

EUROPEAN COMMISSION

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#### COMMUNICATION FROM THE COMMISSION TO THE EUROPEAN PARLIAMENT, THE COUNCIL AND THE COURT OF AUDITORS

#### ANNUAL ACCOUNTS OF THE EUROPEAN DEVELOPMENT FUND FOR THE FINANCIAL YEAR 2024

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## **CERTIFICATION OF THE ACCOUNTS**

The annual accounts of the European Development Fund for the year 2024 have been prepared in accordance with Title X of the Financial Regulation of the 11th European Development Fund and with the accounting principles, rules and methods set out in the notes to the financial statements.

I acknowledge my responsibility for the preparation and presentation of the annual accounts of the European Development Fund in accordance with Article 18 of the Financial Regulation of the 11th European Development Fund.

I have obtained from the authorising officer and from the EIB, who guarantee its reliability, all the information necessary for the production of the accounts that show the European Development Fund's assets and liabilities and the budgetary implementation.

I hereby certify that based on this information, and on such checks as I deemed necessary to sign off the accounts, I have a reasonable assurance that the accounts present a true and fair view of the financial position of the European Development Fund in all material aspects.

Beatriz SANZ REDRADO
Accounting Officer

# IMPLEMENTING AND ACCOUNTING FOR THE EDF RESOURCES

### 1. BACKGROUND

The European Union ('the EU') has cooperative relations with many developing countries. The main objective of these relations is to promote economic, social and environmental development, with the primary aim of reducing and eradicating poverty in the long-term by providing beneficiary countries with development aid and technical assistance. To achieve this, the EU draws up, jointly with the partner countries, cooperation strategies and mobilises the financial resources to implement these strategies. These EU resources allocated to development cooperation come from three sources:

- the EU budget;
- the European Development Fund (EDF); and
- the European Investment Bank (EIB).

The EDF is not funded by the EU budget. It was established by an Internal Agreement of the representatives of the Member States, sitting within the Council, and is managed by a specific committee. The European Commission ('the Commission') is responsible for the financial implementation of the operations carried out with EDF resources. The EIB manages the Investment Facility.

The EDF is made up of individual EDFs, each of which is concluded for a period of around five years and is governed by its own Financial Regulation. This requires the preparation of specific financial statements. In addition, these financial statements are aggregated so as to provide a global view of the financial situation of the resources for which the Commission is responsible.

Up until 2021, when the 11th EDF reached its final stage as the 'sunset clause' came into effect on 31 December 2020, the EDF was the main instrument for providing aid for development cooperation to the African, Caribbean and Pacific (ACP) states and overseas countries and territories ('OCTs'). However, since 2021 EU cooperation with ACP states and OCTs has been funded through the EU budget.

Under the ACP-EU Partnership Agreement, the Investment Facility was established, managed by the EIB, and used to support private sector development in the ACP states by financing mostly – but not exclusively – private investments. The Investment Facility is designed as a renewable fund, so that loan repayments can be reinvested in other operations, thus resulting in a self-renewing and financially independent facility. Because the Investment Facility is not managed by the Commission, it is not consolidated in the first part of the annual accounts – the financial statements of the EDF's and the related report on financial implementation. The financial statements of the Investment Facility, prepared by the EIB, are included as a separate part of the EDF's annual accounts (part II) to provide a full picture of the development aid of the EDF.

### 2. HOW IS THE EDF FUNDED?

The Council of 2 December 2013 adopted Regulation (EU, Euratom) 1311/2013 laying down the Multiannual Financial Framework for 2014-2020. In this context, it was decided that geographical cooperation with the ACP states would not be integrated into the EU budget but would continue to be funded through the existing intergovernmental EDF.

Unlike the EU budget, the EDF is a fund that operates based on multi-annuality. Each EDF sets up an overall fund to implement development cooperation typically for a period of five years. Because resources are allocated on a multiannual basis, the allocated funds may be used over the period of the EDF. The fact that budgets are set for a period of several years – rather than being set for a single year is highlighted in the budgetary reporting, where the budgetary implementation of the EDFs is measured against the total funds.

The EDF resources are 'ad hoc' contributions from the EU Member States. Approximately every five years, Member State representatives met at intergovernmental level and decided on an overall amount to be allocated to the fund and to oversee its implementation.

The Commission manages the EDF in accordance with the EU's policy on development cooperation. Since Member States have their own development and aid policies in parallel to the EU policy, the Member States must coordinate their policies with the EU to ensure they are complementary.

In addition to the above mentioned contributions, it is also possible for Member States to enter into co-financing arrangements or to make voluntary financial contributions to the EDF.

### **3. EDF ACTIVITIES AFTER 31 DECEMBER 2020**

The Commission is currently working towards the closure of the 9th EDF (which ran from 2000-2007), and which incorporated remaining balances transferred from the 8th EDF (which ran from 1995 to 2000) in accordance with the provisions of Part 3 of the financial regulation<sup>1</sup> applicable to the 9th EDF. Currently, there are still 8 ongoing contracts funded under the 9th EDF, which will reach their conclusion within the specified timeframe, contributing to the finalisation of activities and projects associated with the 9th EDF. The full closure of the 9th EDF can only be accomplished once all contracts come to an end and following the completion of their evaluations and audits.

The closure of the 10th EDF (which ran from 2008 to 2013) is progressing well with 97.35% of its contracts already closed. However, the operational and financial closure of the remaining contracts will take some time. The financial closure requires the launch and completion of all necessary evaluations, audits and recoveries.

The 11th EDF (which ran from 2014 to 2020) has reached its final stage as the sunset clause came into effect on 31 December 2020. This clause sets a cut-off date for commitments meaning that as of 2021 no further financing decisions can be adopted under the 11th EDF. However, the implementation of the ongoing projects funded by the 11th EDF will continue until their final completion.

Under the current Multiannual Financial Framework 2021-2027, EU cooperation with ACP countries is integrated in the Neighbourhood, Development and International Cooperation Instrument –Global Europe. Similarly, the cooperation with OCTs is now covered by the Overseas Association Decision. This means that, although up to 2021 the EDF programmes were funded by the voluntary contributions of EU Member States, as of 2021 development programmes will be funded through the EU budget. This also implies that the funding of development programmes is subject to the authorisation of the European Parliament, and that the transactions must comply with the EU's Financial Regulations in the same way as other EU-funded programmes.

### 4. YEAR-END REPORTING

### 4.1. ANNUAL ACCOUNTS

In accordance with Article 18(3) of the EDF Financial Regulation, the EDF financial statements are prepared based on accrual-based accounting rules that themselves are based on the International Public Sector Accounting Standards (IPSAS). These accounting rules adopted by the Accounting Officer of the Commission are applied by all the institutions and bodies of the EU in order to establish a uniform set of rules for accounting, valuation and presentation of the accounts with a view to harmonising the process for drawing up the financial statements. These EU accounting rules are also applied by the EDF while taking into account the specific nature of its activities.

The preparation of the EDF's annual accounts is entrusted to the Commission's Accounting Officer who is the Accounting Officer of the EDF and ensures that the annual accounts of the EDF present a true and fair view of the financial position of the EDF.

The annual accounts are presented as follows:

<sup>&</sup>lt;sup>1</sup> OJ L 83, 1.4.2003, p. 27.

Part I: Funds managed by the Commission

- (i) Financial statements and explanatory notes of the EDF
- (ii) Financial statements of the EU trust funds consolidated in the EDF
- (iii) Consolidated financial statements of the EDF and the EU trust funds
- (iv) Report on financial implementation of the EDF

Part II: Annual report on implementation - Funds managed by the EIB

(i) Financial statements of the Investment Facility

The part 'Financial statements of the EU trust funds consolidated in the EDF' includes the financial statements of the two trust funds created under the EDF: the EU Trust Fund Bêkou (see section 'Financial statements of the Bêkou EU Trust Fund') and the EU Trust Fund for Africa (see section 'Financial statements of EU Trust Fund for Africa'). The two trust funds' individual financial statements are prepared under the responsibility of the Commission's Accounting Officer and are subject to external audit carried out by a private auditor. The trust funds' figures included in these annual accounts are provisional.

The EDF's annual accounts must be adopted by the Commission no later than 31 July of the year following the balance sheet date and presented to the European Parliament and to the Council for discharge.

### 5. AUDIT AND DISCHARGE

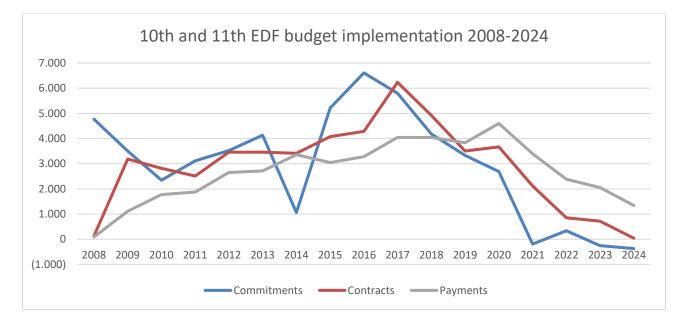
### 5.1. AUDIT

The EDF's annual accounts are audited by its external auditor, the European Court of Auditors (hereinafter referred to as the 'ECA'), which draws up an annual report for the European Parliament and the Council.

### 5.2. DISCHARGE

The final control of the financial implementation of the EDF resources for a given financial year is the discharge. Following the audit and finalisation of the annual accounts, it falls to the Council to recommend, and then to the European Parliament to decide, whether to grant discharge to the Commission for the financial implementation of the EDF resources for a given financial year. This decision is based on a review of the accounts and the annual report of the ECA (which includes an official statement of assurance) and replies of the Commission to questions and further information requests of the discharge authority.

# HIGHLIGHTS OF FINANCIAL IMPLEMENTATION 2024



\* Net amount, only 10th & 11th EDF

#### **Budget implementation**

In 2024, individual net commitments of EUR 42 million were made under both the 10th EDF and 11th EDF. In 2024, net payments of EUR 1 345 million were also made under the 10th EDF and 11th EDF. The total amount of gross payments for the EDF in 2024 amounted to EUR 1 405.45 million, which represents 99.68% of the target of EUR 1 410 million communicated to the Member States.

In 2022, the Council unanimously decided to reuse EUR 600 million of de-committed funds from the 10th and 11th EDF to finance actions addressing the food-security crisis and economic shock in ACP countries following Russia's war of aggression against Ukraine. The Commission committed this EUR 600 million in 2022 and disbursed EUR 392 million up until 2024.

#### Impact of the activities in the financial statements

In the financial statements, the impact of the above mentioned activities is most visible when looking at:

- pre-financing (see note 2.2): a decrease of EUR 287 million largely as a result of the winding down of the EDF and the resulting decrease in the number of new contracts. In 2024, new contracts amounted to EUR 300 million compared with EUR 860 million in 2023;
- cash and cash equivalents (see note 2.5): a decrease of EUR 190 million primarly due to the reduction in contributions from donors, which decreased from EUR 1 800 million in 2023 to EUR 1 200 million in 2024;
- accrued charges (see note 2.8): a decrease of EUR 210 million as a result of the decrease in the number of open contracts at the end of the year for which no cost claims were validated by yearend; and
- aid instruments (see note 3.4): an overall decrease of EUR 944 million mainly as a result of the decrease in expenses under the 11<sup>th</sup> EDF (EUR 1 906 million in 2023 to EUR 1 145 million in 2024). This trend aligns with the decreasing volume of new contracts signed since 2021.

EUROPEAN DEVELOPMENT FUND FINANCIAL YEAR 2024

# FUNDS MANAGED BY THE EUROPEAN COMMISSION

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Annual accounts of the European Development Fund 2024

# FINANCIAL STATEMENTS OF THE EDF

It should be noted that due to the rounding of figures into millions of euro, some financial data in the tables below may appear not to add-up.

### **EDF BALANCE SHEET**

			EUR million
	Note	31.12.2024	31.12.2023
NON-CURRENT ASSETS			
Financial assets	2.1	128	87
Pre-financing	2.2	500	574
Trust Fund contributions	2.3	188	216
Exchange receivables	2.4	5	5
		821	883
CURRENT ASSETS			
Financial assets	2.1	5	3
Pre-financing	2.2	742	954
Exchange receivables and non-exchange recoverables	2.4	37	24
Cash and cash equivalents	2.5	411	601
		1 194	1 583
TOTAL ASSETS		2 016	2 466
NON-CURRENT LIABILITIES			
Financial liabilities	2.6	(1)	(5)
		(1)	(5)
CURRENT LIABILITIES			
Provisions	2.6	(2)	(0)
Payables	2.7	(256)	(391)
Accrued charges	2.8	(774)	(984)
		(1 032)	(1 375)
TOTAL LIABILITIES		(1 032)	(1 380)
NET ASSETS		983	1 086
FUNDS & RESERVES			
Called fund capital - active EDFs	2.9	55 704	54 566
Called fund capital from closed EDFs carried forward	2.9	2 252	2 252
Economic result carried forward from previous years		(55 733)	(53 484)
Economic result of the year		(1 240)	(2 249)
NET ASSETS		983	1 086

### **EDF STATEMENT OF FINANCIAL PERFORMANCE**

			EUR million
	Note	2024	2023
REVENUE			
Revenue from non-exchange transactions			
Recovery activities	3.1	41	14
		41	14
Revenue from exchange transactions			
Financial revenue	3.2	19	9
Other revenue	3.2	71	43
		90	52
Total Revenue		131	65
EXPENSES			
Implemented by other entities	3.3	(4)	(3)
Aid instruments	3.4	(1 237)	(2 181)
Co-financing expenses	3.5	(17)	(8)
Finance costs	3.6	(3)	(7)
Other expenses	3.7	(110)	(116)
Total Expenses		(1 371)	(2 315)
ECONOMIC RESULT OF THE YEAR		(1 240)	(2 249)

### **EDF CASHFLOW STATEMENT**

		E	UR million
	Note	2024	2023
Economic result of the year		(1 240)	(2 249)
Operating activities			
Capital increase - contributions (net)		1 138	1 630
(Increase)/decrease in trust funds contributions		28	37
(Increase)/decrease in pre-financing		287	356
(Increase)/decrease in exchange receivables and non-exchange recoverables		(12)	4
Increase/(decrease) in provisions		0	2
Increase/(decrease) in financial liabilities		(2)	(3)
Increase/(decrease) in payables		(136)	(35)
Increase/(decrease) in accrued charges and deferred income		(210)	(148)
Investing activities			
(Increase)/decrease in non-derivative financial assets at fair value through surplus or deficit		(42)	(20)
NET CASHFLOW		(190)	(426)
Net increase/(decrease) in cash and cash equivalents		(190)	(426)
Cash and cash equivalents at the beginning of the year	2.5	601	1 027
Cash and cash equivalents at year-end	2.5	411	601

### **EDF STATEMENT OF CHANGES IN NET ASSETS**

						EUR million
	Fund capital - active EDFs (A)	Uncalled funds - active EDFs (B)	Called fund capital - active EDFs (C) = (A)- (B)	Cumulative reserves (D)	Called fund capital from closed EDFs carried forward (E)	Total net assets (C)+(D)+(E)
BALANCE AS AT 31.12.2022	72 955	7 855	65 100	(65 647)	2 252	1 705
Capital increase - contributions	(185)	(1 815)	1 630	-	-	1 630
Closure of the 8th EDF	(12 164)		(12 164)	12 164		-
Economic result of the year	-	-	-	(2 249)	-	(2 249)
<b>BALANCE AS AT 31.12.2023</b>	60 607	6 040	54 566	(55 732)	2 252	1 086
Capital increase - contributions	(62)	(1 200)	1 138	_	-	1 138
Economic result of the year	-	-	-	(1 240)	-	(1 240)
BALANCE AS AT 31.12.2024	60 544	4 840	55 704	(56 973)	2 252	983

### **BALANCE SHEET BY EDF**

									EUR million	
			31.12.202	4		31.12.2023				
	Note	Ninth EDF	10th EDF	11th EDF	Total	Ninth EDF	10th EDF	11th EDF	Total	
NON-CURRENT ASSETS										
Financial assets	2.1	-	14	114	128	-	14	73	87	
Pre-financing	2.2	_	418	82	500	-	447	127	574	
Trust Fund contributions	2.3	31	9	148	188	31	9	176	216	
Exchange receivables		_	_	5	5	-	_	5	5	
		31	441	349	821	31	470	381	883	
CURRENT ASSETS										
Financial assets	2.1	-	-	5	5	-	-	3	3	
Pre-financing	2.2	6	81	655	742	5	113	835	954	
Exchange receivables and non- exchange recoverables	2.4	-	21	16	37	-	10	14	24	
Inter-EDF accounts		(207)	227	(20)	-	(200)	426	(226)	-	
Cash and cash equivalents	2.5	-	-	411	411	-	-	601	601	
		(201)	329	1 067	1 194	(195)	549	1 229	1 583	
TOTAL ASSETS		(170)	770	1 415	2 016	(163)	1 020	1 610	2 466	
NON-CURRENT LIABILITIES										
Financial liabilities	2.6	_	_	(1)	(1)	_	_	(5)	(5)	
		_	-	(1)	(1)	_	_	(5)	(5)	
CURRENT LIABILITIES					-					
Provisions	2.6	-	-	(2)	(2)	-	-	(0)	(0)	
Payables	2.7	-	(25)	(230)	(256)	-	(63)	(328)	(391)	
Accrued charges	2.8	-	(71)	(703)	(774)	-	(129)	(855)	(984)	
		-	(96)	(935)	(1 032)	-	(192)	(1 183)	(1 375)	
TOTAL LIABILITIES		-	(96)	(936)	(1 032)	-	(192)	(1 188)	(1 380)	
					_					
NET ASSETS		(170)	674	479	983	(163)	827	422	1 086	

									EUR IIIIIIUII
			31.12.20	24		31.12	2.2023		
	Note	Ninth EDF	10th EDF	11th EDF	Total	Ninth EDF	10th EDF	11th EDF	Total
Called fund capital - active EDFs	2.9	10 435	20 819	24 449	55 704	10 442	20 834	23 290	54 566
Called fund capital from closed EDFs carried forward	2.9	2 252	-	-	2 252	2 252	-	-	2 252
Called fund capital transfers	2.9	(510)	(187)	696	-	(509)	(120)	628	-
Economic result carried forward from previous years		(12 348)	(19 887)	(23 497)	(55 733)	(12 350)	(19 607)	(21 527)	(53 484)
Economic result of the year		-	(72)	(1 169)	(1 240)	1	(280)	(1 970)	(2 249)
NET ASSETS		(170)	674	479	983	(163)	827	422	1 086

#### EUR million

### **STATEMENT OF FINANCIAL PERFORMANCE BY EDF**

									EUR million
			2	2024					
	Note	Ninth EDF	10th EDF	11th EDF	Total	Ninth EDF	10th EDF	11th EDF	Total
REVENUE Revenue from non-exchange transactions									
Recovery activities	3.1	1	28	12	41	_	2	12	14
		1	28	12	41	-	2	12	14
Revenue from exchange transactions									
Financial revenue	3.2	_	1	18	19	-	(1)	10	9
Other revenue	3.2	2	4	65	71	2	4	37	43
		2	5	83	90	2	4	46	52
Total revenue		3	33	95	131	2	5	58	65
EXPENSES									
Implemented by other entities	3.3	_	-	(4)	(4)	-	-	(3)	(3)
Aid instruments	3.4	(2)	(90)	(1 145)	(1 237)	1	(276)	(1 906)	(2 181)
Co-financing expenses	3.5	_	(12)	(5)	(17)	-	-	(8)	(8)
Finance costs	3.6	_	5	(9)	(3)	1	(2)	(6)	(7)
Other expenses	3.7	(2)	(7)	(101)	(110)	(3)	(8)	(106)	(116)
Total expenses		(3)	(104)	(1 264)	(1 371)	(1)	(286)	(2 028)	(2 315)
ECONOMIC RESULT OF THE YEAR		-	(72)	(1 169)	(1 240)	1	(280)	(1 970)	(2 249)

### STATEMENT OF CHANGES IN NET ASSETS BY EDF

							EUR million
Ninth EDF	Fund capital - active EDFs (A)	Uncalled funds - active EDFs (B)	Called fund capital - active EDFs (C) = (A)-(B)	Cumulative reserves (D)	Called fund capital from closed EDFs carried forward (E)	Called fund capital transfers between active EDFs (F)	Total net assets (C)+(D)+(E) +(F)
BALANCE AS AT 31.12.2022	10 464	15	10 450	(14 416)	1 625	2 010	(331)
Transfers to/from the 10th EDF	-	(15)	15	-	-	-	15
Transfers to/from the 10th and 11th EDF	-	-	-	-	-	(4)	(4)
Refund to Member States	(22)	-	(22)	-	-	_	(22)
Closure of the 8th EDF	_	-	-	2 066	627	(2 514)	179
Economic result of the year	-	-	-	1	-	-	1
BALANCE AS AT 31.12.2023	10 442	-	10 442	(12 348)	2 252	(509)	(163)
Capital increase - contributions	-	-	-	-	-	-	-
Transfers to/from the 10th and 11th EDF	-	-	-	-	-	(1)	(1)
Refund to Member States	(6)	-	(6)	-	-	-	(6)
Economic result of the year	-	-	-	(12 2 40)	-	-	
BALANCE AS AT 31.12.2024	10 435	1	10 435	(12 348)	2 252	(510)	(170)

							EUR million
10th EDF	Fund capital - active EDFs (A)	Uncalled funds - active EDFs (B)	Called fund capital - active EDFs (C) = (A)-(B)	Cumulative reserves (D)	Called fund capital from closed EDFs carried forward (E)	Called fund capital transfers between active EDFs (F)	Total net assets (C)+(D)+(E) +(F)
BALANCE AS AT 31.12.2022	20 960	-	20 960	(19 606)	-	(38)	1 315
Transfers to/from the Eighth and Ninth EDF	-	-	-	-	-	6	6
Transfers to/from the 11th EDF	-	-	-	-	-	(87)	(87)
Refund to Member States	(126)	-	(126)	-	_	-	(126)
Economic result of the year	_	-	-	(280)	_	-	(280)
BALANCE AS AT 31.12.2023	20 834	-	20 834	(19 886)	-	(120)	827
Transfers to/from the Eighth and Ninth EDF	_	-	-		_	1	1
Transfers to/from the 11th EDF	-	-	-		_	(68)	(68)
Refund to Member States	(15)	-	(15)		-	-	(15)
Economic result of the year	-	-	-	(72)	-	-	(72)
<b>BALANCE AS AT 31.12.2024</b>	20 819	-	20 819	(19 959)	-	(187)	674

EUR million

11th EDF	Fund capital - active EDFs (A)	Uncalled funds - active EDFs (B)	Called fund capital - active EDFs (C) = (A)-(B)	Cumulative reserves (D)	Called fund capital from closed EDFs carried forward (E)	Called fund capital transfers between active EDFs (F)	Total net assets (C)+(D)+(E) +(F)
BALANCE AS AT 31.12.2022	29 367	7 840	21 527	(21 528)	-	541	541
Capital increase - contributions	-	(1 800)	1 800	-	-	87	1 887
Refund to Member States	(36)	-	(36)	-	-	-	(36)
Economic result of the year	-	-	-	(1 970)	-	-	(1 970)
BALANCE AS AT 31.12.2023	29 331	6 040	23 290	(23 498)	-	628	422
Capital increase - contributions	-	(1 200)	1 200	-	-	68	1 268
Refund to Member States	(41)	-	(41)	-	-	-	(41)
Economic result of the year	-	-	-	(1 169)	-	-	(1 169)
<b>BALANCE AS AT 31.12.2024</b>	29 290	4 840	24 449	(24 667)	-	696	479

Annual accounts of the European Development Fund 2024

# NOTES TO THE FINANCIAL STATEMENTS OF THE EDF

It should be noted that due to the rounding of figures into millions of euro, some financial data in the tables may appear not to add-up

### **1. SIGNIFICANT ACCOUNTING POLICIES**

### **1.1. ACCOUNTING PRINCIPLES**

The objective of financial statements is to provide information about the financial position, performance and cashflows of an entity that is useful to a wide range of stakeholders.

