusive education are foreseen under the Operational	schools.
Programme Regions in Growth.	Support measures for reintegrating children of seasonal
	migrants should be introduced.

<sup>&</sup>lt;sup>6</sup> The incorrect transposition of Framework Decision 2008/913/JHA has led to a lack of criminalisation of bias motivated hate crime and hate speech which particularly targeted the Roma community especially over the internet.

EMPLOYMENT		
The program 'Activation of the inactive people' finances the Roma labour mediators posts. First steps to outreach to the non-registered young people who are not in employment, education or training (NEETs) with the support of the youth mediators. Roma students explicitly mentioned under the graduated teachers' support of the Youth Guarantee. Subsidised employment was provided by the National program 'From Social Assistance to Employment'.	Besides the health and employment mediators, Roma are insufficiently represented in the public services. More efforts are needed to outreach the Roma NEETs by Youth Roma mediators and effectively support their return to education or integration into the labour market. The lack of monitoring of discrimination in the labour market should be addressed. Opportunities for social enterprises, entrepreneurship, reaching out to private and public employers should be better exploited. Job creation opportunities in rural areas including those under the new Rural Development Program (RDP) should be considered by the authorities and civil representatives. The eligibility requirement for the Local Development Strategies should reflect the interests of vulnerable groups, including Roma.	
HEALT	THCARE	
One or several projects are reported under each Council Recommendation measure in the field of health. Mobile units for preventive care for mothers and children mainly in areas with compact Roma population. National Program for improving maternal and child health (2014-2020). Expansion of the health mediator network and support for Roma students' enrolment in medical courses sustained. National Program for AIDS and TB Prevention.	The biggest challenge remains in ensuring health insurance for all. The recent amendment of the Public Health Insurance Act does not address this situation. The transitional grace period for re-entering the insurance system should be extended. It is necessary to assess and tackle the multiple difficulties socially- disadvantaged Roma face in acquiring health insurance and access to primary care. The Health Strategy's Action Plan for vulnerable groups has expired and the authorities have to ensure that the activities are sustained. The health needs of vulnerable (Roma) women and children should receive special attention. More efforts are needed regarding vaccination and medical check-ups. Filling healthcare vacancies in disadvantaged areas should be ensured. The awareness-raising activities targeting both the healthcare professionals and Roma communities could be strengthened.	
Hou	ISING	
Integrated social housing projects financed through two 2007- 2013 Operational Programmes (Regional Development and Human Resources Development) were completed in Devnya, Vidin and Dupnitsa. 39 major municipalities are eligible beneficiaries for 'Sustainable and integrated urban development' activities funded by the ESIF 2014-2020 Operational Programme Regions in Growth. Integrated social housing projects for disadvantaged groups can be financed.	Municipalities' involvement in integrated housing projects remains to be ensured. Engagement with local actors, including the representatives of Roma communities, targeted work and specific campaigns are of crucial importance. Evictions should be accompanied by an offer of adequate alternative social housing (including through ESIF investments).Opportunities under the Operational Programme Regions in Growth (axis 'Sustainable and integrated urban development') should be fully used to help implementation of the National Strategy for Roma Integration within these 39 municipalities, as well as help with their Regional Strategies and Municipal Plans. Municipalities should be further guided and supported to initiate adequate housing measures aiming at social inclusion. The financing and development of detailed urban plans should be enhanced. The biggest challenge remains in defining a solution for the allegedly illegal dwellings in which many Roma live. Eviction should be avoided or orders accompanied by a clear proposal of alternative housing (including social housing through ESIF investment).	

STRUCTURAL MEASURES		
Key elements	ASSESSMENT	
<b>COOPERATION AN</b>	D COORDINATION	
(NRCP, civil and local actors, equali		
The NRCP is in charge of the cross-sectoral coordination of the NRIS implementation and monitoring, and involved in sectoral coordination and funding decisions. 183 actualised local Roma integration plans. The ESF operation 'Integration' will invest 40 million EUR in projects for implementation of the soft measures of the Municipal Roma Integration Plans. NGO representatives participate in Monitoring Committees of the key EU funded programs for the period 2014 – 2020.	Strengthening the role, human and financial resources of the NRCP and the Equality Body should be ensured. The Action Plan (2015-2020) for the implementation of NRIS should be adopted urgently. The national Roma platform, financed by the Commission, should contribute to better involvement with civil society and all pertinent stakeholders. The local plans should not be a formalistic exercise and contain specific targets and funds. The resistance or lack of capacity of	
	local authorities to implement integrated sustainable measures	
	need to be addressed.	
MONII	ORING	
EU grant for the development of a 'SYSTEM for monitoring, evaluation and control of the implementation of the NRIS'. The National Statistical Office is partner of the project. Civil society is also involved. Having a robust monitoring framework in place to evaluate the impact of Roma integration actions is a requirement under the 2014-2020 ESIF.	Monitoring and reporting should be improved. The new system should include outcome and impact indicators. It is also crucial that the deadline for the ex-ante conditionality is fully respected. <sup>7</sup> Monitoring and evaluation of the impact of mainstream measures on Roma should be ensured.	
Fun	DING	
In the 2014-20 period, a total of $\notin 1.2$ billion ( $\notin 233$ mio ERDF, $\notin 401$ mio ESF and $\notin 565$ mio EAFRD) has been allocated to promoting social inclusion, combating poverty and any discrimination, targeting action to the socially disadvantaged ( <b>including, but not limited to Roma</b> ). Under this amount Bulgaria also selected a new Roma-specific investment priority ( <b>explicitly targeting Roma</b> ) with a total allocation of $\notin 143$ mio. Apart from social inclusion, investments under employment and education can also contribute to NRIS implementation.	Complementarity of the operations targeting or mainstreaming Roma inclusion is important to ensure an integrated approach tackling several areas where a sustainable solution is crucially needed. The local level implementation of the NRIS should be strengthened with better guidance and incentives for local authorities to take action. It has to be ensured that funds are used in line with the Commission guidance on desegregation and under no circumstances to contribute to (further) segregation of communities/educational facilities. Funding opportunities for Roma inclusion under EARDF and ERDF should be better exploited. The Interministerial Working Group on the Roma Integration Measures (financed by ESIF) should intensify its activities for ensuring coherence between the various ESIF programmes' calls supporting social inclusion.	

**SUMMARY OF KEY FINDINGS** 

Bulgaria successfully mobilised 2014-2020 ESI funding for targeted calls under the education and human ressources programs of the European Social Fund. This should allow them to advance with the implementation of the soft measures of the Municipal Roma Action Plans. Securing funding for the implementation of coherent integrated and sustainable projects addressing the housing situation remains a challenge. A better coordination mechanism among stakeholders is needed as well as an Action Plan for the implementation of the NRIS (2015-2020). The adopted legislation in education is a first step towards an inclusive reform of the educational system. However, - desegregation, early school leaving and providing effective access to quality education for Roma children needs to be enhanced and monitored. The inclusion of Roma in the labour market is still weak and health insurance remains an issue. It is important to ensure that mainstream reforms support the NRIS objectives. To this end a robust monitoring, coordination and reporting mechanism is crucially needed in order to steer progress from the national to the local level. Key priorities to be forcefully addressed are related to the housing, the access to basic utilities and services, the practical enforcement of anti-discrimination legislation, the provision of quality inclusive education, the local level actors' capacity building and better coordination of all stakeholders and funding opportunities.

<sup>&</sup>lt;sup>7</sup> Building a robust monitoring system by the end of 2016 is also an obligation in order to meet the precondition linked to the use of Investment Priority 9.2 — Socio-economic integration of marginalised communities such as the Roma

CYP	RUS
HORIZONTA	L MEASURES
Key elements	ASSESSMENT
FIGHTING DISCRIMINATION AND ANTI-GYPSYISM	I, PROTECTION OF ROMA CHILDREN AND WOMEN
No specific measures have been taken or reported by the Cypriot government.	Activities aimed at fighting stereotyping and prejudices against Roma should be considered.
<b>POVERTY F</b>	REDUCTION
No specific measures have been taken or reported by the Cypriot government.	The ROMA population is covered by the general measures. It should be mentioned that the project on the Zones of education priority (ZEP), under its new form will also be a tool for combatting social exclusion.
POLICY	AREAS
<b>Key elements</b>	ASSESSMENT
	ATION
A slightly larger number of Roma pupils attend pre-primary, primary and secondary education. The implementation of the programme 'School and Social Inclusion Actions' starting from the school year 2015-2016 aims to continue growing and improving the institution of Zones of Educational Priority (ZEP). Development of educational programmes for the intensive	The institution of the Zones of Educational Priority schools has contributed to the reduction of dropout rates of concerned pupils. This initiative is not specifically directed towards Roma, but rather the general population. The main issue is the lack of reliable estimation of the Roma population and its educational needs.
instruction of Greek as a second language.	
	YMENT
Roma are targeted within the mainstream measures for the unemployed people. There is no formal or systematic assessment with regards Roma accessibility to employment services.	The main issue is the lack of a reliable estimation of the Roma population as well as the linguistic competency of the Roma population for Greek (an issue on which no data is available) as a main obstacle to their integration in the labour market. Previous Commission reports identified as a gap that the impact of policies should be measured in order to ensure that the needs of the Roma people are met. However, this gap is not tackled yet.
HEALT	HCARE
Access to healthcare is offered to all Cypriots including Roma. Provision of free children vaccination. Social programmes run at local level contribute to the sensitisation and awareness raising for health issues among Roma population.	The impact of health policy measures should be measured in order to ensure that the needs of the Roma are met.
HOUSING	
Prefabricated houses have been built to accommodate Roma families. The Ministry of Interior is responsible for the maintenance costs of housing units currently inhabited by the Roma population. These are 20 Turkish- Cypriot houses in Limassol and 25 in Paphos.	The difficult housing situation of Roma continues to deserve further attention as the situation has not changed recently. There is also a problem of segregation as accommodations built for Roma are located in remote, isolated rural areas.
STRUCTURA	L MEASURES
<b>Key elements</b>	ASSESSMENT
(NRCP, CIVIL AND LOCAL ACTORS, EQUALI	ID COORDINATION TY BODIES, TRANSNATIONAL COOPERATION)
The NRCP is the Cyprus Social Welfare (Ministry of Labor and Social Insurance). The NRCP has not been informed or involved in any decision-making processes.	The NRCP should be more involved in the decision making process regarding Roma issues. The resources (time, financial, human) to enable the NRCP to carry out its coordination and monitoring role should be reinforced.

making processes.monitoring role should be reinforced.There is no organised Roma civil society in Cyprus.The NRCP should actively pursue cooperation with the Cypriot<br/>Equality Body.

MONITORING	
No information provided	Monitoring the impact of mainstream measures and activities undertaken on Roma should be considered. Measures
	addressed specifically to Roma women would be welcome.
Fund	ING
For the 2014-20 period a total of €56 mio (€15 mio ERDF, €27 mio ESF and €14 mio EAFRD) has been allocated to promoting social inclusion, combating poverty and discrimination, targeting action to the socially disadvantaged (including, but not limited to Roma). Although there is no specific funding for Roma under the ESIF Operational Programmes, specific Investment Priorities (IP) for combatting discrimination which are part of the ESF Operational Programmes 2014-20 could cater for the needs that may arise regarding Roma. Main funding may come from schemes for the employment of marginalised groups, funding for social economy and also under schemes to promote social inclusion (mainly through the project on the Zones of education priority)	Further use of existing possibilities under the EU funds to support Roma inclusion should be considered.
SUMMARY OF KEY FINDINGS	

**SUMMARY OF KEY FINDINGS** 

Cyprus has made slight progress in addressing the commitments taken through the European Framework and the 2013 Council Recommendation on effective Roma integration measures, in particular in the area of education. Meanwhile, the difficult housing situation of Roma continues to deserve further attention as the situation has not changed recently. The main issue is the lack of reliable estimation of the Roma population and of its needs. The impact of policy measures on the Roma should be measured in order to ensure that their needs are met.

# CROATIA

CRUAIIA		
HORIZONTA	L MEASURES	
<b>Key elements</b>	ASSESSMENT	
FIGHTING DISCRIMINATION AND ANTI-GYPSYISM	, PROTECTION OF ROMA CHILDREN AND WOMEN.	
Free legal aid provided, awareness raising campaigns on human	The effective practical enforcement of antidiscrimination	
trafficking, training to civil servants police officers on anti-	legislation needs to be ensured as well as the correct	
discrimination legislation, hate crime, promoting cultural and	criminalisation of anti-Roma rhetoric, hate speech and hate	
human rights of Roma, support for maintenance of the memorial	crime. Desegregation measures in the areas of education and	
Roma cemetery, support of memorial day for Roma victims of	housing should be properly implemented and accompanied by	
the Holocaust, round table on the status of Roma women in	awareness-raising activities and appropriate training.	
decision making processes with national and international	Strengthened support for multiple disadvantaged Roma women	
networks, their protection as well as protection of Roma	through gender mainstreaming in education, employment and	
children are addressed under mainstream measures and projects.	health policies should be considered as well as training and	
	information on human rights protection. Preventive measures to	
	combat domestic violence and protect children rights are to be	
	accompanied by effective support services for victims.	
	REDUCTION	
Few regional and local action plans have been developed,	Further work is needed to engage remaining regional and local	
research on widespread risk of poverty among children.	authorities to develope their Action plans. It is important to	
	ensure complementarity of interventions, monitoring their	
	impact and ensure that the services reach the most vulnerable.	
	To this end mapping and strengthening the territorial aspects of	
	policy making should focus on the most deprived regions.	
POLICY	AREAS	
Key elements	ASSESSMENT	
	ATION	
Focus on pre-school education, providing special assistance in	Promoting participation of Roma children in pre-school	
learning Croatian language, involvement of parents in the	education is seen as positive. It needs to be ensured that pre-	
process, learning support provided through after-school	school education as well as primary education is provided in	
programmes, Roma Schools Assistants and extracurricular	quality and inclusive settings. This process should be reinforced	
activities, scholarships and dormitories and scholarships	through planned investments to expand the capacity of	
provided to support Roma participation in secondary education,	kindergartens and primary schools using national funding.	
planned investments in improving the infrastructure.	Engagement of all actors including municipalities, teachers, and	
	parents is needed.	
	Further efforts are also needed to address the low attendance	
	and poor attainment of Roma children in primary schools.	
	Transition between elementary and upper secondary schools	
	should be facilitated by providing career guidance and	
	mentoring. Promoting vocational training should also be further	
	prioritised.	
EMPLO	DYMENT	

Roma are targeted under the mainstream active labour market	Roma participation in the Croatian labour market remains very
measures implemented by the public work scheme targeting the	weak. Ongoing public employment service reform should
long-term unemployed and counselling services.	deploy a more targeted approach. Innovative measures such as
	promoting social enterprises and Roma entrepreneurship,
	reaching out to private employers or promoting social
	consideration in public procurement could be exploited.
	Employment effects of mainstream measures should be closely
	monitored.
HEALTHCARE	
ESIF funded projects targeting the access to primary and	Greater focus on tackling the health inequalities of Roma, in
emergency care, with focus on isolated and deprived areas,	particular in deprived areas, with a focus on vulnerable women
health national campaign on drug prevention.	and children is needed.
	The health mediators (also of Roma origin) would help in this
	process and therefore their role should be reinforced.

HOUSING	
ESIF funded projects targeting the support to physical,	Housing interventions should be part of an integrated approach
economic and social regeneration of deprived urban and rural	with the long-term objective of desegregation. Regularisation of
areas.	land and houses as a legal precondition for access to EU funded
	infrastructure interventions is needed.

STRUCTURA	STRUCTURAL MEASURES	
KEY ELEMENTS	ASSESSMENT	
COOPERATION AND COORDINATION (NRCP, civil and local actors, equality bodies, transnational cooperation)		
NRCP involved in design, implementation and monitoring of the policies. It provides building capacity support through various grants. It cooperates with Roma Councils of national minorities, Roma and pro-Roma organisations, and local authorities. Regular dialogues and exchanges established with 4 offices of Ombudsman (Equality body).	An effective, transparent coordination mechanism among all stakeholders should be promoted. The NRCP should play a stronger role in this process. Its visibility towards regions as well as to civil society organisations is crucial. This process should be facilitated through the National Roma Platform. Significant barriers such as lack of capacity, sustainable funding of civil society and local authorities to implement integrated sustainable measures should be addressed.	
MONITORING		
Monitoring through working groups of the National Commission for the Monitoring of the implementation of the National Roma Integration Strategy consisting of Roma and representatives of line ministries. Internal monitoring report also includes information received from aprox. 66 municipalities and Roma and pro-Roma organisations. Monitoring of the rights of ethnic minorities, including Roma, various studies, researches conducted.	Efficiency and sustainability of measures should be closely monitored. Specific impact indicators should be developed. Mapping as a precondition for better targeting of interventions is needed.	
Fun	DING	
In the 2014-2020 a total of €971 mio (€357mio ERDF, €328mio ESF and €287mio EAFRD) has been allocated to promoting social inclusion, combating poverty and discrimination, targeting action to the socially disadvantaged (including, but not limited to Roma). The Investment Priority on the socio-economic integration of marginalised communities, such as Roma was not selected.	There is no Roma specific targeted funding under the ESIF funds in the current programming period. It is therefore essential that the Roma inclusion interventions mainstreamed into all relevant policy areas are closely monitored and their impact on the situation of Roma properly assessed and translated into policy design. All existing possibilities to support Roma inclusion under the ERDF and EAFRD should also be exploited and used effectively.	
SUMMARY OF KEY FINDINGS		
Positive steps have been taken in the area of education, in particular in promoting pre-school education. However, greater efforts are needed to ensure the effective implementation through more systematic measures in all key areas. Better coordination between national and local levels and among all stakeholders is needed. Available ESIF funds should be effectively used in order to reach Roma beneficiaries. A mechanism for monitoring and assessing the impact of mainstream and targeted measures should be put in		

place.

# CZECH REPUBLIC

HORIZONTA	HORIZONTAL MEASURES	
<b>KEY ELEMENTS</b>	ASSESSMENT	
FIGHTING DISCRIMINATION AND ANTI-GYPSYISM	, PROTECTION OF ROMA CHILDREN AND WOMEN.	
Adoption of legislation fostering an equal access for Roma children to mainstream education. Anti-hate crime campaign, projects fighting extremism and ethnic intolerance, cultural events, promoting access to justice facilitated by the legislative proposal for free/affordable legal aid and by the reduction of court fees, trainings of judges, layers, mediators and local government officials on anti-discrimination law. Protection of Roma children and women is addressed under the mainstream measures. Roma participation in advisory bodies of the Government.	The adoption of pro-inclusive legislation in education is seen as positive. Enforcement of anti-discrimination legislation needs to be continued to gain concrete improvement in practice. Effective measures should be taken to fight discriminatory practices in the areas of employment, healthcare and housing. Persisting key challenges to be addressed are the fight against stereotypes, prejudices as well as the criminalisation of anti- Roma rhetoric and hate speech. Sensitising measures on benefits of Roma inclusion towards general public should be further exploited. A constructive solution to 'Lety' case should be found. Strengthened support for multiple disadvantaged Roma women through gender mainstreaming in education, employment, health policies should be considered as well as trainings and information on human rights protection. Preventive measures to combat domestic violence and to protect children rights are to be accompanied by effective support services for victims.	
	REDUCTION	
Targeted interventions through a coordinated approach with the	It is important to ensure that the services reach the most	
use of ESIF funds in 70 of the most deprived and most Roma	vulnerable. It is also important to ensure complementarity of	
populated socially excluded localities are planned within the	interventions and monitoring of impact. Further work on	
2014-2020 programming period. Strategic plans of social	engaging those regions which have not developed strategic	
inclusion were developed in 5 regions.	approach to Roma integration is needed.	

POLICY	AREAS
KEY ELEMENTS	ASSESSMENT
EDUC	ATION
Amendment of the School Act promoting inclusive education by providing supportive measures to children with educational needs in mainstream education. Introduction of compulsory last pre-school year. Improvement of diagnosis measures. Supporting participation of Roma children in pre-school education through planned investments to expand the capacity of kindergartens. Roma participation in the School Inspection control activities. Scholarships to socially disadvantaged Roma students at secondary/high schools. Free school lunches for disadvantaged children and parental support	Promising pro-inclusive measures were adopted. Their implementation will need to be secured through proper monitoring, sustainable funding and by providing adequate teachers education in order for the new legislation to bring tangible change. Engagement with all actors, including municipalities, school headmasters, teachers, diagnostic centres, parents and general public in this process is essential. Ensuring access and promoting participation of Roma children in quality inclusive pre-school education needs to be reinforced, also through the planned investments in expanding kindergartens. Preventing early school leaving should be further addressed. Transition between elementary and upper secondary schools should be facilitated by providing career guidance and mentoring. Vocational education and training programmes should be more responsive to the labour market needs in order to ensure a smooth transition into employment.
	YMENT
Roma are targeted under the standard active employment policy tools (counselling, activation and requalification measures, publicly beneficial jobs). Specific employment programme for Roma financed by ESF and implemented by the Labour Office in Ústí nad Labem region 'Socially excluded localities in the Usti Region'.	Roma remain one of the most underrepresented groups of the labour market. The capacity of public employment services should be further developed for individualised services for Roma job seekers. Effects of employment measures should be closely monitored. Innovative measures such as promoting social enterprises and Roma entrepreneurship, reaching out to private employers, use of social consideration in public procurement do not appear sufficiently exploited. Fighting and monitoring discrimination in the labour market needs to be ensured, also by working closely with Labour Inspection.

