United Nations $DP_{DCP/MOZ/1}$



Distr.: General 20 April 2006

Original: English

Annual session 2006 12-23 June 2006, Geneva Item 9 of the provisional agenda Country programmes and related matters

Draft country programme document for Mozambique (2007-2009)

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Introduction

- 1. The UNDP country programme document (CPD) is the result of reviews and consultations with the Government, the United Nations system, international partners and civil society organizations (CSOs) on appropriate support to be provided to the second Mozambique action plan for reducing absolute poverty (PARPA II). The CPD is anchored in the United Nations Development Assistance Framework (UNDAF) and aligned with the PARPA II, both of which provide the basis for achieving the Millennium Development Goals (MDGs).
- 2. The CPD is based on several conceptual frameworks. It reflects national priorities as defined in Agenda 2025, the five-year plan and PARPA II. It is premised upon the principles of the New Partnership for Africa's Development (NEPAD) and United Nations reform priorities, as well as upon the UNDAF and UNDP core values and goals as set forth in its multi-year funding framework (MYFF).
- 3. To foster harmonization, the United Nations country team (UNCT) has opted not to undertake a common country assessment (CCA) but to align the UNDAF and its priorities and cycle with PARPA II.

I. Situation analysis

- 4. Mozambique's 2002/2003 nationwide household survey indicated that poverty has declined from 69.4 per cent in 1996-1997 to 54.1 per cent in 2002-2003. The <u>national report on the Millennium Development Goals (2005)</u> further states that significant progress in a number of key areas has been achieved over the past few years. From 1997 to 2003, under-five mortality fell from 219 to 178 per 1,000 live births and maternal mortality from 1,000 to 408 per 100,000 live births.
- 5. Mozambique depends heavily on foreign aid, and its achievements mask regional variations: more than half of the population lives in absolute poverty. Income inequality has increased: the Gini coefficient has risen from 0.40 in 1997 to 0.42 in 2003. The poverty profile shows that 62.5 per cent of families headed by women are poor, compared with the 51.9 per cent of families headed by men (INE 2004).
- 6. Mozambique ranks 168th out of 177 countries on the (HDR 2005). Per capita income averages \$210 per annum; life expectancy, at 41.9 years, is among the lowest in Africa, owing largely to the impact of

- HIV/AIDS; and the adult literacy rate is 46.5 per cent (although primary education has improved considerably, the net enrolment rate having increased by more than 25 percentage points over 1997-2003. Mozambique ranks 133rd out of 140 countries in the gender development index.
- 7. The combined effects of HIV/AIDS (the prevalence rate among 15- to 49-year-olds has risen from 8.2 per cent in 1998 to 16.2 per cent in 2004), food insecurity and weakened capacity for governance and service delivery known as the triple threat compound existing problems of extensive rural poverty, inequality, and high illiteracy, especially among women, girls and the rural population.
- 8. These challenges have been aggravated by a lack of adequate technical capacity at all levels of government and civil society. The private sector is weak and constrained by the absence of an effective regulatory framework to promote the growth of local small and medium-sized enterprises (SMEs).
- 9. To achieve the MDGs, the country must improve service delivery to the poor, generate employment, increase state revenues, improve natural disaster preparedness and management, and reduce the high incidence of HIV/AIDS.
- 10. In response, the Government has adopted several well-articulated plans for poverty reduction and growth. These include <u>Agenda 2025</u>, which was the basis for the current <u>five-year plan (2005-2009)</u> and the second <u>PARPA (2006-2009)</u>.
- 11. PARPA II is based on the five-year plan and incorporates the Millennium Declaration principles and goals. It aims to reduce poverty from 54 per cent in 2005 to 45 per cent by 2009, and to achieve an average real annual growth rate of 8 per cent.
- 12. PARPA II has three pillars: (a) governance; (b) economic development; and (c) human capital, and the eight cross-cutting issues of HIV/AIDS; gender; environment; science and technology; food security and nutrition; disaster management; demining; and rural development. PARPA II is the reference framework for the design of sectoral and provincial strategies, policies and plans, such as the economic and social plan and the state budget.
- 13. International cooperation plays a crucial role in supporting national development priorities, especially poverty reduction, despite inadequate public infrastructure and a shortage of adequate national expertise, basic technical capacity and financial

resources to address the complex and multiple challenges of successfully implementing the <u>five-year</u> plan and PARPA II.