The overall considerations (or accounting principles) to be followed when preparing the financial statements are laid down in EU Accounting Rule 1 'Financial Statements' and are the same as those described in IPSAS 1: fair presentation, accrual basis, going concern, consistency of presentation, materiality, aggregation, offsetting and comparative information. The qualitative characteristics of financial reporting are relevance, faithful representation (reliability), understandability, timeliness, comparability and verifiability.

### **1.2. BASIS OF PREPARATION**

#### 1.2.1. Reporting period

Financial statements are presented annually. The accounting year begins on 1 January and ends on 31 December.

#### 1.2.2. Currency and basis for conversion

The annual accounts are presented in euro, the euro being the EU's functional currency. Foreign currency transactions are translated into euro using the exchange rates prevailing at the dates of the transactions. Foreign exchange gains and losses resulting from the settlement of foreign currency transactions and from the re-translation at year-end exchange rates of monetary assets and liabilities denominated in foreign currencies are recognised in the statement of financial performance. Different conversion methods apply to property, plant and equipment and intangible assets, which retain their value in euro at the date when they were purchased.

Year-end balances of monetary assets and liabilities denominated in foreign currencies are translated into euro on the basis of the European Central Bank (ECB) exchange rates applying on 31 December.

Currency	31.12.2024	31.12.2023	Currency	31.12.2024	31.12.2023
BGN	1.9558	1.9558	PLN	4.275	4.3395
CZK	25.185	24.724	RON	4.9743	4.9756
DKK	7.4578	7.4529	SEK	11.459	11.096
GBP	0.82918	0.86905	CHF	0.9412	0.926
NOK	11.795	11.2405	JPY	163.06	156.33
HUF	411.35	382.8	USD	1.0389	1.105

#### Euro exchange rates

#### 1.2.3. Use of estimates

In accordance with IPSAS and generally accepted accounting principles, the financial statements necessarily include amounts based on estimates and assumptions by management based on the most reliable information available. Significant estimates include, but are not limited to: amounts for employee benefit liabilities, financial risk of accounts receivable and the amounts disclosed in the notes concerning financial instruments, impairment allowance for financial assets at amortised cost and for financial guarantee contract liabilities, accrued revenue and charges, provisions, degree of impairment of intangible assets and property, plant and equipment, net realisable value of inventories, contingent assets and liabilities. Actual results could differ from those estimates.

Reasonable estimates are an essential part of the preparation of financial statements and do not undermine their reliability. An estimate may need revision if changes occur in the circumstances on which the estimate was based or as a result of new information or more experience. By its nature, the revision of an estimate does not relate to prior periods and is not the correction of an error. The effect of a change in accounting estimate shall be recognised in the surplus or deficit in the periods in which it becomes known.

#### 1.2.4. Application of new and revised European Union Accounting Rules (EAR)

#### New EAR which are effective for annual periods beginning on or after 1 January 2024

There are no new EAR which became effective for annual periods beginning on or after 1 January 2024.

#### New EAR adopted but not yet effective at 31 December 2024

There are no new EAR adopted during 2024.

### **1.3. BALANCE SHEET**

#### 1.3.1. Financial assets

#### **Classification at initial recognition**

The classification of the financial instruments is determined at initial recognition. Based on the management model and the asset contractual cash-flow characteristics the financial assets can be classified in three categories: Financial assets at amortised cost ('AC'), financial assets at fair value through net assets/equity ('FVNA') or financial assets at fair value through surplus or deficit ('FVSD').

#### (i) Financial assets at amortised cost

Financial assets at amortised cost are non-derivative financial assets that meet two conditions: (1) The entity holds them in order to collect the contractual cash flows. (2) On specified days, there are contractual cash flows that are solely payments of the principal and interest on the outstanding principal.

This category comprises:

- Cash and cash equivalents;
- Loans (including term deposits with original maturity of more than three months);
- Exchange receivables

Financial assets at amortised cost are included in current assets, except for those with maturity of more than 12 months from the reporting date.

#### (ii) Financial assets at fair value through net assets/equity

These non-derivatives financial assets have contractual cash flows that represent only principal and interest on the outstanding principal. In addition, the management model is to hold the financial assets both to collect contractual cash flows and to sell the financial assets.

Assets in this category are classified as current assets, if they are expected to be realised within 12 months from the reporting date.

The entity does not hold such assets at 31 December 2024.

#### (iii) Financial assets at fair value through surplus or deficit

The entity classifies derivatives and equity investments as FVSD because the contractual cash flows do not represent only principal and interests on the principal.

In addition, the entity classifies the debt securities it holds as FVSD because the portfolios of debt securities are managed and evaluated on a portfolio fair value basis.

Assets in this category are classified as current assets, if they are expected to be realised within 12 months from the reporting date.

#### Initial recognition and measurement

Purchases of financial assets at fair value through surplus or deficit are recognised on their trade-date – the date on which the entity commits to purchase the asset. Cash equivalents and loans are recognised when cash is deposited in a financial institution or advanced to borrowers.

Financial assets are initially measured at fair value. For all financial assets not carried at fair value through surplus or deficit, the transactions costs are added to the fair value at initial recognition. For financial assets carried at fair value through surplus or deficit the transaction costs are expensed in the statement of financial performance.

The fair value of a financial asset on initial recognition is normally the transaction price unless the transaction is not at arm's length i.e. at no or at nominal consideration for public policy purposes. In this case, the difference between the fair value of the financial instrument and the transaction price is a non-exchange component which is recognised as an expense in the statement of financial performance. In this case, the fair value of a financial asset is derived from current market transactions for a directly equivalent instrument. If there is no active market for the instrument, the fair value is derived from a valuation technique that uses available data from observable markets.

#### Subsequent measurement

Financial assets at amortised cost are subsequently measured at amortised cost using the effective interest method.

Financial assets at fair value through surplus or deficit are subsequently measured at fair value. Gains and losses from changes in the fair value (including those stemming from foreign exchange translation and any interests earned) are included in the statement of financial performance in the period in which they arise.

#### Fair value at subsequent measurement

The fair values of quoted investments in active markets are based on current bid prices. If the market for a financial asset is not active (and for unlisted securities and over-the-counter derivatives), the EU establishes a fair value by using valuation techniques. These include the use of recent arm's length transactions, reference to other instruments that are substantially the same, discounted cashflow analysis, option pricing models and other valuation techniques commonly used by market participants.

Investments in venture capital funds which do not have a quoted market price in an active market are valued at the attributable net asset value, which is considered as an equivalent of their fair value.

#### Impairment of financial assets

The EU recognises and measures an impairment loss for expected credit losses on financial assets that are measured at amortised cost and at fair value through net assets/equity.

The expected credit loss (ECL) is the present value of the difference between the contractual cash flows and the cash flows that the EU expects to receive. The ECL incorporates reasonable and supportable information that is available without undue cost or effort at the reporting date.

For assets at amortised cost, the asset's carrying amount is reduced by the amount of the impairment loss which is recognised in the statement of financial performance. If, in a subsequent period, the amount of the impairment loss decreases, the previously recognised impairment loss is reversed through the statement of financial performance.

#### (a) *Receivables*

The entity measures the impairment loss at the amount of lifetime ECL, using practical expedients (e.g. provision matrix).

#### (b) Cash and cash equivalents

The entity holds cash and cash equivalents in current bank accounts and term deposits of up to 3 months. The cash is held in banks with very high credit ratings, thus having very low default probabilities. Given the short duration and low default probabilities, the expected credit losses from cash and cash equivalents are negligible. As a result, no impairment allowance is recognised for cash equivalents.

(c) Loans

The ECL is measured with a three stage model that takes into account probability weighted default events during the lifetime of the financial asset and the evolution of credit risk since the origination of the financial asset. For loans, origination is the date of the irrevocable loan commitment

If there is no significant increase in credit risk since origination ('stage 1'), the impairment loss is the ECL from possible default events in the next 12 months from the reporting date ('12 months ECL'). If there is a significant increase in credit risk since origination ('stage 2') or if there is objective evidence of a credit impairment ('stage 3'), the impairment loss equals the ECL from possible default events over the whole lifetime of the financial asset ('lifetime ECL')

#### **De-recognition**

Financial instruments are derecognised when the rights to receive cash flows from the investments have expired or the entity has transferred substantially all risks and rewards of ownership to another party. Sales of financial assets through surplus or deficit are recognised on their trade-date.

#### 1.3.2. Pre-financing amounts

Pre-financing is a payment intended to provide the beneficiary with a cash advance, i.e. a float. It may be split into a number of payments over a period defined in the particular contract, decision, agreement or basic legal act. The float or advance is either used for the purpose for which it was provided during the period defined in the agreement or it is repaid. If the beneficiaries do not incur eligible expenditure, they have the obligation to return the pre-financing advance to the entity. Thus, as the entity retains control over the pre-financing and is entitled to a refund for the ineligible part, the amount is recognised as an asset.

Pre-financing is initially recognised on the balance sheet when cash is transferred to the recipient. It is measured at the amount of the consideration given. In subsequent periods pre-financing is measured at the amount initially recognised on the balance sheet less eligible expenses (including estimated amounts where necessary) incurred during the period.

#### 1.3.3. Receivables and recoverables

The EU accounting rules require separate presentation of exchange and non-exchange transactions. To distinguish between the two categories, the term 'receivable' is reserved for exchange transactions, whereas for non-exchange transactions, i.e. when the EU receives value from another entity without directly giving approximately equal value in exchange, the term 'recoverables' is used (e.g. recoverables from Member States related to own resources).

Receivables from exchange transactions meet the definition of financial instruments. The entity classified them as financial assets at amortised cost and measured them accordingly.

Recoverables from non-exchange transactions are carried at fair value as at the date of acquisition less write-down for impairment. A write-down for impairment is established when there is objective evidence that the entity will not be able to collect all amounts due according to the original terms of the recoverables. The amount of the write-down is the difference between the asset's carrying amount and the recoverable amount. The amount of the write-down is recognised in the statement of financial performance.

#### 1.3.4. Cash and cash equivalents

Cash and cash equivalents are financial assets at amortised cost and include cash at hand, deposits held at call or at short notice with banks, and other short-term highly liquid investments with original maturities of three months or less.

#### 1.3.5. Payables

Included under accounts payable are both amounts related to exchange transactions such as the purchase of goods and services, and to non-exchange transactions e.g. to cost claims from beneficiaries, grants or other EU funding, or pre-financing received (see note **1.4.1**).

Where grants or other funding are provided to the beneficiaries, the cost claims are recorded as payables for the requested amount, at the moment when the cost claim is received. Upon verification and acceptance of the eligible costs, the payables are valued at the accepted and eligible amount.

Payables arising from the purchase of goods and services are recognised at invoice reception for the original amount. The corresponding expenses are entered in the accounts when the supplies or services are delivered and accepted by the entity.

#### 1.3.6. Financial liabilities

Financial liabilities are classified as financial liabilities carried at amortised cost, financial liabilities at fair value through surplus or deficit, or as financial guarantee contract liabilities.

Financial liabilities at amortised cost are initially recognised at fair value including transaction costs incurred and subsequently carried at amortised cost using the effective interest method. They are derecognised from the statement of financial position if and only if the obligation is discharged, waived, cancelled or expired.

Financial liabilities at fair value through surplus or deficit include derivatives where the fair value is negative. Where the guarantee contract requires the entity to make payments in response to changes in financial instruments prices or foreign exchange rates, the guarantee contract is a derivative. They follow the same accounting treatment as financial assets at fair value through surplus or deficit.

The entity recognises a financial guarantee contract liability when it enters into a contract that requires to make specified payments to reimburse the guarantee holder for a loss it incurs because a specified debtor fails to make payment when due in accordance with the original or modified terms of a debt instrument. Financial guarantee contract liabilities are initially recognised at fair value.

The subsequent measurement depends on the evolution of the credit risk exposure from the financial guarantee. If there is no significant increase in credit risk ('stage 1'), financial guarantee liabilities are measured at the higher of the 12 months expected credit losses and the amount initially recognised less, when appropriate, cumulative amortisation. If there is a significant increase in credit risk ('stage 2'), financial guarantee liabilities are measured at the higher of the lifetime expected credit losses and the amount initially recognised less, when appropriate, cumulative amortisation.

Financial liabilities are classified as non-current liabilities, except for maturities less than 12 months after the balance sheet date. Financial guarantee contracts are classified as current liabilities except if the entity has an unconditional right to defer the settlement of the liability for at least twelve months after the reporting date.

#### 1.3.7. Accrued and deferred revenue and charges

Transactions and events are recognised in the financial statements in the period to which they relate. At year-end, if an invoice is not yet issued but the service has been rendered, or the supplies have been delivered by the entity or a contractual agreement exists (e.g. by reference to a contract), an accrued revenue will be recognised in the financial statements. In addition, at year-end, if an invoice is issued but the services have not yet been rendered or the goods supplied have not yet been delivered, the revenue will be deferred and recognised in the subsequent accounting period.

Expenses are also accounted for in the period to which they relate. At the end of the accounting period, accrued expenses are recognised based on an estimated amount of the transfer obligation of the period. The calculation of accrued expenses is done in accordance with detailed operational and practical guidelines issued by the Accounting Officer. These aim at ensuring that the financial statements provide a faithful representation of the economic and other phenomena they purport to represent. By analogy, if a payment has been made in advance for services or goods that have not yet been received, the expense will be deferred and recognised in the subsequent accounting period.

### **1.4. STATEMENT OF FINANCIAL PERFORMANCE**

#### 1.4.1. Revenue

Revenue comprises gross inflows of economic benefits or service potential received and receivable by the entity, which represents an increase in net assets, other than increases relating to contributions from owners.

Depending on the nature of the underlying transactions in the statement of financial performance, revenue is distinguished between:

#### **Revenue from non-exchange transactions**

Revenue from non-exchange transactions are taxes and transfers, because the transferor provides resources to the recipient entity, without the recipient entity providing approximately equal value directly in exchange. Transfers are inflows of future economic benefits or service potential from non-exchange transactions, other than taxes. For the EU entities, transfers mostly comprise funds received from the Commission (e.g. balancing subsidy to the traditional agencies, operating subsidy for the delegation agreements).

The entity shall recognise an asset in respect of transfers when the entity controls the resources as a result of a past event (the transfer) and expects to receive future economic benefits or service potential from those resources, and when the fair value can be reliably measured. An inflow of resources from a non-exchange transaction recognised as an asset (i.e. cash) is also recognised as revenue, except to the extent that the entity has a present obligation in respect of that transfer (condition), which needs to be satisfied before the revenue can be recognised. Until the condition is met the revenue is deferred and recognised as a liability.

#### **Revenue from exchange transactions**

Revenue from the sale of goods and services is recognised when the significant risk and rewards of ownership of the goods are transferred to the purchaser. Revenue associated with a transaction involving the provision of services is recognised by reference to the stage of completion of the transaction at the reporting date.

#### *a)* Interest revenue and expense

Interest revenue and expense from financial assets and financial liabilities at amortised cost are recognised in the statement of financial performance using the effective interest method. This is a method of calculating the amortised cost of a financial asset or a financial liability and of allocating the interest revenue or interest expense over the relevant period.

#### *b) Revenue from dividends*

Revenue from dividends and similar distributions is recognised when the right to receive payment is established.

c) Revenue and expense from financial assets at fair value through surplus or deficit

This refers to the fair value gains (revenue) and fair value losses (expense) from these financial assets, including those stemming from foreign exchange translation. For interest-bearing financial assets, this also includes interest.

*d)* Revenue from financial guarantee contracts

The revenue from financial guarantee contracts (guarantee premium) is recognised over the time the entity stands ready to compensate the holder of the financial guarantee contract for the credit loss it may incur.

#### 1.4.2. Expenses

Expenses are decreases in economic benefits or service potential during the reporting period in the form of outflows or consumption of assets or the incurring of liabilities that result in decreases in net assets. They include both the expenses from exchange transactions and expenses from non-exchange transactions.

Expenses from exchange transactions arising from the purchase of goods and services are recognised when the supplies are delivered and accepted by the entity. They are valued at the original invoice amount. Furthermore, at the balance sheet date expenses related to the service delivered during the period for which an invoice has not yet been received or accepted are recognised in the statement of financial performance.

Expenses from non-exchange transactions relate to transfers to beneficiaries and can be of three types: entitlements, transfers under agreement and discretionary grants, contributions and donations. Transfers are recognised as expenses in the period during which the events giving rise to the transfer occurred, as long as the nature of the transfer is allowed by regulation or an agreement has been signed authorising the transfer; any eligibility criteria have been met by the beneficiary; and a reasonable estimate of the amount can be made.

When a request for payment or cost claim is received and meets the recognition criteria, it is recognised as an expense for the eligible amount. At year-end, incurred eligible expenses due to the beneficiaries but not yet reported are estimated and recorded as accrued expense.

### **1.5. CONTINGENT ASSETS AND LIABILITIES**

#### 1.5.1. Contingent assets

A contingent asset is a possible asset that arises from past events and of which the existence will be confirmed only by the occurrence or non-occurrence of one or more uncertain future events not wholly within the control of the entity. A contingent asset is disclosed when an inflow of economic benefits or service potential is probable.

#### 1.5.2. Contingent liabilities

A contingent liability is either a possible obligation of which the existence will be confirmed only by the occurrence or non-occurrence of one or more uncertain future events not wholly within the control of the entity; or a present obligation where it is not probable that an outflow of resources embodying economic benefits or service potential will be required to settle the obligation.

A contingent liability also arises in the rare circumstances where a present obligation exists but cannot be measured with sufficient reliability.

Contingent liabilities are not recognised in the accounts. They are disclosed unless the possibility of an outflow of resources embodying economic benefits or service potential is remote.

### **1.6. FUND CAPITAL**

The EDF member states provide contributions to the Fund for the implementation of EDF programmes as laid down in the Internal Agreement of each EDF. According to the applicable legal basis the capital calls, i.e. the requests for funding for a given year N, are decided by a Council Decision in year N-1, with the funds to be received clearly assigned to specified future periods.

The contributions meet the criteria of contribution from owners (EAR 1) and are thus treated as fund capital in the EDF financial statements. The fund capital represents the total amount of contributions to be received from the EDF members states. As the uncalled fund capital is openly deducted from the total fund capital (see Statement of Changes in Net Assets), only the called fund capital is recognised in the Balance Sheet.

As the agreed contributions are assigned to specified reporting periods, with the EDF's legal claim against the EDF member states arising only in these periods, any amounts received in advance are recognised as deferred capital contributions under payables rather than as called capital.

### **1.7. CO-FINANCING**

Co-financing contributions received fulfil the criteria of revenues from non-exchange transactions under conditions and they are presented as payables to Member States, non-Member States and others. The EDF is required to use the contributions to deliver services to third parties or is otherwise required to return the assets (the contributions received). The outstanding payables relating to co-financing agreements represent the co-financing contributions received less the expenses incurred related to the project. The effect on net assets is nil.

Expenses relating to co-financing projects are recognised as they are incurred. The corresponding amount of contributions is recognised as operating revenue and the effect on the economic result of the year is nil.

### 2. NOTES TO THE BALANCE SHEET

### ASSETS

### 2.1. FINANCIAL ASSETS

A financial asset is any asset that is:

(a) Cash;

(b) An equity instrument of another entity;

(c) A contractual right: to receive cash or another financial asset from another entity; or to exchange financial assets or financial liabilities with another entity under conditions that are potentially favourable to the entity; or

(d) A contract that will or may be settled in the entity's own equity instruments.

Financial assets are classified in the following categories: 'financial assets at amortised costs', 'financial assets at fair value through surplus or deficit' and 'financial assets at fair value through net assets/equity'. The classification of the financial instruments is determined at initial recognition and re-evaluated at each balance sheet date.

The financial assets of the EDF comprise financial assets at FVSD and loans and are as follows:

		EUR million
	31.12.2024	31.12.2023
Non-current		
Financial assets at fair value through surplus or deficit (FVSD)	112	70
Loans	16	16
	128	87
Current		
Financial assets at fair value through surplus or deficit (FVSD)	-	3
Loans	5	-
	5	3
Total	132	89

The EUR 112 million of financial assets at FVSD relate to equity investments in the following areas:

- Renewable sustainable energy via Climate Investor One, ElectriFI and the Global Energy Efficiency and Renewable Energy Fund (GEEREF);
- Promoting inclusive smallholder and rural SME finance via the ABC FUND;
- Financial inclusion in Uganda via the aBi Finance; and
- creating jobs and sustainable growth in Africa via the Boost Africa intitiative.