HEALT	THCARE
Mainstream measures, included in the National Strategy for Health.	Greater focus on tackling the health inequalities of Roma, in particular in socially excluded localities is needed. Specific attention needs to be paid to Roma women and children. Measures improving access to vaccination programmes, medical checks up, prenatal and postnatal care, family planning, sexual and reproductive healthcare should be taken. Sustainability of activities and monitoring of outcomes should be ensured. Health mediators (also of Roma origin) should help this process and therefore their role should be reinforced Awareness-raising activities targeting both the healthcare professionals and the Roma community should be strengthened. The lack of GPs in disadvantaged regions should be addressed.
Hou	ISING
Adoption of the Strategy for Social Housing 2015-2025 which will be the basis for the Social Housing Law to be approved in 2017. Social housing construction to be supported by the ERDF in the framework of social inclusion programmes.	Housing interventions should be part of an integrated approach. Discriminatory unlawful practices by some landlords towards Roma, in particular in socially excluded localities (renting low- quality, overpriced, residential hostels, abusing state housing benefits for the socially vulnerable Roma) which leads to residential segregation needs to be addressed. Desegregation measures should be reinforced. Evictions should be accompanied by an offer of adequate alternative social housing (including through ESIF investments). An adequate system of supervising and monitoring the construction, maintenance and upgrading of existing flats and control mechanism over the distribution of social housing should be put in place in order to ensure that Roma are not excluded but enjoy equal access to available quality social housing opportunities.
	L MEASURES
KEY ELEMENTS	ASSESSMENT
	<b>D</b> COORDINATION ity bodies, transnational cooperation)
NRCP involvement in coordination, design and monitoring of policies. Close cooperation with the Agency for Social Inclusion, methodological support given to regions, financial support provided to the Coordinators for Roma Affairs established by the regional authorities and to the field work. Increase of human resources capacity of the NRCP. Involvement of the NGOs in consultation process on policies such as the Action Plan for Inclusive Education. There is well established cooperation with Equality body.	Effective, transparent coordination mechanism among all stakeholders should be promoted. This process should be facilitated through the National Roma Platform. Significant barriers such as lack of capacity, sustainable funding of the civil society as well as resistance of local authorities to implement integrated sustainable measures need to be further addressed.
MONITORING	
Internal evaluation of the Roma Integration Strategy by the NRCP in close cooperation with Committee for cooperation with local authorities, the Committee for monitoring, the Agency for Social inclusion, Working Groups for International Cooperation. Monitoring is also ensured through reports by Regional Coordinators for Roma Affairs. Having a robust monitoring framework in place to evaluate the impact of Roma integration actions is a requirement under the 2014-2020 ESIF.	Monitoring and reporting of the impact of mainstream measures on Roma should also be ensured. Stronger involvement of the NGOs and other stakeholders is needed, as well as providing a dedicated budget for external evaluation.

Fun	DING
In the 2014-2020 a total of €1.9 bio (€1 bio ERDF, €825 mio	Complementarity of funds and introduction of specific
ESF and €108 mio of EAFRD) has been allocated to promoting	investment priority for the integration of disadvantaged groups
social inclusion, combating poverty and any discrimination,	such as Roma is seen as positive. It allows for explicit but not
targeting action to the socially disadvantaged (including, but not	exclusive targeting and better monitoring of results.
limited to Roma). Under this amount, the Czech Republic also	It is important to ensure that the planned interventions under
selected a new Roma-specific investment priority (explicitly	2014-2020 programming period effectively reach the most
targeting Roma) with a total allocation of €200 mio. Apart from	vulnerable.To this end, the quality and result oriented projects
social inclusion, investments under employment and education	need to be launched without any delay. It also has to be ensured
can also contribute to NRIS-implementation.	that ESIF funds are used for desegregation and do not contribute
	to (further) segregation of communities/educational facilities
	(following the Commission guidance on desegregation).
	Existing possibilities to support Roma inclusion under the
	European Agricultural Funds for Rural Development should be
	better exploited.

#### SUMMARY OF KEY FINDINGS

Positive progress has been made to promote equal access of Roma children to inclusive mainstream education. Targeted interventions through a coordinated approach with the use of ESIF funds in selected socially excluded localities is also seen as a positive step forward. Stronger efforts are needed to fight against discrimination in all areas. The adequate measures need to be taken to improve the access of Roma to the labour market, health services and social housing. Significant barriers such as lack of capacity, sustainable funding of the civil society as well as the resistance of local authorities to implement integrated sustainable measures need to be further addressed.

ESTONIA		
HORIZONTA	AL MEASURES	
Key elements	ASSESSMENT	
FIGHTING DISCRIMINATION AND ANTI-GYPSYISM	1, PROTECTION OF ROMA CHILDREN AND WOMEN.	
Mainstream and targeted measures have been reported. Measures on awareness raising through projects such as: visual- anthropological project 'Estonian Roma community through the eyes of Roma children' or the exhibition 'We, the Roma'. The organisation of an annual Remembrance ceremony on the day of Roma holocaust on 2nd of August. Adoption of the strategy of Children and Families 2012-2020 and the adoption of the new Child Protection Act.	It should be clear to what extent Roma women benefit from the mainstream policies and measures. Results of projects specifically addressed to Roma women and benefits of mainstreaming for Roma women should be monitored and properly followed-up.	
POVERTY REDUCTION		
There are no targeted measures to address the poverty rate among Roma.	Monitoring and assessing the impact of the mainstream measures on Roma is recommended.	
POLICY AREAS		
<b>Key elements</b>	ASSESSMENT	
	CATION	
Measures provided under the National Educational Reform which are also accessible to Roma students. Measures aiming at the improvement of quality of study counselling for children from families of newly arrived immigrants and Roma people.	Assessing the impact of the mainstream educational measures on Roma should be considered. To that extent, evidence gathering on educational outcomes and the impact of these measures on Roma children should be developed.	
	OYMENT	
Employment measures are provided through the mainstream active labour market policies in line with the 2012-2017 Strategic Action Plan of the Ministry of Social Affairs.	A targeted approach to ensure the access and increased participation of Roma to mainstream employment measures should be considered. Monitoring the impact of the mainstream employment measures on Roma should be ensured.	
HEALTHCARE		
Support is provided through the mainstream healthcare policy measures. The National Health Plan does not foresee any measures targeting Roma explicitly.	The impact of health policy measures should be measured in order to ensure that the needs of the Roma are met.	
HOUSING		
Support provided through the National housing policy measures.	Effective monitoring mechanism to assess the extent of the impact of the mainstream measures on housing for Roma should be considered.	

STRUCTURAL MEASURES	
<b>Key elements</b>	ASSESSMENT
<b>COOPERATION A</b>	ND COORDINATION
(NRCP, civil and local actors, equa	lity bodies, transnational cooperation)
The NRCP coordinates and monitors the process of Roma	Further empowering the National Roma Contact Point is
Inclusion at the national level. The NRCP put in place the	recommended.
National Roma Integration Council which brings together	Consider training for Roma civil society to effectively contribute
representatives from different ministries, local governments and	to the monitoring and implementation of the policy measures on
civil society organisations.	Roma.
	The coordination between the NRCP and the equality bodies
	should be improved.
MONITORING	
Monitoring is performed through an integration monitoring	Evidence-gathering as a basis for systematic monitoring should be
survey every 3-4 years. The most recent one was released in the	developed to measure the impact of mainstream policy measures
spring of 2015.	on Roma.
Annual integration report to assess the progress of the measures	Involvement of the civil society organisations in the monitoring
of the National Strategy 'Integrating Estonia 2020'.	of the policy measures on Roma should be better addressed.

Funding	
In the 2014-20 period a total of €469 mio (€254 mio ERDF,	There is no Roma-specific targeted funding under the ESIF funds
€134 mio ESF and €81 mio EAFRD). has been allocated to	in the current programming period. It is therefore essential that
promoting social inclusion, combating poverty and any	the Roma inclusion interventions mainstreamed into all relevant
discrimination, targeting action to the socially disadvantaged	policy areas are closely monitored and their impact on the
(including, but not limited to Roma). There is no specific	situation of Roma properly assessed and translated into policy
funding explicitly targeting Roma under the ESIF Operational	design
Programmes. The Investment Priority on the socio-economic	
integration of marginalised communities, such as Roma, was	
not selected.	

# SUMMARY OF KEY FINDINGS

Some progress has been made concerning the coordination and cooperation aspects through the establishment of the National Roma Integration Council which brings together representatives from different ministries, local governments and Civil Society Organisations.. Better involvement of civil society in the monitoring of policy measures should be ensured.

Besides the areas of antidiscrimination and culture, Estonia reports predominantly mainstream measures. It is important that the Roma inclusion interventions mainstreamed into all relevant policy areas are closely monitored and their impact on the situation of Roma properly assessed and translated into policy design. Further empowering the National Roma Contact Point is recommended. Assessing the impact of the mainstream educational measures on Roma should be considered.

# FINLAND

HORIZONTAL MEASURES:		
FIGHTING DISCRIMINATION, PROTECTION OF ROMA CHILDREN AND WOMEN		
<b>KEY ELEMENTS</b>	ASSESSMENT	
New antidiscrimination legislation, training of stakeholders in	Sustainable funding for antidiscrimination and capacity building,	
designing equality promotion plans	including for Roma youth should be ensured.	
Capacity-building for NGOs representing minorities	Correct criminalisation of anti-Roma rhetoric, hate speech and	
Transnational workshop on anti-Roma discrimination	hate crime should be ensured. <sup>8</sup>	
Anti-discrimination campaigns targeting employers, study on	Safeguards to ensure that antidiscrimination measures in	
monitoring of labour market discrimination, Diversity Charter	employment effectively reach Roma and their extension to other	
employers-network	policy fields could reinforce results.	
Survey on hate speech and harassment	It should be ensured that lessons learnt from surveys guide	
Government action plan for gender equality 2012-2015, study	development of actions and feed reporting.	
on violence experienced by Roma women	More focus on implementation and reporting of results of tailor-	
Several measures targeting and protecting Roma women	made measures targeting Roma women and similar measures	
encompassed in a strategic framework	supporting their employment are needed.	

POLICY AREAS		
<b>Key elements</b>	ASSESSMENT	
EDUCATION		
Introduction of compulsory final year preschool education Focus on cooperation between schools and Roma families, fighting early school-leaving, supporting transition between different stages of education and to employment State subsidies and professional support for local education providers on early childhood and primary education for Roma Culturally sensitive school curriculum designed with Roma involvement Support to Romani language activities, preservation of cultural heritage, teaching and research of Romani language/culture at Helsinki University	Compulsory preschool education is an important first step to fight early school leaving, but it should be combined with early targeted support throughout school life to avoid Roma children leaving school early and to improve their educational attainment. The positive role of the Roma advisory board should be further exploited in planning and extending support to further municipalities. Developed culturally sensitive services, curricula, other tools should be widely disseminated.	
EMPLOYMENT		
Mainstream interventions (on employability, counselling, training, cooperation with local businesses including under Youth Guarantee) Adult education services with Roma support staff and survey on education needs of adult Roma Targeted support programme to enable Roma labour market entry with participation of social, employment, housing officers and education actors at local, regional and national levels. Multidisciplinary approach based on cooperation between multiple actors, involvement of private sector	Safeguards to ensure that mainstream employment measures reach Roma should be introduced and their impact on Roma should be monitored and reported. Awareness-raising of the use of available EU funding could enhance employability of Roma. Targeted small-scale employment programmes should be transferred to further municipalities, and measures to support self- employment and entrepreneurship could be considered to increase employment, especially among young Roma.	
HEALTHCARE		
New focus on health and welfare of multicultural population Study on experiences of discrimination in social and health services and planned Roma wellbeing study Developing culturally sensitive health and social services for elderly Roma	Funding and implementation of planned Roma wellbeing study is to be ensured. Information on the needs and challenges should be used to develop targeted approaches and safeguards to ensure that all Roma groups have access to quality health and social services.	
HOUSING		
Small-scale housing counselling and mediation project Training for local and civil actors on practices to promote equal opportunities in housing Survey on discrimination experience of Roma in housing and intra-community relationships	Non-discriminatory access to affordable housing for all Roma groups is increasingly a challenge that should be addressed with explicit measures and sustainable funding based on lessons learnt from surveys.	

<sup>&</sup>lt;sup>8</sup> The incorrect transposition of Framework Decision 2008/913/JHA has led to a lack of criminalisation of bias motivated hate speech especially over the internet.

STRUCTURAL MEASURES		
KEY ELEMENTS	ASSESSMENT	
COOPERATION AND	COORDINATION	
(NRCP, civil and local actors, equality		
The coordination mechanism consists of national and regional advisory boards on Romani affairs' and a growing number of municipal Roma action groups (local start-up Roma organisations, voluntary organizations, Roma volunteers) Annual consultation days on NRIS implementation, good practices, funding possibilities Youth participation measures (participatory methods, Roma youth club, Roma youth council) Transnational civil cooperation projects at the local level with Romanian municipalities targeting mobile Roma (community development, gender equality, youth participation) National Roma Platform has a strong gender dimension and link to NRIS monitoring and reporting.	Strong focus on promotion of Roma (including youth) public participation, capacity building and empowerment should be maintained for sustainable results. Successful initiatives, such as municipal Roma action groups, Roma youth councils and clubs should be multiplied. The resources (time, financial, human) to enable the NRCP to carry out its coordination and monitoring role should be reinforced. Close cooperation with between the NRCP and the equality body should be ensured.	
MONITORING		
National Discrimination monitoring group	Reintroduction of working group to coordinate and monitor	
Use of surveys to monitor discrimination Information sources for monitoring include hearings, studies and surveys, qualitative action research	NRIS implementation should be considered to ensure necessary resources for the overview and monitoring of the NRIS. Lessons learnt from surveys and studies should be fed into reporting and policy review.	
Fund	NG	
In the 2014-20 period a total of $\notin$ 248mio ( $\notin$ 100 mio ESF, and $\notin$ 148 mio EAFRD) has been allocated to promoting social inclusion, combating poverty and any discrimination, targeting action to the socially disadvantaged (including, but not limited to Roma). There is no specific funding explicitly targeting Roma under the ESIF Operational Programmes. The Investment Priority on the socio-economic integration of marginalised communities, such as Roma was not selected. ERDF OPs do not invest in housing, health and education infrastructure and have no specific measures targeting Roma. Apart from social inclusion, investments under employment and education can also contribute to NRIS-implementation. Several NRIS measures have been funded by a non-profit association with a legal monopoly statute (Slot Machine Association RAY), including support to (pro)Roma NGOs networking and empowerment, projects targeting Roma women and elderly. The fund allocation is guided by an agreement with the NRCP.	Strong involvement of Roma in line with the partnership principle. Lack of sustainable funding for upscaling and transferring successful pilot measures and for appropriate coordination and monitoring remains a challenge to be tackled, including by better use of existing possibilities under the EU funds for Roma inclusion.	

#### **SUMMARY OF KEY FINDINGS**

Finland's approach to Roma integration puts the focus on targeted measures and less on how effective equal access for Roma to mainstream measures is ensured. Roma-targeted measures are mainly in the areas of education, monitoring, antidiscrimination and empowerment, while in antidiscrimination broader, mainstream measures are also presented. Finland made steps to address several gaps highlighted in the 2014 assessment (e.g. monitoring and tackling discrimination in housing, improving enforcement of antidiscrimination laws, supporting Roma empowerment). Positive steps taken in the areas of education, fighting (multiple) discrimination, local action and empowerment should be recognised. The growing focus on Roma (youth) participation and the strong emphasis on gender aspects, culturally sensitive services are clear strengths to be maintained. Lessons learnt from surveys and studies should guide development of concrete actions with sustainable funding. Resources for monitoring should be ensured to feed better reporting on achieved results. Upscaling and transferring successful actions and ensuring their sustainable funding is key in order to address remaining challenges regarding Roma access to employment, healthcare and housing. The resources enabling the NRCP to carry out its coordination and monitoring role should be reinforced.

#### **FRANCE** (Gens du voyage are included under umbrella term Roma) HORIZONTAL MEASURES **KEY ELEMENTS** ASSESSMENT FIGHTING DISCRIMINATION AND ANTI-GYPSYISM, PROTECTION OF ROMA CHILDREN AND WOMEN In cases of proven discrimination or exclusion, sanction falls Activities aimed at fighting discrimination, stereotyping media within the overall legislative framework penalising any coverage, prejudices against Roma and combating anti-Roma discrimination between natural and legal persons on the basis rhetoric and hate speech are to be further addressed. Preventing the Criminal Code. (According to the constitution, the forced evictions of Roma requires better enforcement of anti-Government addresses the issue of 'Roma' regardless of their discrimination legislation and existing safeguards. ethnic origin). Although the constitutional framework does not facilitate the 'Romcivic' project for inclusion and citizenship of people living collection or use of ethnic data, it would be useful to know in slums and shanty towns, partly financed by NRCP. This which policies/financing directly benefit Roma and Travellers. project is run with the help of a team of 24 young volunteers, It should also be clear to what extent Roma women benefit from the mainstream policies and measures. Measures addressed including 18 from Eastern Europe and living in settlements. Activities on active citizenship of people living in slums, specifically to Roma women should be considered. promoting social and economic participation in society and developing mediation in the fight against inequalities.

<b>POVERTY I</b>	REDUCTION	1
The multi-annual plan for combating poverty (2015 – 2017).	The impact of policy measures should be measured in order to	
Roma and travellers (gens du voyage) are targeted within this	ensure that the needs of the Roma are met. The main challenge	1
mainstream measure for poor people. 12 million euros have	within the context of the plan for combating poverty is to assess	1
been allocated for 3 years for a multiannual plan against	whether and to what extent the measures reach the Roma.	1
poverty. In 2015, 55 projects were funded.		1
The government has undertaken a policy of support to specific		
actions targeting people living in illegal settlements and		1
travellers.		1
In addition, NRCP identified 148 local integration projects		1
targeting inhabitants of slums.		1

POLICY	AREAS
KEY ELEMENTS	Assessment
EDUC	ATION
Projects financed by the NRCP within the context of the multi- annual plan for combating poverty, allowing more than 1000 children to attend school.	The impact of policy measures should be measured in order to ensure that the needs of the Roma are met. Actions in early childhood education could be intensified. Measures directly targeted to the Roma should also be considered. The reform of compulsory education (2013-2017) is giving a high priority to early childhood education including the participation of children under 3 years. Whilst first positive results are observed, efforts could be intensified to meet the quantitative and qualitative objectives.
EMPLO	YMENT
Roma are targeted within the mainstream measures for the unemployed people. Projects are financed by the NRCP within the context of the multi-annual plan for combating poverty and local integration schemes (709 people, out of a little more than 4000 involved in 46 projects, were employed.)	Local integration projects are promising; however, the impact of employment policy measures should be measured in order to ensure that the needs of the Roma are met. Further efforts are needed in order to ensure sustainability of the projects in place. Discrimination in access to the labour market should be firmly tackled with a concrete set of responsive measures.
HEALTHCARE	
In the context of integration schemes introduced locally of the 43 projects for which data has been collected in October 2015, 2315 people benefited from accompanying measures of health out of 4825 persons concerned by these projects (around 48%).	The impact of health policy measures should be measured in order to ensure that the needs of the Roma are met. Targeted measures to address the specific health needs of the Roma people, in particular those of vulnerable women and children should be introduced. Poor and unhealthy living conditions in settlements as well as evictions have a significant negative impact on Roma health. Administrative procedures make the Roma's access to health difficult. Roma health mediators could improve the situation.

Hou	SING
The numbers of halting areas dedicated to travelers is constantly	The AIOS platform (Home, Information, Orientation, and
increasing.	Tracking) allows the diagnosis and individualised monitoring of
Within the context of the multi-annual plan for combating	inhabitants of the settlements. Active in seven settlements in Ile
poverty, more than 2106 people have accessed housing.	de France in 2015, this platform will be deployed throughout
ADOMA (a public company in charge of housing for migrants)	the region in 2016.
provides support to volunteers in social engineering with the	However, the difficult housing situation of Roma continues to
aim of upgrading slums.	deserve further attention. Evictions should be accompanied by
	an offer of adequate alternative social housing (including
	through ESIF investments) Specific attention should be
	focused on affordability and tenure security, whilst keeping an
	integrated approach to remove/alleviate the poverty of Roma is
	strongly recommended.