- 14. In the period 1997-2003, net official development assistance (ODA) averaged \$1.1 billion, around 31.4 per cent of gross national income or \$61.8 per capita. Around three quarters of ODA were provided under bilateral programmes, whilst the balance originated from multilateral organizations, such as the World Bank, the African Development Bank and the European Commission.
- 15. In line with such international commitments, UNDP, together with the United Nations family and other partners, will support national efforts for the attainment of PARPA II objectives, building on its long-standing trust and partnership with Mozambique and lessons learned from the past.

II. Past cooperation and lessons learned

- 16. The role of UNDP in Mozambique has changed significantly over the years, as UNDP supported the Government in the transition from war to peace and later from crisis-response to long-term development through a multi-party constitutional democracy. During the first country cooperation framework (CCF), 1996–2001, UNDP focused on poverty eradication; environment and natural resource management; economic and financial management; and good governance. The 2002-2006 CCF supported poverty reduction initiatives and democratic governance, focusing on the promotion of participatory local governance, public sector efficiency and the strengthening of key institutions.
- 17. During the first CCF, UNDP and the United Nations Capital Development Fund (UNCDF) piloted the local governance and decentralization programme in Nampula Province. Lessons learned from the pilot experience include the recognition that the achievement of successful development outcomes requires long-term commitment on the part of stakeholders; close monitoring and broad-based participation and partnerships.
- 18. UNDP assistance to the development and operationalization of the information and communication technology (ICT) policy framework in the second CCF confirmed the importance of ICT as a tool for poverty reduction. Additionally, a well-coordinated, integrated ICT platform reduces

fragmentation and supports the design of sector-specific ICT-based platforms.

- 19. UNDP support to the poverty observatory has enabled broad and active stakeholder involvement in poverty monitoring, evaluation, and development planning and formulation. Civil society engagement in this process has demonstrated the potential for improving citizens' ownership and participation.
- 20. Furthermore, the UNDAF and CCF mid-term reviews indicate that greater integration across development interventions is needed. Another important lesson is that development effectiveness requires a coherent human development strategy based on capacity development in order to ensure national ownership and sustainability of results.
- 21. UNDP has provided catalytic support in building institutional capacity in government and has fostered democratic transitions. However, during both CCFs, UNDP and other partners concentrated on central-level skills development and institution-building in a post-conflict context. Now that the enabling environment and national institutions are in place, support to local development through decentralized structures is needed. The PARPA II focus on poverty reduction and accelerated growth through decentralization will thus require capacity development at the local level to speed up progress towards achieving the MDGs.
- 22. In a direct budget support environment, inflows of funds to the state budget and local-level government administrations can lead to 'absorptive capacity' constraints due to limited institutional and administrative capacity. While government ownership may increase, additional aid coordination and management skills are required to ensure development effectiveness.
- 23. The overriding theme of the UNDP programme is therefore capacity development for governmental and non-governmental actors so as to ensure that the growing economy and the enabling institutional environment benefit the population at large.

III. Proposed programme

24. In view of the prevailing challenges, the present country programme document (CPD) is guided by five main drivers: (a) development of national capacity to ensure the achievement of the MDGs; (b) strengthening of decentralized structures for local development; (c) promotion of civil society empowerment; (d) mainstreaming of cross-cutting

issues; and (e) results-based orientation, increasing efficiency and effectiveness of UNDP interventions.

- 25. The proposed programme is based on three key principles: (a) alignment with national plans and strategies; (b) harmonization within the framework of the UNDP/World Bank Development Partners Group and the UNDAF; and (c) application of a rights-based approach in the various sectors, focusing on women and vulnerable groups.
- 26. With its joint programme on HIV/AIDS, the United Nations, through the joint programming process, will support the PARPA II governance pillar with the development of an enabling institutional environment for effective service delivery, thus also contributing towards interventions under the UNDAF human capital and HIV/AIDS pillars.
- 27. The CPD will aim at achieving the MDGs and, more specifically, contribute to priority areas of (a) governance, with UNDP as lead agency; (b) economic development (subsumed under governance in the UNDAF); and (c) HIV/AIDS. UNDP will prioritize support to local-level structures based on a territorial approach, local specificities, and indigenous potential for formulating provincial and district-based strategies.
- 28. Under the proposed programme, UNDP will support capacity-building in provincial, district and municipal administrations with regard to coordination, planning, monitoring and evaluation, implementation of their development strategies in line with the public-sector reform process and the 'egovernment' strategy. It will further promote poverty observatories and legislative bodies at the local level, through the provincial poverty observatories and assemblies respectively. In all these activities, enhancing the role of civil society organizations (CSOs) will be critical, so that they can become fullfledged development agents in promoting human development.
- 29. Capacity development will be spread over the duration of the CPD as an integral part of all interventions. Given the decentralized focus, subnational MDG-based development plans will be elaborated, ensuring adequate MDG localization and the integration of cross-cutting issues as defined in PARPA II. The main results expected from the contribution of UNDP to the broader UNDAF outcomes are as follows:

Achieving the MDGs

A. Improved MDG-based development planning and policy management.

- 30. UNDP will work to improve development planning and policy management aimed at achieving the MDGs. Its support to the Ministry of Planning and Development will facilitate preparation of an MDG-based national development framework with MDG-based diagnostics, costing and planning. This will allow for the progressive incorporation of MDG-based national development planning and management approaches into local-level strategies and processes. It will strengthen national ownership and leadership in assistance coordination and management, resulting in greater aid effectiveness, and will further the Paris Declaration and United Nations reform implementation processes.
- 31. The increased priority given in PARPA II to the civil society participation in decision-making and monitoring processes and the valuable experience gained through UNDP support of the poverty observatory provide for greater UNDP cooperation with CSOs as important resources, partners and constituents in MDG and PARPA II monitoring. Additional monitoring of progress will be undertaken through regular national and subnational MDG and human development reports.

Fostering democratic governance

B. Promotion of local development through decentralization.

- 32. UNDP will consolidate and expand its support to the decentralization process. In collaboration with partners it will contribute to (a) service delivery improvement; (b) decentralization and strengthening the capacities of local state organs, including harmonization of sector and local plans; and (c) strengthening of municipal governments. It will also provide an enabling policy environment for application of the e-government strategy through the establishment of a national e-government platform for service delivery and empowerment in provinces, municipalities and districts.
- 33. UNDP and UNCDF will build on the successful decentralized planning and finance strategy applied in Nampula and Cabo Delgado and scale up the model to the provinces where the programme is not in place, including five government-selected priority districts per province and at least one municipality. This will contribute to nationwide implementation of the

decentralization strategy and the further development of the decentralization policy.

- 34. As part of the decentralization process, UNDP will target capacity-building in local state organs and governments to increase coordination, partnership development and local government capacity in public finance management. Restructuring, streamlined functions and legal mandates will empower subnational administrations.
- 35. Support to local-level integrated service delivery will be enhanced. This entails strengthening the capacities of government and CSOs as service providers and reengineering key service delivery processes to provide greater access to and better quality of essential services for citizens.

C. Democratic governance ensured as a basic requirement for peace, security and sustainable political development.

36. UNDP will support the strengthening and establishment of mechanisms for the expression of popular will and effective oversight over areas of public interest. This includes support to electoral processes by facilitating the first provincial elections in the country; support to the legislature, through provincial assemblies; and operationalization of the African peer review mechanism (APRM) of NEPAD.

D. Increased access to justice, violence prevention and promotion of rule of law.

- 37. The need to build capacity of national authorities to ensure continued peace, stability, and law and order is the basis for renewed UNDP support in a number of areas.
- 38. UNDP and its partners will continue to support citizens' access to justice by strengthening the administration of justice at the local level with the establishment of justice field offices; unifying and reforming the correctional system; and strengthening crime prevention through the Attorney General's Office and investigation police. UNDP will advocate for human rights, focusing on: (a) women's rights combating violence against women; and (b) HIV/AIDS anti-stigma and anti-discrimination measures.

Sustainable economic development

E. More efficient use of available resources to promote equitable and sustainable economic development.

- 39. The need to strengthen civil society organizations and community capacities to advocate effectively and participate as development agents for poverty reduction and growth provides justification for UNDP assistance in sustainable economic development. UNDP will support sustainable livelihoods interventions through capacity development of grassroots communities; the provision of business and financial services for small and medium-sized enterprises; and support to the Government in traderelated issues.
- 40. UNDP will support capacity-building interventions in community-based organizations and CSOs to address the root causes of vulnerability within the triple-threat environment. It will continue its collaboration with the United Nations Industrial Development Organization (UNIDO) and UNCDF to support increased access to business and financial services for communities and the private sector, with special emphasis on rural communities SME development. In addition to improving the registration and licensing processes for new businesses and increasing community access to microfinance and other services, UNDP will promote the establishment of innovative public-private partnerships, under the Global Compact and other mechanisms.
- 41. Support to the Government in trade-related issues will be provided under the global project 'Integrated Framework for Trade-Related Technical Assistance to LDCs'. It is expected that by the end of the proposed cycle the integrated framework will be fully operational, so that trade issues are mainstreamed into development plans and a more coordinated delivery of trade-related technical assistance is in place.