The EUR 16 million of non-current loans and EUR 5 million of current loans concern two main areas: sustainable agriculture via the AgriFI and electricity access and generation from sustainable energy sources via the ElectriFI investment Facility.

### **2.2. PRE-FINANCING**

Many contracts provide for payments of advances before the commencement of works, delivery of supplies or the provision of services. Sometimes the payment schedules of contracts foresee payments

based on progress reports. Pre-financing is normally paid in the currency of the country or territory where the project is executed.

The timing of use of pre-financing governs whether it is disclosed as a current or a non-current pre-financing. The use is defined by the project's underlying agreement. Any use due within twelve months after the reporting date are disclosed as current pre-financing. As many of the EDF projects are long-term in nature, it is necessary that the related advances are available for more than one year. Thus some pre-financing amounts are shown as non-current assets.

Total	2.2.2	6 6	<b>499</b>	<b>737</b>	1 242	<u> </u>
Current pre-financing	2.2.2	6	81	655	742	954
Non-current pre-financing	2.2.1	-	418	82	500	574
	Note	Ninth EDF	10th EDF	11th EDF	31.12.2024	31.12.2023
						EUR IIIIIIUII

The decrease in total pre-financing by EUR 287 million at 31 December 2024 can be largely explained by the decrease in pre-financing paid out to beneficiaries under the 11th EDF which fell from EUR 963 million in 2023 to EUR 737 million in 2024. This is in line with the life cycle of the EDF and is also related to the evolution of the number of open contracts. The 11th EDF reached maturity as the sunset clause came into effect at the end of 2020. Since 1 January 2021 no further financing agreements could be signed under the 11th EDF, although specific contracts for the exsisting agreements could still be signed. As a result, the volume of newly signed contracts steadily decreased from EUR 2 118 million in 2021 to EUR 853 million in 2022 and EUR 860 million in 2023, before dropping further to EUR 300 million in 2024.

Pre-financing from the 10<sup>th</sup> EDF decreased from EUR 560 million in 2023 to EUR 499 million in 2024, aligning with the normal trend and consistent with the life cycle of the EDF.

Out of the non-current pre-financing, EUR 393 million (EUR 427 million in 2023) relates to the open prefinancing for two contracts under the EU-Africa Infrastructure Trust Fund (AITF). The aim of this Trust Fund is to provide financial support with grants to infrastructure projects alongside long-term financing made available by project financiers. The provision of such grant funds leverages the provision of longterm financing by participating finance institutions. At the time of the signature of the contracts, the Trust Fund's type of actions was considered as adequately covered by the agreement (no template was yet available for financial instruments, nor did the Regulation mention this type of instrument). Consequently, payments made under these agreements were registered as pre-financing and not as a financial instrument component. Due to the long-term nature of the operations implemented by the Trust Fund, the annual clearing of the AITF's old pre-financing is very limited and spreads out over the years. Therefore, to better reflect the project conditions, EUR 393 million of the open pre-financing was reclassed to long term while EUR 34 million corresponds to the expenses accrued at year-end.

#### 2.2.1. Non-current pre-financing by management mode

		EUR million
	31.12.2024	31.12.2023
Direct Management		
Implemented by:		
Commission	-	15
EU executive agencies	1	2
EU delegations	2	7
	3	24
Indirect Management		
Implemented by :		
EIB and EIF	402	436
International organisations	65	74
Private law bodies with a public service mission	7	16
Public law bodies	13	17
Third countries	10	7
	497	550
Total	500	574

#### 2.2.2. Current pre-financing

					EUR million
	Ninth EDF	10th EDF	11th EDF	31.12.2024	31.12.2023
Pre-financing (gross)	8	518	3 237	3 763	4 906
Cleared via cut-off	(2)	(438)	(2 582)	(3 022)	(3 952)
Total	6	81	655	742	954

#### 2.2.3. Current pre-financing by management mode

		EUR million
	31.12.2024	31.12.2023
Direct Management		
Implemented by:		
Commission	37	55
EU executive agencies	2	3
EU delegations	47	82
	86	140
Indirect Management		
Implemented by:		
EIB and EIF	62	87
International organisations	388	431
Private law bodies with a public service mission	71	78
Public law bodies	77	98
Third countries	56	119
EU bodies and Public Private Partnership	1	1
	655	814
Total	742	954

#### 2.2.4. Guarantees received in respect of pre-financing

Guarantees are held to secure pre-financing and are released when the final claim under a project is paid.

		EUR million
	31.12.2024	31.12.2023
Guarantees for pre-financing	19	32

The EUR 19 million comprises guarantees intended to secure pre-financing paid under direct management, with the EDF being the beneficiary of the guarantee (see note **4.1**). However, most of pre-financing is paid under the indirect management mode, where the beneficiary of the guarantee is not the EDF but the contracting authority. In 2024, the total value of such guarantees amounted to EUR 415 million.

### **2.3. TRUST FUND CONTRIBUTIONS**

This heading represents the amount paid as contributions to the EU Trust Fund for Africa and the Bêkou EU Trust Fund. The contributions are net of the costs incurred by the trust funds and attributable to the EDF.

The trust fund contributions are implemented by the EDF under the direct-management mode.

				EUR million
	Net contribution at	Contributions	Allocation of TF's net	Net contribution
	31.12.2023	paid in 2024	expenses 2024	at 31.12.2024
Africa	186	90	(111)	165
Bêkou	30		(7)	23
Total	216	90	(118)	188

The decrease in contributions paid from EUR 274 million in 2023 to EUR 90 million in 2024 stems from the decline in the Trust Funds' expenses due to the winding down of both Trust Funds. At the end of 2021, the EUTF Africa and EUTF Bêkou had reached the peak of their activities as they had reached the end of the contracting period. The winding down of the Trust Funds that started thereafter led to a decrease in the number of open contracts and thus a decrease in expenses.

### 2.4. EXCHANGE RECEIVABLES AND NON-EXCHANGE RECOVERABLES

Exchange transactions are transactions in which the entity receives assets or services, or has liabilities extinguished, and directly gives approximately equal value (primarily in the form of goods, services or use of assets) to the other party in exchange. Non-exchange transactions are transactions in which an entity either receives value from another entity without directly giving approximately equal value in exchange, or gives value to another entity without directly receiving approximately equal value in exchange.

#### 2.4.1. Non-current exchange receivables

As at 31.12.2024, the EDF had EUR 5 million of long-term exchange receivables comprising mainly deferred charges arising from several financial instruments.

#### 2.4.2. Current non-exchange recoverables and exchange receivables

			EUR million
	Note	31.12.2024	31.12.2023
Recoverables from non-exchange transactions	2.4.2.1	24	13
Receivables from exchange transactions	2.4.2.2	12	12
Total		37	24

#### 2.4.2.1. Recoverables from non-exchange transactions

					EUR million
	Ninth	10th	11th	31.12.2024	31.12.2023
	EDF	EDF	EDF	51.12.2024	51.12.2025
Customers	2	40	9	52	55
Public bodies	4	13	2	19	19
Third states	-	13	3	16	6
Write down	(6)	(49)	(7)	(63)	(68)
Total	-	17	6	24	13

#### 2.4.2.2. Receivables from exchange transactions

Total	(207)	231	(11)	12	12
Other	_	4	7	11	11
Inter-EDF accounts	(207)	227	(20)	-	-
Accrued income	-	-	2	2	1
	Ninth EDF	10th EDF	11th EDF	31.12.2024	31.12.2023
	_				EUR million

For efficiency reasons, the single treasury covering all the EDFs is allocated to the 11th EDF; this leads to operations between the various EDFs, which are balanced out in the inter-EDF accounts between the various EDF balance sheets.

The heading 'other' comprises mainly receivables deriving from financial instruments. Out of the EUR 11 million other receivables, an amount of EUR 4 million relates to a receivable from the Global Energy Efficiency and Renewable Energy Fund (GEEREF) and an amount of EUR 7 million relates to a receivable from Climate Investor One.

### 2.5. CASH AND CASH EQUIVALENTS<sup>2</sup>

Cash and cash equivalents are financial instruments at amortised cost and include cash at hand, deposits held at call or at short notice with banks (such as current accounts and savings accounts), and other short-term highly liquid investments with original maturities of three months or less.

					EUR million
	Ninth EDF	10th EDF	11th EDF	31.12.2024	31.12.2023
Special accounts					
Central banks	-	-	285	285	341
	-	-	285	285	341
Current accounts					
Commercial banks	-	-	49	49	193
Cash belonging to financial instruments	-	-	77	77	67
	-	-	126	126	260
Total	_	-	411	411	601

The decrease of EUR 190 million in cash and cash equivalents is mainly driven by the reduction in cash reserves held in central and commercial banks. This decline mostly results from payments made to cover expenses and advances exceeding the contributions received during the year. Notably, called contributions fell from EUR 1 800 million in 2023 to EUR 1 200 million in 2024. Additionally, Member States received a refund of EUR 7.8 million from the 9th EDF for the first instalment of 2024, while the UK requested that its contributions for the second and third instalments of 2023 amounting to EUR 41 million be offset from their outstanding share in the 10th and 11th EDFs (see note **2.9.1**).

As in previous years, and in order to limit counterparty risk, more cash is kept in accounts with central banks rather than in the commercial banks (see note **5.1**).

<sup>&</sup>lt;sup>2</sup> In accordance with Article 53 of the Financial Regulation applicable to the 11th European Development Fund, the treasury is presented in the balance sheet of the 11<sup>th</sup> EDF. The nature of the various bank accounts is outlined in Chapter 5, Financial Risk Management.

### LIABILITIES

### **2.6. FINANCIAL LIABILITIES**

A financial liability is any liability that is:

(a) A contractual obligation: to deliver cash or another financial asset to another entity; or to exchange financial assets or financial liabilities with another entity under conditions that are potentially unfavourable to the entity; or

(b) A contract that will or may be settled in the entity's own equity instruments.

Financial liabilities are classified in the following categories: 'financial liabilities at fair value through surplus or deficit', 'other financial liabilities measured at amortised cost' or financial guarantee contract liabilities.

			EUR million
	Note	31.12.2024	31.12.2023
Non-current			
Financial provisions	2.6.1	-	3
Financial guarantee liability	2.6.2	1	1
Other financial liabilities	2.6.3	-	1
Co-financing payables		-	1
Total		1	5

#### 2.6.1. Provisions

These provisions represent the estimated credit losses that will be incurred in relation to the loans given under different financial instruments.

					EUR million
	Ninth EDF	10th EDF	11th EDF	31.12.2024	31.12.2023
Non-current financial provisions	-	-	-	-	3
Current financial provisions	-	-	2	2	-
Total	-	-	2	2	3

The amount of EUR 2 million represents the estimated loss in relation to the loans given under the following financial instruments: ElectriFI CW and ElectriFI CW II, AgriFI Tanzania and AgriFI Regional ACP.

#### 2.6.2. Financial guarantee liability

These provisions represent the estimated losses that will be incurred in relation to the guarantees given under different financial instruments, where entrusted entities are empowered to issue guarantees in their own name but on behalf of, and at the risk of, the EDF. The financial risk of the EDF linked to the guarantees is capped and financial assets are gradually provisioned to cover for the future guarantee calls.

					EUR million
	Ninth EDF	10th EDF	11th EDF	31.12.2024	31.12.2023
Financial guarantee liability	-	-	1	1	1

The amount of EUR 1 million represents the estimated loss in relation to the guarantee given under the Euritz financial instrument of EUR 9 million (see note **4.2.1**).

#### 2.6.3. Other financial liabilities

					EUR million
	Ninth EDF	10th EDF	11th EDF	31.12.2024	31.12.2023
Financial liabilities at fair value through surplus or deficit	-	-	-	-	1

As at 31.12.2024 the total payables related to financial instruments amounted only to kEUR 25. This amount relates entirely to payables arising from ABC Fund.

### **2.7. PAYABLES**

Payables are liabilities to pay for goods or services that have been received or supplied and - unlike accrued charges - have already been invoiced or formally agreed with the supplier. Payables can relate to both exchange transactions (such as the purchase of goods and services) and non-exchange transactions (e.g. cost claims from beneficiaries of grants, pre-financing or other EU funding).

						EUR million
	Note	Ninth EDF	10th EDF	11th EDF	31.12.2024	31.12.2023
Current payables	2.7.1	-	21	130	150	260
Sundry payables	2.7.2	-	5	100	105	132
Total		-	25	230	256	391

#### 2.7.1. Current payables

					EUR million
	Ninth EDF	10th EDF	11th EDF	31.12.2024	31.12.2023
Suppliers	-	14	41	56	98
Third states	-	_	29	29	32
Public bodies	-	6	59	66	129
Total	-	21	130	150	260

Payables largely comprise cost statements received by the EDF in respect of grants provided to the beneficiaries. They are recorded at the moment when the cost statement is received and for the full amount of the cost statement. Following an eligibility check, only the eligible amounts are paid to the beneficiaries. At year-end, the outstanding cost claims are analysed and the estimated eligible amounts related to those cost claims are recognised in the statement of financial performance. The estimated non-eligible amounts are shown under 'Other current payables'.

The decrease in payables is attributed to a lower volume of invoices received that remained outstanding at year-end.

#### 2.7.2. Sundry payables

Total		_	5	100	105	132
Other sundry payables		_	(1)	13	12	3
Deferred capital contributions	2.7.2.2	-	-	64	64	88
Co-financing payables	2.7.2.1	-	5	23	28	41
	Note	Ninth EDF_	10th EDF_	11th EDF_	31.12.2024	31.12.2023
						EUR million

#### 2.7.2.1. Co-financing payables

Co-financing payables represent funds received by the EDF in respect of the co-financing agreements. The EDF is required to use these contributions to deliver agreed services to third parties and return the unused funds to the contributors. Timing of the use of the co-financing amounts determines whether it is disclosed as current or non-current.

At the year-end a case-by-case assessment of all co-financing payables is performed and all amounts that are unlikely to be used in the following 12 months are considered non-current.

						EUR million
	Eighth EDF	Ninth EDF	10th EDF	11th EDF	31.12.2024	31.12.2023
Current co-financing payables	-	-	5	23	28	41

#### 2.7.2.2. Deferred capital contributions

An amount of EUR 6.3 million of deferred capital contributions relates to a refund to Member States and the United Kingdom from decommitted or unused funds from projects under the Ninth EDF (see note **2.9.1**). The Member States agreed for the refund to be offset against the contributions from the 11th EDF during the first call for contributions in 2025.

In addition to the refund, an amount of EUR 58 million relates to the first instalment of 2025 paid in advance by the United Kingdom, Portugal, Hungary Lithuania, Cyprus and Estonia. Of this amount, EUR 51 million was contributed entirely by the United Kingdom, with EUR 15 million deducted from the UK's remaining share of unused funds from the 10th and 11th EDFs. According to Article 152 of the Withdrawal Agreement, the United Kingdom remains party to the EDF until the closure of the 11th EDF and all previous unclosed EDFs and assumes the same obligations as the Member States in this respect (see note **2.9.1**).

### **2.8. ACCRUED CHARGES**

Accruals are liabilities to pay for goods or services that have been received or supplied but - unlike payables - have not yet been invoiced or formally agreed with the supplier. The calculation of accruals is based on the open amount of budgetary commitments at year-end. The portion of the estimated accrued charges relating to pre-financing paid has been recorded as a reduction of the pre-financing amounts.

					EUR million
	Ninth EDF	10th EDF	11th EDF	31.12.2024	31.12.2023
Accrued charges	-	71	703	774	<i>983</i>
Other accruals and deferrals	-	-	-	-	1
Total	_	71	703	774	984

Accrued charges comprise estimated operating expenses for on-going or completed contracts without validated cost claims where the eligible expenses incurred by beneficiaries were estimated using the best available information at the time of preparing the financial statements. It is noted that information from large-scale day-to-day activities, such as contract extensions signed after the reporting date, is not systematically considered, and the potential impact of these activities on the accrued charges cannot be reliably estimated. The portion of the estimated accrued charges that relates to pre-financing paid has been recorded as a reduction of the pre-financing amounts (see note **2.2**).

The decrease in accrued charges of EUR 210 million is explained by the reduction in the number of contracts for which charges had to be estimated and accrued. This decrease is in line with the life cycle of the EDF and the underlying number of open contracts.

### **NET ASSETS**

### 2.9. FUND CAPITAL

The EDF Member States provide contributions to the Fund for the implementation of EDF programmes as laid down in the Internal Agreement of each EDF. According to the applicable legal basis the capital calls, i.e. the requests for funding for a given year N, are decided by a Council Decision in year N-1, with the funds to be received clearly assigned to specified future periods.

The contributions meet the criteria of contribution from owners (EAR 1) and are thus treated as fund capital in the EDF financial statements. The fund capital represents the total amount of contributions to be received from the EDF members states. As the uncalled fund capital is deducted from the total fund capital (see Statement of Changes in Net Assets), only the called fund capital is recognised in the Balance Sheet.

As the agreed contributions are assigned to specified reporting periods, with the EDF's legal claim against the EDF member states arising only in these periods, any amounts received in advance are recognised as deferred capital contributions under Payables rather than as called capital.

#### 2.9.1. Called fund capital – active EDFs

				EUR million
	Ninth EDF	10th EDF	11th EDF	Total
Fund capital	10 442	20 834	29 331	60 607
Uncalled fund capital	-	-	(6 040)	(6 040)
Called fund capital 31.12.2023	10 442	20 834	23 290	54 566
Fund capital	10 435	20 819	29 290	60 544
Uncalled fund capital	-	-	(4 840)	(4 840)
Called fund capital 31.12.2024	10 435	20 819	24 449	55 704

The uncalled funds represent amounts not yet called from Member States. The called fund capital represents the contributions which have been called by the EDF and transferred to the treasury accounts by the Member States (see below **2.9.2**).

By means of Council Decision (EU) 2024/2906, the Member States' contributions set out in the Internal Agreements of the Eighth and Ninth EDF were reduced accordingly by an amount of EUR 6.3 million from funds decommitted under the Ninth EDF. Refunds arising from this reduction have been compensated against additional calls for funds under the 11th EDF. In fact, the refund will be used against the first instalment of 2025 (see note **2.7.2.**).

While the United Kingdom remains party to the EDF until the closure of all programmes, in accordance with Article 153 of the Withdrawal Agreement, its share of uncommitted and decommitted funds from the Ninth and 10th EDF cannot be reused. In 2024, the UK requested that its second and third instalments for the year be compensated using its outstanding share in the reserve of the 10th and 11th EDFs. In addition, another EUR 15 million was refunded to the UK towards its first instalment of 2025 (see note **2.7.2.1**). As a result, the fund capital of the 10<sup>th</sup> and 11<sup>th</sup> EDFs was reduced by EUR 15 million and EUR 41 million respectively.

#### 2.9.2. Called and uncalled fund capital by Member States and the UK

EUR million					
Contributions 11th EDE	%	Uncalled capital	Capital called	Uncalled capital	
Contributions 11th EDF	90	31.12.2023	in 2024	31.12.2024	
Austria	2.40	145	(29)	116	
Belgium	3.25	196	(39)	157	
Bulgaria	0.22	13	(3)	11	
Croatia	0.23	14	(3)	11	
Cyprus	0.11	7	(1)	5	
Czechia	0.80	48	(10)	39	
Denmark	1.98	120	(24)	96	
Estonia	0.09	5	(1)	4	
Finland	1.51	91	(18)	73	
France	17.81	1 076	(214)	862	
Germany	20.58	1 243	(247)	996	
Greece	1.51	91	(18)	73	
Hungary	0.61	37	(7)	30	
Ireland	0.94	57	(11)	46	
Italy	12.53	757	(150)	606	
Latvia	0.12	7	(1)	6	
Lithuania	0.18	11	(2)	9	
Luxembourg	0.26	15	(3)	12	
Malta	0.04	2	(0)	2	
Netherlands	4.78	289	(57)	231	
Poland	2.01	121	(24)	97	
Portugal	1.20	72	(14)	58	
Romania	0.72	43	(9)	35	
Slovakia	0.38	23	(5)	18	
Slovenia	0.22	14	(3)	11	
Spain	7.93	479	(95)	384	
Sweden	2.94	178	(35)	142	
United Kingdom	14.68	887	(176)	710	
Total	100.00	6 040	(1 200)	4 840	

Since the capital of the Ninth and 10th EDFs has been called up and received in its entirety in previous years, in 2024, an amount of EUR 1 200 million has been called which relates entirely to the 11th EDF. Called capital decreased from EUR 1 800 million in 2023 to EUR 1 200 million in 2024.

#### 2.9.3. Called fund capital transfers between active EDFs

				E	UR million
	Eighth EDF	Ninth EDF	10th EDF	11th EDF	Total
Balance at 31.12.2022	(2 513)	2 010	(38)	541	-
<i>Transfer of amounts to the 8th EDF performance reserve from previous EDFs</i>	2 762	(2 762)	-	-	-
Transfer of amounts to the 10th EDF performance reserve from previous EDFs	427	(432)	6	-	-
Transfer of amounts to the 11th EDF performance reserve from previous EDFs	(676)	676	(87)	87	-
Balance at 31.12.2023	-	(509)	(120)	628	-
<i>Transfer of amounts to the 10th EDF performance reserve from previous EDFs</i>	_	(1)	1	_	-
<i>Transfer of amounts to the 11th EDF performance reserve from previous EDFs</i>	-	-	(68)	68	-
Balance at 31.12.2024	-	(510)	(187)	696	-

This heading includes the resources transferred between the active EDFs.

Since the entry into force of the Cotonou Agreement, all the unspent funds in previous active EDFs are transferred to the most recently opened EDF after de-commitment. The resources transferred from other EDFs increase the appropriations of the receiving fund and reduce the appropriations of the fund of origin. Funds transferred to the performance reserve of the 10th and 11th EDFs can be committed only under specific conditions set out in the Internal Agreements.