STRUCTURAL MEASURES		
KEY ELEMENTS	ASSESSMENT	
<b>COOPERATION AN</b>	TO COORDINATION	
(NRCP, civil and local actors, equal	ity bodies, transnational cooperation)	
The NRCP is the DIHAL (Délégation interministérielle pour l'habitat et l'accès au logement). The authorities also maintain a dynamic and innovative action in the context of transnational cooperation, especially in decentralised cooperation with Romania. The projects conducted in the area of social inclusion within the framework of decentralized cooperation cover quite diverse actions. The new National Consultative Commission of Travellers was installed by the Minister of Housing and held its first working meeting in December 2015.	Since 2012 the DIHAL assumes the management and organisation of the national policy accompanying the elimination of unauthorised settlements, ensuring that all stakeholders are included in the process. There is an overall need for better involvement and cooperation among all relevant stakeholders in the process. Roma need to be involved in the design of Roma inclusion policies at national level but also in the monitoring phase of these policies. There is a transnational cooperation between France and other Member States, mainly Romania. The sustainability of such initiatives is a key issue to be particulary addressed in order to ensure a successful and durable impact of the measures	
Mour	foreseen.	
	TORING	
Monitoring of the policy is ensured by the NRCP which initiated two studies in 2015 on the incentives and obstacles encountered in the path to integration of migrants who lived in the slums. Having a robust monitoring framework in place to evaluate the impact of Roma integration actions is a requirement under the 2014-2020 ESIF.	Monitoring the impact of mainstream measures and activities undertaken on Roma should be prioritised. The results of this monitoring should be fed into the policy review	
Fu	NDING	
During the 2014-20 period a total of $\notin 3.2$ bio has been allocated to promoting social inclusion, combating poverty and any discrimination, targeting action to the socially disadvantaged (including, but not limited to Roma). Under this amount, France also selected a new Roma-specific investment priority (explicitly targeting Roma) with a total allocation of $\notin 8$ mio. Apart from social inclusion, investments under employment and education can also contribute to NRIS-implementation.	A mechanism should be put in place to measure the impact of EU funds in supporting Roma integration Further use of existing possibilities under the EU funds to support Roma inclusion should be considered. EU funds should contribute to desegregation and under no circumstances should contribute to (further) segregation of communities/educational facilities (following the Commission guidance on desegregation).	
SUMMARY OF KEY FINDINGS		
Poor and unhealthy living conditions in settlements as well as evictions have a significant negative impact on Roma living		

Poor and unhealthy living conditions in settlements as well as evictions have a significant negative impact on Roma living conditions. However, the new plan for combating poverty and locally implemented projects targeting people living in shanty towns should help to improve the situation of Roma. The impact of mainstream policy measures should be measured in order to ensure that the needs of the Roma are met. An appropriate monitoring mechanism should be put in place and lead to a policy review.

## GERMANY (Sinti are included under the umbrella term Rom

(Sinti are included under the umbrella term Roma)			
HORIZONTAL MEASURES			
KEY ELEMENTS	ASSESSMENT		
FIGHTING DISCRIMINATION AND ANTI-GYPSYISM	, PROTECTION OF ROMA CHILDREN AND WOMEN.		
A broad range of activities are taken on fighting discrimination and anti-Gypsyism, including financial support provided to the Documentation Centre of German Roma and Sinti and to 9 pilot projects under the new federal program against racism and right-wing extremism. There are also plenty of awareness raising and sensitising measures made available to service providers, teachers, police officers etc. Intercultural dialogue and understanding is also promoted through school education. Support is provided to Roma youth. Roma women and children are protected through mainstream but also specific measures.	Activities aimed at fighting discrimination, stereotyping media coverage, prejudices against Roma and combating anti-Roma rhetoric and hate speech are welcomed. Public authorities and representatives of Roma communities should continue to work together. The findings of the extensive ongoing discrimination survey conducted by the Equality body should be translated into policy recommendations.		
*	REDUCTION		
Community development projects promoting integration.	It is important to ensure that the services reach the most vulnerable.		
POLICY	AREAS		
KEY ELEMENTS	ASSESSMENT		
EDUC	ATION		
Mainstream measures providing formal and non-formal education, number of initiatives/projects at federal and in particular national levels (Länder) promoting early childhood education and care, increasing attendance and attainment of Roma children in primary education, providing language support, parental support, preventing early school leaving, promoting vocational training, promoting diversity and multiculturalism in all educational levels. Recommendations 'Together for a better education' developed by the Working group on education of Sinti and Roma.	Intensified efforts in education as a crucial element for supporting inclusion. Starting support as early as possible by investing in early childhood education and care infrastructure and extending the availability of places are seen as positive, as is the extension of all day places in schools. Recommendations of 'Together for better education' should be reflected and translated into practice. Evidence gathering on educational outcomes and the impact of these measures on Roma children should be developed.		
EMPLO	YMENT		
Roma are targeted under mainstream measures. Individual, holistic approaches are applied by the employment services Trainings, language support, counselling services and are carried out. Intercultural competence trainings are provided to the civil servants working in public employment services. Specific attention is paid to school career guidance and youth. In addition, there are also some regional ESF projects specifically targeting Roma aiming at improving their employability.	Using the individual, holistic approach, focusing on school-to- work transitions for vulnerable groups, promoting vocational training should improve the employment prospects also for Roma. Evidence gathering should be developed to assess the impact of these measures on Roma.		
HEALTHCARE			
Roma can benefit from mainstream policy measures. In respect of those without registration and not having healthcare insurance coverage, the focus is on preventive, protective measures, in particular vaccination of children, family planning and health awareness raising activities, also with a great support from the NGO sector.	The access of Roma (not being German nationals) to health is limited due to the lack of registration/healthcare insurance coverage. Further efforts are needed to outreach these vulnerable people, also through communities' participation in health and social care initiatives.		
Social housing provided at state and municipal level. 'Nostel' project concept providing temporary accommodation for families with children in emergency situation, aiming to also help homeless Roma families. Project on inclusion of Roma as tenants, promoting tenants' rights, preventing termination of contracts or evictions. Further investments in social regeneration of urban deprived areas under the urban development strategies.	While the ERDF in Germany cannot grant support to housing within the frame of the 2014-2020 programing period, investments in social regeneration of urban deprived areas under the urban development strategies can be funded. Further attention needs to be paid to eliminate discriminatory practices, in particular in the area of private rental housing.		
development sualegies.			

STRUCTURA	L MEASURES		
KEY ELEMENTS	ASSESSMENT		
	ID COORDINATION		
	(NRCP, civil and local actors, equality bodies, transnational cooperation)		
Involvement of the NRCP in coordination of reports. New 'Advisory Council for concerns of German Sinti and Roma' established in the Ministry of Interior Affairs. Ongoing process of several states (Länder) to include Sinti and Roma as minority in the constitution. The cooperation with the Equality Body is well established. Transnational cooperation between DE, RO and BG municipalities, providing technical and administrative assistance	Enforcing the institutional capacity of the National Roma Contact Point should be considered, it could also contribute to its visibility towards relevant stakeholders. The activities with respect to empowerment of Roma civil society organisations and Roma youth are seen as positive and should be continued.		
in project design and development.			
MONITORING			
Study 'IMA' by Berlin, reports by NRCP, surveys.	Evidence gathering should be developed to enable assessment of the situation and the impact of mainstream measures and targeted activities on the Roma.		
Fun	DING		
Roma inclusion has been supported by national and ESIF funds under various types of mainstream measures. In the 2014-2020 period of total of $\notin$ 5.2 bio ( $\notin$ 596 mio ERDF, $\notin$ 2.5 bio ESF, $\notin$ 2.1 bio EAFRD) has been allocated to promoting social inclusion, combating poverty and any discrimination, targeting action to the socially disadvantaged people (including, but not limited to Roma). The Investment Priority on the socio-economic integration of marginalised communities, such as Roma was not selected.	Existing possibilities under the ESIF funds to support inclusion Roma should be further exploited and effectively implemented.		
SUMMARY OF	KEY FINDINGS		
There are increased efforts in all key areas. However, the lack of more precise knowledge on the situation of Roma makes it difficult to evaluate the social and economic effects of the policy measures (mainstream and targeted) taken. Therefore, evidence			

difficult to evaluate the social and economic effects of the policy measures (mainstream and targeted) taken. Therefore, evidence gathering should be developed. Support provided for the empowerment of Roma civil society organisations as well as Roma youth is seen as very positive. The findings of the extensive ongoing discrimination survey conducted by the Equality body should be translated into policy recommendations.

GRE	ECE		
HORIZONTAI			
<b>Key elements</b>	ASSESSMENT		
FIGHTING DISCRIMINATION AND ANTI-GYPSYISM, PROTECTION OF ROMA CHILDREN AND WOMEN.			
Fighting stereotypes and prejudices through promoting culture (films, stories), project 'With Roma at the Museum'. Protection of Roma women and children addressed under the mainstream measures.	The effective practical enforcement of antidiscrimination legislation needs to be ensured. Many of the Greek citizens of Roma origin lack civil registration. This creates barriers to enjoyment of their basic civil rights. The same applies to Roma children. These issues need to be urgently addressed. Desegregation measures, in the areas of education and housing, should be properly implemented and accompanied by awareness-raising activities and appropriate training. Activities aimed at fighting stereotyping media coverage, prejudices against Roma as well as legal measures aimed at a correct criminalisation of anti-Roma rhetoric and hate speech should be taken. Sensitising cultural competence measures and training on anti- discrimination legislation need to be provided to civil servants, police officers and other service providers. Support for multiple disadvantaged Roma women and Roma children, should also be strengthened within the Greek child protection system. Further work with families should continue.		
POVERTY R	<b>POVERTY REDUCTION</b>		
Support structures for vulnerable groups, including Roma	It is important to ensure that the services reach the most vulnerable. It is also important to ensure complementarity of interventions and monitoring of impact. To this end mapping as a precondition for better targeting of interventions should be put in place.		
POLICY AREAS			
KEY ELEMENTS	ASSESSMENT		
Educa			
Mainstream inclusion measures such as combatting early school leaving, fighting low-achievement, and developing educational and training structures. Focus on early childhood education and care as well as enrolment of children in primary schools. Policy incentives such as tax benefits provided to low income parents. Specific Roma education programmes supervised by the Aristotle University, Thessaloniki and the National & Kapodistrian University of Athens	Systematic measures are needed to reinforce inclusion of Roma children in all levels of education, including early childhood education and care, preschool and primary education. Proper monitoring of participation levels as well as early school leaving and low-achievement is necessary with provision of support measures where needed. Desegregation measures need to be put in place. Vocational education and training should be prioritised.		

Kapodistrian University of Athens	training should be prioritised.
EMPLO	YMENT
Mainstream measures, as well as targeted projects to improve Roma' employment opportunities through counselling, continuation of 'Support Centres for Roma and other vulnerable groups'), seasonal jobs.	Integrated interventions are needed to facilitate the access of Roma to the formal labour market and to fight undeclared work, under which most Roma fall under. Promoting Roma entrepreneurship should be prioritised. Attention is needed to fight discriminatory practices in the labour market.
HEALT	HCARE
Continuation of 'Support Centres for Roma and other vulnerable groups' providing first degree health services, counselling services, vaccinations.	Greater focus in ensuring health insurance coverage is needed. This issue is partly linked to the lack of Roma registration. Tackling health inequalities of Roma, in particular in the most deprived areas should be prioritised, in addition to improving local accessibility of health services in these regions. Further attention should be paid to Roma women and children. The health mediators (also of Roma origin) should assist in this process and therefore their role should be reinforced. Awareness-raising activities targeting both the healthcare professionals and the Roma community should also be put in place.

Hou	ISING
Investments in improving living conditions and basic	Housing interventions should be part of an integrated approach
infrastructure in the Regions of Thessaly and Eastern Macedonia	with the long-term objective of desegregation. Relocation of
and Thrace.	Roma settlements and evictions should be accompanied by
	adequate measures, including offering adequate alternative
	housing. Engagement of local actor with the representatives of
	Roma communities in this process is of crucial importance.

STRUCTURAL MEASURES			
KEY ELEMENTS	ASSESSMENT		
	COOPERATION AND COORDINATION		
	(NRCP, civil and local actors, equality bodies, transnational cooperation)		
NRCP coordination role with regions, line ministries and Roma representatives. Cooperation between the NRCP and the Equality Body established.	Effective, transparent coordination mechanism among all stakeholders should be promoted. The NRCP should play a stronger role in this process. Its visibility towards regions as well as to civil society organisations is crucial. This process should be facilitated through the National Roma Platform. Significant barriers such as lack of capacity, sustainable funding of civil society and local authorities to implement integrated sustainable measures should be addressed.		
Monta	CORING		
The monitoring mechanism is designed but not yet fully operational. The mapping exercise is completed.	The mechanism should become fully operational to monitor the impact of the measures. To this end the results of the mapping exercise shall be used to better target the interventions		
Having a robust monitoring framework in place to evaluate the impact of Roma integration actions is a requirement under the 2014-2020 ESIF.			
Fun	DING		
For the period 2014-2020 period a total of $\notin 1.3$ bio (approx. $\notin 239$ mio ERDF, $\notin 787$ mio ESF and $\notin 300$ mio EAFRD) has been allocated to promoting social inclusion, combating poverty and discrimination, targeting actions to the socially disadvantaged (including, but not limited to Roma). Roma are explicitly but not exclusively targeted under the regional programmes when it comes to social inclusion, education and employment measures. Greece selected the new Roma-specific investment priority (explicitly targeting Roma) with a total allocation of $\notin 73$ mio.	Fragmented and scattered projects proved to have no impact. Therefore, it is necessary to use funding to develop integrated policy measures, and their effective and sustainable implementation. Monitoring is a crucial part of this process.		
SUMMARY OF KEY FINDINGS			
The situation remains almost unchanged. No new measures following the Recommendation or new initiatives have been taken since 2014 in order to translate the strategy into concrete actions which would lead to the improvement of the situation of Roma. Interventions are limited and fragmented, bringing no sustainable results. The situation in all areas is deterioriating. Systematic, long-term policies carried out within an integrated approach, effective use of available funding, monitoring and evaluation of the			

impact, efficient coordination between national and local level, involvement and constructive dialogue with Roma civil society are crucial to move the process of Roma integration forward.

## HUNGARY

nundari		
HORIZONTAL MEASURES		
KEY ELEMENTS	ASSESSMENT	
FIGHTING DISCRIMINATION, PROTECT	TION OF ROMA CHILDREN AND WOMEN	
Multiple targeted measures (planned) in the areas of culture, history, education, Roma empowerment, capacity building and media. No specific antidiscrimination measures targeting non-Roma reported. Ongoing/planned prevention programs target child abuse, human trafficking, domestic violence, community conflict and prostitution.	Main challenge identified is the persisting segregation in education and housing due to the lack of proper implementation of anti-discrimination legislation, further aggravated through recent legislative changes and national case-law. Prevention of forced evictions of Roma requires better enforcement of anti- discrimination legislation and existing safeguards. Robust safeguards and measures (targeted at non-Roma) should be introduced to fight discrimination and prevent indirect discrimination; to fight hate speech and hate crime. <sup>9</sup> Overrepresentation of Roma children in institutional care should be tackled (including by fighting indirect discrimination through providing clear guidance for child protection professionals) and tailored and age-appropriate assistance to child victims of trafficking (especially in state care) should be improved. Whilst targeting of Roma women especially in employment and health is welcome, a more systematic targeting of Roma women with sufficient funding and safeguards is needed in each of the substantive policy areas, as well as in the fight against violence. Planned measure sensitising civil servants on equality should be stepped up	
	REDUCTION	
Ongoing/planned measures fighting child poverty and promoting child welfare Mainstream measures (central utility cost reductions and public work)	Extending positive measures (Sure Start children houses, free school meals, Roma foster parents), and ensuring that social assistance effectively reaches the most vulnerable can contribute to fighting child poverty. An evaluation should be performed on the impact on Roma of general measures on poverty reduction and of the revisions to the rules of eligibility for child benefit and the change in definition of 'multiple disadvantaged' (used in targeting.)	

POLICY	AREAS
<b>K</b> EY ELEMENTS	ASSESSMENT
EDUC	ATION
Compulsory kindergarten from age 3 and measures aimed at improving quality, equity and inclusiveness of education with new commitment under 2014-20 ESIF OPs to desegregation and inclusive education New early school-leaving strategy Targeted and mainstream scholarships and college support, After-school activities, second chance programs Pilot teacher training program with focus on working with disadvantaged/ Roma children	Segregation should be tackled through legislation, inclusive reforms of public education and explicit measures with appropriate funding. The impact on segregation trends and Roma school attainment should be monitored and reported. The education system is unable to reduce the impact of socio- economic disadvantages on educational outcomes. The early school leaving strategy still lacks a formally adopted action plan. Once adopted the action plan should be implemented in close coordination with all concerned sectors. Lowered age for compulsory school attendance and the likely reduction of the number of places following the change of the school maintaining authority of vocational secondary schools may negatively impact early school-leaving among Roma. A 'whole-school' approach, involving all players, besides adequate preparation and incentives for teachers could help promote inclusive education and reduce early school-leaving. Specific teacher training centred on learners' diversity and positive targeted incentives promoting access of multiple disadvantaged children to kindergarten should be upscaled and extended to all levels of education.

<sup>&</sup>lt;sup>9</sup> The narrow interpretation of national provisions which transpose Framework Decision 2008/913/JHA criminalising bias motivated hate speech and hate crime led to high number of cases without indictments, confirming the need to strengthen the existing legal framework by a provision allowing for taking into account the racist and xenophobic motivation of any offence.

EMPLOYMENT	
Multiple mainstream measures (extension of the Public Work Scheme, social economy, Youth Guarantee, Path to Work Programme, Job Protection Act, , family tax credit). Smaller scale targeted measures (employment of Roma women in public services, improving the employability of inactive Roma, social cooperatives)	Safeguards ensuring effective access for Roma to mainstream measures, monitoring and reporting their impact on Roma should be considered. Active labour market policy measures are entirely co-financed by ESF. National budget is oriented mostly towards the public work scheme, which does not seem to sufficiently promote the reintegration into the open labour market of those on the margins, nor to reduce poverty. Lack of measures on monitoring and fighting discrimination against Roma in the labour market should be addressed. Planned social clauses in public procurement and coordinated intervention of ESIFs including the rural development program could improve Roma employment.
HEALT	THCARE
Various mainstream public health initiatives are reported, some targeting disadvantaged regions, girls/women, and only one targeting Roma Health development programs in education institutions Targeted training for healthcare professionals on handling cultural differences in treatment	Sustainability of activities and monitoring of outcomes should be ensured. Targeting Roma under mainstream awareness, screening, vaccination programs and assessing their impact on Roma, and improved Roma involvement could bring results. Further measures to provide basic medical services addressing the health needs of vulnerable Roma women and children would improve results. In spite of the positive targeted measures to fill the General Practitioners' vacancies in the least developed areas, there still remain many areas lacking access to any primary healthcare
	service.
Hot EU-funded pilot housing measures were launched in the 2007- 13 period. Several planned interventions are reported for 2014-20 (complex settlement program, social urban rehabilitation program, integrated territorial programs).	Positive elements to be further increased include focus on desegregation, lagging regions and those at risk; integrated approach combining infrastructure and human resource development; Roma involvement. More attention should be given to providing adequate housing in an integrated setting; legalising housing; preparatory and accompanying measures as part of a long-term approach; monitoring and reporting the impact on desegregation and access to quality services for Roma. Available allocations under 2014-20 ESIF should be used to the full. Proper targeting and coordination between stakeholders (policy makers, managing authorities, local actors) are essential. Evictions should be accompanied by an offer of adequate alternative social housing (including through ESIF investments). Replacement of central housing maintenance subsidy with measures targeting the middle class (home loan support) has a negative impact on Roma.
STRUCTURAL MEASURES	
KEY ELEMENTS	ASSESSMENT
COOPERATION AND COORDINATION	

COOLERATION AN	
(NRCP, civil and local actors, equality bodies, transnational cooperation)	
NRCP is in charge of cross-sectoral coordination of NRIS	Transparency of the work of consultative bodies and inclusive
implementation and monitoring and involved in sectoral	involvement of all (pro)Roma civil society in the
coordination and funding decisions.	implementation and monitoring should be ensured, including
Consultative bodies are in place. Roma representation takes	under the national Roma platform.
place through the national Roma self-government. There are	Funding, implementation and monitoring of local equal
regular consultations between the NRCP and the Equality Body.	opportunity and desegregation plans and capacity building of
Revision and monitoring of local equal opportunity plans are	local authorities need to be ensured.
ongoing. District social inclusion roundtables to coordinate	The participation of the Roma in the participatory regional
local equal opportunity plans.	planning should be ensured and evaluated.
New Economic Forum to involve economic actors in NRIS-	
implementation.	
Hungary will receive Commission support to set up or develop a	
National Roma Platform.	