HIV/AIDS

F. Mainstreaming HIV/AIDS and gender.

42. As international funding for HIV/AIDS-related programmes increases, the central challenge is to ensure that resources are spent effectively, targeting those most vulnerable to HIV as well as those living with and affected by AIDS. Stronger coordination of efforts by the Government, development partners and civil society to fight the epidemic is needed. The United Nations response in this area follows the 'Three Ones' principles and livelihoods approach. This will result in action at the household, community, local and national levels to address HIV/AIDS and mount a multisectoral response to the epidemic.

- 43. UNDP will continue its support for the development of mechanisms and systems to strengthen government and civil society capacities in mainstreaming HIV/AIDS and gender into all national planning instruments, working closely with other United Nations organizations. Following the recommendations of the Global Task Team on Improving AIDS Coordination among Multilateral Institutions and International Donors, a clear division of labour among United Nations organizations was defined under the joint programme.
- 44. As the lead agency in mainstreaming, capacity building and partnerships, UNDP will build on its support to national participatory planning exercises to ensure effective mainstreaming of HIV/AIDS and gender. It will also support CSOs as implementing agents of HIV/AIDS interventions at the local level. In accordance with the Global Task Team division of labour, other United Nations organizations will take the lead with regard to prevention, mitigation, treatment and monitoring and evaluation.

Partnership and cooperation strategy

- 45. In view of the changing aid environment, the United Nations has repositioned itself to better support the Government and complement the poverty reduction work of other partners. Based on the collectively identified niches, UNDP will focus on (a) capacity development; (b) its technical advisory role; (c) strengthening implementation of services; and (d) facilitating development partnerships.
- 46. UNDP will strengthen coordination in the Development Partners Group, and will join efforts with the Programme Aid Partners Group (a group of donors employing direct budget support). UNDP will continue to chair the Paris Declaration implementation and decentralization working groups and will participate in other technical forums pertaining to the proposed programme.

IV. Programme management, monitoring and evaluation

- 47. Results-based management arrangements will be established to ensure that:
- (a) Capacity development is given high priority in designing and implementing UNDP interventions;
- (b) Regular, systematic monitoring and evaluation take place for all country programme results. This will be anchored in the UNDAF monitoring and evaluation framework and will include

- joint monitoring and evaluation activities with other United Nations organizations and partners, in conformity with the Paris Declaration;
- (c) Maximum coordination, harmonization and alignment of United Nations and other partners is sought, using existing coordination instruments such as the programme aid partnership performance framework; and
- (d) New joint programming possibilities are fully exploited in all UNDAF areas.
- 48. With regard to execution modalities, most programmes will be carried out under national execution, for which appropriate capacity building will be reinforced to enhance efficiency and timely delivery of results. Direct execution could apply where necessary. The new country office service centre will support capacity building interventions by strengthening service delivery of national institutions. The internal capacity of UNDP will also be improved by enhanced usage of corporate tools such as the Atlas system. The regional service centre will provide substantive support to the UNCT, and expert advice to the country office, drawing on its broad knowledge base.
- 49. In line with the United Nations Triennial Comprehensive Policy Review and the simplification and harmonization agenda, UNDP will promote greater coordination to achieve gains in efficiency, reduction of transaction costs and optimal use of available resources. Partnerships will be pursued and maximized to ensure the creation of synergies and increased impact of UNDP interventions. Resource mobilization efforts will be driven by mutually reinforcing interests and complementary roles vis-à-vis the international financial institutions and other multilateral and bilateral partners. UNDP will continue to work under cost-sharing modalities and will explore cooperation under different aid modalities, funding mechanisms and partnerships.

Annex. Results and resources framework for Mozambique (2007-2009)

National priority or goal: Rationalize and decentralize the functions of state organs; consolidate national unity, peace justice and democracy; improve productivity, particularly in rural areas.