### 3. NOTES TO THE STATEMENT OF FINANCIAL PERFORMANCE

### REVENUE

		E	JR million
	Note	2024	2023
Revenue from non-exchange transactions	3.1	41	14
Revenue from exchange transactions	3.2	90	52
Total		131	65

### **3.1. REVENUE FROM NON-EXCHANGE TRANSACTIONS**

Revenue from non-exchange transactions relates to transactions where the transferor provides resources to the recipient entity without the recipient entity providing approximately equal value directly in exchange. The heading mainly includes amounts received from the Commission during the year and recoveries of operational expenses.

					EL	JR million
	Note	Ninth EDF	10th EDF	11th EDF	2024	2023
Recovery of expenses		1	16	7	24	6
Co-financing revenue	3.1.1	-	12	5	17	8
Total		1	28	12	41	14

Non-exchange revenue can be broken down by management mode as follows:

		EUR million
	2024	2023
Direct Management		
Implemented by:		
Commission	1	-
Executive agencies	2	-
EU delegations	4	5
	7	5
Indirect Management		
Implemented by:		
Third countries	31	6
Public-law bodies	-	-
International organisations	3	3
Private-law bodies with a public service mission	-	-
	34	9
Total	41	14

#### 3.1.1. Co-financing revenue

The co-financing contributions received fulfil the criteria of revenues from non-exchange transactions under conditions and as such should not affect the statement of financial performance when received. The contributions remain under liabilities (see note **2.7.2** & **2.7.2.1**) until the conditions attached to the donated funds are met, i.e. eligible expenses are incurred (see note **3.5**). The corresponding amount is then recognised in the statement of financial performance as non-exchange revenue from co-financing. Consequently, the effect on the economic result of the year is zero.

### 3.2. REVENUE FROM EXCHANGE TRANSACTIONS

				E	UR million
	Ninth EDF	10th EDF	11th EDF	2024	2023
Financial revenue	-	1	18	19	9
Other revenue	2	4	65	71	43
Total	2	5	83	90	52

The EUR 19 million under the heading 'Financial revenue' mainly consists of accrued interest on unpaid recovery orders, interest on pre-financing, interest generated on balances held with central and commerical banks and revenue from financial instruments.

'Other revenue' relates mainly to foreign exchange gains. The corresponding foreign exchange losses are recorded under 'Other expenses' (see note **3.7**).

### **EXPENSES**

### **3.3. EXPENSES IMPLEMENTED BY OTHER ENTITIES**

					EUR million
	Ninth EDF	10th EDF	11th EDF	2024	2023
Technical assistance expenses	-	-	4	4	3

The amount of EUR 4 million comprises of expenses for technical assistance incurred by several financial instruments.

### **3.4. AID INSTRUMENTS**

					EUR million
	Ninth EDF	10th EDF	11th EDF	2024	2023
Programmable aid	2	(13)	641	630	841
Macroeconomic support	-	-	-	-	7
Sectoral policy	-	-	-	-	(1)
Intra ACP projects	-	89	408	497	779
Emergency aid	-	12	(25)	(13)	230
Institutional support	-	2	3	4	12
Compensation Export Receipts	-	-	-	-	2
Contributions to Trust Funds	-	-	118	118	311
Total	2	90	1 145	1 237	2 181

The EDF operational expenditure covers various aid instruments and takes different forms, depending on how the money is paid out and managed.

In 2024, operational expenditure decreased by EUR 944 million, primarily due to a significant reduction in expenses under the 11th EDF, which fell from EUR 1 906 million in 2023 to EUR 1 145 million in 2024. This decline was observed across all programmes and is in line with the EDF lifecycle.

Similarly, the changes in expenses under the 9th and 10<sup>th</sup> EDFs align with the lifecycle of the EDF and the gradual closure of contracts. Many contracts under these EDF's were completed and closed in 2024, resulting in lower expenses.

The negative amounts under the 10<sup>th</sup> and 11th EDFs relating to the programmable and emergency aid programmes are due to the reversal of the 2023 accruals that were higher than the actual expenses incurred in 2024. For the 11<sup>th</sup> EDF in particular the negative amounts relate to a contract with the World Bank which was initially set to end in December 2023 and was then extended to December 2025 during 2024. The Commission contributes to this Trust Fund using funds from both the Trust Fund Africa and the EDF. By applying the priority of consumption principle to pre-financing, expenses incurred in 2024 were allocated to the Trust Fund Africa, while the EDF funds are expected to be used in 2025.

In addition, expenses for programmable aid, emergency aid, and Intra-ACP projects were impacted by EUR 175 million as a result of the reversal of 2023 accruals related to four projects, including the contract with the World Bank. Based on updated implementation information received from the implementing partners, which more accurately reflects the actual project progress, no accruals were recorded for these contracts in 2024.

### **3.5. CO-FINANCING EXPENSES**

					EUR million
	Ninth EDF	10th EDF	11th EDF	2024	2023
Co-financing	-	12	5	17	8

Included under this heading are the expenses incurred on co-financing projects in 2024. It should be noted that the expenses incurred include estimated amounts related to the cut-off exercise (and consequently reversals of the estimated amounts related to last year).

In line with the accounting rules on co-financing, the incurred amounts did not have any impact on the EDF's result for the year because they were recognised both in the co-financing expenses and in the co-financing revenue (see also note **3.1.1**).

#### AID INSTRUMENTS AND CO-FINANCING EXPENSES BY MANAGEMENT TYPE

		EUR million
	2024	2023
Direct Management		
Implemented by:		
Commission	17	50
EU executive agencies	3	16
Trust Funds	118	290
EU delegations	148	235
	286	591
Indirect Management		
Implemented by:		
EIB and EIF	84	(45)
International organisations	287	994
Private-law bodies with a public service mission	156	201
Public-law bodies	126	147
Third countries	314	297
EU bodies with Public Private Partnership	-	3
	967	1 597
Total	1 254	2 189

### **3.6. FINANCE COSTS**

					EUR million
	Ninth EDF	10th EDF	11th EDF	2024	2023
Net impairment losses on loans and receivables	-	(5)	4	(1)	2
Loss on financial assets or liabilities at FVSD	-	-	3	3	3
Fee subsidy	-	-	2	2	1
Total	-	(5)	9	3	7

Net impairment losses on loans and receivables comprise impairment losses on financial instruments and estimated expenses on irrecoverable amounts arising from ageing recovery orders (over 2 years), bankruptcies and waivers.

The EUR 3 million of financial expenses for financial assets at FVSD relates mainly to exchange differences, interest and fair value changes for several financial instruments.

The amount of EUR 2 million under the heading 'Fee subsidy' relates to expenses incurred under the Kulima financial instrument.

### **3.7. OTHER EXPENSES**

Included under this heading are expenses of administrative nature such as external non IT services, operating leasing expenses, communications and publications, training costs etc.

					EUR million
	Ninth EDF	10th EDF	11th EDF	2024	2023
Administrative and IT expenses	-	1	42	43	51
Provision for risks and charges	-	-	-	-	1
Realised losses on trade debtors	1	2	-	4	-
Exchange losses	1	4	59	63	62
Foreign exchange losses on financial instruments	-	-	1	1	1
Total	2	7	101	110	116

The heading 'Administrative and IT expenses' includes amounts that are based on the EDF internal agreement with the Commission to cover the administrative expenditure incurred by both the headquarters and the delegations when managing the EDF programmes.

### 4. CONTINGENT ASSETS & LIABILITIES AND OTHER SIGNIFICANT DISCLOSURES

### 4.1. CONTINGENT ASSETS

Contingent assets are possible assets that arise from past events, and whose existence will only be confirmed by the occurrence or non-occurrence of one or more uncertain future events that are not wholly within the control of the entity.

					EUR million
	Ninth EDF	10th EDF	11th EDF	31.12.2024	31.12.2023
Pre-financing guarantees	-	-	19	19	32
Total	-	-	19	19	32

Pre-financing guarantees are requested in certain cases from beneficiaries that are not Member States when making advance payments.

At the end of 2024, pre-financing guarantees amounted to EUR 19 million compared with EUR 32 million in 2023. This is in line with the winding down of the EDF and the gradual closure of contracts.

For contracts managed under indirect management, the guarantees belong to a contracting authority other than the EDF and they are therefore not disclosed by the EDF.

### **4.2. CONTINGENT LIABILITIES**

Contingent liabilities are either possible obligations that arise from past events and whose existence will only be confirmed by the occurrence or non-occurrence of one or more uncertain future events not wholly within the control of the entity, or present obligations arising from past events where the outflow of resources is not probable or the amount cannot be measured reliably.

#### 4.2.1. Guarantees given

					EUR million
	 Ninth EDF	10th EDF	11th EDF	31.12.2024	31.12.2023
Guarantees given	-	-	26	26	28

The above table shows the extent of the exposure of the EDF to possible future payments linked to guarantees given to the EIB group or to other financial institutions. The amounts are presented net of financial provisions or financial liabilities recognised for those programmes.

The amount of EUR 26 million relates to guarantees under the following financial instruments: EUR 9 million under the Euritz financial instrument, EUR 10 million under the KULIMA FUND and another EUR 7 million under the ZAMBIA agriculture value chain facility.

#### 4.2.2. Contingent liabilities relating to legal cases

					EUR million
	Ninth EDF	10th EDF	11th EDF	31.12.2024	31.12.2023
Pending legal cases	-	-	7	7	7

At the end of 2024, there were only two pending cases, totalling EUR 7 million.

### 4.3. OTHER SIGNIFICANT DISCLOSURES

#### 4.3.1. Outstanding commitments not yet expensed

The amount disclosed below is the budgetary RAL ('Reste à Liquider') less related amounts that have been included as expenses in the statement of financial performance. The budgetary RAL is an amount representing the commitments for which payments and/or de-commitments have not yet been made. This is the normal consequence of the existence of multiannual programmes.

					EUR million
	Ninth EDF	10th EDF	11th EDF	31.12.2024	31.12.2023
Outstanding commitments not yet expensed	15	166	2 520	2 701	3 449

The decrease in the RAL is largely driven by the decrease in budgetary RAL which totalled EUR 3 812 million at the end of 2024 (2023: EUR 5 116 million). This is in line with the life cycle of the EDF and is also related to the evolution of the number of open contracts (see note **2.2**).

### 5. FINANCIAL RISK MANAGEMENT

The following disclosures with regard to the financial risk management of the EDF relate to the treasury operations carried out by the Commission on behalf of the EDF in order to implement its resources.

### 5.1. RISK MANAGEMENT POLICIES AND HEDGING ACTIVITIES

The rules and principles for the management of the treasury operations are laid down in the 11th EDF Financial Regulation and in the Internal Agreement.

As a result of the above regulation, the following main principles apply:

- (a) The EDF contributions are paid by Member States in special accounts opened with the bank of issue of each Member State or the financial institution designated by it. The amounts of the contributions shall remain in those special accounts until the payments of EDF need to be made.
- (b) EDF contributions are paid by Member States in EUR, while the EDF's payments are denominated in EUR and in other currencies.
- (c) Bank accounts opened by the Commission on behalf of the EDF may not be overdrawn.

In addition to the special accounts, other bank accounts are opened by the Commission in the name of the EDF, with financial institutions (central banks and commercial banks), for the purpose of executing payments and receiving receipts other than the Member State contributions to the budget.

Treasury and payment operations are highly automated and rely on modern information systems. Specific procedures are applied to guarantee system security and to ensure segregation of duties in line with the Financial Regulation, the Commission's internal control standards, and audit principles.

A written set of guidelines and procedures regulate the management of the treasury and payment operations with the objective of limiting operational and financial risk and ensuring an adequate level of control. These guidelines and procedures cover the different areas of operation, and compliance with the guidelines and procedures is checked regularly.

### **5.2. CURRENCY RISK**

Exposure of the EDF to currency risk at year-end – net position

,,								EUR million
		31.12.20	24			31.12.20	23	
	USD	EUR	Other	Total	USD	EUR	Other	Total
Financial assets								
Financial assets at amortised cost	10	4	7	21	7	7	3	17
Financial assets at FVSD	42	61	9	112	16	49	8	73
Receivables	6	5	-	11	7	4	-	11
Cash and cash equivalents	11	400	-	411	6	595	-	601
	69	470	16	555	36	655	11	704
Financial liabilities								
Financial provisions and guarantee liability	-	3	-	3	-	2	2	4
	-	3	-	3	-	2	2	4
Total	69	473	16	558	36	657	13	706

All contributions are held in EUR, and other currencies are purchased only when they are needed for the execution of payments. As a result, the EDF's treasury operations are not exposed to currency risk.

### **5.3. INTEREST RATE RISK**

The EDF does not borrow money and consequently it is not exposed to interest rate risk.

Interest is accrued on balances it holds in its different bank accounts. The Commission, on behalf of the EDF, has therefore put in place measures to ensure that interest earned regularly reflects market interest rates as well as their possible fluctuation.

Contributions to the EDF budget are credited by each Member State to a special account opened with the financial institution designated by it. To address the risk of negative remuneration, which existed a couple of years ago, cash management procedures are in place to minimise balances kept on the accounts concerned. In addition, in accordance with Council Regulation (EU) 2016/888, any negative remuneration on these accounts is borne by the relevant Member State.

Overnight balances held in commercial bank accounts are remunerated on a daily basis. The remuneration of balances on such accounts is based on variable market rates to which a contractual margin (positive or negative) is applied. For most of the accounts, the interest calculation is linked to a market reference rate and is adjusted to reflect any fluctuations in this rate. As a result, no risk is taken by the EDF that its balances could be remunerated at rates lower than market rates.

### 5.4. CREDIT RISK (COUNTERPARTY RISK)

#### Maximum credit risk exposure:

For financial assets, the reported amounts are net carrying amounts and represent the EDF's exposure to credit risk at the end of the reporting period.

Total at 31.12.2024	454	642
Financial guarantee contracts	12	14
Guarantees given		
Exchange receivables*	11	11
Cash and cash equivalents	411	601
Loans	21	16
Financial assets		
	31.12.2024	31.12.2023
		EUR million

\* Excluding deferred charges

#### Financial instrument loans: credit quality

			E	JR MIIIION
31.12.202	24			
Stage 1	Stage 2	Stage 3	POCI	Total
_	_	-	_	-
-	-	-	-	-
-	-	-	-	-
16	6	3	-	25
16	6	3	-	25
3	1	-	-	4
13	5	3	-	21
	Stage 1	  16 6 16 6 3 1	Stage 1       Stage 2       Stage 3         -       -       -         -       -       -         -       -       -         -       -       -         16       6       3         16       6       3         3       1       -	31.12.2024         Stage 1       Stage 2       Stage 3       POCI         -       -       -       -       -         -       -       -       -       -         -       -       -       -       -         16       6       3       -       -         3       1       -       -       -

ELID million

#### Cash and cash equivalents: credit quality

	EUR million	EUR million
	31.12.2024	31.12.2023
Credit rating		
Premium and high grade	314	514
Upper medium grade	91	77
Lower medium grade	6	11
Non-investment grade and default grade	-	-
Gross carrying amount	411	601
Minus loss allowance	-	-
Net carrying amount	411	601

#### Receivables: credit quality

31.12.2024						
	Not due	Past due 0-30 days		Past. 91 days - 1 year		Total
Gross carrying amount	11	_	-	-	-	11
Minus loss allowance	-	-	-	-	_	-
Net carrying amount	11	-	_	-	-	11

EUR million

Financial assets at FVSD: credit quality

In 2024, the financial assets at FVSD included in these financial statements relate to equity investments that are not subject to credit risk (see note **2.1**).

### 5.5. LIQUIDITY RISK

#### Maturity analysis of financial liabilities by remaining contractual maturity

The finance liabilities and payables under this heading are disclosed by the carrying amounts from the balance sheet.

				EUR million
	< 1 year	1-5 years	> 5 years	Total
Financial liabilities at 31.12.2024	256	-	-	256
Financial liabilities at 31.12.2023	391	2	-	393

Budget principles applied to the EDF ensure that overall cash resources for the budgetary period are always sufficient for the execution of payments. Indeed the total Member States' contributions equal the overall amount of payment appropriations for the relevant budgetary period.

However, Member States' contributions to the EDF are paid in three instalments per year, while payments are subject to seasonality.

In order to ensure that treasury resources are always sufficient to cover the payments to be executed in any given month, information on the treasury situation is regularly exchanged between the Commission's treasury and the relevant spending departments.

In addition to the above, in the context of the EDF's treasury operations, automated cash management tools ensure that sufficient liquidity is available on each of the EDF's bank accounts, on a daily basis.

### 6. RELATED PARTY DISCLOSURES

The related parties of the EDF are the EUTF Bêkou- and EUTF Africa EU Trust Funds and the European Commission. Transactions between these entities take place as part of the normal operations of the EDF, and therefore no specific disclosure requirements are necessary for these transactions in accordance with the EU accounting rules.

The EDF has no separate management since it is managed by the Commission. The entitlements of the key management of the EU, including the Commission, have been disclosed in the consolidated annual accounts of the European Union under heading 7.2 'Key management entitlements'.

### 7. EVENTS AFTER THE BALANCE SHEET DATE

At the date of signature of these accounts, no material issues had come to the attention of or were reported to the Accounting Officer of the EDF that would require separate disclosure under this section. The annual accounts and related notes were prepared using the most recently available information and this is reflected in the information presented above.

# 8. RECONCILIATION OF ECONOMIC RESULT AND BUDGET RESULT

The economic result of the year is calculated based on accrual accounting principles. The budget result is however based on cash accounting rules. As the economic result and the budget result both cover the same underlying operational transactions, it is a useful control to ensure that they are reconcilable. The table below shows this reconciliation, highlighting the key reconciling amounts, split between revenue and expenditure items. The notes to the table provide additional information on the nature of the key reconciling items.

		EUR million
	2024	2023
ECONOMIC RESULT OF THE YEAR	(1 240)	(2 249)
Revenue		
Entitlements not affecting the budget result	(25)	(11)
Entitlements established in current year but not yet collected	(4)	(2)
Entitlements established in previous years and collected in current year	18	12
Net effect of pre-financing	38	36
Accrued revenue (net)	(98)	(54)
Expanses		
Expenses	65	(55)
Expenses of the current year not yet paid		(55)
Expenses of previous years paid in the current year	(176)	(349)
Net effect of pre-financing	1 147	556
Accrued expenses (net)	(1 071)	59
BUDGET RESULT OF THE YEAR	(1 345)	(2 056)

### 8.1. RECONCILING ITEMS - REVENUE

The budgetary revenue of a financial year corresponds to the revenue collected from entitlements established in the course of the year and amounts collected from entitlements established in previous years.

The **entitlements not affecting the budget result** are recorded in the economic result but from a budgetary perspective cannot be considered as revenues as the cashed amount is transferred to reserves and cannot be recommitted without a Council decision.

The **entitlements established in the current year but not yet collected** are to be deducted from the economic result for reconciliation purposes, as they do not form part of budgetary revenue. However, the **entitlements established in previous years and collected in the current** year must be added to the economic result for reconciliation purposes.

The **net effect of pre-financing** line refers to the clearing of pre-financing with amounts recovered from the beneficiaries. These cash receipts represent budgetary revenue but have no impact on the economic result and must therefore be added for reconciliation purposes.

The **net accrued revenue** mainly consists of accruals made for year-end cut-off purposes. Only the net effect, i.e. the accrued revenue of the current year less the reversal of accrued revenue of the previous year, is taken into consideration.

### **8.2. RECONCILING ITEMS – EXPENDITURE**

**Expenses of the current year not yet paid** are to be added for reconciliation purposes as they are included in the economic result but do not form part of budget expenditure. However, the **expenses of previous years paid in the current year** must be deducted from the economic result for reconciliation

purposes as they are part of the current year's budget expenditure but have either no effect on the economic result or they decrease the expenses in the event of corrections.

The cash receipts from **payment cancellations** do not affect the economic result although they do affect the budget result.

The **net effect of pre-financing** is the combination of the new pre-financing amounts paid in the current year (recognised as budget expenditure of the year) and the clearing of pre-financing paid in the current year or previous years through the acceptance of eligible costs. The latter represents an expense in accrual terms but not in the budgetary accounts since the payment of the initial pre-financing had already been considered as a budget expenditure at the time of its payment.

The **net accrued expenses** mainly consist of accruals made for year-end cut-off purposes, i.e. eligible expenses incurred by beneficiaries of EDF funds but not yet reported to the EDF. Only the net effect, i.e. the accrued expenses of the current year less the reversal of accrued expenses of the previous year, is taken into consideration.

Annual accounts of the European Development Fund 2024

# FINANCIAL STATEMENTS OF THE EU TRUST FUNDS CONSOLIDATED IN THE EDF

Annual accounts of the European Development Fund 2024

# FINANCIAL STATEMENTS OF THE BÊKOU EU TRUST FUND 2024

It should be noted that due to the rounding of figures into thousands of euro (kEUR), some financial data in the tables may appear not to add-up.

### **BACKGROUND INFORMATION**

### **General background on Union Trust Funds**

#### Establishment

In accordance with Articles 238 and 239 of the Financial Regulation applicable to the general budget of the Union (EU FR)<sup>3</sup> and Article 35 of the Financial Regulation applicable to the 11<sup>th</sup> European Development Fund (EDF FR)<sup>4</sup>, the European Commission may establish Union Trust Funds for external actions ('EU Trust Funds/EUTFs'). The Union Trust Funds are constituted under an agreement concluded with other donors for emergency and post-emergency actions necessary to react to a crisis, or for thematic actions.

Union Trust Funds are established by the European Commission by a decision after consultation or approval of the European Parliament and the Council. This decision includes the constitutive agreement with other donors.

Union Trust Funds are only established and implemented subject to the following conditions:

- There is added value of the Union intervention: the objectives of Union Trust Funds, in particular by reason of their scale or potential effects, may be better achieved at Union level than at national level and the use of the existing financing instruments would not be sufficient to achieve policy objectives of the Union;
- Union Trust Funds bring clear political visibility for the Union and managerial advantages as well as better control by the Union of risks and disbursements of the Union and other donors' contributions;
- Union Trust Funds do not duplicate other existing funding channels or similar instruments without providing any additionality;
- The objectives of Union Trust Funds are aligned with the objectives of the Union instrument or budgetary item from which they are funded.