Monit	CORING
NRIS monitoring and indicator system in place Ongoing development of data collection methods, national segregation database, poverty mapping Good practice collection and dissemination for local planning Desegregation indicators in 2014-20 ESIF OPs Having a robust monitoring framework in place to evaluate the impact of Roma integration actions is a requirement under the 2014-2020 ESIF.	Monitoring and reporting of the impact of mainstream measures on Roma should also be ensured. The link between program monitoring and monitoring of societal changes could be developed. The outcomes of the monitoring system should be channelled into policy review.
Fun	DING
In the 2014-20 period a total of $\notin 2.4$ billion ( $\notin 863$ mio ERDF, $\notin 1.1$ billion ESF and $\notin 402$ mio EAFRD) has been allocated to promoting social inclusion, combating poverty and any discrimination, targeting action to the socially disadvantaged ( <b>including, but not limited to Roma</b> ). Under this amount Hungary (in three Operational Programmes) also selected a new Roma-specific investment priority (explicitly targeting Roma) with a total allocation of $\notin 470$ mio. Apart from social inclusion, investments under employment and education can also contribute to NRIS-implementation.	Improved reporting on the results achieved could drive policy review. Evaluation of interventions targeting or mainstreaming Roma inclusion should be carried out to ensure proper monitoring of funds used for Roma inclusion. It has to be ensured that funds are used for desegregation and under no circumstances to contribute to (further) segregation of communities/educational facilities (following the Commission guidance on desegregation). The planned multi-fund integrated approach and the combined use of territorial targeting of the most disadvantaged areas, explicit Roma targeting and specific support targeting women and children are positive, but should be further reinforced. Delays in the coordinated implementation of the program for the least developed micro-regions should be prevented to ensure the effectiveness of support schemes. The active involvement of Roma representatives in the work of the Monitoring Committees could be further supported through capacity building. Existing possibilities to support Roma inclusion under the EAFRD (interventions on social enterprises, development of basic services in rural areas) and the community-led local development (LEADER) method for mobilising rural communities should be better exploited for Roma inclusion.
	communities should be better exploited for Roma inclusion.

Hungary's approach to Roma integration includes a high number of measures covering all areas of the Council Recommendation, with most measures in education, employment and poverty reduction. With the exception of antidiscrimination, in all other areas a larger number of mainstream measures are complemented by a smaller number of targeted measures.

Hungary has taken important steps especially in the areas of monitoring (data collection, steps towards segregation database and poverty mapping) and funding (planning multi-fund integrated approaches using territorial targeting and aiming to address segregation in housing), but the monitoring and reporting of the impact of mainstream measures on Roma could be further improved. Mainstream measures continue to go against the aims and thus undermine the results of the strategy. Key priorities to be more forcefully addressed include better enforcement of anti-discrimination legislation, systemic desegregation measures, fighting and monitoring discrimination, anti-Gypsyism, hate speech and hate crime through specific actions targeting key stakeholders and society as a whole. Inclusive involvement of broader pro(Roma) civil society in implementation and monitoring needs to be ensured.

## IRELAND (Travellers are included under umbrella term Roma)

No measures are reported

POLICY AREAS	
KEY ELEMENTS	ASSESSMENT
EDUC	ATION
Mainstream action plan for educational inclusion addressing	Further monitor and evaluate the impact of mainstreaming
early school leaving and educational disadvantages 'Delivering	actions on the level of educational attainment of Traveller
Equality of Opportunity in Schools' (DEIS, from early	pupils. Concerted efforts need to be made to raise the awareness
childhood to secondary education).	of teachers to the effects of discrimination and the promotion of
Schools are paid additional funding for students who have been	equal treatment.
identified as coming from the Traveller community.	Promote access to early childhood education and support
The Education Admission School Bill of 2015 aims at	transition between the different levels of education <sup>10</sup> for Roma
preventing refusals of enrolment on the grounds of ethnicity or	and Traveller children, including by targeted actions and closer
race.	parental involvement.
National Plan for Equity in Access to Higher Education (2015-	Ensure sustainability for pertinent civil society initiatives.
2019) for the first time sets a target to increase the participation	
of Travellers.	
Civil society led initiatives (Parent Child Home Programme,	
Teacher Training, Post Primary Education manual etc.)	

 $<sup>^{10}</sup>$  According to the 2011 Census, 1% of Travellers complete third level education, with 90% of Travellers finishing education before the age of 17.

EMPLOYMENT	
The 'Special Initiative for Travellers' employment scheme supports job search, job coaching, individual support and assistance with enterprise development. Mainstream measures supporting second chance education 'Back to Education Allowance', self-employment 'Back to Work Enterprise Allowance', social enterprises 'Community Services Programme', training support and 'Community Employment' etc.	The impact of these measures on Travellers and Roma should be evaluated and an evidence-based analysis provided. The unemployment rate among Travellers is still very high and the promotion of integrated and targeted approaches in education-housing-employment-health should be ensured.
Grants of the Department of Children and Youth Affairs promoting youth work initiatives, including targeted at young Travellers	
HEALT	HCARE
The majority of measures are mainstreamed. Targeted measures include enhancing access to primary health services, health education and Traveller Health Units. The Health Service Executive works to ensure that Travellers and Roma are identified as vulnerable groups when developing broader cross government strategies (e.g. Suicide Prevention, Plan on Domestic, Sexual and Gender Based violence, Healthy Ireland)	The impact of both mainstream and targeted measures on Travellers and Roma state of health should be assessed in terms of adequacy and effectiveness. Further targeted measures addressing the specific needs of the Travellers and Roma communities should be considered in order to promote their access to primary healthcare and improve their state of health with a special focus on vulnerable groups. Mental health is a primary concern for young Travellers (with an extremely high suicide rate) and other minority ethnic groups and targeted initiatives are urgently needed to ensure outreach by mainstream services.
HOU	SING
All local authorities have adopted their Traveller Accommodation Programs for the period 2014-2018. These programmes set out the targets for the accommodation needs under the Social Housing Needs Assessment. Progress Reports measure local authority provision of Traveller accommodation in a given year against the target for that year contained in their Traveller Accommodation Programme (TAP). Annual Count of Traveller families by the Department of the Environment, Community & Local Government through the Local Authorities	There has been a worrying increase in evictions of Traveller families from Traveller halting sites also during the winter period and with no alternative accommodation provided. Evictions should be accompanied by an offer of adequate alternative social housing (including through ESIF investments). A winter moratorium on evictions is strongly recommended. The results of the progress reports are not communicated. Civil society reports that local authorities fail to fulfil their obligations under the 1998 Traveller Accommodation Act. There is underspending on improving the housing situation and providing sites for Travellers. Despite the critical housing situation, the national report does not provide information on the implementation of the Traveller Accommodation Programme (2014-2018).
STRUCTURA	L MEASURES
KEY ELEMENTS	ASSESSMENT
	D COORDINATION
(NRCP, civil and local actors, equal Ongoing consultation process in order to draft a new National Strategy (strategic themes and objective identified in the first phases of the consultation whereas the last phase, to take place in May 2016, should lead to the adoption of an action plan).	Strengthening the capacity building of the civil society organisations and local authorities needs to be addressed. Cooperation with Travellers and Roma representatives at the local level should also be ensured and embedded in all activities (development, implementation and reporting stages).
MONIT	ORING
Steering Group for the monitoring of the National Traveller and Roma Integration Strategy	Monitoring and reporting should be improved. An evidence- based and clear action plan with impact indicators should be implemented, in line with the new strategy. A mainstreamed approach is sufficient when outcomes are identical for all components of the target groups; when evidence shows a clear gap between the situation of Roma and Travellers versus the rest of society (e.g. regarding their health and housing situation), policies should be adjusted and specific measures should also be developed.

FUN	DING
The National Traveller Partnership is funded by the Department	Secure funding for the implementation of the new Integration
of Justice and Equality (1.18 mio in 2015) and delivered by 14	Strategy by defining a concrete action plan with targets,
local and 3 national Traveller organisations.	indicators, timeframe and budget.
In the 2014-20 period, a total of €351 mio (€0 ERDF, €194 mio	Facilitate the use of national and EU funds to support capacity
ESF and €157 mio EAFRD) has been allocated to promoting	building for local authorities and civil society organisations.
social inclusion, combating poverty and any discrimination,	
targeting action to the socially disadvantaged (including, but	
not limited to Roma/Travellers). There is no specific funding	
explicitly targeting Roma/Travellers under ESIF Operational	
Programmes as the investment priority relating to socio-	
economic integration of marginalised communities, such as	
Roma was not selected. Ireland has chosen the investment	
priority 'Combating all forms of discrimination and promoting	
equal opportunities'.	

Ireland has initiated a consultation process in order to draft a new National Integration Strategy which should be accompanied by a concrete action plan with targets, indicators, timeframe and budget. The focus is therefore on policy review in order to substantially improve the Travellers/Roma integration process. Steps to fight segregation in education have been taken in recent years and recently to promote tertiary education of under-represented groups. However, the lack of recognition of the Travellers' ethnicity does not support the practical enforcement of anti-discrimination legislation. Discrimination in all areas is closely linked to deeply rooted stereotypes and prejudices which calls for targeted actions to enhance protection and sensitise the settled population. Although Traveller Accomodation Programmes have been adopted by all local authorities for the period 2014-2018, progress on implementation has not been reported. The deterioration in the housing situation in terms of provision of sites and effective equal access to social housing is widely denounced by civil society. Stregthening the local level cooperation among local authorities, civil society and community representatives needs to be addressed. Improving the monitoring and reporting process would depend on the new Strategy and Action Plan formulation and allocated funding

# ITALY (Sinti and Caminanti are included under the umbrella term Roma)

HORIZONTAL MEASURES	
<b>KEY ELEMENTS</b>	ASSESSMENT
FIGHTING DISCRIMINATION AND ANTI-GYPSYISM	1, PROTECTION OF ROMA CHILDREN AND WOMEN
Municipalities try to propose viable alternative solutions to the social and ethnic conflicts due to evictions and transfers. Measures relating to the fight against trafficking in human beings, promoting greater awareness about child, early or forced marriage and traditional harmful practices. The Dosta! Campaign has been transformed into continuous and permanent activities, aiming at promoting awareness-raising campaigns. NRCP has promoted support for Roma women-related initiatives, such as the Rowni network, that gathers Roma women living in Italy.	Some positive initiatives have been taken. However, they are either insufficient to ensure an articulated coordination between the national and local level and a constructive dialogue with civil society, or have yet to prove their efficiency. Preventing forced evictions of Roma requires better enforcement of anti- discrimination legislation. Trafficking in human being is still a big threat for the Roma population in Italy; awareness raising campaigns about child early forced marriages and other harmful practices and more involvement from the Roma community itself is needed. Although Italy has strong anti-trafficking legislation, there are just a few initiatives targeting the Roma population in a specific way (good example: CONFRONT – countering new forms of Roma child trafficking). The effective practical enforcement of antidiscrimination legislation as well as a correct criminalisation of hate speech and hate crime needs to be ensured
POVERTY	REDUCTION
Some mainstream measures have been taken to reduce poverty, not targeting Roma directly.	Budgetary constraints are the main challenge to poverty reduction as well as the weakness and fragmentation of social services provision. However, in 2016 the adoption and implementation of a National action plan against poverty consisting of financial support for families with minors in very deprived circumstances linked to activation measures will improve the situation. It should benefit widely Roma families who are legally residing in the country.

POLICY AREAS	
KEY ELEMENTS	ASSESSMENT
EDUC	ATION
The main measure is the 'National Project for the Inclusion and	The situation remained broadly stable compared to 2014. Roma
Integration of Roma, Sinti and Caminanti Children'	integration policies are still subject to a step-by-step approach.
A National Observatory for the Integration of Foreign Students	There are large variations depending on the local context. A
and Inter-culture was established at the end of 2014. It became	more integrated and structured approach should be considered.
operational in 2015 and has a consultative, guidance and	The measures are rather patchy as they also include some
address mission.	mainstreamed national projects on integration of foreign
The 'National project for the inclusion and Integration of Roma	students and some local Roma targeted projects. However, it has
Sinti and Camminanti Children', involving around 160 Roma	to be taken into account that the estimated number of Roma
pupils, has been renewed for the period 2015/2016.	pupils in Italy is very small.
EMPLOYMENT	
Various measures have been launched, tested and/or	Some projects were undertaken by municipalities and a pilot
implemented. To ensure access to employment, attention is paid	scheme was tested but interventions appear fragmented with a
to vocational training, refresher courses, internships and similar	lack of strategic guidance and coordination at the national level.
measures also dedicated to labour market re-entry.	Coordination would ensure a better consistency of expenditure
Transfer of the Spanish ACCEDER programme to Italy,	and planning and it would allow for better monitoring. It would
supported by ESIF. For the moment, however, the project is at	allow maximising the dissemination of the measures that work
an early phase.	and correcting the ones which do not work.
HEALTHCARE	
The national health system provides universal access to	The impact of health policy measures should be measured in
healthcare (including Roma people), prevention and uniform	order to ensure that the needs of the Roma are met.
criteria for quality services.	Poor conditions in camps have a negative impact on Roma
Sectorial plan of action to tackle the health of all members of	health. Further targeted measures to address the specific needs of
Roma communities, focusing on three main areas: ad hoc	the Roma people, in particular those of vulnerable women and
training for socio-health care workers; information and access to	children should be considered. Further cultural awareness-
services for Roma; prevention, diagnosis and care.	raising of healthcare professionals and health-related awareness-
	raising of the Roma community should be considered in order to
	improve Roma access to healthcare services.

HOUSING	
The housing-related mapping exercise carried out by the association of Italian communes with NRCP's support. Numerous efforts to overcome the 'camps-system' have been made over the years in various areas of the Country, following differing experiences and proposals aimed at providing adequate housing solutions, in line with the needs of the beneficiaries, including their cultural needs, opportunities offered by the territories.	Discrimination of Roma people in housing has not fundamentally changed in the period under review. The existing initiatives have not been transformed into an overall coherent and effective strategy to deal with the vast scale of the systemic national problem. Overcoming the camps-system should be carried out within an integrated approach addressing simultaneously challenges in the areas of education, employment and health. Evictions should be accompanied by an offer of adequate alternative social housing (including through ESIF investments). The mapping of Roma settlements in the Municipalities with over 15,000 inhabitants is useful to have a more accurate picture of the scale of the existing problems.
STRUCTURA	L MEASURES
KEY ELEMENTS ASSESSMENT	
<b>COOPERATION AND COORDINATION</b> (NRCP, civil and local actors, equality bodies, transnational cooperation)	
NRCP has been engaged in promoting the establishment of both national and regional working groups along with capacity- building, informational and promotional activities, aimed, mainly, at both training and raising awareness of the local Plans of social inclusion. NRCP has continued working with NGOs including Roma and	Under the new EU Funds Planning, 2014-2020, specific resources for the NRCP (which also acts as the Equality Body) are intended for monitoring, evaluation and accountability purposes. It will help the NRCP to ensure a better coordination of the Italian Roma policy.
Sinti Federations.	TORING
On a general note, managing Authorities remain those in charge of monitoring and evaluating their measures. Having a robust monitoring framework in place to evaluate the impact of Roma integration actions is a requirement under the 2014-2020 ESIF	No systematic monitoring and evaluation activities are being carried out by the NRCP on the implementation of the NRIS. This was further undermined by staffing issues in 2015.
Funding	
In the 2014-20 period a total of $\notin$ 4 bio has been allocated to promoting social inclusion, combating poverty and discrimination, targeting action to the socially disadvantaged (including, but not limited to Roma). Under this amount, Italy also selected a new Roma-specific investment priority (explicitly targeting Roma) with a total allocation of $\notin$ 71 mio. Apart from social inclusion, investments under employment and education can also contribute to NRIS- implementation.	The use of EU, national and local funds for Roma needs to be optimised through a truly integrated approach. Making sure to fully utilise the resources envisaged under objective dedicated to Roma Inclusion can be considered a challenge. The representation of Roma NGOs in the Monitoring Committees of ESI Funds and at the level of the Partnership Agreement for Italy should be improved. It has to be ensured that funds are used for desegregation and under no circumstances to contribute to (further) segregation of communities/educational facilities (following the Commission guidance on desegregation).
SUMMARY OF KEY FINDINGS	
Italy has made limited progress in 2015 addressing the commitments taken through the European Framework and the 2013 Council	

Italy has made limited progress in 2015 addressing the commitments taken through the European Framework and the 2013 Council Recommendation on effective Roma integration measures. The main issue is the lack of strategic guidance and coordination at national level. Overcoming the camps-system should be carried out within an integrated approach addressing simultaneously challenges in the areas of education, employment and health. A mechanism of monitoring should be considered.

LAT	<b>'VIA</b>
HORIZONTA	IMFASURES
KEY ELEMENTS	ASSESSMENT
FIGHTING DISCRIMINATION AND ANTI-GYPSYISM	
Targeted and mainstream activities including awareness raising related to Roma culture, history and social issues, focusing on fighting prejudices (Anti-Gypsyism) and negative stereotypes. Few reported measures address specifically the needs of Roma women and children.	The support for Roma women through gender mainstreaming in education, employment, health policies should be further addressed. The effective practical enforcement of antidiscrimination law needs to be ensured.
POVERTY H	
There are several mainstream and targeted measures aimed at the poverty reduction of Roma, which are implemented at the local level in the framework of different projects.	Consider ensuring sustainability for targeted measures and enable an integrated approach alongside.
POLICY	AREAS
KEY ELEMENTS	ASSESSMENT
EDUC	
Most of the measures reported are implemented at local/regional level by NGOs in cooperation with public authorities.	The sustainability of measures depends on availability of national and local budget, as well as on the active involvement of Roma and non-Roma NGOs. Overall there is a lack of systemic policy approach at national level behind the targeted measures.
EMPLO	
Most of the measures reported are mainly funded by national/ESF funds, including explicit safeguards to secure equal access to various vulnerable people, such as Roma.	A targeted approach to ensure effective equal access and increased participation of Roma in employment should be reinforced. The conclusions of the Survey 'Roma in Latvia' should be reflected in an effective set of tailored policy measures.
HEALT	
No targeted healthcare policy measures for Roma in Latvia. Support is provided under the mainstream policy measures.	Outcomes of the 'Roma in Latvia' 2015 survey should feed into measures targeting Roma health. Vulnerable women and children should receive special attention. Promoting awareness of health and healthcare issues at the level of the Roma communities is to be better addressed.
Hou	SING
Housing support is provided within the mainstream housing policy measures. 75-80% of Roma families that live in Latvia still encounter difficulties in the availability of housing.	A more systematic and integrated approach is necessary to improve access of Roma to quality housing.
STRUCTURA	L MEASURES
<b>KEY ELEMENTS</b>	ASSESSMENT
COOPERATION AN	
(NRCP, CIVIL AND LOCAL ACTORS, EQUALT The NRCP is responsible for the coordination and evaluation of the policy measures. The cross-sectorial coordination is enabled through: the Council supervising the implementation of Roma policy; the network of regional experts on Roma integration issues; regular monitoring of main areas and the annual report coordinated by the NRCP. The NRCP provides targeted funding for Roma NGOs' initiatives to foster better involvement in the implementation of the measures. Latvia will receive financing from the Commission to establish a National Roma Platform.	<b>TY BODIES, TRANSNATIONAL COOPERATION)</b> Empower the National Roma Contact Point to efficiently coordinate and monitor the process of Roma inclusion at National level. Better involvement of civil society in the design, implementation and monitoring of the policy measures on Roma issues should be considered. Promote an open dialogue and cooperation between the Roma communities and the local and national authorities relevant in the process.
Monitoring	
Regular monitoring of the Roma situation in main areas coordinated by the NRCP and based on statistical data provided by different institutions, including local government. The data of the monitoring is available in the annual report produced by the Ministry of Culture (NRCP). The quantitative survey 'Roma in Latvia' was conducted in 2015 aiming at monitoring the situation of Roma in access to education, employment, healthcare and housing, identifying best practises.	Better involvement of the civil society in the monitoring process should be considered. Monitoring and reporting of the impact of mainstream measures on Roma should be ensured. Consider targeted funding for monitoring purposes. The outcomes of the monitoring system should be channelled into policy review.

Funding	
For the 2014-2020 period a total of €488 mio (€193 mio ERDF,	Evaluation of interventions targeting or mainstreaming Roma
€225 mio ESF and €70 mio EAFRD) has been allocated to	inclusion should be carried out to ensure proper monitoring of
promoting social inclusion, combating poverty and any	funds used for Roma inclusion.
discrimination, targeting action to the socially disadvantaged	Sustainability and integrated approaches should be considered
(including, but not limited to Roma). The Investment Priority	for Roma targeted measures.
on the socio-economic integration of marginalised communities,	The national funding used to cover specific measures should be
such as Roma was not selected.National funding and funding	complemented where relevant with appropriate lines of EU
from private donors, is also used to cover specific measures.	funding.
SUMMARY OF ZEV FINDINGS	

There is some progress in ensuring better cooperation among relevant stakeholders in the process. A more systematic and integrated approach is necessary to improve access of Roma to quality housing. The sustainability of measures in education depends on availability of national and local budget, as well as on the active involvement of Roma and non-Roma NGOs. This leads to a lack of systemic policy approach at national level behind the targeted measures. The support for Roma women through gender mainstreaming in education, employment, health policies should be further addressed. Outcomes of the 'Roma in Latvia' 2015 survey should feed into measures targeting Roma health..