Main intended UNDAF outcome: Strengthened government and civil society capacities at the national, provincial and district levels to plan, implement and monitor socio-economic

development in a transparent, equitable and participatory way

Programme component	Country programme outcomes, including outcome indicators, baselines and targets	Country programme outputs	Output indicators, baselines and targets	Role of partners	Indicative resources by goal
MYFF	1. Improved national development	1.1 MDGs and pro-poor policies	1.1.1 Number of MDG-based national and sub-	Ministry of Planning and	Regular:
goal 1	planning and policy management.	mainstreamed into national and	national development plans and strategies	Development; Ministry of	\$3 m
	Indicator: Government has	sub-national development plans	adopted.	Finance; Ministry of Foreign	
	nationally defined MDG-based	and strategies.	Baseline: MDG-based approach still to be	Affairs; National Statistics	Other:
	development strategies with clear		reflected in plans and strategies.	Institute; provincial	\$9 m
	priorities linked to a medium-term	1.2 Government capacity in aid	1.2.1 A government-led aid strategy formulated	governments; Development	
	expenditure framework and reflected	coordination, harmonization and	and operational.	Partners Group (DPG).	
	in annual budgets.	alignment strengthened.	Baseline: There is no comprehensive aid strategy		
	Baseline: National MDG		or framework in place.		
	targets/action plan to be defined.	1.3 Enhanced national and sub-	1.3.1 Evidence-based monitoring of national		
		national capacity for participatory	plans and strategies undertaken by government		
		monitoring and evaluation of	institutions and civil society through Poverty		
		PARPA II and main policy	Observatories at national and sub-national level.		
		processes.	Baseline: Ten poverty observatories established		
			at the provincial level.		
		1.4 E-government strategy	1.4.1 Interoperability framework in place.		
		operationalized.	Baseline: No existing framework.		
MYFF	2. Local development promoted	2.1 National and sub-national	2.1.1 Decentralization policy approved.	MPD; Ministry of Finance;	Regular:
goal 2	through decentralization process.	frameworks and policies on	Baseline: No policy in place.	Ministry of State and	\$3 m
	Indicator: Decentralization strategy	decentralized governance in place.	2.2.1 All provinces and selected districts and	Administration; Unidade	
	approved and key milestones	2.2 Capacities and partnerships	municipalities structured in accordance with new	Técnica da Reforma do	Other:
	achieved.	developed with local governance	functions and implementing participatory	Sector Público;	\$13 m
	Baseline: Legal framework for	actors for policy formulation,	planning and finance processes.	Members of the public sector	
	decentralization approved.	participatory planning and	Baseline : 6 provinces and 25 districts are	reform and decentralization	
		resource management.	implementing planning and finance processes.	working groups;	
		2.3 Revised framework for	2.3.1 Increased availability and access to basic	All provincial and selected	
		integrated service delivery	public services	district governments and	
		processes at national and sub-	Baseline: Sub-optimal provision of public	municipalities;	
		national levels.	services.	UNCDF.	
		national levels.	services.	UNCDF.	