#### **Current EU Trust Funds**

To date, the Commission has set up four EUTFs:

- The EUTF BÊKOU, whose objective is to support all aspects of the Central African Republic's exit from crisis and its reconstruction efforts. Established on 15 July 2014;
- The EUTF MADAD, a European Union Regional Trust Fund in response to the Syrian crisis. Established on 15 December 2014;
- The EUTF AFRICA, a European Union Emergency Trust Fund for stability and addressing root causes of irregular migration and displaced persons in Africa. Established on 12 November 2015;
- The EUTF COLOMBIA, which supports the implementation of the peace agreement in the early recovery and stabilisation post conflict. Established on 12 December 2016.

#### Mission

The EUTF Bêkou, was established, with the aim of promoting the stabilisation and reconstruction of the Central African Republic (CAR). Its main objective, as set out in the Constitutive Agreement, is "to provide consistent, targeted aid for the resilience of vulnerable groups and support for all aspects of the Central African Republic's exit from the crisis and reconstruction, to coordinate actions over the short, medium and long term and to help neighbouring countries cope with the consequences of the crisis".

#### Main operational activities

The Union Trust Fund pools together resources from different donors to finance programmes on the basis of agreed objectives. Since its creation in July 2014, the EUTF Bêkou has adopted 22 programmes and

<sup>&</sup>lt;sup>3</sup> Regulation (EU, Euratom) 2024/2509 of the European Parliament and of the Council of 23 September 2024 on the financial rules applicable to the general budget of the Union (recast).

<sup>&</sup>lt;sup>4</sup> Council Regulation (EU) 2018/1877 of 26 November 2018 on the financial regulation applicable to the 11th European Development Fund, and repealing Regulation (EU) 2015/323.

has reached more than 2.5 million beneficiaries. The programmes are to assist the Central African Republic (CAR) and its population in the aftermath of the 2013 crisis. More specifically, the EUTF Bêkou aims to ensure access to basic services (mainly health, water and sanitation), support economic recovery and job creation, and promote social cohesion and reconciliation.

#### Governance

The management of the EUTF Bêkou is ensured by the European Commission, which also acts as the secretariat of its two governing bodies – the Trust Fund Board and the Operational Committee. The Trust Fund Board and the Operational Committee of the EUTF Bêkou are composed of representatives of the donors, of the Commission, of the European Parliament, a representative of the Central African Republic's authorities and observers. The rules for the composition of the board and its internal rules are laid down in the constitutive agreement of the Union Trust Fund.

The main task of the Board is to establish and review the overall strategy of the Trust Fund. The Operational Board is responsible for the selection of the actions financed by the Fund and supervises their implementation. It also approves the annual accounts and the annual reports on the activities financed by the Trust Fund.

#### Sources of financing

The EUTF Bêkou is financed through contributions from donors.

#### **Annual accounts**

#### Basis for preparation

The legal framework and the deadlines for the preparation of the annual accounts are set by the "Agreement establishing the European Union Trust Fund for the Central African Republic, 'The Bêkou EU Trust Fund", and its internal rules' ('Constitutive Agreement'). As per this Constitutive Agreement, the annual accounts are prepared in accordance with the rules adopted by the Accounting Officer of the Commission (EU Accounting Rules, EAR), which are based on internationally accepted accounting standards for the public sector (IPSAS).

#### **Accounting Officer**

The Accounting Officer of the Commission serves as the Accounting Officer of the Union Trust Funds. The Accounting Officer is responsible for laying down accounting procedures and chart of accounts common to all Union Trust Funds. The Commission's Internal Auditor, OLAF and the Court of Auditors exercise the same powers over Union Trust Funds as they do in respect of other actions carried out by the Commission. The Union Trust Funds are also subject to an independent external audit every year.

#### **Composition of the annual accounts**

The annual accounts cover the period from 1 January to 31 December and comprise the financial statements and the reports on the implementation of the budget. While the financial statements and the complementary notes are prepared on an accrual accounting basis, the budget implementation reports are primarily based on movements of cash.

#### Process from provisional accounts to discharge

The annual accounts are subject to independent external audit. The provisional annual accounts prepared by the Accounting Officer are transmitted, by the 15<sup>th</sup> of February of the following year, to the Operational Committee who then transmits them to the audit company selected by the entity following a tender procedure. Following the audit, the Accounting Officer prepares the final annual accounts and submits them to the Operational Committee for approval (Article 8.3.4(c)).

The annual accounts of the EUTF Bêkou are consolidated in the annual accounts of the European Developement Fund.

### **Operational highlights**

#### Achievements of the year

The EU launched, in July 2014, its first ever Trust Fund (EUTF), named Bêkou (meaning hope in the Sango language) to assist the Central African Republic (CAR) and its population in the aftermath of the 2013 crisis. The EUTF Bêkou aims to ensure access to basic services (mainly health, water and sanitation), support rural development and economic recovery, and promote reconciliation. Since its creation, the EUTF Bêkou has financed 22 programmes comprising 119 projects and has reached more than half of the country's population.

The Central African Republic remains a fragile state from all points of view, particularly in terms of governance and availability of local resources (human, technical, financial etc.) to meet the challenges of development.

The security situation is improving; the violence between armed forces is decreasing. Nevertheless, the destabilisation of neighbouring countries increases instability in the country with the influx of Sudanese refugees in Central African. In October, Chad and Central African Republic concluded an agreement to protect together their common borders. Around 20% of the CAR's population are still displaced, therefore the need for humanitarian assistance remains high.

The economic situation is characterised by a drastic decline in government revenues in a context of weak growth. However, the dialogue with the International Monetary Fund (IMF) is nevertheless maintained.

Political life in 2025 will be marked by local and presidential elections that have repeatedly been postponed.

The management of the Bekou's operations has been relocated to the Delegation to CAR but nevertheless the financial and contractual side is still centralised in Brussels.

#### Key achievements in specific focus areas

Key achievements of 2024 presented below reflect the main specific objectives/areas of intervention of the Trust Fund.

**In the area of access to services**, Trust Fund Bêkou continued its support to the Health and WASH sectors. In 2024, an additional 107 842 people benefited from improved access to water, hygiene and sanitation services (EHA – indicator 1.1), bringing the total to 1 177 587 beneficiaries since the start of the Fund. This was a 5% overrun on the initial target.

The people having benefited from medical consultations and health interventions (indicator 1.2) during the year was low (53 264) due to the closure of projects associated with the third strand of the HEALTH programme. However, with a total of beneficiaries of 9 132 811 for a target of 7 915 873, it is 15% more than expected. The two last Health projects (RESULDE ALIMA and GENRE III IRC) terminated their activities this year.

The number of beneficiaries of literacy activities has increased significantly (+35%) from 17 105 to 23 054 between 2023 and 2024, over the initial target.

**In the area of social cohesion**, most of the activities implemented with EUTF Bêkou's support aimed to empower women and to combat gender-based violence (GBV), as well as to strengthen the media in the country.

In 2024, 15 741 girls or women benefited from socio-economic empowerment activities, bringing the number of beneficiaries to 173 109, well above the original target (+380%). 2 494 survivors of Gender-based violence (GBV) were supported by Bêkou (indicator 2.2) this year for a total of 16 769 on the planned 133 943. It represents a completion rate of only 13%.

There were 36 870 more people who received support in the context of `2.4 activity (civil peace-building post-conflict and/ or conflict prevention' a total of 418 581 (+172%) since the fund was created.

**In the area of supporting economic and productive sectors' recovery**, EUTF Bêkou assisted both productive and subsistence-oriented agriculture, supporting agricultural groups and smallholders, fostering job creation (both labour-intensive work, vocational training, development of income-generating activities) and facilitating access to financial services for small businesses and individuals.

This year, there were few achievements for this objective as most projects are completed. There is still a 2% increase (1 471) in people who received support for the establishment of an income-generating activity. 6 263 people benefited during the year from vocational training activities (indicator 3.6), an increase of 6% compared to the previous year. 6 220 trained through the project DEVRUR II implemented by Enabel.

The PAPEUR Rural project (ITC) continued to support the 35 cooperatives set up in 2022.

#### **Budget and budget implementation**

By the end of 2024, the contributions to EUTF Bêkou amounted to over EUR 310 million, as in the previous year 2023, as well as EUR 2 million of other income from interest earned. The Trust Fund finalised the commitments and contracting of all received contributions on 31 December 2021, with the exception of funds reserved for monitoring, evaluation, audit and communication that can still be contracted after this date.

More than EUR 7 million were paid to contractors in 2024; total disbursements have reached more than EUR 290 million since the creation of the EUTF Bêkou.

In 2024, 11 contracts were ongoing for a total budget around EUR 81 million. Among them, 8 operational projects and 1 for Technical Assistance.

#### Impact of the activities in the financial statements

In the financial statements, the impact of the above mentioned activities is most visible when looking at:

- Pre-financing: decreased by kEUR 1 126 as a result of the winding down of the Trust Fund and the consequent decrease in the number of new contracts: in 2024 only 5 contracts were signed relating to audit, evaluation and communication activities for an amount of kEUR 167;
- Financial liabilities: decreased by kEUR 6 893 mainly due to the absence of cashed contributions during the year;
- Operating expenses: decreased by kEUR 17 968 as a result of the ongoing winding down of the Trust Fund which led to a decrease in the number of open contracts and thus to a decrease in expenses.

### **BALANCE SHEET**

		EUR '000
	31.12.2024	31.12.2023
NON-CURRENT ASSETS		
Pre-financing	-	-
	-	-
CURRENT ASSETS		
Pre-financing	2 619	3 745
Exchange receivables and non-exchange recoverables	2 267	3 462
Cash and cash equivalents	23 465	28 420
	28 350	35 627
TOTAL ASSETS	28 350	35 627
NON-CURRENT LIABILITIES		
Financial liabilities	(24 108)	(31 001)
	(24 108)	(31 001)
CURRENT LIABILITIES		
Payables	(2 536)	-
Accrued charges	(1 707)	(4 626)
-	(4 243)	(4 626)
TOTAL LIABILITIES	(28 350)	(35 627)
NET ASSETS	-	-

### STATEMENT OF FINANCIAL PERFORMANCE

		EUR '000
	2024	2023
REVENUE		
Revenue from non-exchange transactions		
Revenue from donations	6 894	24 550
Recovery of expenses	183	717
	7 076	25 268
Revenue from exchange transactions		
Financial revenue	884	636
	884	636
Total revenue	7 961	25 904
EXPENSES		
Operating expenses	(6 310)	(24 278)
Finance costs	(166)	-
Other expenses	(1 485)	(1 626)
Total expenses	(7 961)	(25 904)
ECONOMIC RESULT OF THE YEAR	-	-

### **CASHFLOW STATEMENT**

		EUR '000
	2024	2023
Economic result of the year	-	-
(Increase)/decrease in pre-financing	1 126	7 420
(Increase)/decrease in exchange receivables and non-exchange	1 196	132
Increase/(decrease) in financial liabilities	(6 894)	18 450
Increase/(decrease) in payables	2 536	(4 563)
Increase/(decrease) in accrued charges	(2 919)	2 665
NET CASHFLOW	(4 955)	24 104
Net increase/(decrease) in cash and cash equivalents	(4 955)	24 104
Cash and cash equivalents at the beginning of the year	28 420	4 316
Cash and cash equivalents at year-end	23 465	28 420

Annual accounts of the European Development Fund 2024

# FINANCIAL STATEMENTS OF THE EUTF AFRICA 2024

It should be noted that due to the rounding of figures into thousands of euro (kEUR), some financial data in the tables may appear not to add-up.

### **BACKGROUND INFORMATION ON THE EUTF AFRICA**

### **General background on Union Trust Funds**

#### Establishment

In accordance with Articles 238 and 239 of the Financial Regulation applicable to the general budget of the Union (EU FR)<sup>5</sup> and Article 35 of the Financial Regulation applicable to the 11<sup>th</sup> European Development Fund (EDF FR)<sup>6</sup>, the European Commission may establish Union Trust Funds for external actions ('EU Trust funds/EUTFs'). The Union Trust Funds are constituted under an agreement concluded with other donors for emergency and post-emergency actions necessary to react to a crisis, or for thematic actions.

Union Trust Funds are established by the European Commission by a decision after consultation or approval of the European Parliament and the Council. This decision includes the constitutive agreement with other donors.

Union Trust funds are only established and implemented subject to the following conditions:

- There is added value of the Union intervention: the objectives of Union Trust Funds, in particular by reason of their scale or potential effects, may be better achieved at Union level than at national level and the use of the existing financing instruments would not be sufficient to achieve policy objectives of the Union;
- Union Trust Funds bring clear political visibility for the Union and managerial advantages as well as better control by the Union of risks and disbursements of the Union and other donors' contributions;
- Union Trust Funds do not duplicate other existing funding channels or similar instruments without providing any additionality;
- The objectives of Union Trust Funds are aligned with the objectives of the Union instrument or budgetary item from which they are funded.

#### **Current EU Trust Funds**

To date, the Commission has set up four EUTFs:

- The EUTF BÊKOU, whose objective is to support all aspects of the Central African Republic's exit from crisis and its reconstruction efforts. Established on 15 July 2014;
- The EUTF MADAD, a European Union Regional Trust Fund in response to the Syrian crisis. Established on 15 December 2014;
- The EUTF AFRICA, a European Union Emergency Trust Fund for stability and addressing root causes of irregular migration and displaced persons in Africa. Established on 12 November 2015;
- The EUTF COLOMBIA, which supports the implementation of the peace agreement in the early recovery and stabilisation post conflict. Established on 12 December 2016.

#### Mission

The main objectives of the EUTF Africa are to support all aspects of stability and contribute to better migration management as well as addressing the root causes of destabilisation, forced displacement and irregular migration, in particular by promoting resilience, economic and equal opportunities, security and development and addressing human rights abuses.

#### Main operational activities

The Union Trust Fund pools together resources from different donors to finance an action on the basis of agreed objectives. EUTF Africa operates in three main geographic areas, namely the Sahel region and Lake Chad area, the Horn of Africa and the North of Africa. The neighbouring countries of the eligible

<sup>&</sup>lt;sup>5</sup> Regulation (EU, Euratom) 2024/2509 of the European Parliament and of the Council of 23 September 2024 on the financial rules applicable to the general budget of the Union (recast).

<sup>&</sup>lt;sup>6</sup> Council regulation (EU) 2018/1877 of 26 November 2018 on the financial regulation applicable to the 11th European Development Fund, and repealing Regulation (EU) 2015/323.

countries may benefit, on a case by case basis, from the Trust Fund's projects. The Trust Fund is established for a limited period, in order to provide a short and medium-term response to the challenges of the regions.

#### Governance

The management of the EUTF Africa is ensured by the European Commission, which also acts as the secretariat of its two governing bodies – the Trust Fund Board and the Operational Committee. The Trust Fund Board and the Operational Committee of the EUTF Africa are composed of representatives of the donors and of the Commission, as well as representatives of non-contributing EU Member States, authorities of eligible countries' and regional organisations as observers. The rules for the composition of the board and its internal rules are laid down in the constitutive agreement of the Union Trust Fund.

The main task of the Board is to establish and review the overall strategy of the Trust Fund. The Operational Board is responsible for the selection of the actions financed by the Fund and supervises their implementation. It also approves the annual accounts and the annual reports on the activities financed by the Trust Fund.

#### Sources of financing

The EUTF Africa is financed through contributions from donors.

#### **Basis for preparation**

The legal framework and the deadlines for the preparation of the annual accounts are set by the 'Agreement establishing the European Union emergency Trust Fund for stability and addressing root causes of irregular migration and displaced persons in Africa and its internal rules' ('Constitutive Agreement'). As per this Constitutive Agreement, the annual accounts are prepared in accordance with the rules adopted by the Accounting Officer of the Commission (EU Accounting Rules, EAR), which are based on internationally accepted accounting standards for the public sector (IPSAS).

#### **Accounting Officer**

Based on the Constitutive Agreement, the Accounting Officer of the Commission serves as the Accounting Officer of the Trust Fund.

#### **Composition of the annual accounts**

The annual accounts cover the period from 1 January to 31 December and comprise the financial statements and the reports on the implementation of the budget. While the financial statements and the complementary notes are prepared on an accrual accounting basis, the budget implementation reports are primarily based on movements of cash.

#### **Process from provisional accounts to discharge**

The annual accounts are subject to independent external audit. The provisional annual accounts prepared by the Accounting Officer are transmitted, by the 15<sup>th</sup> of February of the following year, to the Operational Committee who then transmits them to the audit company selected by the entity following a tender procedure. Following the audit, the Accounting Officer prepares the final annual accounts and submits them to the Operational Committee for approval.

The annual accounts of the EUTF Africa are consolidated in the annual accounts of the European Development Fund.

### **Operational highlights**

#### Achievements of the year

In line with the end of the contracting period on 31 December 2021, as of January 2022 the EUTF for Africa has not funded any new financial commitments or budgetary top-ups. Financial commitments related to administrative activities such as audits, evaluations, monitoring and communication activities are the only ones that can be contracted. The EUTF Africa programmes will continue being implemented up to end of 2025.

In the course of 2024, the EUTF for Africa further demonstrated that it is a swift and effective implementation tool, facilitating policy dialogue with African partner countries, applying innovative approaches, and producing tangible results across the three regions (Sahel and Lake Chad, Horn of Africa and North of Africa).

In September 2024 the European Court of Auditors (ECA) published a special audit report on the EUTF for Africa<sup>7</sup>. The ECA acknowledged that the EUTF for Africa has developed a new approach for collecting information about the root causes of instability, irregular migration and displacements, identifying human rights risks in a volatile environment and reporting on the cumulative achievements of its actions. It also recognised that the EUTF has contributed to keeping migration high on the development and political agenda, and that EUTF projects have reported the delivery of many of the planned outputs and partially achieved their objectives.

In 2024, the Horn of Africa (HoA) region remains a highly unstable region, facing multiple challenges relating to severe climate change impacts, socio-economic and political hurdles, and ongoing conflicts and security threats. In addition to the ongoing conflict in Sudan, internal strife in parts of Ethiopia and instability in Somalia persist, while the repercussions of the Red Sea crisis are exacerbating inflation and insecurity across the area. As of October 2024, Sudan is grappling with the world's largest internal displacement crisis, with a staggering 14 million people forced to flee their homes and to seek refuge within or outside the country. This mass displacement has had a far-reaching impact on neighbouring countries. Nonetheless, some positive developments can be identified as the accession of Somalia to the East Africa Community in February 2024, the IMF approval of the financial support for Ethiopia's economic reform programme and the decisive lead taken by Kenya on climate change adaptation and mitigation.

In this challenging context, the EUTF has reported significant progress in promoting economic and employment opportunities in the Horn of Africa. By June 2024, a total of 152 000 jobs have been created or supported, including 2 471 jobs in the first semester of 2024. Additionally, 24 091 micro, small, and medium enterprises have been created or supported, with 314 MSMEs added in 2024. EUTF programmes have also assisted around 750,000 individuals in developing income-generating activities. These efforts have been particularly successful in supporting refugees, with 12 349 refugees benefiting from job creation/supported and 85 593 assisted individuals with income-generating activities.

Likewise, EUTF-funded projects have provided 11 million health-related services to households to date, with 99% being medical treatments. Improved access to health facilities has been achieved for 3.67 million people, with roughly 59 000 benefiting in the first half of 2024. Notably, the largest biannual output of WASH (water, sanitation, and hygiene) facilities since the inception of the EUTF has been achieved through the construction or rehabilitation of 1 303 facilities. Additionally, 3 million people have received nutrition assistance, including 54 250 in the first half of 2024.

The EUTF made significant strides in improving migration management by providing critical assistance and protection to 3 256 migrants and displaced people in the first half of 2024, bringing its total support to nearly 195 000 individuals to date. Furthermore, in the first semester of 2024, the EUTF has also played a key role in supporting stabilisation and peacebuilding initiatives, with a total of 30 162 individuals participating in conflict prevention and human rights promotion activities, with a focus on South Sudan. This brings the total number of participants to 1.37 million, contributing to strengthened peace and political stability across the region.

In 2024, the Sahel and Lake Chad (SLC) region continued to be confronted with a growing political instability across the region, security threats, socio-economic challenges, and intensified conflicts, driving more people into food insecurity and forcibly displacement. Moreover, the political divide in West Africa

<sup>&</sup>lt;sup>7</sup> Special report 17/2024 https://www.eca.europa.eu/en/publications/SR-2024-17.

deepened further, as Burkina Faso, Mali and Niger announced their withdrawal from the Economic Community of West African States (ECOWAS).

In the first half of 2024, conflicts in West Africa intensified, particularly in the central Sahel countries and in Nigeria. This escalation was a key driver of forced displacement, affecting 10.1 million people (including both refugees and IDPs) across the 12 EUTF SLC countries.

Inflation and currency depreciation continued to affect a large share of the populations, primarily the most vulnerable. From March to May 2024, 38 million people across West Africa faced acute food insecurity, a number that was expected to rise to 52 million during the 2024 lean season. Yet, in this challenging context, and notwithstanding the phasing out of the EUTF and hence the drastic decrease of its active projects, substantial results continued to be reported in the first semester of 2024. For instance, during the first half of 2024, 56 549 people benefitted from assistance to develop income generating activities (IGAs), out of a total of 831 945 supported to date, and 2,686 people benefitted from technical and vocational education and training (TVET) and/or skills development, for a total of 240 470.

Additionally, peace-building activities also showed significant achievements, with 561 874 participants, bringing the total to 7.1 million, and 387 people were trained in migration management and protection, bringing the total to 20 953.

Not least, in the same period, EUTF-funded programmes supplied 136 313 people with food security-related assistance (3.6 million overall), and 125 910 people benefited from nutrition assistance (2.8 million overall).

In 2024, the North Africa (NoA) region continued to face complex geopolitical, socioeconomic, and environmental challenges, further shaping migratory patterns. Because of geopolitical instability, including the ongoing conflicts involving Israel, Lebanon and Sudan, the repercussions of Russia's war of aggression against Ukraine, and the economic downturns, the pressure of irregular migration towards Europe has persisted. The North African countries remain important countries of origin, transit, and destination of migrants, with some of them also hosting large refugee populations.