#### **LITHUANIA** HORIZONTAL MEASURES **KEY ELEMENTS** ASSESSMENT FIGHTING DISCRIMINATION AND ANTI-GYPSYISM, PROTECTION OF ROMA CHILDREN AND WOMEN. Adoption of inter-institutional Action Plan to Promote Non-Consider targeted measures to tackle aspects of multiplediscrimination for 2015-2020. discrimination experienced by Roma women and children. Training for employers and educational events to promote equal Awareness raising trainings and information on fighting access to the labour market. discrimination should be provided. Approval of The Action Plan 2014-2016 of Implementing the National programme for the prevention of Domestic Violence and provision of Assistance to Victims 2014-2020. Training for Roma mediators **POVERTY REDUCTION** No measures reported. No assessment. **POLICY AREAS KEY ELEMENTS** ASSESSMENT EDUCATION Planned measures to promote parent education and Roma The impact of these measured needs to be monitored. family involvement with a view to enhancing early childhood Targeted measures to better address the low attendance and poor education and care as well as pre-primary education. Measures attainment of Roma children should be put in place. to improve the qualification of teachers, administration of Different pathways to education, especially in the case of adults, schools and other pedagogical staff. need to be promoted and accompanied by trainings fostering Measures to organise informal education of Roma from the skills in line with labour market needs. Kirtimai settlement EMPLOYMENT

EMPLO	DYMENT
Targeted measure (NGOs project) to help Roma gain the	Consider targeted measures to support first work experience or
necessary skills and attitudes for integration into the labour	on-the-job training for Roma.
market.	The vocational trainings should be accompanied by precise
Mainstream measures aiming at increasing ethnic minority	transition measures in order to ease the access to the labour
employment and participation in the labour market.	market.
HEALT	THCARE
Measures including consultations on the matters of equal access	The impact of health policy measures should be measured in
to healthcare services targeting Roma and non-government	order to ensure that the needs of the Roma are met.
organisations. Measures including lectures on matters of	Consider training of healthcare professionals on the health
hygiene for Roma girls and women and healthy lifestyle	needs of vulnerable groups, such as the Roma.
educational projects.	
Vaccination coverage studies in the Roma communities and	
equal access to medical check-ups, prenatal and postnatal care.	
HOUSING	
Housing measures provided through the mainstream national	Monitor the impact of the Action Plan for Roma integration into
housing policies. Adoption of the Action Plan for Roma	the Lithuanian society for 2015-2020, with particular view to
integration into the Lithuanian society for 2015-2020 (national)	improving housing conditions of Roma people by strengthening
with targeted measures to housing.	the implementation of the equal right to housing;
Setting up an inter-institutional working group to monitor the	Ensure monitoring the impact of the Programme for the
measures of the Action Plan. Adoption of the Programme for	integration of Roma living in Kirtimai settlement for 2016-
the integration of Roma community (living in Kirtimai	2019.
settlement) into the Society for 2016-2019 (Vilnius municipal	
administration).	

STRUCTURA	STRUCTURAL MEASURES		
<b>Key elements</b>	ASSESSMENT		
<b>COOPERATION AN</b>	ID COORDINATION		
	ty bodies, transnational cooperation)		
The NRCP coordinates the implementation and monitoring of the Roma integration action plan. The NRCP maintains dialogue with Office of the Ombudsmen of Equal opportunities on a regular basis. Lithuania will receive Commission support to set up or develop a National Roma Platform.	Better involvement of civil society and Roma themselves, in the design, monitoring and implementation of the Roma Action plan should be ensured. Empower the National Roma Contact Point to efficiently coordinate and monitor the process of Roma inclusion at National level. Promote an open dialogue and cooperation between Roma communities and local and national authorities.		
MONITORING			
No measures reported	Put in place appropriate measures to monitor and evaluate the effectiveness of the Roma action plan, including the involvement of civil society in the process. Monitoring and evaluation of the impact of mainstream measures on Roma should be ensured.		
Fun	DING		
In the 2014-20 period a total of €695 mio (€316 mio ERDF, €221 mio ESF and €158 mio EAFRD) has been allocated to promoting social inclusion, combating poverty and any discrimination, targeting action to the socially disadvantaged (including, but not limited to Roma). There is no specific funding explicitly targeting for Roma under the ESIF Operational Programmes. The Investment Priority on the socio- economic integration of marginalised communities, such as Roma was not selected. National funding is also used to cover specific measures.	Where relevant, consider training for local authorities on the availabilities of ESI Funds, which they could use to address the challenges they encounter locally.		
SUMMARY OF KEY FINDINGS			
Some progress has been made regarding Roma employment which has increased over the past three years. The involvement of Roma communities in the development and implementation of measures on Roma integration is still a challenge to be addressed.			

Roma communities in the development and implementation of measures on Roma integration is still a challenge to be addressed. The process of coordination and monitoring remains weak and needs to be improved. Awareness raising activities and information on fighting discrimination and stereotyping against Roma should be better addressed. Consider targeted measures to support first work experience or on-the-job training for Roma people. Consider training of healthcare professionals on the health needs of vulnerable groups, such as the Roma.

DOI	
POL	
HORIZONTA KEY ELEMENTS	ASSESSMENT
FIGHTING DISCRIMINATION AND ANTI-GYPSYISM	
The National Program for Equal Treatment (2013-2016) includes targeted actions (measures are not reported). The public events and a thematic visit aimed at the empowerment of Roma women, which are the most represented among Roma assistants and NGOs representatives	The pertinent mainstream measures should be reported, particularly the ones targeting children and women. Legal measures should be introduced to ensure correct criminalisation of hate speech and hate crime <sup>.11</sup> Anti-Roma rhetoric and strereotypes should also be tackled by awareness-raising campaigns targeting the majority society.
POVERTY F	REDUCTION
Most of the measures under the NRIS aim at poverty reduction (no specific measures reported under this section)	
POLICY	AREAS
KEY ELEMENTS	ASSESSMENT
EDUCA	ATION
Additional financial resources are allocated to schools undertaking support activities for ethnic minorities pupils (remedial classes, specialised teachers, Roma assistants) Targeted measures for providing free textbooks, supplies and scholarships for secondary and tertiary education, and targeted projects supporting pre-school education are in place. 50 Roma Community centres are supported.	Ensure the sustainability of the funding for projects supporting the participation of Roma pupils in early childhood (including pre-school) education. More attention needs to be paid to the use of inclusive educational methods, prevention of school drop-out and support to the transition between educational levels.
	YMENT
Specifically targeted Roma integration measures related to social integration, education and employment are included in the Operational Programme Knowledge Education Developmentunder the ESF. The first calls were published in March 2016. Targeted measures are implemented under the NRIS (internships, training and subsidised employment)	Complementarity and coordination of the measures implemented under the NRIS and the Operational Programme should be ensured. The employment targets should lead to sustainable results.
(internships, training and subsidised employment) HEALT	HCARE
Projects under the NRIS for employment of community nurses to bring medical aid in marginalised communities, improving access to medical check-up and vaccinations, on promoting preventive and curative healthcare for children, women and the elderly.	The impact of the mainstream and targeted measures on Roma should be monitored and assessed. Health-related awareness-raising among the Roma community should be strengthened, including on the popularisation of medical professions and scholarships. Measures promoting health awareness in integrated projects covering education, housing and employment activities should be explored.
	SING
Housing interventions were implemented in the Malopolska province and planned in Dolnoslaskie and Slaskie provinces. These included construction of multiple-family buildings, subsidy for purchase of housing on the open market, repair works and improving access to public utilities. These activities are funded by the national budget and constitute 25% of the budget allocated to the NRIS.	Ensure that funding possibilities under ERDF regional programmes are used to support the objectives of the NRIS in relation to housing and improved access to cultural and educational services. Ensure effective equal access to social housing, promote integrated housing projects aiming at desegregation and social inclusion.

<sup>&</sup>lt;sup>11</sup> The incorrect transposition of the Framework Decision 2008/913/JHA as regards the criminalisation of bias motivated hate speech has led to high number of cases without indictments, confirming the need to strengthen the existing legal framework by a provision allowing to better criminalise hate speech in the form of public incitement to violence or hatred.

STRUCTURAL MEASURES		
KEY ELEMENTS	ASSESSMENT	
COOPERATION AND COORDINATION (NRCP, civil and local actors, equality bodies, transnational cooperation)		
The NRCP is in charge of the cross-sectoral coordination of the NRIS implementation and monitoring. Involved in sectoral coordination and funding decisions. Structural dialogue and cooperation with the Equality body are in place.	Strengthening the capacity of regional and local authorities to involve all local stakeholders and implement integrated (housing, employment, health, education) projects is a challenge to be addressed. More capacity building activities promoting the participation of civil society and Roma representatives in the design and monitoring of the local plans are necessary. Strengthening the cooperation between the ESIF managing authorities and the NRCP would be of an added value.	
MONITORING		
A monitoring and reporting mechanism is reported to be in place at local, regional and national levels. The national annual report is based on outcome indicators and a central evaluation is ensured by the NRCP. Having a robust monitoring framework in place to evaluate the impact of Roma integration actions is a requirement under the 2014-2020 ESIF.	The monitoring and evaluation of the locally implemented actions should lead to a strategic policy review. Monitoring the impact of the measures is necessary as well as improving the reporting of measures under the Council recommendation	
Funding		
In the 2014-20 period a total of $\notin 6.9$ bio ( $\notin 3$ bio ERDF, $\notin 2.8$ bio ESF and $\notin 1.1$ bio EAFRD) has been allocated to promoting social inclusion, combating poverty and any discrimination, targeting action to the socially disadvantaged ( <b>including, but</b> <b>not limited to Roma</b> ). A Roma specific investment priority ( <b>explicitly targeting</b> <b>Roma</b> )- can be implemented under the social innovation priority axis of the Operational Programme Knowledge Education Development with a total indicative allocation of $\notin 19$ mio. Within this amount $\notin 10$ mio have been earmarked (for 2014-2020) for comprehensive measures to improve the educational and employment situation of Roma and actions to eliminate the barriers to employment and social inclusion.	Opportunities to fund multi-annual projects should be ensured. Capacity building for local authorities and NGOs for implementation of integrated projects (education-employment- housing-health) should be envisaged. To fight poverty and discrimination, the use of funds available under the regional programmes combining ERDF and ESF investment for improving the situation of marginalised Roma communities should be promoted.	
SUMMARY OF KEY FINDINGS Poland adopted a new NRIS in 2014 for the period up to 2020. In addition to the specific objectives defined per thematic area,		
Poland adopted a new INKIS in 2014 for the period up to 2020.	In addition to the specific objectives defined per thematic area,	

Poland adopted a new NRIS in 2014 for the period up to 2020. In addition to the specific objectives defined per thematic area, measures were set and supported by indicators. As a result, the monitoring and reporting process at national level has been reinforced. Efforts should be sustained and progressively focus on measuring the impact of the interventions. The envisaged measures under the comprehensive and Roma specific Operational Program Knowledge Education Development have the potential to improve the education and employment situation of members of the Roma community. A mapping of the Roma communities exists and the housing interventions are planned in selected geographical areas. The focus is on improving infrastructure and access to public utilities while an integrated approach tackling several areas of intervention (housing-education-employment-health) are not reported. Attention is directed to the need to sustain civil society projects by ensuring multi-annual implementation periods. Strengthening the capacity building of civil society and partnership between civil society and local authorities is still a challenge to be addressed. A more integrated approach to project implementation at local level is to be promoted. The combination of funding opportunities from national and ESIF sources can be enhanced.

#### PORTUGAL HORIZONTAL MEASURES **KEY ELEMENTS** ASSESSMENT FIGHTING DISCRIMINATION AND ANTI-GYPSYISM, PROTECTION OF ROMA CHILDREN AND WOMEN. Training and awareness raising activities to fight discrimination The monitoring of the effective practical enforcement of antiand promote Roma history and culture targeting the police, discrimination law needs to be ensured in all policy areas as media, lawyers and public institutions. well as the strengthening of the legal measures to ensure a Capacity building for Roma associations and representatives, correct criminalisation of anti-Roma rhetoric, hate speech and new funding possibilities for NGO projects hate crime<sup>12</sup> First Roma Young people and Roma Women seminars Sustainable funding for the positions of Roma municipal Cultural, artistic, social and sport activities' projects under the mediators should be provided and the network supported. Choices Program for education The activities aiming at empowering Roma women and youth should be continued and further developed. **POVERTY REDUCTION** Study evaluating the impact of the social insertion income on The impact of mainstream social policies on Roma should be Roma communities inclusion promoted and should be evaluated and lead to policies review. Intercultural mediation as a mean to facilitate the access for Roma to public services and improve the quality of the services at municipal level POLICY AREAS **KEY ELEMENTS** ASSESSMENT **EDUCATION** A mainstream program (TEIP) for reducing early school leaving Efforts to monitor the impact of mainstream measures on by promoting inclusive tailor-made teaching and learning vulnerable students, including Roma, are to be continued and methods to support struggling learners. reported. Additional human and financial resources are allocated to The concentration of students from disadvantaged school with large number of students vulnerable to social and socioeconomic backgrounds into TEIP schools may raise educational exclusion. questions on the inclusiveness of the educational system. The participation of Roma pupils in early childhood education Vocational courses as an alternative path to student at risk of and pre-school education should be encouraged through dropping out in lower secondary education. Initiated school survey on the situation of Roma pupils improving effective access and work with the parents **EMPLOYMENT** Survey in employment offices to identify the units with the Active labour market policies with a tailor-made approach highest proportion of Roma beneficiaries, assessment of should be enhanced. methodologies and best practices. Support measures for self-employment and entrepreneurship Promotion of registration in employments offices of should be considered. unemployed Roma and inclusion in mainstream active market Job opportunities for Roma assistants/mediators in education employment policies. and training services should be explored. Training of Roma municipal mediators HEALTHCARE No information on specific measures has been reported The effective access of Roma to the general health services, Mobilising local and regional representatives of health services preventive and curative healthcare, should be evaluated and their particular needs identified. Specific attention should be in order to evaluate the impact of mainstream health measures on Roma communities paid to children, women, groups most at risk and those living in

marginalised or remote areas.

communities.

Specific awareness raising activities in the field should be envisaged by addressing both health practitioners and Roma

<sup>&</sup>lt;sup>12</sup> The incorrect transposition and limited application of the of Framework Decision 2008/913/JHA has led to a lack of criminalisation of bias motivated hate crime and hate speech which particularly targeted the Roma community especially over the internet.

HOUSING	
Completed national-wide study on the housing conditions of the	The study on the housing conditions of Roma should consider
Roma communities	all four relevant provisions of the Council recommendation in
	this area.
Implementation of four housing interventions in Oporto, Vila	Ensure that the new National Housing Strategy supports the
Real and Portalegre districts (the type of the intervention is not	objective of the NRIS.
described)	Promote funding opportunities by better use of ERDF for
	integrated housing intervention in favour of disadvantaged
	communities.

STRUCTURAL MEASURES		
KEY ELEMENTS	ASSESSMENT	
	COOPERATION AND COORDINATION	
(NRCP, civil and local actors, equality bodies, transnational cooperation)		
The NRCP is in charge of the cross-sectoral coordination of	Regular dialogue and cooperation between the NRCP and the	
implementation and NRIS monitoring. Consulted for the	Equality body should be promoted.	
development and implementation of relevant policies and		
funding decisions (in particular operational program for Social		
inclusion and employment)		
Consultative Group for Roma Communities Integration (CONSIG) is a coordination and monitoring structure		
	ORING	
Representative of civil society participate in the CONSIG. Its	The monitoring and evaluation process is ongoing. It should	
main role is to monitor the implementation of the NRIS and to	enable to effectively monitor the results of the measures put in	
provide policy review guidance.	place and draw conclusions to feed the reporting and policy	
Creation of the Observatory for Roma communities (2015)	adjustment processes.	
promoting social studies on Roma integration	Data collection from the projects, thematic surveys and studies	
	are all important elements for the design of a robust monitoring	
	and reporting mechanism.	
Fun	DING	
New Fund to support the NRIS through innovative projects	Target relevant geographical areas (with high share of Roma	
implemented by NGOs (fields: anti-discrimination, awareness	population) by allocating appropriate funding for the	
raising, entrepreneurship).	development of integrated projects to fight poverty and social	
In the 2014-20 period, a total of €2.5 bio (€530 mio ERDF, €1.6	exclusion.	
bio ESF and €409 mio EAFRD) has been allocated to	Ensure sustainability of innovative NGOs projects.	
promoting social inclusion, combating poverty and any		
discrimination, targeting action to the socially disadvantaged		
(including, but not limited to Roma). There is no specific		
funding explicitly targeting Roma under ESIF Operational		
Programs. The investment priority on the socio-economic		
integration of marginalised communities, such as Roma was not		
selected.		

Portugal has taken several steps to address identified structural gaps by improving the coordination and monitoring process in addition to a growing attention to empowerment of Roma communities by working with Roma women and youth. Studies and surveys have been initiated in the key thematic areas. However, the conclusions from these studies have not yet led to a policy review. It is therefore necessary that the assessment of the impact of mainstream measures on Roma guides the development of concrete actions with appropriate funding. The combination of targeted and mainstream measures should be further developed and specific geographic areas targeted in order to improve the living conditions and fight social exclusion. A regular cooperation with the equality body should be established; the effective enforcement and monitoring of discrimination in all policy areas should be ensured.

ROM	ANIA
HORIZONTA	L MEASURES
<b>KEY ELEMENTS</b>	Assessment
	I, PROTECTION OF ROMA CHILDREN AND WOMEN.
All targeted measures reported are NGO-led. Measures consisting of workshops for education and diversity and trainings for Roma teachers and parents. Roma women project aiming at combating stereotypes.	The discrimination of Roma is still widespread further preventing equal access to employment, education, housing and healthcare. Enforcing the anti-discrimination legislation and the legislation criminalising hate speech and hate crime, in particular at the local level, should be considered. Efforts to increase the number of trained social workers (particularly in rural areas) as well as efforts to tackle forms of violence against Roma children (including sexual violence, trafficking, and forced early marriage) should be reinforced. The continued overrepresentation of Roma children in institutional care needs to be addressed urgently. This includes, addressing the issue of child poverty and homelessness as well as ensuring anti- discrimination training for child protection authorities. Roma children need to be included in all mainstreamed actions on child protection and rights of the child (including the implementation of the National Strategy on the Rights of the Child). The systematic approach to combat violence against Romani women, including forced marriages, should be integrated in policy approaches. More efforts are needed to correctly transpose the Framework Decision 2008/913/JHA on racism and xenophobia, particularly with regards the provisions criminalising hate speech. Sustainability of the measures put in place to combat discrimination is a challenge to be further
	addressed.
	REDUCTION
No measures reported.	The high poverty rate among Roma and especially among Roma children remains a major concern. Ensuring effective implementation of the integrated measures aiming at poverty reduction among disadvantaged groups, including Roma, foreseen in the Government's new anti-poverty package, in the Roma inclusion strategy and as well as in the projects to be financed with EU funds (mainly ESF and ERDF) needs to be seriously addressed.