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MYFF	3. Democratic governance ensured as	3.1 APRM operationalized.	3.1.1 Review report submitted to Heads of State	Prime Minister's Office;	Regular:
goal 2	a basic requirement for peace,		and Government through APRM Secretariat.	Ministry of Foreign Affairs;	\$1.5 m
	security and sustainable political		Baseline: APRM not in place.	Ministry of Planning and	
	development.	3.2 Electoral commission	3.2.1 Free and fair elections at national and sub-	Development;	Other:
	Indicator: Inter-party	strengthened.	national levels.	National Electoral	\$6 m
	institutions/committees exercise		Baseline: Electoral systems and process not fully	Commission; Parliament;	
	effective oversight functions over		streamlined and efficient.	National and international	
	areas of public interest.	3.3 Parliamentary/legislative	3.3.1. Provincial Assemblies elected and fully	development partners.	
	Baseline: Oversight role exists but	institutions strengthened.	operational.		
	limited.		Baseline: Provincial Assemblies to be elected.		
MYFF	4. Increased access to justice,	4.1 Penal justice administration	4.1.1 Number of districts with courts, prosecution	The Supreme Court;	Regular:
goal 2	violence prevention and promotion of	reformed and strengthened.	offices and defence services in place.	Ministry of Justice;	\$1 m
	rule of law.		Baseline: Judicial and defence services at district	Ministry of the Interior;	
	Indicator: Poor and disadvantaged	4.2 Correctional system reformed	level inadequate or non-existent.	Attorney General's Office;	Other:
	groups empowered to seek remedies	and improved.	4.2.1 Unified and reformed prison system.	Instituto de Patrocínio e	\$9 m
	for injuries, and justice institutions	-	Baseline: Technical unit for unification of prison	Assistência Jurídica;	
	enabled to be responsive to claims,	4.3 Crime prevention increased.	system (UTUSP) established.	UTUSP;	
	consistent with international human	4.4. Increased effectiveness of	4.3.1 Organized and violent crime rate reduced.	European Commission,	
	rights law.	institutions and processes for	Baseline: Climate of public insecurity.	NGOs and other	
	Baseline: Low institutional capacity	implementation and oversight of	4.4.1 National Human Rights Commission	international development	
	in the justice sector.	human rights principles,	(NHRC) established.	partners.	
		promotion of women's rights and	Baseline: Draft legislation on the creation of the		
		HIV/AIDS- related issues.	NHRC under discussion.		
MYFF	5. Increased participation of civil	5.1 Enabling environment created	5.1.1 Adequate legal framework for free	Ministry of Foreign Affairs;	Regular:
goal 1	society organizations as resource	for civil society participation.	association and formation of non-governmental	Parliament,	\$1 m
	partners and constituencies in human		organizations	CSOs; NGO Forum;	
	development.		Baseline: Existing but inadequate legal	AfDB; National Red Cross;	Other:
	Indicator: Broad-based CSO	5.2 Capacity of civil society	framework.	Other national and	\$6 m
	participation in MDG localization and	organizations and communities	5.2.1 Number of CSOs effectively providing	international development	
	PARPA implementation and	strengthened to become full-	services and advocating for MDGs	partners.	
	monitoring.	fledged development agents.	Baseline: Limited number of skilled national		
	Baseline: CSO participation in		CSOs.		
	PARPA II formulation.	5.3 Citizens' participation,	5.3.1 Information access points operational in		
		especially that of vulnerable	selected provinces and districts.		
		groups, in policy dialogue through	Baseline: Citizens have limited access to		
		enhanced access to information	information and resources to participate in and		
		and resources.	contribute to the development process.		

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MYFF	6. More efficient use of available	6.1. Natural resource management	6.1.1 Number of plans and strategies that	Ministry of Environment;	Regular:		
goals 1	resources to promote equitable and	mainstreamed into plans and	incorporate and address environmental concerns.	Ministry of Agriculture;	\$1.5 m		
and 3	sustainable economic development.	strategies.	Baseline: Existing plans are sector-based.	Ministry of Commerce and			
	Indicator: Sustainable increase of	6.2 Business and financial services	6.2.1 Availability of micro-finance and business-	Industry; International Trade	Other:		
	overall productivity, in the rural areas	for private-sector development	related services to SMEs and rural communities.	Centre; World Bank;	\$7 m		
	in particular.	promoted.	Baseline: Low support services available.	USAID; European Union;			
	Baseline: Limited mechanisms in	6.3 Government coordination	6.3.1 Integrated Framework (IF) fully	United Nations Industrial			
	place aimed at the expansion of	capacity in trade-related issues	operational.	Development Organization;			
	sustainable productive services.	enhanced.	Baseline: 3 projects formulated, 2 approved	UNCDF; International			
			under the IF.	Labour Organization; CTA.			
National prior	rities: National multi-sector strategic pl	an to combat HIV/AIDS, 2005-2009		1	1		
Intended UND	Intended UNDAF outcome 3: "Individuals, civil society, and national and local public and private institutions are empowered to halt the spread of HIV/AIDS among population at						
higher risk an	higher risk and to mitigate its impact."						
MYFF	7. HIV/AIDS and gender	7.1 Government and civil society	7.1.1 HIV/AIDS and gender focal points	Ministry of Planning and	Regular:		
goal 5	mainstreamed into national and sub-	capacity with regard to HIV/AIDS	established and cross-sector staff trained in	Development; Ministério da	\$1 m		
	national development processes.	and gender mainstreaming	mainstreaming.	Mulher e Ação Social;			
	Indicator: Sectoral, provincial,	developed.	Baseline: No targeted methodology applied, nor	Ministry of Health;	Other:		
	district (selected districts) and		structure available for HIV/AIDS and gender	National AIDS Council;	\$3 m		
	municipal plans adequately address		mainstreaming.	World Health Organization;			
	HIV/AIDS and gender.			United Nations Children's			
	Baseline: HIV/AIDS not fully			Fund; United Nations			
	integrated in existing plans.			Educational, Scientific and			
				Cultural Organization.			

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