This year, 31 contracts were still implemented in NoA, representing a budget of EUR 301 million (or 33% of the total commitment of the EUTF in the region). These interventions contributed to achieve tangible results in the North of Africa from June 2023 to May 2024. Despite the complex environment, our EUTF partners reported improving the access of 526 126 people to basic social services, delivering 95 863 basic social services and providing post-return assistance to 3 653 returning migrants. In addition, awareness raising efforts continued with 150 433 potential migrants reached through information campaigns and 16 085 beneficiaries participating in conflict prevention and human rights activities. In the context of the EUTF support for employment and entrepreneurship, 2073 new jobs were created, 577 MSMEs were supported, 3 893 participated in legal migration and mobility programs and 8 944 received professional training in the North of Africa region.

#### Budget and budget implementation

In 2024, no new program or budgetary top-up took place in any of the three regions of the EUTF for Africa, in line with the end of the contracting period on 31 December 2021. The total amount committed for operational and administrative expenditure since the beginning of the EUTF for Africa amounts to EUR 5 060.13 million. The amount of approved operational programs since the beginning of the EUTF Africa amounts to EUR 1 810 million for the Horn of Africa region; EUR 2 217.8 million for the Sahel and Lake Chad region and EUR 907.3 million for the North of Africa region.

23 new contracts for a total amount of EUR 1.8 million were contracted in 2024, considering net committed amount and no de-commitments. These contracts were only related to administrative activities (audit, evaluation, communication and monitoring), as operational programmes or activities cannot be funded any longer since 31 December 2021.

The operational payments in 2024 reached EUR 162.96 million, which was EUR 169.44 million lower than in 2023 (EUR 332.4 million) because several projects reached the end of their implementation period.

#### Impact of the activities in the financial statements

In the financial statements, the impact of the above mentioned activities is most visible when looking at:

- Pre-financing: decreased by kEUR 64 731 as a result of the winding down of the Trust Fund and the consequential decrease in the number of new contracts: in 2024 only 23 contracts were signed relating to administrative activities for an amount of EUR 1.8 million;
- Financial liabilities: decreased by kEUR 13 216 mainly due to the fact that contributions cashed in the year were lower than the net expenses allocated to the donors; and
- Operating expenses: decreased by kEUR 225 425 as a result of the winding down of the Trust Fund which led to a decrease in the number of open contracts and thus to a decrease in expenses.

### **BALANCE SHEET**

		EUR '000
	31.12.2024	31.12.2023
NON-CURRENT ASSETS		
Financial Assets	3 950	3 949
Pre-financing	-	18 254
	3 950	22 204
CURRENT ASSETS		
Pre-financing	131 889	178 366
Exchange receivables and non-exchange recoverables	24 314	22 396
Cash and cash equivalents	187 539	177 553
	343 742	378 315
TOTAL ASSETS	347 691	400 519
NON-CURRENT LIABILITIES		
Financial liabilities	(251 339)	(264 555)
	(251 339)	(264 555)
CURRENT LIABILITIES		
Payables	(13 774)	(14 261)
Accrued charges	(82 578)	(121 704)
	(96 352)	(135 965)
TOTAL LIABILITIES	(347 691)	(400 519)
NET ASSETS	-	_

### STATEMENT OF FINANCIAL PERFORMANCE

		EUR '000
	2024	2023
REVENUE		
Revenue from non-exchange transactions		
Revenue from donations	169 603	408 274
Recovery of expenses	245	179
	169 848	408 453
Revenue from exchange transactions		
Financial revenue	6 690	4 865
Other exchange revenue	13 551	13 446
	20 240	18 311
Total revenue	190 089	426 764
EXPENSES		
Operating expenses	(161 869)	(387 294)
Finance costs	(28)	(434)
Other expenses	(28 191)	(39 036)
Total expenses	(190 089)	(426 764)
ECONOMIC RESULT OF THE YEAR		_

### **CASHFLOW STATEMENT**

		EUR '000
	2024	2023
Economic result of the year	-	-
Operating activities		
(Increase)/decrease in pre-financing	64 732	122 362
(Increase)/decrease in exchange receivables and non-exchange recoverables	(1 917)	13 517
Increase/(decrease) in financial liabilities	(13 216)	(70 236)
Increase/(decrease) in payables	(486)	(16 715)
Increase/(decrease) in accrued charges	(39 126)	(26 956)
<b>Investing activities</b> Increase/decrease in non-derivative financial assets at fair value through		
surplus or deficit	-	(2 007)
NET CASHFLOW	9 986	19 966
Net increase/(decrease) in cash and cash equivalents	9 986	19 966
Cash and cash equivalents at the beginning of the year	177 553	157 587
Cash and cash equivalents at year-end	187 539	177 553

Annual accounts of the European Development Fund 2024

# **CONSOLIDATED FINANCIAL STATEMENTS OF THE EDF AND THE EU TRUST FUNDS**

It should be noted that due to the rounding of figures into millions of euro, some financial data in the tables may appear not to add-up.

### **CONSOLIDATED BALANCE SHEET**

		EUR million
	31.12.2024	31.12.2023
NON-CURRENT ASSETS		
Financial assets	131	91
Pre-financing	500	592
Exchange receivables	5	5
	637	689
CURRENT ASSETS		
Financial assets	5	3
Pre-financing	876	1 137
Exchange receivables and non-exchange recoverables	63	50
Cash and cash equivalents	622	807
	1 566	1 997
TOTAL ASSETS	2 203	2 686
NON-CURRENT LIABILITIES		
Financial liabilities	(88)	(85)
	(88)	(85)
CURRENT LIABILITIES		
Provisions	(2)	-
Payables	(272)	(406)
Accrued charges and deferred income	(858)	(1 110)
	(1 132)	(1 516)
TOTAL LIABILITIES	(1 220)	(1 600)
NET ASSETS	983	1 086
FUNDS & RESERVES		
Called fund capital - active EDFs	55 704	54 566
Called fund capital from closed EDFs carried forward	2 252	2 252
Economic result carried forward from previous years	(55 733)	(53 484)
Economic result of the year	(1 240)	(2 249)
NET ASSETS	983	1 086

# **CONSOLIDATED STATEMENT OF FINANCIAL PERFORMANCE**

		EUR million
	2024	2023
REVENUE		
Revenue from non-exchange transactions		
Recovery activities	42	15
Revenue from trust funds donations	59	122
	100	136
Revenue from exchange transactions		
Financial revenue	26	14
Other revenue	85	56
	111	70
Total Revenue	211	207
EXPENSES		
Aid instruments	(1 119)	(1 870)
Expenses implemented by other entities	(4)	(3)
Expenses implemented by trust funds	(168)	(412)
Co-financing expenses	(17)	(8)
Finance costs	(3)	(7)
Other expenses	(140)	(157)
Total Expenses	(1 451)	(2 456)
ECONOMIC RESULT OF THE YEAR	(1 240)	(2 249)

# **CONSOLIDATED CASH FLOW STATEMENT**

		EUR million
	2024	2023
Economic result of the year	(1 240)	(2 249)
Operating activities		
Capital increase - contributions	1 138	1 630
(Increase)/decrease in pre-financing	352	486
(Increase)/decrease in exchange receivables and non-exchange recoverables	(13)	18
Increase/(decrease) in provisions	2	2
Increase/(decrease) in financial liabilities	3	(18)
Increase/(decrease) in payables	(134)	(56)
Increase/(decrease) in accrued charges and deferred income	(252)	(172)
Investing activities		
(Increase)/decrease in non-derivative financial assets at fair value through surplus or deficit	(42)	(22)
NET CASHFLOW	(185)	(382)
Net increase/(decrease) in cash and cash equivalents	(185)	(382)
Cash and cash equivalents at the beginning of the year	807	1 189
Cash and cash equivalents at year-end	622	807

# **CONSOLIDATED STATEMENT OF CHANGES IN NET ASSETS**

						EUR million
	Fund capital - active EDFs (A)	Uncalled funds - active EDFs (B)	Called fund capital - active EDFs (C) = (A)- (B)	Cumulative Reserves (D)	Called fund capital from closed EDFs carried forward (E)	Total Net Assets (C)+(D)+(E)
BALANCE AS AT 31.12.2022	72 955	7 855	65 100	(65 647)	2 252	1 705
Capital increase - contributions	(185)	(1 815)	1 630	· -	-	1 630
Closure of the 8th EDF	(12 164)	-	(12 164)	12 164	-	-
Economic result of the year	-	-	-	(2 249)	-	(2 249)
BALANCE AS AT 31.12.2023	60 607	6 040	54 566	(55 733)	2 252	1 086
Capital increase - contributions	(62)	(1 200)	1 138			1 138
Economic result of the year			-	(1 240)		(1 240)
BALANCE AS AT 31.12.2024	60 544	4 840	55 704	(56 973)	2 252	983

Annual accounts of the European Development Fund 2024

# EDF REPORT ON FINANCIAL IMPLEMENTATION

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# 1. BACKGROUND

Launched in 1959, the EDF is the main instrument for providing EU aid for development cooperation to the African, Caribbean and Pacific (ACP) states and overseas countries and territories (OCTs). Its primary objective is to reduce and ultimately eradicate poverty.

The EDF is established by an Internal Agreement of the representatives of the Member States and managed by a specific committee. The EDF resources are 'ad hoc' contributions from the EU Member States, which decide on an overall amount that will be allocated to the fund (over a period of five years). In addition to these contributions, it is also possible for Member States to enter into co-financing arrangements or to make voluntary financial contributions to the EDF. The European Commission is responsible for the financial implementation of the operations carried out with EDF resources. The EIB manages the Investment Facility.

The EDF is a fund operating based on multiannuality. Each EDF is concluded for a period of around five years and is governed by its own financial regulation. The Internal Agreement establishing the last EDF, the 11th EDF (2014-2020), came into force on 1 March 2015. Since 2021, the cooperation with the ACP countries is included in the Neighbourhood, Development and International Cooperation Instrument (NDICI). However, projects that were already ongoing, funded under the EDF, will continue to be implemented, under the respective EDF legal basis.

This report is produced in accordance with Article 39 of the Financial Regulation of 11th EDF<sup>8</sup>. It provides information on the revenue and expenditure operations of the EDF, with the focus on important events that had a significant impact on financial implementation in 2024.

Given that there are no ongoing operations under previous EDFs<sup>9</sup>, this report includes figures only for the 10th and 11th EDFs.

# **1.1. Previous EDFs**

# 6th and 7th EDF

The 6th EDF was closed in 2006 and the 7th EDF was closed in 2008.

In accordance with Article 1(2)(b) of the Internal Agreement of the 9th EDF, balances and decommitments of previous EDFs were transferred to the 9th EDF.

# 8<sup>th</sup> and 9th EDF

2021 marked the financial and operational closure of the Eighth EDF for a total amount of expenditure of EUR 10 374 million. The Commission announced the closure of the eight EDF to the Member States in a communication that was presented to the Council in October 2021.

All eight EDF activities have now been completed, and all checks and controls have been performed. All contracts and financial decisions have also been closed in the EDF accounts. All recovery orders, which were still open after the operational closure, were cashed or waived with the exception of four recovery orders being followed by the Commission's Legal Service. In line with Commission Decision C(2003)19044, these recovery orders were transferred to the ninth EDF.

The closure of the ninth EDF is progressing well. There are still 8 contracts open, out of which 6 concern actions in Southern Sudan (Council Decision 2011/315/EU). These actions were decided after the ninth EDF sunset clause and will reach their conclusion within the specified timeframe, contributing to the finalisation of activities and projects associated with the ninth EDF. The full closure of the ninth EDF can only be accomplished once all contracts come to an end and following the completion of their evaluations and audits.

<sup>&</sup>lt;sup>8</sup> COUNCIL REGULATION (EU) 2018/1877.

<sup>&</sup>lt;sup>9</sup> Except for operations in South Sudan.

From 2015 to 2024, the Commission carried out six refunds of 8th/9thEDF credits for a total amount of EUR 1918.9<sup>10</sup> million. A balance of EUR 6.3 million was refunded in January 2025<sup>11</sup> as part of the payment of the first instalment of Member State contributions to the EDF for the year 2025.

# 1.2. 10th and 11th EDF

The ACP-EC Partnership Agreement (also known as the Cotonou Agreement) was signed on 23 June 2000 in Cotonou by the Member States of the European Community and the ACP States. It entered into force on 1 April 2003 (establishing the 9th EDF). The Cotonou Agreement was amended twice, firstly by the agreement signed in Luxembourg on 25 June 2005 (establishing the 10th EDF) and secondly by the agreement signed in Ouagadougou on 22 June 2010 (establishing the 11th EDF).

The EU Council Decision of 27 November 2001 (2001/822/EC) on the association of the overseas countries and territories (OCTs) with the European Union entered into force on 2 December 2001. This Decision was amended on 19 March 2007 (Decision 2007/249/EC).

The Internal Agreement on the financing of Community aid under the Multiannual Financial Framework for the period 2014-2020 in accordance with the revised Cotonou Agreement, adopted by the representatives of the governments of the Member States of the European Community on August 2013, entered into force on March 2015.

Under the Cotonou Agreement, for the second period (2008-2013), the 10th EDF had an overall budget of EUR 22 682 million. Of this amount:

- EUR 21 966 million was allocated to the ACP countries;
- EUR 286 million was allocated to the OCT; and
- EUR 430 million was allocated to the Commission as support expenditure for programming and implementation of the EDF.

The amount for the ACP countries is divided as follows:

- EUR 17 766 million to national and regional indicative programmes;
- EUR 2 700 million to intra-ACP and intra-regional cooperation; and
- EUR 1 500 million to Investment Facilities.

Notably, an increased share of the budget was devoted to regional programmes, thereby emphasising the importance of regional economic integration as the basic framework for national and local development. An innovation in the 10th EDF was the creation of 'incentive amounts' for each country.

Under the Cotonou Agreement, the third period (2014-2020) of Community aid to the ACP States and OCTs is funded by the 11th EDF for an amount of EUR 30 506 million, of which:

- EUR 29 089 million was allocated to the ACP countries in accordance with Article 1.2(a) and Article 2(d) of the Internal Agreement, of which EUR 27 955 million was managed by the European Commission.
- EUR 364.5 million was allocated to the OCTs in accordance with Article 1.2(a) and Article 3.1 of the Internal Agreement, of which 359.5 million was managed by the European Commission.
- EUR 1 052.5 million was for the Commission to finance the costs arising from the programming and implementation of 11th EDF resources, in accordance with Article 1.2(a) of the Internal Agreement.

<sup>&</sup>lt;sup>10</sup> 1.402,57 million bridging facility (Council Decision 2015/0246), EUR 200 million ( Council Decision 2017/1206), EUR 223 million ( Council Decision 2020/1708) EUR 43 million (Council Decision 2021/1941) and EUR 42.5 million( (Council Decision 2022/2242), EUR 7.8 million (Council Decision 2023/2586).

<sup>&</sup>lt;sup>11</sup> Council Decision (EU) 2024/2906 of 14 November 2024.

# 2. FINANCIAL IMPLEMENTATION

# 2.1. FINANCIAL OUTTURN

# **EVOLUTION OF 10<sup>th</sup> EDF APPROPRIATIONS**

10th EDF EVOLUTION OF APPROPRIATIONS: 31 December 2024 ANALYSIS OF CREDITS PER INSTRUMENT											
(EUR million)											
	INSTRUMENT	INITIAL APPROPRIATIO N	INCREASES/DECREAS ES IN CUMULATIVE RESOURCES AT 31 DECEMBER 2023	INCREASE OR DECREASE IN RESOURCES IN 2024	Note s	CURRENT LEVEL APPROPRIATIO N					
	Co-financing	0	202			202					
	Regular MS contributions	21.326	(621)	(89)		20.616					
AC P	SUB TOTAL ACP	21.326	(419)	(89)		20.818					
	Regular MS contributions	0	239	(3)		236					
OC T	SUB TOTAL OCT	0	239	(3)		236					
	TOTAL 10th EDF	21.326	(180)	(92)		21.054					

# **EVOLUTION OF 11<sup>th</sup> EDF APPROPRIATIONS**

	EVO	LUTION OF APPROP	Ith EDF RIATIONS: 31 December 202 DITS PER INSTRUMENT	24		
	INSTRUMENT	INITIAL APPROPRIATIO N	INCREASES/DECREASE S IN CUMULATIVE RESOURCES AT 31 DECEMBER 2023	INCREASE OR DECREASE IN RESOURCES IN 2024	Note s	(EUR million) CURRENT LEVEL APPROPRIATIO N
	Co-financing	0	89	2		91
ACP	EC internal SLA	0	1			1
	Regular MS contributions	30.060	(896)	41		29.205
	SUB TOTAL ACP	30.060	(805)			29.297
		Γ			1	Γ
	Co-financing	0	0			0
ост	EC internal SLA	0	0			0
	Regular MS contributions	0	351	3		354
	SUB TOTAL OCT	0	351			354
	TOTAL 11th EDF	30.060	(455)	45		29.651

# EVOLUTION OF COMMITMENTS, ASSIGNED FUNDS AND PAYMENTS FOR 10<sup>TH</sup> EDF

			EDF AG	C	COUNTS LASS OF / PTOM - 10		ER 2024				
						400					JR million)
		CREDITS	AGGREG.	ECISIONS ANNUAL	%	AGGREG.	GNED FUNDS	%	AGGREG.	AYMENTS	%
		(1)	(2)		(2) : (1)	(3)		(3): (2)	(4)		(4) : (3)
	Regular MS										
	Contributions										
	Allocations A Envelope - National										
	Allocations SUB TOTAL: A	12.280	12.268	(20)	100%	12.255	(9)	100%	12.201	2	100%
	ENVELOPE - NATIONAL ALLOCATIONS	12.280	12.268	(20)	100%	12.255	(9)	100%	12.201	2	100%
	SUB TOTAL: B ENVELOPE - NATIONAL ALLOCATIONS	1.960	1.960	(2)	100%	1.960	(1)	100%	1.960	(1)	100%
	SUB TOTAL: FOOD SECURITY	343	482	(2)	141%	483	1	100%	355	49	74%
	SUB TOTAL: IMPLEMENTATION COSTS AND INTERESTS REVENUES	526	526		100%	526		100%	522		99%
	SUB TOTAL: INTRA- ACP ALLOCATIONS	3.582	3.579	(17)	100%	3.561	(12)	99%	3.491	108	98%
ACP	SUB TOTAL: REGIONAL ALLOCATIONS	1.924	1.763	(29)	92%	1.755	(12)	100%	1.695	3	97%
	Co-financing										
	Allocations										
	SUB TOTAL: A ENVELOPE - NATIONAL ALLOCATIONS	185	175	(0)	95%	175	0	100%	175	2	100%
	SUB TOTAL: IMPLEMENTATION COSTS AND INTERESTS REVENUES	5	5		110%	5		100%	5		100%
	SUB TOTAL: INTRA- ACP ALLOCATIONS	12	11		91%	11		100%	11		100%
	Non-mobilisable reserve										
	Reserves										
	SUB TOTAL: NON- MOBILISABLE RESERVE 08/09TH EDF	1									
	_										
	Regular MS Contributions										
	Allocations										
	A Envelope - National Allocations	182	182	(3)	100%	180	(2)	98%	172	0	96%
	SUB TOTAL: A	102	102		10070	100	(4)	5070	112	5	3078
	ENVELOPE - NATIONAL ALLOCATIONS	182	182	(3)	1 <b>00</b> %	180	(2)	98%	172	0	96%
ост	SUB TOTAL: B ENVELOPE - NATIONAL ALLOCATIONS	14	14		100%	14		100%	14		100%
	SUB TOTAL: IMPLEMENTATION COSTS AND INTERESTS REVENUES	5	5		100%	5		100%	5		100%
	SUB TOTAL: REGIONAL ALLOCATIONS	34	34		100%	34		99%	34		100%
	TOTAL: ACP+OCT (INCL. RESERVES) (A+B)	21.054	21.005	(73)	100%	20.964	(35)	100%	20.640	163	98%

# EVOLUTION OF COMMITMENTS, ASSIGNED FUNDS AND PAYMENTS FOR 11<sup>TH</sup> EDF

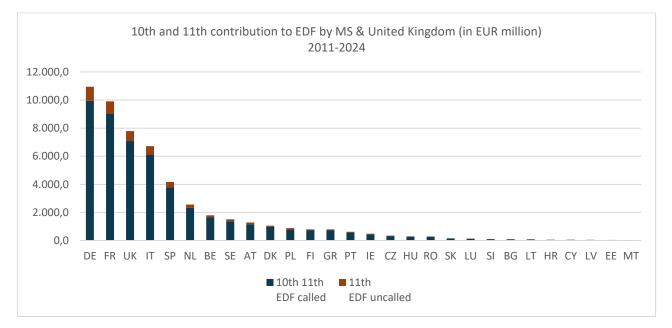
				ASS OF A						
				-	1				,	R milli
	CREDITS		CISIONS	0/					YMENTS	
	(1)	AGGREG. (2)	ANNUAL	% (2):	AGGREG. (3)	ANNUAL	% (3):	AGGREG. (4)	ANNUAL	(4
	( )		<u> </u>	(1)			(2)		<u> </u>	(
Regular MS Contributions										
Allocations										
SUB TOTAL: A ENVELOPE - NATIONAL ALLOCATIONS	15.218	15.132	(197)	99%	14.803	80	98%	12.828	704	٤
SUB TOTAL: B ENVELOPE - NATIONAL ALLOCATIONS	1.056	1.056	(4)	100%	1.052	(1)	100%	1.023	15	ę
SUB TOTAL: BRIDGING FACILITY	0									
SUB TOTAL: FOOD	112	112		100%	112		100%	42	2	3
SECURITY SUB TOTAL: IMPLEMENTATION COSTS AND INTERESTS	1.075	1.064	(2)	99%	1.060	(2)	100%	968	10	g
REVENUES SUB TOTAL: INTRA-ACP	3.961	3.859	(35)	97%	3.934	8	102%	3.515	175	6
ALLOCATIONS SUB TOTAL: REGIONAL										
ALLOCATIONS	7.213	7.168	(59)	99%	7.082	(8)	99%	6.220	256	8
Co-financing										
Allocations SUB TOTAL: A ENVELOPE	46	45	(0)	99%	45	(0)	100%	43	4	9
- NATIONAL ALLOCATIONS SUB TOTAL: IMPLEMENTATION COSTS AND INTERESTS	4	4		100%	4		100%	4		10
REVENUES										
SUB TOTAL: INTRA-ACP ALLOCATIONS	33	33	(0)	100%	33		100%	29	1	٤
SUB TOTAL: REGIONAL ALLOCATIONS	10	6		60%	6		100%	6		10
Non-mobilisable reserve										
Reserves SUB TOTAL: NON- MOBILISABLE RESERVE 10TH EDF	193									
SUB TOTAL: NON- MOBILISABLE RESERVE 11TH EDF	376									
EC Internal SLA										
Reserves										
SUB TOTAL: A ENVELOPE - NATIONAL ALLOCATIONS	1	1		52%	1		100%	1		10
Regular MS										
Contributions										
Allocations SUB TOTAL: A ENVELOPE	211	211	(0)	100%	194		92%	193	0	10
- NATIONAL ALLOCATIONS SUB TOTAL: B ENVELOPE									U	
- NATIONAL ALLOCATIONS SUB TOTAL:	12	12	(0)	99%	12	(0)	100%	12		10
SUB TOTAL: IMPLEMENTATION COSTS AND INTERESTS REVENUES	7	7		100%	6	(0)	95%	6	0	
SUB TOTAL: REGIONAL ALLOCATIONS	102	102		100%	102	(0)	99%	84	15	1
Non-mobilisable reserve										
Reserves SUB TOTAL: NON- MOBILISABLE RESERVE 10TH EDF	19									
SUB TOTAL: NON- MOBILISABLE RESERVE 11TH EDF	3									
TOTAL: ACP+OCT (INCL. RESERVES) (A+B)	29.651	28.809	(297)	97%	28.444	77	99%	24.973	1.182	8

# **2.2. RESOURCES**

# Nature of revenue

The main resources of the EDF come from Member State contributions. Three times per year, the European Commission and the EIB call on the Member States to contribute to the EDF. The amount of the contributions called each year reflects the amount of payment to be covered during the year.