POLICY AREAS	
KEY ELEMENTS	ASSESSMENT
EDUCATION	
Training of Roma school mediators, promotion of the Roma language. Promoting Roma history and traditions in the secondary and the tertiary educational systems. Measures to enable non-discriminatory access to education, to prevent school absenteeism and reduce school drop-out. Special places for Roma pupils and students in educational institutions.	Consistency and clarity at the level of strategic planning which do not translate into effective implementation are still crucial challenges which need to be thoroughly addressed. The limited effectiveness of the monitoring mechanisms should be subject to further consideration. More effective explicit measures with appropriate funding are needed to reduce gaps in school participation and performance of Roma vs non-Roma, and to prevent segregation in all levels of the education system The limited employment capacities combined with unattractive work conditions for the trained school mediators at local level should be tackled with remedial measures. Properly addressing the limited institutional capacity and unclear political commitment of national and local authorities, is recommended.
EMPLOYMENT	
Targeted measures aiming at increasing the participation of Roma people on the labour market including specific positions for Roma in the Prefectures.	Roma participation in the labour market remains very weak. Lack of measures on monitoring and fighting anti-Roma discrimination in the labour market should be addressed. Sustainability of the measures put in place to combat discrimination is still a challenge to be further addressed.
HEALTHCARE	

	r
Mainstream measures aiming at improving the legal framework for the functioning of Community Health Assistance. Developing the institutional capacity of health service providers at community level. Increasing vaccination coverage in children from vulnerable groups, including Roma. Targeted measure referring to the establishment of a network of Roma mediators.	Sustainability of activities and monitoring of outcomes should be ensured. Improving local accessibility of health services in disadvantaged regions is needed. Further targeted measures should be considered. Not all health measures of the Council recommendation are addressed. Measures targeting medical check-ups, prenatal and postnatal care, family planning, sexual and reproductive healthcare should also be considered and properly addressed. The health needs of vulnerable women and children should receive special attention. Further efforts are needed as regards vaccination.Awareness-raising activities targeting both the healthcare professionals and the Roma community could provide added value.
Hou	ISING
Mainstream and targeted measures reported. Pilot programme 'Social housing for Roma communities'. Measures dedicated to social inclusion and poverty reduction for the disadvantaged population. National programme for cadastre and land book. <sup>13</sup> Urban revitalisation project and the eradication of unhealthy habitat for disadvantaged groups in Ferentari.	Reported progress is limited. There is no focus on segregation or structural weaknesses relating to social housing, whilst the element of evictions at local level still persists. Housing measures should contribute to integration and prevent further isolation of Roma communities. Evictions should be accompanied by an offer of adequate alternative social housing (including through ESIF investments). The Framework for social housing should be strengthened to better target vulnerable groups for the provision of housing and to exploit alternatives to construction (e.g. renting, Private Public Partnership). Housing is not used as a social inclusion instrument. The measures put in place so far have achieved only limited progress. Specific attention should be paid to affordability and tenure security whilst keeping an integrated approach to alleviate the poverty.
STRUCTURAL MEASURES	
KEY ELEMENTS	ASSESSMENT
	TD COORDINATION
(NRCP, civil and local actors, equality bodies, transnational cooperation)	
The NRCP coordinates the process of Roma inclusion at the	The resources (time, financial, human) enabling the NRCP to

The NRCP coordinates the process of Roma inclusion at the	The resources (time, financial, human) enabling the NRCP to
National level. An inter-ministerial committee ensures	carry out its coordination and monitoring role should be
coordination among the various relevant ministries.	reinforced. The establishment of the inter-ministerial committee
The involvement of Roma civil society in the implementation of	facilitating dialogue and cooperation among relevant national
the NRIS is being encouraged through various forms of	authorities is a first step to ensuring an optimal cooperation of
dialogues.	the ministerial lines. However, formal coordination structures
Bilateral co-operation Romania — Italy: A memorandum of	need to be turned into effective cooperation mechanisms with
understanding was signed in 2015. Romania will receive	the full involvement of all stakeholders. To this end, further
Commission support to set up or develop a National Roma	efforts are needed to strengthen the capacities of the local
Platform.	authorities in order to maximise their roles in the
	implementation of the strategy. Training of local authorities on
	the availability of ESI Funds is needed. The local action plans
	need to be followed up with a concrete set of indicators,
	allocated budgets and appropriate reporting mechanisms.
	The cooperation between the Equality Body and the NRCP
	should be reinforced. Funding and measures should be ensured
	to support the capacity building of Roma civil society,
	especially at the local level.
	There is an overall need for better involvement and cooperation
	among all relevant stakeholders in the process. This could be
	ensured through the National Roma Platforms.

<sup>&</sup>lt;sup>13</sup> This program aims at the systemic registration of properties in the integrated information system of cadastre and land registry in 2337 administrative units in urban and rural areas.

MONITORING	
Inter-ministerial Committee for Monitoring and Evaluating the Strategy. Having a robust monitoring framework in place to evaluate the impact of Roma integration actions is a requirement under the 2014-2020 ESIF.	Monitoring and reporting of the impact of mainstream measures on Roma should be ensured. Appropriate data collection in order to be able to measure the impact of the measures put in place. The outcomes of the monitoring system should be channelled into policy review. Stronger involvement of the NGOs and other stakeholders is needed, also by providing a dedicated budget for external evaluation.
Fun	DING
In the 2014-20 period a total of $\notin 3.4$ bio ( $\notin 572$ mio ERDF, $\notin 1$ , 1 bio ESF, and $\notin 1.7$ bio EAFRD). has been allocated to promoting social inclusion, combating poverty and any discrimination, targeting action to the socially disadvantaged (including, but not limited to Roma). Under this amount Romania also selected a new Roma-specific investment priority (explicitly targeting Roma) with a total allocation of $\notin 372$ mio. Apart from social inclusion, investments under employment and education can also contribute to NRIS-implementation.	Evaluation of interventions targeting or mainstreaming Roma inclusion should be carried out to ensure proper monitoring of funds used for Roma inclusion. It must be ensured that funds are used for desegregation and not for investments in segregated communities/educational facilities. Existing possibilities to support Roma inclusion under the EAFRD (interventions on social enterprises, development of basic services in rural areas) should be better exploited for Roma inclusion. It has to be ensured that funds are used for desegregation and under no circumstances to contribute to (further) segregation of communities/educational facilities (following the Commission guidance on desegregation).The sustainability of projects and measures once ESIF funds stop should be further tackled.
SUMMARY OF KEY FINDINGS	
Romania issued a comprehensive anti-poverty package that will also tackle measures related to Roma inclusion (e.g. issuing identity documents to all, etc.). The establishment of the inter-ministerial committee facilitating dialogue and cooperation among relevant national authorities is a first step to ensure an optimal cooperation of the ministerial lines. The resources (time, financial, human) enabling the NRCP to carry out its coordination and monitoring role should be reinforced. The high poverty rate among	

relevant national authorities is a first step to ensure an optimal cooperation of the ministerial lines. The resources (time, financial, human) enabling the NRCP to carry out its coordination and monitoring role should be reinforced. The high poverty rate among Roma people and especially among Roma children remains a major concern and needs to be seriously addressed. Ensuring effective implementation of the integrated measures aiming at poverty reduction among disadvantaged groups, including Roma are to be further exploited. Limited institutional capacity, sustainability of projects beyond ESIF funding,. and unclear political commitment of national and local authorities are among the key challenges. Roma participation in the labour market remains very weak. Planning, monitoring and evaluation processes could be strengthened. ESI funds should contribute to desegregation and under no circumstances to contribute to (further) segregation of communities/educational facilities. Improving local accessibility of health services in disadvantaged regions is needed. Enforcing the anti-discrimination legislation and the legislation criminalising hate speech and hate crime, in particular at the local level, should be considered.

## SLOVAK REPUBLIC

	SLOVAK KEFUDLIC	
HORIZONTA	L MEASURES	
KEY ELEMENTS	ASSESSMENT	
FIGHTING DISCRIMINATION AND ANTI-GYPSYISM	, PROTECTION OF ROMA CHILDREN AND WOMEN.	
Adoption of legislative measures to prevent discrimination and segregation of Roma children in education. Action Plan on prevention of all forms of discrimination 2015-2019. Guidelines on effective application of de-segregation, de- ghettoisation and de-stigmatisation principles when assessing the ESIF grant applications. Promotion of cultural and human rights, support given to rights awareness of national minorities. Empowering Roma as Roma Teaching Assistants, Health Mediators, Field Social Workers, Police Specialist for the work with Roma communities. Protection of Roma children and women is addressed under the mainstream measures.	The adoption of pro-inclusive legislation in education represents an important initial step. Enforcement of anti-discrimination legislation must continue in order to achieve concrete improvement. The temporary equalising measures (positive action) introduced in the Amendment of Antidiscrimination Act should be well promoted in order to be effective. The fight against the negative stereotypes, anti-Roma rhetoric and hate speech should be prioritised. Sensitising measures for service providers (including teachers, policemen, civil servants) should be supported. Desegregation measures should be accompanied by awareness-raising activities. Strengthened support for multiple disadvantaged Roma women through gender mainstreaming in education, employment, health policies should be considered as well as training and	
	information on human rights protection.	
	REDUCTION	
A comprehensive and targeted support provided through 'Take away packages' to 150 most deprived Roma communities.	It is important to ensure complementarity of interventions and monitoring of impact.	
POLICY	AREAS	
<b>KEY ELEMENTS</b>	ASSESSMENT	
	ATION	
Amendment of the School Act, prohibiting the placement of children in special schools on the basis of their social backgrounds. Implementation of National educational projects based on inclusive tailor made teaching and learning support (teacher assistants and extracurricular activities) in close cooperation with children, pedagogical staff and parents. Supporting participation of Roma children in pre-school education by planned investments into expanding the capacity of kindergartens and primary schools by using ESIF and national funding. New guidance for the reimbursement of transport costs for commuting pupils, developing textbooks in Romani language	The adoption of pro-inclusive legislation is positive, however in order to bring tangible results, it needs to be secured by proper monitoring, sustainable funding and by providing an adequate teacher education. The School Inspection should be provided with adequate resources to perform its tasks effectively. The positive outcomes of targeted educational projects (improved learning results or school attendance) need to be sustained and scaled up into mainstream measures. Activities should also focus on desegregation. Ensuring access and promoting participation of Roma children in quality inclusive pre-school education need to be reinforced. Engagement with all actors in this process is crucial. Worsening early-school leaving rates need to be addressed. Transition between elementary and upper secondary schools should be facilitated by providing career guidance, mentoring and scholarships. Vocational education and training programmes, including those provided in detached branches of secondary trade schools need to be carefully assessed in terms of inclusiveness, quality and labour market relevance	
EMPLO	YMENT	
Roma are mostly targeted within the mainstream measures for the unemployed via trainings, subsidised jobs for the long-term unemployed and through the activation work programmes. There are also targeted outreach activities such as EU co-funded National Projects 'Community centres' and 'Social field work in municipalities with marginalised Roma communities'. Social considerations in public procurement piloted in 2014- 2015 through a contract performance clause requiring the contractors to hire a set number of workers from disadvantaged groups, e.g. unemployed Roma.	Roma participation in the Slovak labour market remains very weak. Innovative measures such as promoting social enterprises and Roma entrepreneurship, reaching out to private employers, do not appear sufficiently exploited. Employment effects of measures should be closely monitored. A tailored approach is needed. To this end, the close cooperation with other public and private sector actors should be prioritised. The fight against discriminatory practices in the labour market should be reinforced, also by working closely with the Labour Inspection. Using social consideration in public procurement should be properly promoted to bring tangible results.	

HEALT	HCARE
Extension of 'Healthy Communities Programme' aiming at promoting access to health care through participatory, community-based health mediation (257 trained health mediators, predominantly Roma in 239 localities).	Empowering Roma as Roma health mediators is seen as very positive. The outcomes of the Programme should be closely monitored and assessed. Greater focus needs to be paid to Roma women and children. Accessibility of health services in disadvantaged regions needs to be improved. Providing an adequate training to healthcare professionals in regular contact with the Roma as essential prerequisite for quality and effective healthcare should be ensured. The lack of GPs in disadvantaged regions should be addressed.
Hou	
Support for the settlement of property ownership of land on which the dwellings are located (3 municipalities supported). National subsidies for project documentation for construction of lower standard municipal rent flats (2 municipalities supported). Support for housing infrastructure and housing development.	Housing interventions within an integrated approach remains challenge to be addressed. Engagement with local actors, including the representatives of Roma communities, in this process is of crucial importance. The positive outcomes of the NGO led housing projects should be scaled up and sustained (e.g. the preparatory accompanying measures need to be taken well in advance). In order to avoid further isolation (segregation) of Roma communities housing measures should contribute to physical integration. Evictions should be accompanied by an offer of adequate alternative social housing (including through ESIF investments). Regularisation of property rights where possible, in particular in informal settings should be reinforced. Access for Roma to social housing, also by using the microloans for private housing should be ensured and encouraged. Abolishment of informal settings (evictions) should be accompanied by adequate accompanying measures, including offering an alternative housing.

STRUCTURAL MEASURES	
KEY ELEMENTS	ASSESSMENT
COOPERATION AND COORDINATION	
(NRCP, civil and local actors, equal	ity bodies, transnational cooperation)
The NRCP active involvement in design of policies (revision of	The NRCP, although being an advisory body, managed to
7 Action Plans of the Strategy, national projects co-financed	actively contribute to relevant policies and planning of the use
from the ESIF, various calls) as well as in alignment of policies	of ESIF funds. Strengthening the human and financial resources
e ,	-
	•
projects, field social work or setting community centres.	· ·
Morr	
	external evaluation.
• • • • • • • • • • • • • • • • • • • •	
with funding (involvement in preparation of the Operational Programmes). The NRCP is actively cooperating with line ministries, as well as with local authorities and Roma civil society organisations. There is also well established cooperation with Equality Body (Slovak National Centre for Human Rights). Local authorities and Roma NGOs involved in educational projects, field social work or setting community centres.	of ESIF funds, strengthening the human and financial resources of both the NRCP and Equality Body should be prioritised to further improve their effectiveness. Effective, transparent coordination mechanism among all stakeholders should be promoted. This process should be facilitated through National Roma Platform. The significant barriers such as lack of capacity, sustainable funding on the side of civil society as well as resistance of local authorities to implement integrated sustainable measures need to be further addressed. <b>FORING</b> Monitoring the impact of mainstream measures should be also prioritised. Stronger involvement of the NGOs and other stakeholders is needed, also by providing a dedicated budget for external evaluation.

Fun	DING
In the 2014-2020 a total of €1.4 billion (€837mio ERDF,	Complementarity of funds and introduction of specific
€434mio ESF and €137mio EAFRD) has been allocated to	investment priority for the integration of marginalised
promoting social inclusion, combating poverty and any	communities such as Roma is seen positive. It allows for
discrimination, targeting action to the socially disadvantaged	explicit but not exclusive targeting and better monitoring of
(including, but not limited to Roma). Under this amount, Slovak	results. In order to ensure the effective use of available funding,
Republic earmarked €382.6 mio (ERDF&ESF) for targeted	the quality and result oriented projects need to be launched
Roma integration measures out of which €99 mio for the new	without delay. It has to be also ensured that ESIF funds are used
Roma-specific investment priority.	for desegregation and do not contribute to (further) segregation
Apart from social inclusion, investments under employment and	of communities/educational facilities (following the
education can also contribute to NRIS-implementation	Commission guidance on desegregation). Existing possibilities
	to support Roma inclusion under the European Agricultural
	Funds for Rural Development should be better exploited.

Slovakia,has made important steps in addressing the serious challenges of the process of Roma integration, in particular in the areas of education, health and in mobilising the ESIF funding. There is partial progress in developing the cooperation and coordination among various stakeholders as well as in monitoring. The employment mainstream measures have not proved to have a tangible impact on increasing the participation of Roma in the labour market. The situation in housing has deteriorated. Stronger efforts, including individualised services and the effective use of ESIF funds under this programming period are needed to address these areas.

## SLOVENIA

SLUV	LNIA
HORIZONTA	L MEASURES
KEY ELEMENTS	ASSESSMENT
FIGHTING DISCRIMINATION AND ANTI-GYPSYISM	, PROTECTION OF ROMA CHILDREN AND WOMEN.
Discrimination prevention trainings for police officers, for employees of the pertinent public services and local authorities. Awareness raising events targeting Roma women, media programs for Roma. Study on the premature and forced marriages, amendment of the Criminal Code and planned prevention activities. Empowerment through safeguards for Roma councillors in twenty municipal councils and the Roma Community Council mandate, support for the Roma associations and projects promoting Roma women socio-economic emancipation. Comemoration of the Romani genocide. Safeguard for Roma	The enforcement of antidiscrimination legislation should be better monitored, including in employment and housing. Promote desegregation measures in housing. Promote integrated projects tackling disadvantages in all key areas (e.g. education-housing-employment-health)
cultural projects selection.	
	REDUCTION
Roma are a target group of the Social Assistance Program Pilot day Centre for Roma children (community centres in settlements)	Evaluation of the impact of mainstream measures on Roma should also be ensured. Initiative to fight social exclusion in the most deprived communities should be sustained and further developed.
POLICY	AREAS
KEY ELEMENTS	Assessment
	ATION
Targeted strategy for the education of Roma pupils and National Program for Adult Education that pays special attention to Roma Preparatory measures for inclusion in mainstream kindergartens Roma assistants positions and vocational program Support measures for kindergartens and classes including Roma children (additional financing, extra teachers' posts, fewer students per class, funds for extra-curricular activities, school trips) 'Together to knowledge' project for all levels of education co- financed by ESF	The combination of targeted and mainstream measures for increasing the participation of Roma children in the mainstream early childhood education should be further supported and sustained. Support should be ensured for the transition between education levels, especially between primary and secondary education, Sustain the Roma assistant positions and the vocational training opportunities for them.
Emplo	YMENT
Target group under mainstream measures for active employment policies and public works, career guidance, formal education and training programs, support for social entrepreneurship	Initiatives to support effective access to the labour market by providing individual assistance (counselling) should be sustained and up-scaled. Opportunities for on-the-job training and young adult learning should be better exploited. Participation in social entrepreneurship projects should be further supported.
	HCARE
The National program includes targeted measures for Roma, in particular women and children, uninsured people in general Information activities for the Roma population on several health-related topics. Cultural awareness raising session targeting health professionals. 'Cooperation for health' project targeting communities with increased risk	The impact of the health policy measures should be evaluated in order to ensure that the mainstream and targeted measures meet the identified needs. Ensure sustainability for the activities targeting the communities and groups most at risk.
	SING
Financial incentives for municipalities with Roma population for regulation of the basic infrastructure. Inclusion of Roma settlements in the municipal spatial plans is a pre-condition for legalisation and financing. Allocation of national funds for improving the basic infrastructure in Roma settlements, purchase of land and preparation of projects (9 million EUR for 2007-2014; 1 million in 2016) New Paselution on National Housing Program	Ensuring access to public utilities and infrastructure should be sustained. Housing interventions should be part of an integrated approach with the objective of desegregation. The impact of the National Housing Program on Roma should be evaluated. Effective equal access to public rental housing should be ensured.
New Resolution on National Housing Program	

STRUCTURA	L MEASURES
<b>K</b> ey elements	Assessment
<b>COOPERATION AN</b>	D COORDINATION
(NRCP, civil and local actors, equal	ty bodies, transnational cooperation)
The NRCP is in charge of the cross-sectoral coordination of the	Increasing the resources of the NRCP and the Equality Body
NRIS implementation and monitoring. Involved in sectoral	should be considered as this will allow for structural
coordination and (ESIF) funding decisions. NRCP aims at being	cooperation, greater cross-sectoral coordination and
a link between the local and national level.	implementation capacity.
New NRIS is in preparation	Slovenia will receive Commission support to set up a National
Increase in adoption of municipal plans for Roma inclusion	Roma Platform that should define and promote better incentives
	for the local level involvement.
Monit	CORING
Structural involvement of all public and civil stakeholders at	The monitoring and evaluation process is ongoing. The
national and local level in the monitoring and evaluation report.	outcomes should be channelled into policy review and new
	projects definition.
	The reasons for the lack of reporting input from Civil Roma
	organisation and the Roma Community Council should be
	determined and remedied.
FUNDING	
In the 2014-20 period, a total of €262 mio (€75 mio ERDF,	Measures targeting Roma should be carried out within an
€145 mio ESF and €42 mio EAFRD) has been allocated to	integrated approach supported by adequate funding and
promoting social inclusion, combating poverty and any	guidance to local authorities for planning of such measures.
discrimination, targeting action to the socially disadvantaged	Financing opportunities for the Municipal Roma inclusion plans
(including, but not limited to Roma). There is no specific	should also be explored under the Sustainable Urban
funding explicitely targeting Roma under ESIF Operational	Development Strategies.
Programs. The investment priority on the socio-economic	
integration of marginalised communities, such as Roma was not	
selected.	
SUMMARY OF KEY FINDINGS	
Slovenia reported steps to address several gaps highlighted in the 2014 assessment (education, awareness raising among	
practitioners and madia involvement of the NDCD in the programing of FUI funds) and to implement more measures under the	

Slovenia reported steps to address several gaps highlighted in the 2014 assessment (education, awareness raising among practitioners and media, involvement of the NRCP in the programing of EU funds) and to implement more measures under the Council Recommendation. The growing focus on Roma women empowerment is a positive step to be further exploited. A new NRIS is being drafted for the period 2016-2021 and will be an important test for the transparency of the national consultation process and for the integration of the lessons learned from the expired strategy. Ensuring an appropriate support for the implementation of the Municipal Roma Integration Plans is crucial to steering progress on the ground. Structural cooperation and dialogue between the NRCP and the Equality Body should be established and the enforcement of antidiscrimination legislation should be further promoted and monitored in all key areas.