# **Overview of contributions by Member State**



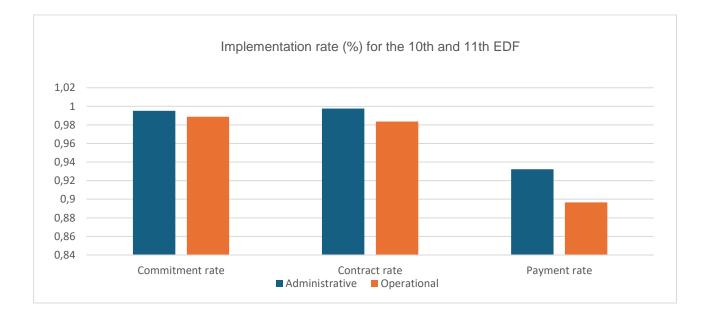
# 2.3. OPERATIONAL EXPENDITURE AND SPECIFIC PROGRAMMES

# Nature of expenditure

The amount available under the Multiannual Financial Framework consists of 3% allocated to Commission for support expenditure and 97% allocated to the implementation of EDF projects. Amounts are set by each Internal Agreement and can be increased by voluntary contributions and income yielded from operations.

# Breakdown of committed, contracted and paid amounts per nature of expenditure:

	OF	OPERATIONAL IMPLEMENTATION IMPEMENTATION COSTS AND INTEREST REVENUES (10th and 11th EDF)								
	COLDITO	DECISIONS			ASS	IGNED FUN	DS	PAYMENTS		
	CREDITS	AGGREG.	ANNUAL	%	AGGREG.	ANNUAL	%	AGGREG	ANNUAL	%
	(1)	(2)		(2) : (1)	(3)		(3) : (2)	(4)		(4) : (3)
IMPLEMENTATION COSTS AND INTERESTS REVENUES 10th + 11th EDF	1.621	1.610	(2)	99,3%	1.606	(2)	99,8%	1.509	10	94,0%
OPERATIONAL IMPLEMENTATION (A+B) 10th + 11th EDF	50.705	49.815	(370)	98,2%	49.409	42	99,2%	45.612	1.345	92,3%



# Breakdown of committed, contracted and paid amounts per region and country

# EDF CUMULATIVE ACCOUNTS AT 31 DECEMBER 2024 BY COUNTRY % APPR

	10th + 11 th EDF		TOTAL 10t	h and 11t	h EDF (EUR i	n million)	)	
	Cumulative 2024	Appropriations	Decisions	% of Appr	Assigned funds	% of Appr	Payments	% of Appr
	General/administrative envelope/interests	1.627	1.612	99%	1.613	99%	1.506	93%
	Reserve/Not distributed by country	3.123	2.553	82%	2.553	82%	2.553	82%
	All ACP countries	4.751	4.165	88%	4.166	88%	4.059	85%
	Angola	346	346	100%	344	99%	321	93%
	Benin	734	732	100%	731	99%	692	94%
	Botswana	126	126	100%	126	100%	126	99%
	Burkina Faso	1.296	1.296	100%	1.294	100%	1.262	97%
	Burundi	566	566	100%	562	99%	546	96%
	Cameroon	520	520	100%	519	100%	489	94%
	Cape Verde	144	144	100%	144	100%	144	100%
	Comoros	77	77	100%	76	98%	73	95%
	Congo (Brazzaville)	163	163	100%	160	98%	144	88%
	Congo (Democratic Republic of)	1.402	1.400	100%	1.376	98%	1.274	91%
	Ivory Coast	702	702	100%	701	100%	681	97%
Eritr Ethio Gab	Djibouti	175	175	100%	173	99%	164	94%
	Eritrea	215	215	100%	215	100%	165	77%
	Ethiopia	1.598	1.596	100%	1.592	100%	1.415	89%
	Gabon	33	33	100%	33	99%	31	93%
	Gambia	302	302	100%	301	100%	285	94%
	Ghana	785	785	100%	782	100%	737	94%
	Guinea Bissau	186	184	99%	182	98%	177	95%
ACP	Guinea (Conakry)	500	500	100%	494	99%	441	88%
×	Mauritius	82	82	100%	82	100%	82	100%
	Kenya	859	853	99%	850	99%	777	90%
	Lesotho	249	248	99%	247	99%	205	82%
	Liberia	486	485	100%	474	97%	451	93%
	Madagascar	782	779	100%	752	96%	631	81%
	Malawi	1.018	1.018	100%	1.009	99%	912	90%
	Mali	1.395	1.393	100%	1.387	99%	1.246	89%
	Mauritania	343	343	100%	341	99%	332	97%
	Mozambique	1.451	1.440	99%	1.410	97%	1.188	82%
	Namibia	187	187	100%	181	97%	173	93%
	Niger	1.262	1.262	100%	1.258	100%	1.250	99%
	Nigeria	1.098	1.088	99%	1.086	99%	1.037	95%
	Uganda	982	930	95%	923	94%	845	86%
	Central African Republic	610	609	100%	609	100%	592	97%
	Rwanda	833	831	100%	831	100%	823	99%
	Sao Tome and Principe	55	55	99%	53	96%	51	91%
	Senegal	663	663	100%	659	99%	632	95%
	Seychelles	22	22	100%	22	100%	22	100%
	Sierra Leone	655	655	100%	646	99%	617	94%
	Somalia	898	896	100%	894	100%	891	99%
	Sudan	298	298	100%	298	100%	298	100%
	South Sudan	91	91	100%	91	100%	91	100%
	Eswatini (Swaziland)	123	123	100%	121	99%	111	91%
	Tanzania	1.171	1.171	100%	1.162	99%	1.094	93%

# Annual accounts of the European Development Fund 2024

Chad	935	935	100%	913	98%	818	87
Togo	376	374	99%	372	99%	361	96
Zambia	827	826	100%	804	97%	709	86
Zimbabwe	462	461	100%	459	99%	457	99
* Total Africa	28.086	27.981	100%	27.739	99%	25.863	92
Antigua and Barbuda	15	15	100%	15	100%	15	98
Barbados	22	22	100%	22	100%	21	95
Belize	42	42	100%	41	96%	36	85
Dominica	41	40	99%	40	99%	40	99
Grenada	21	20	99%	20	98%	20	98
Guyana	79	79	100%	78	99%	77	97
Haiti	997	997	100%	910	91%	793	80
Jamaica	235	235	100%	233	99%	226	96
Dominican Republic	281	281	100%	279	99%	279	99
Saint Lucia	32	32	100%	32	100%	32	10
Saint Kitts and Nevis	6	6	100%	6	99%	6	99
Saint Vincent and the	26	26		26		22	0.0
Grenadines	26	26	99%	26	98%	22	83
Suriname	27	27	100%	27	99%	26	96
Trinidad and Tobago	28	28	100%	28	99%	27	94
* Total Caribbean	1.853	1.852	100%	1.758	95%	1.619	87
Fiji	48	48	100%	48	100%	48	10
Cook Islands	5	5	100%	5	100%	5	10
Solomon Islands	68	66	97%	66	96%	62	91
Kiribati	42	42	100%	41	99%	39	93
Marshall Islands	17	17	100%	17	100%	17	10
Micronesia	23	23	100%	22	97%	18	78
Nauru	4	4	100%	4	100%	4	10
Niue	3	3	100%	3	100%	3	10
Palau	5	4	70%	4	70%	4	70
Papua New Guinea	239	239	100%	233	97%	215	90
Western Samoa	67	67	100%	67	100%	66	10
Timor Leste	167	167	100%	166	99%	159	95
Tonga	28	28	100%	28	100%	28	10
Tuvalu	13	13	100%	13	100%	13	10
Vanuatu	55	55	100%	54	99%	52	94
* Total Pacific	783	780	100%	771	98%	733	94
Intra-ACP Allocations	8.025	7.916	99%	7.970	99%	7.305	91
PALOP	60	59	98%	59	98%	58	96
Southern Africa Region FED 10	129	129	100%	129	100%	127	98
Central Africa region	552	547	99%	543	98%	438	79
Eastern and Southern Africa	3.059	3.020	99%	2.970	97%	2.522	82
region	1.936	1.922	99%	1.911	99%	1.688	87
Western Africa Region	536	533	99%	526	98%	421	79
Caribbean Region	322	318	99%	298	93%	244	78
Pacific Region	14.619						
* Total regional cooperation	1/ 610	14.445	99%	14.406	99%	12.803	88
* Total regional cooperation ACP							
* Total regional cooperation	50.091,33	49.222,97	98%	48.839,57	98%	45.076,97	9
* Total regional cooperation ACP		49.222,97	98%	48.839,57	98%	45.076,97	9(

ост	Reserve/Not distributed by country/territory	33	12	35%	11	34%	11	34%	
	All OCT countries	33	12	35%	11	34%	11	34%	
	Anguilla	27	27	100%	27	100%	27	100%	
	Falklands Islands	10	10	100%	10	100%	10	100%	ĺ

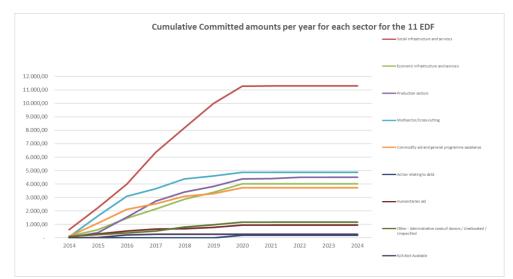
Annual accounts of the European Development Fund 20	)24
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Pitcairn Islands	5	5	100%	5	100%	5	100%
Turks and Caicos Islands	32	32	100%	32	100%	32	100%
	2	2	93%	2	93%	2	93%
British Virgin Islands	33	33	100%	33	100%	33	100%
Montserrat	38	38	100%	38	100%	38	100%
Saint Helena * Total British OCT	146	146	100%	146	100%	146	100%
	38	38	100%	20	54%	20	54%
Netherlands Antilles	30	30	100%	20	54%	20	54%
Netherlands Antilles - Bonaire	4	4	100%	4	98%	4	97%
Netherlands Antilles - Saba	3	3	100%	3	100%	3	100%
Netherlands Antilles - Sint- Eustatius	2	2	100%	2	100%	2	100%
Aruba	21	21	100%	21	99%	21	98%
Sint Maarten	14	14	100%	13	95%	5	38%
* Total Dutch OCT	83	83	100%	64	78%	56	68%
Wallis and Futuna Islands	39	39	100%	37	95%	29	76%
Mayotte	29	29	100%	29	100%	29	100%
New Caledonia	50	50	100%	50	100%	50	100%
French Polynesia	50	50	100%	49	99%	49	99%
Saint Pierre and Miguelon	47	47	100%	47	100%	47	100%
* Total French OCT	214	214	100%	212	99%	204	95%
region	137	137	100%	136	99%	118	86%
* Total regional cooperation OCT	137	137	100%	136	99%	118	86%
ост	613,65	591,78	96%	569,20	93%	535,44	87%

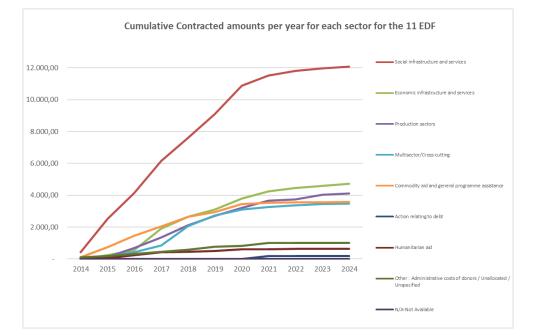
# Breakdown of committed, contracted and paid amounts by spending area for the ${\bf 11}^{\rm th}~{\rm EDF}$

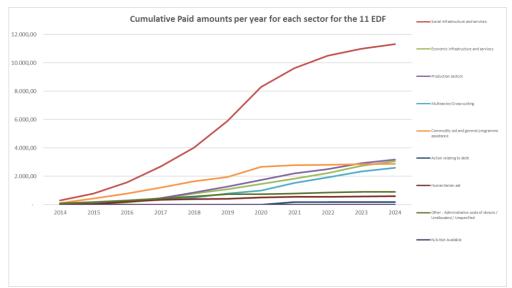
Sector	Committed	Contracted	Paid
Social infrastructure and services	committed	contracted	
110-Education	1.192,46	1.174,05	1.034,15
120-Health	2.131,40	2.524,02	2.338,24
130-Population policies/programmes and reproductive health	352,44	50,31	43,25
140-Water and sanitation	788,50	858,32	599,10
150-Government and civil society	5.826,37	6.058,19	5.677,22
160-Other social infrastructure and services	996,71	1.401,86	1.628,50
Social infrastructure and services TOTAL	11.287,88	12.066,75	11.320,47
Economic infrastructure and services	- ,		
210-Transport and storage	1.425,48	2.088,15	1.213,63
220-Communications	140,96	147,40	131,58
230-Energy	2.015,13	2.031,37	1.375,46
240-Banking and financial services	82,03	131,71	95,57
250-Business and other services	343,43	329,24	259,09
Economic infrastructure and services TOTAL	4.007,01	4.727,87	3.075,33
Production sectors	,	,	,
310-Agriculture, forestry and fishing	3.344,16	3.154,32	2.516,00
320-Industry, mineral resources and mining, construction	641,58	529,15	347,51
330-Trade and tourism	507,49	437,30	313,25
Production sectors TOTAL	4.493,23	4.120,77	3.176,77
Multisector/Cross-cutting	·		
410-General environmental protection	989,82	849,41	717,86
430-Other multisector	3.886,22	2.625,43	1.872,80
Multisector/Cross-cutting TOTAL	4.876,04	3.474,84	2.590,66
Commodity aid and general programme assistance	·		
510-General budget support	3.116,32	3.178,92	2.506,33
520-Developmental food assistance	617,50	390,55	364,26
Commodity aid and general programme assistance TOTAL	3.733,82	3.569,47	2.870,59
Action relating to debt	·		
600-Action relating to debt	183,00	183,00	183,00
Action relating to debt TOTAL	183,00	183,00	183,00
Humanitarian aid			
720-Emergency response	746,19	452,54	448,40
730-Reconstruction relief and rehabilitation	137,83	65,05	42,30
740-Disaster preparedness	72,79	110,06	100,54
Humanitarian aid TOTAL	956,81	627,65	591,24
Administrative costs of donors / Unallocated / Unspecified	,	,	,
910-Administrative costs of donors	995,52	948,30	858,64
998-Unallocated / Unspecified	183,74	59,87	48,56
N/A-Not Available	260,50	1,57	1,15
Administrative costs of donors / Unallocated / Unspecified TOTAL	1.439,76	1.009,75	908,35
GRAND TOTAL OF 11TH EDF	30.977,55	29.780,11	24.716,42

 $<sup>^{\</sup>rm 12}$  Gross amounts (i.e. excluding de-commitments and recovery orders).



# Evolution of cumulative committed, contracted and paid amounts by spending area for the 11th EDF





# **3.GLOSSARY**

# Administrative appropriations

Appropriations to cover the running costs of the entities (staff, buildings, office equipment).

# Adopted budget

Draft budget becomes the adopted budget as soon as approved by the budgetary authority.

# Amending budget

Decision adopted during the budget year to amend (increase, decrease, transfer) aspects of the adopted budget of that year.

# **Appropriations**

Budget funding.

The budget forecasts both commitments (legal pledges to provide finance) and payments (cash or bank transfers to the beneficiaries). Appropriations for commitments and payments often differ — differentiated appropriations — because multiannual programmes and projects are usually fully committed in the year they are decided and are paid over the years as the implementation of the programme and project progresses.

# Assigned revenue

Revenue dedicated to finance specific items of expenditure.

# **Budget result**

The difference between income received and amounts paid, including adjustments for carry-overs, cancellations and exchange rate differences.

For agencies, the resulting amount will have to be reimbursed to the funding authority.

# **Budget implementation**

Consumption of the budget through expenditure and revenue operations.

# Budget item / Budget line / Budget position

Revenue and expenditure are shown in the budget structure in accordance with a binding nomenclature, which reflects the nature and purpose of each item, as imposed by the budgetary authority. The individual headings (title, chapter, article or item) provide a formal description of the nomenclature.

# **Budgetary commitment**

Operation by which the authorising officer responsible reserves the budget appropriations necessary to cover for subsequent payments to honour legal commitments.

# **Cancellation of appropriations**

Appropriations which have not been used by the end of the financial year and which cannot be carried over, shall be cancelled.

# **Carryover of appropriations**

Exception to the principle of annuality in so far as appropriations that could not be used in a given budget year may, under strict conditions, be exceptionally carried over for use during the following year.

# **Commitment appropriations**

Commitment appropriations cover the total value of legal obligations (contracts, grant agreements or decisions) that could be signed in the current financial year.

## **De-commitment**

Operation whereby the authorising officer responsible cancels wholly or partly the reservation of appropriations previously made by means of a budgetary commitment.

# **Differentiated appropriations**

Differentiated appropriations are used to finance multiannual operations; they cover, for the current financial year, the total cost of the legal obligations entered into for operations whose implementation extends over more than one financial year.

# **Economic result**

Impact on the balance sheet of expenditure and revenue based on accrual accounting rules.

# **Entitlements established**

Right to collect income from a debtor as recognised through the issuing of a recovery order.

## **Exchange rate difference**

The difference resulting from currency exchange rates applied to the transactions concerning countries outside the euro area, or from the revaluation of assets and liabilities in foreign currencies at the date of the accounts.

## Expenditure

Term used to describe spending the budget from all types of funds sources.

## Grants

Direct financial contributions from the budget to third-party beneficiaries, engaged in activities that serve Union policies.

## Lapsing appropriations

Unused appropriations to be cancelled at the end of the financial year. Lapsing means the cancellation of all or part of the authorisation to make expenditures and/or incur liabilities, as represented by an appropriation.

For joint undertakings (and EIT), as specified in their Financial Rules, any unused appropriations may be entered in the estimate of revenue and expenditure of up to the following three financial years (the so-called "N+3" rule). Hence, lapsing appropriations for JUs can be re-activated until financial year "N+3".

# Legal basis / basic act

The legal act adopted by the legislative authority (usually the Council and European Parliament) specifying the objective of a Union spending programme, the purpose of the appropriations, the rules for intervention, expiry date and the relevant financial rules to serve as a legal basis for the implementation of the spending programme.

# Legal commitment

The act whereby the Authorising Officer enters into an obligation towards third parties which results in a charge for the Union budget.

Common forms of legal commitments are contracts in the case of procurement, grant agreements and grant decisions.

# **Non-differentiated appropriations**

Appropriations which meet annual needs and must therefore be committed during the budget year. Only amounts qualifying for automatic carryover can be disbursed in the following year. Non-differentiated appropriations which have not been used, i.e. committed, by the end of the year, are cancelled (unless, exceptionally, permission is given by a Commission decision for a non-automatic carryover). Nondifferentiated appropriations apply to administrative expenditure and commitment appropriations equal payment appropriations.

# **Operational appropriations**

Operational appropriations finance the different policies, mainly in the form of grants or procurement.

# **Outstanding commitments**

Outstanding commitments (or RAL, from the French 'reste à liquider') are defined as the amount of appropriations committed that have not yet been paid. They stem directly from the existence of multiannual programmes and the dissociation between commitment and payment appropriations.

# Payment appropriations

Payment appropriations cover expenditure due in the current year, arising from legal commitments entered in the current year and/or earlier years.

# RAL (Reste à liquider)

Amount remaining to be paid on a budgetary commitment at a given moment. Cf. Outstanding commitments

# **Surplus**

Positive difference between revenue and expenditure, which has to be returned to the funding authority. Cf. Budget result

# **Transfer between budget lines**

Transfers between budget lines imply the relocation of appropriations from one budget line to another, in the course of the financial year, and thereby they constitute an exception to the budgetary principle of specification.