SPAIN	
HORIZONTA	L MEASURES
KEY ELEMENTS	ASSESSMENT
	, PROTECTION OF ROMA CHILDREN AND WOMEN.
Mainstreaming approach for non-discrimination as a horizontal principle in all policy areas. Actions and campaigns to break stereotypes and promote Roma culture. Implementation of the working plan of the Ethnic and Racial Origin Equality Council (since 2010) aims at improving knowledge on discrimination and assisting victims. Sustainability of the Service and Network for Assisting Victims of Discrimination. Establishment of hate crime and discrimination offices in public prosecution services. Development and implementation of a Network of Municipalities for Equality and Non-Discrimination (2015 project). POVERTY I Regional programs implementation. Reference to the 2014 study of the FOESSA Foundation which shows that the Roma population continue to be disproportionally affected by poverty and social exclusion.14	Further attention to fight against prejudice and stereotyping in the media seems necessary as this has a direct influence on social acceptance and promotion of social inclusion projects. Activities to combat multiple discriminations should be strengthened by targeted and mainstream measures. Monitoring of discrimination should be ensured in all policy areas. Awareness on the laws promoting equal treatment and non-discrimination should be raised.
	Ensure appropriate resources to implement the National Strategy for the Inclusion of the Roma population for 2012-2020.
	AREAS
KEY ELEMENTS	ASSESSMENT
Several mainstream and targeted measures (actions) are reported per region aiming at reducing early school living, increasing the access to early childcare education, encouraging intercultural tolerance, participation in secondary and tertiary education, parental involvement, tailor made methods and teacher training. First implementation phase of the Organic Law for Improvement of the Quality of Education with main objective to reduce early school leaving, improve teaching of basic skills, tackle learning difficulties related to the socioeconomic background of the students and improve labour market relevance of university education. The participation of students in dual Vocational Education and Training (VET) has quadrupled since 2012.	Early school leaving remains a challenge to be addressed along with provision of quality mainstream education. Early school leaving and school failure is closely linked to the socio- economic background of families and education attainment of parents, which leads to the repetition of educational gaps across generations in communities traditionally marginalised. A significant number of regional programmes are put in place which is positive while addressing specific problems, but does not allow consistent action across the national territory and does not take into account the mobility needs of families (for employment reasons). Attention should be paid to the sustainability of the compensatory measures and tailor-made support to fight early school leaving and school failure. The impact of the mainstream reform on Roma educational attainment should be monitored, evaluated and reported. The early tracking of learning difficulties needs to be complemented with individual support measures; if not, the new alternative paths (initial VET, Formación Profesional Básica) could constitute a discriminatory measure whereby Roma students would preferably be geared to at an earlier age.
Identified as the priority area (with the highest allocated budget)	Further attention should be paid to the young Roma who are not
to fight poverty and social exclusion of the Roma population. Elaboration of targeted employment programs in collaboration with Roma civil society organisations (e.g. sustainability for the main employment program ACCEDER) 'Work and Learn' initiative for young people (18-30 years old) combines theoretical with practical training in real work environments. The Youth Employment Operational Program includes two targeted projects for young Roma.	in employment or training (NEETs) for their inclusion in upskilling activities, on the job training and supporting first work experiences. Better targeting under the Spanish Youth Guarantee scheme has to be ensured as well as effective equal access to mainstream public employment services. Opportunities for self-employment and entrepreneurship targeting the Roma population should be better exploited.

<sup>&</sup>lt;sup>14</sup> While the overall levels of social exclusion (of the Roma population) have remained stable at very high levels (around 70% in 2013), the share of those affected by severe exclusion has more than doubled since 2007 up to 54.4 %.

НЕАТ	HEALTHCARE	
Combination of mainstreamed and targeted measures. Specific study on the health situation of Roma (publication pending) Trainings of health professionals in diversity management and Roma culture. Awareness raising activities among Roma on the available health services and health standards.	Impact of both mainstreamed and targeted measures should be monitored and lead to a policy adjustment. Specific attention should be paid to the most vulnerable groups, including women, children and those living in settlements. Available medical check-ups and their benefits should be further promoted. Access to services not covered by the national health system (e.g. dental and ophthalmological care, hearing aid, preventive practices) should be facilitated.	
Hot Measures aiming at capacity building for local authorities to make use of ESF and ERDF in a complementary manner and implement integrated projects. Four regions have adopted programs for the eradication of shanty towns Madrid, Murcia, Asturias and Catalonia. Study on the housing situation of Roma in Spain is to be released in 2016.	SING It is crucial to ensure that the results of the mapping exercise will lead to the implementation of integrated projects in the priority areas identified. The reporting exercise should include a comprehensive evaluation of the housing (and integrated) programs' implementation. The attention of local and urban administrations should be drawn to financing possibilities in the framework of the ESIF Funds (for example the Sustainable Growth OP call for integrated urban strategies for the financing of housing infrastructure in reply to residential segregation in marginalized	
	neighbourhoods).	
	L MEASURES	
	ASSESSMENT D COORDINATION ity bodies, transnational cooperation)	
The State Council for the Roma People (CEPG) receives active support from the Ministry of Health, Social Services and Equality. The main Roma civil society organisations are represented in this Council which allows for active participation in the policy cycle. The NRCP has been actively involved in the programming of the ESIF 2014-2020 and in the design of the Partnership Agreement. Two autonomous communities have chosen the investment priority specifically targeting the 'socio-economic inclusion of marginalised communities such as Roma (Madrid and Murcia) The EUROMA network (ESF units in cooperation with Fundación Secretariado Gitano) supports and promotes the transnational cooperation on social inclusion.	Although progress has been achieved in involving more local authorities, the coordination between the national-regional-local levels needs to be improved. The role and resources of the Equality body should be strengthened. The local level implementation of the NRIS should be strengthened through better guidance and incentives for local authorities to take action. The national Roma platform, financed by the Commission, should contribute to greater involvement with civil society and all relevant stakeholders.	
Monit	FORING	
Implementation of the Operational plan for 2014-2016. For the ESF OPs, a monitoring/ evaluation system is in place to follow the evolution of the number of Roma participating in different actions e.g. job-seekers from the Roma community who look for work and manage to participate in training, acquire a professional qualification and become employed or self- employed. Having a robust monitoring framework in place to evaluate the impact of Roma integration actions is a requirement under the 2014-2020 ESIF	Several steps have been taken in involving all stakeholders (regions, ministries and civil society) in the monitoring and reporting mechanism. However, more efforts are needed both at national and local level to improve the reporting and monitoring. A long list of activities (programs, projects, measures) was reported with variable data available across the implementing institutions. However, the relevance for the purpose of the assessment exercise is of limited scope. Identifying impact indicators and improving data collection are challenges to be addressed.	
	DING	
In the 2014-20 period a total of $\notin 3.5$ billion ( $\notin 688$ mio ERDF, $\notin 2$ billion ESF and $\notin 767$ mio EAFRD) has been allocated to promoting social inclusion, combating poverty and any discrimination, targeting action to the socially disadvantaged (including, but not limited to Roma). Under this amount Spain also selected a new Roma-specific investment priority (explicitly targeting Roma) with a total allocation of $\notin 48$ million mainly in the framework of 4 Operational Programmes (3 regional programmes for Cantabria, Castilla la Mancha, and Murcia and the National Programme for Social Inclusion).	ERDF Operational Program 'Sustainable Development' offers a mainstream framework for local and urban administrations to develop integrated urban strategies and benefit from ERDF funding for investment in housing and from ESF for investment in social and labour market integration measures. Local authorities should be encouraged to use this opportunities for Roma inclusion projects, in particular in the priority areas identified. Funding opportunities for Roma inclusion at local and national level need to be better exploited.	

Spain reports numerous mainstream and targeted measures to support the participation of Roma students at all levels of education. However, the fragmentation of programmes and the students' attainment strongly linked to the socio-economic background of the parents are still challenges to be addressed in order to ensure equal educational opportunities for children from vulnerable Roma communities. In the employment area, the national targeted programmes have been sustained. The existing integrated projects and the adoption of new programs for slum eradication are positive steps. In this respect, a better use of the financing opportunities under the 'Sustainable Growth' Operation Program (ERDF) should be promoted. Convincingly fighting poverty and social exclusion requires better coordination at the horizontal level (among ministries) as well as at the vertical level (among national, regional and local levels). Monitoring, evaluation and reporting, including the impact of mainstream measures on Roma inclusion policies, should be improved in cooperation with all relevant stakeholders.

## SWEDEN

HORIZONTAL MEASURES	
KEY ELEMENTS	ASSESSMENT
FIGHTING DISCRIMINATION AND ANTI-GYPSYISM	I, PROTECTION OF ROMA CHILDREN AND WOMEN
Efforts to implement the Government Strategy for Roma	There have been positive developments in efforts to integrate a
Inclusion are based on human rights and the principle of non-	human rights perspective in the Swedish sectorial policies.
discrimination.	However, there is still a need for more knowledge about human
The Living History Forum's work, including the exhibition 'We	rights and what they mean for the public sector.
are Roma: Meet the people behind the myth', which ended in	Work aimed at promoting gender equality and the rights of
2015 has been an important part of efforts to fight	Roma women requires stronger support and closer cooperation
discrimination through improved knowledge of Roma in	with Roma representatives, especially women.
society.	
POVERTY REDUCTION	

No information provided.

\_\_\_\_\_

POLICY	AREAS
KEY ELEMENTS	ASSESSMENT
EDUC	ATION
According to a study on the current situation of the Roma in the five pilot municipalities presented by the County Administrative Board of Stockholm, there is an increasing number of Roma children attending pre-school, more and more Roma pupils completing compulsory school and moving on to upper secondary school. Romani is one of five officially recognised minority languages in Sweden but as recent evaluation by National School Agency has shown, schools are doing very little to promote the language and children's dual cultural identity'.	According to this study, the situation improved compared to 2014, mainly due to activities (support to training and working of Roma mediators) implemented by the National Agency for Education. Mistrust between Roma and education providers / schools risks hampering efforts to improve the situation of Roma.
	YMENT
In five pilot municipalities, dedicated mediators help bring Roma closer to the labour market. The Public Employment Service has also made efforts to ensure that its employees are aware of the position of Roma as a national minority. The online course 'Equality for Roma in the labour market' is now included in the agency's programme for new employees.	Prejudice and negative perceptions of Roma as a group are still a major obstacle for Roma in the labour market. A mechanism should be put in place to improve the 'employability' of the Roma, in parallel to fighting discrimination.
	HCARE
The National Board of Health and Welfare has been instructed to prepare and make available a training course to train individuals with Roma language and cultural skills (mediators) for work in areas such as health care and the Swedish Agency for Youth and Civil Society has implemented a drive to support civil society work on health promotion for Roma. Roma girls and women feel they are treated less well by various actors in society, have less trust in various public functions and have poorer health than the overall female population.	There is a need to prioritise and work continuously on contact issues when it comes to Roma. There is also a need for health information targeted to Roma, in order to make them aware of their rights. Meanwhile, training for health professionals should be considered. In general, the impact of health policy measures should be measured in order to ensure that the needs of the Roma are met. An in-depth study from 2015 shows that Roma women and girls need targeted measures. There is also a need to improve communication between the Roma and the healthcare workers. Besides health mediation, awareness-raising among Roma and training of healthcare workers could help with this.
HOUSING	
Roma still experience difficulties in the housing market, due to discrimination as well as other reasons. As part of its work on Roma rights and opportunities, in 2014 the Equality Ombudsman initiated a dialogue with the National Board of Housing, Building and Planning (amongst others) in order to develop joint projects on discrimination in the housing area. There are a rising number of migrants from some of the poorest EU countries living under distressed circumstances in Sweden. Among them are a large number of homeless members of the minority Roma communities from Romania. As they are EU citizens and not third country nationals, the national government does not subsidise local municipalities at all for their housing	Complaints to the Equality Ombudsman show that Roma often

STRUCTURAL MEASURES		
Key elements	ASSESSMENT	
COOPERATION AND COORDINATION		
	ty bodies, transnational cooperation)	
The city of Gothenburg was selected through a competitive process by the national government to be one of five pilot municipalities for Roma inclusion 2012-2015 as part of the Swedish 20-year strategy (until 2032). The main aim is to close the prosperity gap between Roma and other groups and combat anti-tsiganism (awareness raising). For Gothenburg, the objective for this new period will be to strengthen dialogue between the local authority and Roma community.	The need to systematise and formalise the dialogue with Roma, but also the need to strengthen Roma civil society so that Roma representatives have a real chance to respond to offers to participate in consultations and other dialogue, remains a difficult challenge which should be addressed. NRCP should pursue active cooperation with the Equality Body.	
Monitoring		
The County Administrative Board's status report has been produced in close cooperation with Roma organisations and experts. The work is based on a rights perspective and provides a good basis for future monitoring of work at local level to ensure that Roma's rights are respected.	Monitoring the impact of mainstream measures and activities undertaken on Roma should be ensured. Participation of Roma in the process should be encouraged.	
Funding		
During the 2014-20 period a total of $\in$ 340 mio has been allocated to promoting social inclusion, combating poverty and any discrimination, targeting action to the socially disadvantaged ( <b>including, but not limited to Roma</b> ). The Investment Priority on the socio-economic integration of marginalised communities, such as Roma was not selected.	Further use of existing possibilities under the EU funds to support Roma inclusion should be explored.	
SUMMARY OF KEY FINDINGS		
There are an increasing number of Roma children attending pre-school, more and more Roma pupils completing compulsory school and moving on to upper secondary school. Many Roma often have limited access to housing. Roma women and girls need targeted healthcare measures. Negative perceptions		

Many Roma often have limited access to housing. Roma women and girls need targeted healthcare measures. Negative perceptions of Roma as a group are still a major obstacle for Roma in the labour market and housing. A monitoring mechanism should be put in place to assess the impact of mainstream policy measures on Roma and dialogue with Roma should be ensured.

LINITED I	KINGDOM
	ncluded under the umbrella term Roma)
	L MEASURES
KEY ELEMENTS	ASSESSMENT
FIGHTING DISCRIMINATION AND ANTI-GYPSYISM	, PROTECTION OF ROMA CHILDREN AND WOMEN.
Mainstream measures preventing discrimination, including fighting hate crime (England, Wales), protecting Roma women and children addressed under Women' empowerment fund. Teaching materials, guides promoting inter-cultural dialogue and understanding. Involvement of the National Federation of Gypsy Liaison Groups (representatives of Gypsy, Traveller and Roma organisations) in the consultation process with Government departments (England). Increasing number of civil society organisations (Leeds, Glasgow, Derby, Luton, Manchester, Sheffield, East Anglia) developing Roma advocacy, mediation, community engagement and policy development.	Ensuring equality and non-discriminatory practices by service providers remain challenge to be addressed. Activities aimed at fighting stereotyping media coverage, prejudices against Roma and combating anti-Roma rhetoric and hate speech should be taken. To this end, the public authorities and representatives of Roma communities should work together. Multiple disadvantages faced by Roma women and Roma children need more specific measures. Awareness raising training and information on human rights should be provided.
No measures are reported.	REDUCTION
	AREAS
KEY ELEMENTS	ATION
Free school lunches (Pupil Premium, England), control activities by Ofsted, School Inspection (England), measures fighting all forms of bullying (England, Wales), toolkit provided to teachers working with Roma, curriculum materials for use in secondary schools on cultural awareness and understanding of Gypsies and Travellers (Wales), 100 cross-community Summer Camps programme (Northern Ireland).	More targeted support should be followed when addressing the low attendance and poor attainment of Roma pupils. The local authorities and the academies (schools) responsible for educational outcomes of pupils should work in coordinated way and ensure that these children have access to the mainstream measures.
	YMENT
Mainstream measures aiming at increasing ethnic minority employment and participation in the labour market	A targeted approach to ensure access to and increase participation of Roma to employment mainstream measures is needed in addition to helping them avoid falling into dangerous and exploitative work conditions within the informal economy. The opportunities under the ESF funding to support local employment programmes, and for which Roma can also benefit from, should be further explored
HEALT	'HCARE
Mainstream and targeted measures, including various publications/guides (England, Wales, Scotland), cultural awareness advice to healthcare practitioners (Wales), assessment reports on health needs of Gypsies and Travellers by Local Health Boards and Clinics (Wales), Employment of Traveller and Roma Community Health Workers (Northern Ireland)	Greater focus on tackling the health inequalities of Roma is needed. The health needs' assessment should be carried out throughout the UK. Further targeted measures to improve the Roma health status should be considered with a special attention to women and children. Communities' participation in health and social care initiatives should be scaled up. The cultural awareness competency measures for health staff should be provided throughout the UK.
Hot Planning Policy for Traveller Sites, presenting new concept of defining Travellers for planning sites purposes, statutory duty for local authorities to assess accommodation needs and provide Traveller sites where there is a need and support for the development of new sites (England, Wales); Mainstream programme supporting affordable homes, providing for the Traveller Pitch Funding (England); Gypsy and Traveller Sites Capital Grant and Caravan Count System (Wales) Site provision for Gypsy/Travellers (Scotland).	SING The lack of authorised sites still remains a challenge to be addressed. Within the local planning approach, the involvement and close cooperation with representatives of Roma and social services should be strengthened. Planning policies and decisions should be carefully assessed in order to eliminate discriminatory practices and advance equality

STRUCTURAL MEASURES		
KEY ELEMENTS	ASSESSMENT	
	ID COORDINATION	
(NRCP, civil and local actors, equali		
Involvement of the NRCP in coordination of the relevant Government Departments' reports, in supporting the work of the Ministerial Working Group on preventing and tackling inequalities experienced by Gypsies and Travellers as well as in facilitating the work of the National Federation of Gypsy Liaison Groups. The NRCP also financially supports the integration projects (e.g. City of Sheffield). Transnational cooperation of city of Glasgow with cities in Slovakia and Romania. No measures are reported on the cooperation with the UK Equality body.	Strengthening further the capacity building of Roma and their involvement in design, implementation and monitoring of policies relevant to them is essential. The cooperation with Equality body should be established. The outcomes of the Equality Body reports should be well reflected in design of relevant policies.	
	ORING	
No measures are reported, although there are assessment reports and data available, in particular in the areas of education and health.	Measuring the impact of mainstream measures on the situation of Roma, should be put in place. The outcomes of the assessment reports should be well reflected in policy design and implementation.	
Funding		
In the 2014-2020 period of total of $\notin 1,3$ bio ( $\notin 51$ mio ERDF, $\notin 1.1$ bio ESF and $\notin 123$ mio EAFRD) has been allocated to promoting social inclusion, combating poverty and any discrimination, targeting action to the socially disadvantaged ( <b>including, but not limited to Roma</b>	Existing possibilities under the ESIF funds for targeted measures to support inclusion Roma should be further exploited and effectively implemented.	
SUMMARY OF KEY FINDINGS		
The mainstream approaches have not demonstrated sufficient impact on improving the situation of Roma. Targeted measures could be further exploited by also using the existing possibilities under the ESIF funds. Scaling up the existing initiatives implemented throughout the UK should also be explored.		

Cooperation between national and local authorities needs to be addressed, as well as the involvement of Roma in the design, implementation and monitoring of relevant measures. Evidence gathering should also be developed to enable the assessment of the impact of the measures.

## **5 ENLARGEMENT: COUNTRY FICHES**

	ALBANIA	
(Egyptians	s are included under the umbrella	a term Roma)
	COUNTRY DATA	/
Roma population	CoE 2012 "average" estimate	115,000
	Estimated % of population	3.59%
Roma integration <b>Strategy</b>	<ul> <li>No specific strategy on Roma Integration. The Social Inclusion Policy Document (2015-2020) is closely linked to the Roma and Egyptians Action Plan</li> <li>National Strategy on Employment and Skills (2014-2020), general strategy including some indicators related to the Roma and Egyptian community</li> </ul>	
Roma integration Action Plan	National Action Plan for Integration of Roma and Egyptians in the Republic of Albania 2015-2020	
Government bodies <b>responsible</b> <b>for Roma integration</b>	<ul> <li>Ministry of Social Welfare and Youth (main responsibility of coordination of policy coordination and social protection/employment and vocational education).</li> <li>Integrated Management Policy Group on employment and social inclusion</li> </ul>	
Independent bodies involved in	- Ombudsman	
Roma integration	- Commissioner, Office for Protection	on Against Discrimination
Bodies involving NGO in preparing/implementing Roma policies	-	
STATE (	<b>DF PLAY: ROMA DATA IN PRIOR</b>	ITY AREAS
Education	Attend pre-school education	26% (24% females)
	Placed in special schools	-
	Complete primary education	27% (25% females)
	Complete secondary	3% (3% females)
Employment	Employed	48% (38% females)
	Employment in informal sector	45% (36% females)
	Unemployed	43% (54% females)
Health	Access to health insurance	32% (34% females)
	Infant mortality	-
	Life expectancy	-
Housing	No drinking water at home	58%
	No electricity	11%
	Holding property documents	74%
	Segregated housing	48%
	DIALOGUE ON ROMA INTEGRA	ATION
Roma Seminars	Third seminar on 20 April 2016	
Stabilisation and Association	- Subcommittee on Justice, Security	
Agreement	- Subcommittee on Innovation, Information society and Social Policies	
Post visa free monitoring	Fifth Report on the Post-Visa Liberalisation Monitoring for the Western	
	Balkan Countries: "The Commission recommends that each visa-free Western Balkan country continues to increase targeted assistance to minority populations, in particular those of Roma ethnicity, aiming to improve their long-term socio-economic integration via educational, employment and vocational training programmes, including by implementing national strategies and using domestic assistance, supported by available EU assistance and bilateral assistance offered by EU Memb States;".	
High level Accession Dialogue	<ul> <li>Roma are included in the five key priorities for the opening of accession negotiations: "5. take effective measures to reinforce the protection of human rights, including of Roma, and anti-discrimination policies, as well as implement property rights."</li> </ul>	
<b>IPA</b> funds allocated to Roma integration (2007-2015)	EUR 13.15 million	

B	OSNIA AND HERZEGOV	VINA	
	COUNTRY DATA		
Roma <b>Population</b>	CoE 2012 "average" estimate	58,000	
	Estimated % of population	1.54%	
Roma integration Strategy	Roma Strategy in Bosnia and Herzegovina (2005)		
Roma integration Action Plan	- Revised action plan of Bosnia and Herzegovina for addressing Roma		
	issues in the field of employment, housing and healthcare 2013-2016		
	- Revised Action Plan of Bosnia and Herzegovina on Roma educa needs (2010)		
Government bodies responsible	- The Roma Board as an advisory body of the Council of Ministers		
for Roma integration	- The Ministry of Human Rights and Refugees (MHRR)		
0		he monitoring of the Revised action	
	plan in the field of employment, l		
	MHRR	C	
Independent bodies involved in	Ombudsman		
Roma integration			
Bodies involving NGO in	- The Roma Board		
preparing/implementing Roma	- The Council of National Minorities of the BiH Parliamentary Assembly		
policies	- The Council of National Minorities of the RS - The Council of National Minorities of the FBiH		
STATE (	<b>DF PLAY: ROMA DATA IN PRIO</b>		
Education	Attend pre-school education	6 %	
Education	Placed in special schools	0.5 %	
	Complete primary education	40 % (34 % females)	
	Complete secondary	10 % (7 % females)	
Employment	Employed	19 % (5 % females)	
r J	Employment in informal sector	-	
	Unemployed	31 %	
Health	Access to health insurance	68 %	
	Infant mortality	-	
	Life expectancy	-	
Housing	No drinking water at home	20%	
-	No electricity	15%	
	Holding property documents	49%	
	Segregated housing	72%	
	<b>DIALOGUE ON ROMA INTEGR</b>	ATION	
Roma Seminars	Third seminar on 18-19 June 2015		
Stabilisation and Association	- Subcommittee on Justice, Security, Freedom		
Agreement and monitoring	- Subcommittee on Research, Innovation, Information society, Social,		
bodies	Employment, Education	1	
Post visa free monitoring	Fifth Report on the Post-Visa Liberalisation Monitoring for the Western		
	Balkan Countries: "The Commission recommends that each visa-free		
	Western Balkan country continues to increase targeted assistance to minority populations, in particular those of Roma ethnicity, aiming to		
	improve their long-term socio-economic integration via educational, employment and vocational training programmes, including by		
	implementing national strategies and using domestic assistance, supported		
	by available EU assistance and bilateral assistance offered by EU Member		
	States;".	and a solution offered by the member	
<b>IPA</b> funds allocated to Roma	EUR 6.81 million		
integration (2007-2015)			

	VOSOVO		
	KOSOVO		
(Ashkali and Eg	ptians are included under the u	mbrella term Roma)	
	COUNTRY DATA		
Roma <b>population</b>	CoE 2012 "average" estimate	37,000	
	Estimated % of population	2.07%	
Roma integration <b>Strategy</b>	Strategy for the Integration of Roma, Ashkali and Egyptian Communities in Kosovo 2009-2015		
Roma integration Action Plan	2009-15 Roma, Ashkali and Egypt	ian Action Plan	
Government bodies responsible	- Deputy Prime Minister Office		
for Roma integration	- Inter-ministerial Steering Commit	sterial Steering Committee	
	- Office of Good Governance, Hum		
	Non-discrimination, under the Of		
	<ul> <li>Ministry for Communities and Re</li> <li>Office for Community Affairs</li> </ul>	eturn	
		il, under the Office of the President	
<b>Independent bodies</b> involved in	Ombudsman	in, under me Office of me President	
Roma integration	Ombudsman		
Bodies involving NGO in	Office of Good Governance at the	Prime Minister's Office	
preparing/implementing Roma		Thine Minister's Office	
policies			
	F PLAY: ROMA DATA IN PRIOF	RITY AREAS	
Education	Attend pre-school education	16.1 % (16.1 % females)	
	Placed in special schools	-	
	Complete primary education	88 % (73 % females)	
	Complete secondary	34 % (27 % females)	
Employment	Employed	-	
	Employment in informal sector	-	
	Unemployed	-	
Health	Access to health insurance	-	
	Infant mortality	41 per 1,000	
	Life expectancy	-	
Housing	No drinking water at home	45%	
	No electricity	-	
	Holding property documents Segregated housing	-	
EU			
Roma Seminars	DIALOGUE ON ROMA INTEGRA		
Stabilisation and Association	<ul><li>Third seminar on 12 November 20</li><li>Stabilisation and Association Proceedings</li></ul>		
Agreement monitoring bodies	Security	cess Dialogue on Justice, Precuoli,	
Agreement monitoring boules	- Stabilisation and Association Process Dialogue on Innovation, Human		
	Capital, Social Policies and Inform	5	
		padmap: "To implement the	
	reintegration strategy and action plan enhancing the access of		
	returnees, notably those from the Roma, Ashkali and Egyptian		
	minorities, to employment, vocational training and education", and to		
	"adopt and implement measures that enhance the effective integration of		
	persons belonging to the Kosovo Serb, Roma, Ashkali, Egyptian,		
	<ul><li>Bosniak, Turkish and Gorani minorities".</li><li>Assessment of December 2015 "Third report on progress by Kosovo in</li></ul>		
	fulfilling the requirements of the visa liberalisation roadmap": The government has also continued implementing the strategy and action		
	plan for integration of Roma, Ashkali and Egyptian communities. Further funding was allocated and spent at local level, to benefit		
	different undertakings targeting the Roma, Ashkali and Egyptian		
	minorities".		
IPA funds allocated to Roma	EUR 16.83 million		
integration (2007-2015)			

	MONTENEGRO		
(Fountions	are included under the umbrell	a term <b>P</b> oma)	
(Egyptians		a term Koma)	
	COUNTRY DATA	20.000	
Roma <b>Population</b>	CoE 2012 "average" estimate	20,000	
Demo intermetion Structurer	Estimated % of population3.17%- Strategy for improvement of position of Roma and Egyptians in		
Roma integration <b>Strategy</b>	- Strategy for improvement of post Montenegro 2012-2016	tion of Roma and Egyptians in	
	e	ions for I/DDs 2011 2015	
Roma integration Action Plan	- Strategy for finding durable solut	strategy for improving the position of	
Koma integration Action Flan			
Government bodies <b>responsible</b>	Roma and Egyptians in Montenegro 2012-2016         - Ministry of Human and Minority Rights		
for Roma integration	- Ministry of Labour and Social W		
<b>Independent bodies</b> involved in	- Ombudsman		
Roma integration	Ombudshun		
Bodies involving NGO in	- Roma Council		
preparing/implementing Roma	- Committee for monitoring imple	mentation of "Strategy for	
policies	improvement of position of Rom	a and Egyptians in Montenegro"	
1	- Negotiating team, Chapter 23	0.71	
STATE OI	FPLAY: ROMA DATA IN PRIOR	AITY AREAS	
Education	Attend pre-school education	24% (19% females)	
	Placed in special schools	42% (43% females)	
	Complete primary education	29% (18% females)	
	Complete secondary	8% (5% females)	
Employment	Employed	36% (9% females)	
	Employment in informal sector	56% (51% females)	
	Unemployed	30% (41% females)	
Health	Access to health insurance	95%	
	Infant mortality	26 per 1,000 (26 per 1,000	
		females)	
	Life expectancy	51 years (53.8 years females)	
Housing	No drinking water at home	24% (23% females)	
	No electricity	14% (15% females)	
	Holding property documents	59%	
	Segregated housing	55%	
	DIALOGUE ON ROMA INTEGRA		
Roma Seminars	Second Seminar on 10 June 2014.		
Stabilisation and Association	- Subcommittee on Justice, Freedo	•	
Agreement		man resources, Information society,	
	Social policy		
Post visa free monitoring	Fifth Report on the Post-Visa Liberalisation Monitoring for the Western		
	Balkan Countries: "The Commission recommends that each visa-free		
	Western Balkan country continues to increase targeted assistance to		
	minority populations, in particular those of Roma ethnicity, aiming to		
	improve their long-term socio-economic integration via educational,		
	employment and vocational training programmes, including by implementing national strategies and using domestic assistance,		
	supported by available EU assistance and bilateral assistance offered by		
	EU Member States;".		
Negotiations Chapter 19 Social	<ul> <li>EU Member States;".</li> <li>- 2014 Screening report: Montenegro to fulfil measures regarding social</li> </ul>		
Policy and Employment	inclusion; anti-discrimination and		
i oncy and Employment	- 2015 Action Plan: Montenegro to fulfil measures regarding social		
	inclusion though implementation of the Strategy for improving the		
	situation of Roma, Ashkali and E		
Negotiations Chapter 23			
	- 2012 Screening report: Montenes		
	- 2012 Screening report: Monteneg Respect for and protection of min		
		norities and cultural rights.	
	Respect for and protection of min - The 2013 Action Plan for Chapter	norities and cultural rights.	
	Respect for and protection of min - The 2013 Action Plan for Chapte Rights includes 52 Roma related	norities and cultural rights. r 23 Judiciary And Fundamental	
	Respect for and protection of min - The 2013 Action Plan for Chapte Rights includes 52 Roma related	horities and cultural rights. r 23 Judiciary And Fundamental measures: Under "Recommendations sure practical implementation of non-	
	Respect for and protection of min - The 2013 Action Plan for Chapter Rights includes 52 Roma related 3.6. A: Take concrete steps to en- discrimination, including through bodies and more effective reaction	horities and cultural rights. r 23 Judiciary And Fundamental measures: Under "Recommendations sure practical implementation of non- a strengthening of the monitoring ons of the law enforcement bodies to	
	Respect for and protection of min - The 2013 Action Plan for Chapter Rights includes 52 Roma related 3.6. A: Take concrete steps to en- discrimination, including through bodies and more effective reaction	horities and cultural rights. or 23 Judiciary And Fundamental measures: Under "Recommendations sure practical implementation of non- a strengthening of the monitoring	
	Respect for and protection of min - The 2013 Action Plan for Chapter Rights includes 52 Roma related 3.6. A: Take concrete steps to en- discrimination, including through bodies and more effective reaction possible violations;" and under "2 prevent discrimination of minority	horities and cultural rights. r 23 Judiciary And Fundamental measures: Under "Recommendations sure practical implementation of non- a strengthening of the monitoring ons of the law enforcement bodies to	

	<ul> <li>equal access to economic and social rights and their adequate representation in public authorities. Particular focus should be given to improve the living conditions of the poorest part of the RAE population."</li> <li>2013 EU Common Position: Under "3. FUNDAMENTAL RIGHTS: Protection of minorities and cultural rights; Interim benchmarks, fundamental rights: Montenegro steps up the protection of minorities and cultural rights."</li> </ul>
<b>IPA</b> funds allocated to Roma	EUR 11.71 million
integration (2007-2015)	

FORMER YU	GOSLAV REPUBLIC O	F MACEDONIA
	COUNTRY DATA	
Roma population	CoE 2012 "average" estimate	197,000
	Estimated % of population	9.56%
Roma integration Strategy	Roma Inclusion Strategy 2014-2020	
Roma integration Action Plan	- Action plans for: Health, Employment, Education,	
	- Housing and Action Plan for Roma Women	
Government bodies responsible for	- Ministry of Labour and Social Policy, Roma Departments	
Roma integration	- Ministry of Labour and Social Policy, Roma Departments - Minister without Portfolio, in charged for Roma issues	
Independent bodies involved in	- Deputy Ombudsman, in charge of Roma Integration	
Roma integration	- Association of the Units of Local Self-Government	
Bodies involving NGOs in	- National Coordinative Body for implementation of the Roma Inclusion	
preparing/implementing Roma	Strategy	- <b>F</b>
policies		nplementation of the Roma Inclusion
1	Strategy	1
STATE O	F PLAY: ROMA DATA IN PRIOR	RITY AREAS
Education	Attend pre-school education	38% (35% females)
	Placed in special schools	2% (2% females)
	Complete primary education	73% (64% females)
	Complete primary cuteation	12% (7% females)
Employment	Employed	23% (10% females)
Employment	Employed Employment in informal sector	59% (62% females)
	Unemployed	49% (65% females)
Health	Access to health insurance	
nealui		93% (94% females)
	Infant mortality	17.4 per 1,000 (18.9 per 1,000 females)
	Life engesteres	
<b>TT</b> •	Life expectancy	59.3 years (60.7 years females)
Housing	No drinking water at home	5%
	No electricity	4%
	Holding property documents	93%
	Segregated housing	91%
	DIALOGUE ON ROMA INTEGRA	
Roma Seminars		12. Third Seminar second half 2016.
Stabilisation and Association	- Subcommittee on Justice, Security	
Agreement	- Subcommittee on Research, Innov	vation, Information society, Social,
	Employment, Education	
Post visa free monitoring		alisation Monitoring for the Western
	Balkan Countries: "The Commission recommends that each visa-free	
	Western Balkan country continues to increase targeted assistance to	
	minority populations, in particular those of Roma ethnicity, aiming to	
	improve their long-term socio-economic integration via educational,	
	employment and vocational training programmes, including by	
		d using domestic assistance, supported
	by available EU assistance and bilateral assistance offered by EU Member	
	States;".	
High Level Accession Dialogue	- Conclusions from the High Level meeting of 18 September 2015:	
	Develop new Action Plans related to the new Roma Inclusion Strategy;	
	Continue to follow up and implement the conclusions from Roma	
	seminar and subsequent governmental Action Plan, including	
	organisation of semi-annual progress review meetings; The Ministry of	
		ain regular coordination and contacts
	with stakeholders, establish (inter-ministerial) Working Group to	
	implement conclusions of Zagreb	
	implement conclusions of Zagreb identification documents;	Declaration for persons without
	<ul><li>implement conclusions of Zagreb identification documents;</li><li>Implement measures on over-repr</li></ul>	
	<ul><li>implement conclusions of Zagreb identification documents;</li><li>Implement measures on over-repr schools.</li></ul>	Declaration for persons without
<b>IPA</b> funds allocated to Roma integration (2007-2015)	<ul><li>implement conclusions of Zagreb identification documents;</li><li>Implement measures on over-repr</li></ul>	Declaration for persons without

	SERBIA		
	COUNTRY DATA		
Roma population	COUNTRY DATA CoE 2012 "average" estimate	600,000	
Roma <b>population</b>	COL 2012 average estimate	000;000	
	Estimated % of population	8.23%	
Roma integration Strategy			
	Strategy for the social inclusion of the Roma in the Republic of Serbia 2016-2025		
Roma integration Action Plan	Strategy for Improvement of the Status of Roma in the Republic of Serbia		
Covernment hedies regroupsible	and Action Plan (2010)	ation Transport and Infrastructure in	
Government bodies responsible for Roma integration	- Deputy Prime Minister of Construction, Transport and Infrastructure is charge of internal governmental coordination regarding Roma inclusion		
for Roma integration	- Office for Human and Minority Ri		
	- Social Inclusion and Poverty Redu		
Independent bodies involved in	- Ombudsman		
Roma integration	- Commissioner for equality		
Bodies involving NGO in	- Council for the improvement of th	e status of Roma	
preparing/implementing Roma	- National Council of Roma Nationa		
policies	- Association of local Roma coordin	nators	
	- Association of pedagogical assista		
	F PLAY: ROMA DATA IN PRIOR		
Education	Attend pre-school education	63% (62% females)	
	Placed in special schools	40%	
	Complete primary education	46 % (45% females)	
	Complete secondary	13% (7% females)	
Employment	Employed	64% (71% females)	
	Employment in informal sector	22% (12% females)	
	Unemployed	19% (15% females)	
Health	Access to health insurance	93% (95% females)	
	Infant mortality	14 per 1,000 (9 per 1,000 females)	
	Life expectancy	62.2 years (64.2 years females)	
Housing	No drinking water at home	16%	
	No electricity	3%	
	Holding property documents	32%	
<b>1</b> 71 1	Segregated housing	65%	
		TION	
Roma Integration SeminarsStabilisation and Association	<ul><li>Third Seminar on 11 June 2015</li><li>Subcommittee on Justice, Security, Freedom</li></ul>		
Agreement and monitoring	- Subcommittee on Fusice, Security		
bodies	Employment, Education	ation, mormation society, social,	
Post visa free monitoring		alisation Monitoring for the Western	
6	Balkan Countries: "The Commission recommends that each visa-free		
	Western Balkan country continues to increase targeted assistance to		
	minority populations, in particular those of Roma ethnicity, aiming to		
	improve their long-term socio-economic integration via educational,		
	employment and vocational training programmes, including by		
	implementing national strategies and using domestic assistance, supported		
	by available EU assistance and bilateral assistance offered by EU Member		
Negatiations (Results 10.0 1)	States;".	UTEConto a condito de construire d	
Negotiations Chapter 19 Social	Screening report recommendations: "Efforts need to be stepped up in order to ansure social inclusion of unharmhle groups, such as Porter		
Policy and Employment	order to ensure social inclusion of vulnerable groups, such as Roma,;		
	In the health care sector, equal access to health care services needs to be ensured, also for representatives of socially disadvantaged groups, e.g.		
	Roma."	sociary aisauvantagou groups, c.g.	
Negotiations Chapter 23	- 2014 Screening report: "Recomme	andations: Serbia should start	
Judiciary and fundamental		d of 2014 a new multi-annual strategy	
rights		conditions of Roma, including actions	
-	to ensure their registration, compre		
		with international standards on forced	
	evictions and access to guaranteed	socio-economic rights and dedicate	
	additional financial assistance to implement the current and future Roma		
	strategy in particular regarding edu		
	- The 2015 General Action Plan on	the implementation of Chapter 23	
	includes 53 measures specifically		

	<ul> <li>measures which also concern Roma, and seven measures that cover IDPs, who are to a large extent Roma.</li> <li>The 2016 Action Plan for the realisation of the rights of national minorities includes 10 Roma related measures.</li> </ul>
<b>IPA</b> funds allocated to Roma	EUR 70.17 million
integration (2007-2015)	

	TURKEY	
	COUNTRY DATA	
Roma <b>population</b>	CoE 2012 "average" estimate	2,750,000
Roma population	Estimated % of population	3.78%
Doma integration Strategy	<b>X</b>	
Roma integration <b>Strategy</b>	<ul> <li>-The Strategy Paper on Roma People 2016-2021</li> <li>-The 1<sup>st</sup> phase Action Plan 2016-2018 of the Strategy Paper on Roma</li> </ul>	
Roma integration Action Plan	People 2016-2021	or the Strategy Paper on Roma
Government bodies responsible		n advisor in charge of Pome
for Roma integration	<ul> <li>Office of the Prime Ministry – an advisor in charge of Roma</li> <li>Ministry of Family and Social Policies, General Directorate of Family</li> </ul>	
coordination	and Community Services	Sheles, General Directorate of Family
Independent bodies involved in		
Roma integration		
Bodies involving NGO in		
preparing/ implementing Roma		
policies		
	<b>DF PLAY: ROMA DATA IN PRIO</b>	RITY AREAS
Education		
	Attend pre-school education	
	•	-
	Placed in special schools	
	Complete primary education	
E	Complete secondary education	
Employment	England	
	Employed	
	Employment in informal sector	
	Unemployed	
Health	Access to health insurance	
-	Infant mortality	
	Life expectancy	
Housing		
	No drinking water at home	
	No electricity	
	Holding property documents	
	Segregated housing	
	DIALOGUE ON ROMA INTEGR	RATION
Roma Seminars	-	
Stabilisation and Association	EU-Turkey Subcommittee on Social Policy, Employment and Regional	
Agreement and monitoring	Development	
bodies	-	
Negotiations Chapter 23	- 2007 Screening report: Roma issues are covered	
Judiciary and Fundamental	- Negotiations on chapter 23 have	not been opened
Rights		
Visa liberalisation dialogue	- Roadmap towards a visa-free regime with Turkey: Turkey should fulfil	
	the following requirement under Citizens' rights and respect for and	
	protection of minorities: "Develop and implement policies addressing	
	effectively the condition of the Roma social exclusion, marginalisation	
	and discrimination in access to education and health services, as well as	
its difficulty to access to identity cards, housing, employm		cards, housing, employment and
	participation in public life".	
	-	
		Furkey in fulfilling the requirements of
		20 October 2014: "Turkey will also
		omprehensive strategy and action plan
		ble with Roma heritage living in Turkey
		n to prevent discrimination and facilitat
	social inclusion."	
<b>IPA</b> funds allocated to Roma	EUR 18.45 million	
integration (2007-2015)		