Annual accounts of the European Development Fund 2024

# ANNUAL REPORT ON IMPLEMENTATION -FUNDS MANAGED BY THE EUROPEAN INVESTMENT BANK

# **EUROPEAN INVESTMENT BANK**

# BOARD OF DIRECTORS

# INVESTMENT FACILITY FINANCIAL STATEMENTS AS AT 31 DECEMBER 2024

- (1) Independent auditor's report
- (2) Statement of financial position
- (3) Statement of profit or loss and other comprehensive income
- (4) Statement of changes in contributors' resources
- (5) Statement of cash flows
- (6) Notes to the financial statements

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# **CONFIDENTIAL**

# STATEMENT OF FINANCIAL POSITION

AS AT 31 DECEMBER 2024

	Notes	31.12.2024	31.12.2023
ASSETS			
Cash and cash equivalents	5	1,638,604	1,376,824
Amounts receivable from contributors	9/16	7,482	85,32
Treasury financial assets	10	-	
Derivative financial instruments	6	783	55,765
Loans and advances	7	1,498,048	1,683,312
Shares and other variable yield securities	8	834,621	820,713
Other assets	11	-	616
Total assets		3,979,538	4,022,551
LIABILITIES AND CONTRIBUTORS' RESOURCES			
LIABILITIES	6	30.210	
LIABILITIES Derivative financial instruments	6	39,210 47,725	18 515
LIABILITIES Derivative financial instruments Deferred income	12	47,725	
LIABILITIES Derivative financial instruments Deferred income Provisions for loan commitments	12 13	47,725 18,320	19,038
LIABILITIES Derivative financial instruments Deferred income	12	47,725	48,515 19,038 427,828 3,338
LIABILITIES Derivative financial instruments Deferred income Provisions for loan commitments Amounts owed to third parties Other liabilities	12 13 14	47,725 18,320 566,083	19,038 427,828 3,338
LIABILITIES Derivative financial instruments Deferred income Provisions for loan commitments Amounts owed to third parties	12 13 14	47,725 18,320 566,083 3,289	19,038 427,828

# STATEMENT OF PROFIT OR LOSS AND OTHER COMPREHENSIVE INCOME FOR THE YEAR ENDED 31 DECEMBER 2024

(in EUR'000)

	Netes	From 01.01.2024	From 01.01.2023
	Notes	to 31.12.2024	to 31.12.2023
Interest and similar income*	19	156,601	148,336
Interest and similar expenses	19	-1,805	-
Net interest and similar income	-	154,796	148,336
Fee and commission income	20	20	25
Fee and commission expenses	20	-212	-62
Net fee and commission income	-	-192	-37
Fair value change of derivative financial instruments	6	-94,192	-20,087
Net result on shares and other variable yield securities	21	-34,096	-8,457
Net result on loans and advances measured at FVTPL	7	-5,436	-8,932
Net foreign exchange result	22	81,907	-67,885
Net result on financial operations	-	-51,817	-105,361
Change in impairment on loans and advances, net of reversals	7.2	12,145	9,055
Change in provisions for loan commitments, net of reversals	13	718	-2,470
General administrative expenses	23	-24,794	-29,655
Profit for the year		90,856	19,868
Total comprehensive income profit for the year		90,856	19,868

\* For the year ended 31 December 2024, Interest and similar income includes EUR 144.3 million (2023: EUR 118.5 million) calculated on assets held at amortised cost based on the effective interest method.

# STATEMENT OF CHANGES IN CONTRIBUTORS' RESOURCES FOR THE YEAR ENDED 31 DECEMBER 2024

(in	EUR'000)
····	,

		Contribution called	Contributions paid out	Retained earnings	Total
At 1 January 2024	Notes	3,721,695	-587,913	390,050	3,523,832
Member States contributions called during the year	16	-	-	-	-
Member States contributions paid out during the year	17	-	-309,777	-	-309,777
Profit for the year 2024		-	-	90,856	90,856
Changes in contributors' resources			-309,777	90,856	-218,921
At 31 December 2024		3,721,695	-897,690	480,906	3,304,911
		Contribution called	Contributions paid out	Retained earnings	Total
At 1 January 2023		3,701,695		370,182	4,071,877
Member States contribution called during the year		20,000	-	-	20,000
Member States contributions paid out during the year		-	-587,913	-	-587,913
Profit for the year 2023		-	-	19,868	19,868
Changes in contributors' resources		20,000	-587,913	19,868	-548,045
At 31 December 2023		3,721,695	-587,913	390,050	3,523,832

# STATEMENT OF CASH FLOWS FOR THE YEAR ENDED 31 DECEMBER 2024

(in EUR'000)

	Notes	From 01.01.2024 to 31.12.2024	From 01.01.2023 to 31.12.2023
OPERATING ACTIVITIES			
Profit for the year		90,856	19,868
Adjustments made for:			
Net result on shares and other variable yield securities		52,265	15,142
Change in impairment on loans and advances, net of reversals	7.2	-12,145	-9,055
Net result on loans and advances measured at FVTPL	7	5,436	8,932
Change in accrued interest and amortised cost on loans and advances		-2,229	708
Net change in provisions for loan commitments, net of reversals		-718	2,455
Fair value changes on derivatives		94,192	20,087
Change in accrued interest and amortised cost on treasury financial assets	10	-	-248
Change in deferred income		-790	-3,902
Effect of exchange rate changes on loans		-78,744	86,765
Effect of exchange rate changes on shares and other variable yield securities	8	-23,199	30,026
Effect of exchange rate changes on cash held		-5,282	-8,031
(Loss) on operating activities before changes in operating assets and liabilities		119,642	162,747
Loan disbursements	7	-101,394	-207,237
Repayments of loans	7	371,568	288,155
Change in accrued interest on cash and cash equivalents	5	-646	4,039
Acquisition of treasury financial assets	10	-	-348,523
Maturities of treasury financial assets	10	-	421,278
Shares and other variable yield securities disbursements	8	-69,392	-101,100
Net proceeds from shares and other variable yield securities	-	39,581	39,246
Decrease in other assets		616	334
Increase in other liabilities		-49	919
(Decrease) / Increase in amounts payable to the European Investment Bank		-985	33,951
Net cash flows (used in) / from operating activities		358,941	293,809
FINANCING ACTIVITIES			
Contributions received from Member States		-	79,710
Amounts received from Member States with regard to interest subsidies and technical assistance		286,800	220,290
Amounts paid on behalf of Member States with regard to interest subsidies and technical assistance		-68,256	-77,050
Contributions paid out on behalf of Member States	17	-309,777	-587,913
Net cash flows from financing activities		-91,233	-364,963
Net increase in cash and cash equivalents		267,708	-71,154
Summary statement of cash flows:		201,100	,
Cash and cash equivalents at the beginning of financial year		1,371,404	1,450,589
Net cash flows (used in) / from:		1,011,404	1,400,000
Operating activities		358,941	293,809
Financing activities		-91,233	-364,963
Effects of exchange rate changes on cash and cash equivalents		-5,282	-8,031
Cash and cash equivalents at the end of financial year		1,633,830	1,371,404
Cash and cash equivalents at the end of mancharyear Cash and cash equivalents are composed of:		1,000,000	1,371,404
Cash in hand	5	212,466	146,494
Term deposits (excluding accrued interest)	5	304,538	625,403
Commercial papers	5		
Commencial papers	Э	1,116,826	599,507
		1,633,830	1,371,404

# Notes to the financial statements as at 31 December 2024

# **1** General information

The Investment Facility ("the Facility" or "IF") has been established within the framework of the Cotonou Agreement (the "Agreement") on co-operation and development assistance negotiated between the African, Caribbean and Pacific Group of States (the "ACP States") and the European Union and its Member States on 23 June 2000, revised on 25 June 2005 and 22 June 2010. The Samoa Agreement, replacing the Cotonou Agreement as the new framework for cooperation between the European Union and the Organisation of African, Caribbean, and Pacific States (OACPS) (Council Decision (EU) 2023/2861 of 20 July 2023 and Council Decision (EU) 2023/2862 of 28 December 2023), was signed on 15 November 2023, and entered into force on 1 January 2024. It succeeds the Cotonou Agreement, which had governed relations between the EU and ACP states since 2000. This transition ensures continuity of partnerships while addressing contemporary global challenges.

The Facility is not a separate legal entity and the European Investment Bank ("EIB" or "the Bank") manages the contributions on behalf of the Member States ("Donors") in accordance with the terms of the Agreement and acts as an administrator of the Facility.

The duration of the Facility is not determined. The 11th EDF Internal Agreement remains in force (pursuant to Article 14(3) thereof) so long as is necessary for all the operations financed under the ACP-EU Partnership Agreement, the Overseas Association Decision and the Multiannual Financial Framework to be fully executed.

Financing under the Agreement is provided from EU Member States' budgets. EU Member States contribute with the amounts allocated to finance the IF and grants for the financing of the interest subsidies as provided for under the Multiannual Financial Frameworks (First Financial Protocol covering the period 2000 - 2007 and referred to as the 9th European Development Fund (EDF), Second Financial Protocol covering the period 2008 - 2013 and referred to as the 10th EDF and the Third Financial Protocol covering the period 2014 - 2020 referred to as the 11th EDF). The EIB is entrusted with the management of:

- (iv) the Facility, a EUR 3,685.5 million risk-bearing revolving fund geared to fostering private sector investment in ACP States of which EUR 48.5 million are allocated to Overseas Countries and territories ("OCT countries");
- (v) grants for the financing of interest subsidies worth max. EUR 1,220.85 million for ACP States and max. EUR 8.5 million for OCT countries. Up to 15% of these subsidies can be used to fund project-related technical assistance ("TA").

On 23 December 2020, the Council decided for the extension of the Investment Facility commitment period by at least six months. Following the extension, the Bank approved operations in line with its Mandate until 30 June 2021 (Council Decision 2020/2233 of 23 December 2020 concerning the commitment of the funds stemming from reflows under the ACP Investment Facility from operations under the 9th, 10th and 11th EDF - L 437/188, 28.12.2020).

The EU and ACP sides agreed to amend the decision on transitional measures in order to extend the application of the provisions of the ACP-EU Partnership Agreement until 31 December 2023, or until the entry into force of the new Agreement or the provisional application between the Union and the ACP States of the new Agreement, whichever comes first (Decision No 2/2019 of the ACP EU Committee of Ambassadors to adopt transitional measures pursuant to Article 95(4) of the ACP EU Partnership Agreement which was subsequently amended by the Decision No 3/2021 of the ACP-EU Committee of Ambassadors of 26 November 2021 to amend, the Decision No 970/2022 of the ACP-EU Committee of Ambassadors of 16 June 2022 and the Decision 2/2023 of the ACP-EU Committee of Ambassadors of 25 October 2023).

The NDICI - Global Europe Regulation, which entered into force on 14 June 2021 (Regulation (EU) 2021/947 of 9 June 2021), provides the primary legal basis for EU assistance outside the EU in 2021-2027, and the governance for the Bank's new institutional mandate for operations outside the European Union, including the ACP region. This includes the integration of the current extra-budgetary EDF into the EU budget. The NDICI Regulation provides the legal basis for the Commission to entrust future EU mandates to the EIB for its activity outside the EU. It will also provide the external investment framework for the Union to cooperate with partner institutions through grants or guarantees from the EU budget.

Going forward, reflows from the IF shall be deployed within the NDICI framework through a combination of a dedicated ACP private sector window under the European Fund for Sustainable Development (EFSD+) and a Trust Fund. On 15 February 2023, a transfer agreement between the EIB and the European Commission was signed ("Transfer Agreement"). The purpose of this agreement is the transfer of the funds stemming from reflows, under the Facility, as they become available, in accordance with decision (EU) 2020/2233 ("ACP IF Reflows") and Decision (EU) 2021/1764 ("OCT IF Reflows", and together with ACP IF Reflows, the "Reflows"). For more details please refer to the Note 2.4.6 and Note 17.

The present financial statements cover the period from 1 January 2024 to 31 December 2024.

On a proposal from the Management Committee, the Board of Directors adopted the Financial Statements on 21 March 2025 and authorised their submission to the Board of Governors for approval by 25 April 2025.

# 2 Material accounting policies

## 2.1 Basis of preparation – Statement of compliance

The financial statements have been prepared on a going concern basis, which assumes that the Facility will be able to meet all monies payables under any operations for the foreseeable future, in accordance with International Financial Reporting Standards as issued by the International Accounting Standards Board ("IASB") and adopted by the European union (hereinafter referred to as "IFRS Accounting Standards"). The financial statements as at 31 December 2024 include the statement of financial position, the statement of profit or loss and other comprehensive income, statement of changes in contributors' resources, the statement of cash flows, and the notes.

#### 2.2 Significant accounting judgments, assumptions and estimates

The preparation of financial statements requires to make estimates and assumptions that affect reported income, expenses, assets, liabilities and disclosure of contingent assets and liabilities. Use of available information and application of judgment are inherent in the formation of estimates. Actual results in the future could differ from such estimates and the differences may be material to the financial statements. Estimates and underlying assumptions are reviewed on an ongoing basis. Revisions estimates are recognized prospectively.

The most significant use of judgments and estimates is as follows:

#### Fair value of financial instruments

Where the fair values of financial instruments recorded on the balance sheet cannot be derived from active markets, they are determined using a variety of valuation techniques that include the use of mathematical models. The input to these models is taken from observable markets where possible, but where this is not feasible, a degree of judgment is required in establishing fair values. The valuations are categorised into different levels in the fair value hierarchy based on the inputs used in the valuation techniques as described and disclosed in Notes 2.4.2 and 4.

#### Impairment losses on loans and advances

The expected credit loss ("ECL") measurement requires management to apply significant judgments, in particular, the assessment of a significant increase in credit risk since initial recognition, the incorporation of forward looking information and further the estimation of the amount and timing of future cash flows and collateral values when determining impairment losses. These estimates are driven by a number of factors, which can result in significant changes to the timing and amount of allowance for credit loss to be recognised (Note 2.4.2). Relevant assumptions on the effects on impairment resulting from the general context of uncertainty and the turbulence which occurred in 2023 and carried on in 2024 are detailed under Note 2.4.2.2 and Note 3.2.3.7.

## Valuation of unquoted equity investments

Valuation of unquoted equity investments is normally based on one of the following:

- recent arm's length market transactions;
- current fair value of another instrument that is substantially the same;
- the expected cash flows discounted at current rates applicable for items with similar terms and risk characteristics;
- adjusted net assets method; or
- other valuation models.

The determination of the cash flows and discount factors for unquoted equity investments requires significant estimation. The Facility calibrates the valuation techniques periodically and tests them for validity using either price from observable current market transactions in the same instrument or from other available observable market data.

#### Consolidation of entities in which the Facility holds interest

The EIB made judgements that none of the entities in which it holds interest, are controlled by the Facility. This is due to the fact that in all such entities, either the General Partner or the Fund Manager or the Management Board have the sole responsibility for the management and control of the activities and affairs of the partnership and have the power and authority to do all things necessary to carry out the purpose and objectives of the partnership complying with the investment and policy guidelines.

## 2.3 Changes in accounting standards

Except for the changes below, the Facility has consistently applied the accounting policies set out in Note 2.4 to all periods presented in these financial statements. The Facility has adopted the following new standards and amendments to standards.

#### New and amended standards adopted by the Facility

The following amendments to existing standards, became effective for the Facility's financial statements as of 1 January 2024:

- Amendments to IAS 7 Statement of Cash Flows and IFRS 7 Financial Instruments: Supplier Finance Arrangements;
- Amendments to IAS 1 Presentation of Financial Statements: Classification of Liabilities as Current or Non-current and Noncurrent Liabilities with Covenants;

The amendments listed above did not have any material impact on the Facility's financial statements.

#### New standards, amendments, and interpretations not yet adopted by the Facility

As at 31 December 2024, the following amendments to existing Standards had been issued but were not mandatory for annual reporting periods ending on 31 December 2024:

Amendments to existing Standards endorsed by the EU, and which are effective for annual periods beginning on or after 1 January 2025:

- Amendments to IAS 21 The Effects of Changes in Foreign Exchange Rates: Lack of Exchangeability.

New standards and amendments to existing Standards not yet endorsed by the EU:

- Amendments to the Classification and Measurement of Financial Instruments (Amendments to IFRS 9 and IFRS 7);
  - Annual Improvements Volume 11;
  - IFRS 18 Presentation and Disclosure in Financial Statements;
  - IFRS 19 Subsidiaries without Public Accountability: Disclosures;
  - Amendments to IFRS 10 Consolidated Financial Statements and IAS 28 Investments in Associates and Joint Ventures: Sale
    of Contribution of Assets between an Investor and its Associate or Joint Venture.

At the date of authorisation of the financial statements none of the above listed standards or amendments to existing standards have been adopted early by the Facility and no Interpretations have been issued that are applicable and need to be taken into consideration by the Facility at either reporting date. Management anticipates that all relevant pronouncements will be adopted for the first period beginning on or after the effective date of the pronouncement, and that there will be not any material impact on the Facility's financial statements.

# 2.4 Summary of material accounting policies

The statement of financial position represents assets and liabilities in decreasing order of liquidity and does not distinguish between current and non-current items.

## 2.4.1 Foreign currency translation

The Facility uses the Euro (EUR) for presenting its financial statements, which is also the functional currency. Except as otherwise indicated, financial information presented in EUR has been rounded to the nearest thousand.

Foreign currency transactions are translated, at the exchange rate prevailing on the date of the transaction.

Monetary assets and liabilities denominated in currencies other than Euro are translated into Euro at the exchange rate prevailing at the statement of financial position date. The gain or loss arising from such translation is recorded in the statement of profit or loss and other comprehensive income.

Non-monetary items that are measured in terms of historical cost in a foreign currency are translated using the exchange rates at the dates of the initial transactions. Non-monetary items measured at fair value in a foreign currency are translated using the exchange rates at the date when the fair value was determined.

Exchange differences arising on the settlement of transactions at rates different from those at the date of the transaction, and unrealised foreign exchange differences on unsettled foreign currency monetary assets and liabilities, are recognised in the statement of profit or loss and other comprehensive income.

# 2.4.2 Financial assets other than derivatives

Non-derivative financial instruments are initially recognised using the settlement date basis.

#### **Classification and measurement**

#### Financial assets

On initial recognition, a financial asset is classified as measured at amortised cost ("AC") or fair value through P&L ("FVTPL") and a financial liability is classified as measured at AC or FVTPL.

Under IFRS 9, classification starts with determining whether the financial asset shall be considered as a debt or equity instrument. IFRS 9 refers to the definitions in IAS 32 Financial Instruments: Presentation.

Debt instruments are those instruments that meet the definition of a financial liability from the counterparty's perspective, loans and debt securities including bonds, notes or certificates issued by structured entities, government or corporates.

A debt instrument is classified at AC if it meets both of the following conditions and is not designated as at FVTPL:

- the asset is held within a business model whose objective is to hold assets to collect contractual cash flows; and
- the contractual terms of the financial asset give rise on specified dates to cash flows that are solely payments of principal and interest on the principal amount outstanding (SPPI criteria).

The above requirements should be applied to an entire financial asset, even if it contains an embedded derivative.

Equity instruments are instruments that meet the definition of equity from the issuer's perspective; that is, instruments that do not contain a contractual obligation to pay and that evidence a residual interest in the issuer's net assets. Equity instruments are measured at FVTPL.

On initial recognition of an equity investment that is not held for trading, the Facility may irrevocably elect to present subsequent changes in other comprehensive income. This election is made on an investment-by-investment basis.

All other financial assets are classified as measured at FVTPL.

#### Business model assessment

The EIB, as a manager of the Facility, makes an assessment of the objective of a business model in which a debt instrument is held at a portfolio level because this best reflects the way the business is managed and information is provided to management. The information considered includes:

- the stated policies and objectives for the portfolio and the operation of those policies in practice. In particular, whether
  management's strategy focuses on earning contractual interest revenue, maintaining a particular interest rate profile,
  matching the duration of the financial assets to the duration of the liabilities that are funding those assets or realising cash
  flows through the sale of the assets;
- how the performance of the portfolio is evaluated and reported to the Facility's management;
- the risks that affect the performance of the business model (and the financial assets held within that business model) and how those risks are managed; and
- the frequency, volume and timing of sales in prior periods, the reasons for such sales and its expectation about future sales activity.

However, information about sales activity is not considered in isolation, but as part of an overall assessment of how the Facility stated objective for managing the financial assets is achieved and how cash flows are realised.

The business model for the Impact Financing Envelope direct loan operations has been described and disclosed in Note 25.

## Solely payment of principal and interests ("SPPI") criteria

For the purpose of this assessment, 'principal' is defined as the fair value of the debt instrument on initial recognition. 'Interest' is defined as consideration for the time value of money and for the credit risk associated with the principal amount outstanding during a particular period of time and for other basic lending risks and costs (e.g. liquidity risk and administrative costs), as well as profit margin.

In assessing whether the contractual cash flows are solely payments of principal and interest, the contractual terms of the instrument are considered. This includes assessing whether the financial asset contains a contractual term that could change the timing or amount of contractual cash flows such that it would not meet this condition.

#### Derecognition

The Facility derecognises a financial asset when the contractual rights to the cash flows from the financial asset expire, or the rights to receive the contractual cash flow are transferred in a transaction in which either the Facility transfers the risks and rewards of ownership of the financial asset or it retains substantially all of the risks and rewards of ownership but does not retain control of the financial asset.

On derecognition of a financial asset or financial liability (Note 2.4.4), the difference between the carrying amount of the asset or liability (or the carrying amount allocated to the portion of the asset or liability derecognised) and the sum of (i) the consideration received or paid and (ii) any cumulative gain or loss that had been recognised in other comprehensive income is recognised in profit or loss except for the cumulative gains or losses recognised in other comprehensive income for equity investments measured at fair value through other comprehensive income which are transferred to the reserve fund rather than profit or loss on disposal.

In the context of IBOR reform, the Facility's assessment of whether a change to an amortised cost financial instrument is substantial, is made after applying the practical expedient introduced by IBOR reform Phase 2. As per the amendments issued by the IASB, the Facility does not derecognise a financial instrument, which contractual cash flows are modified as a direct consequence from the reform and the change is economically equivalent to the previous basis for determining the contractual cash flows (i.e., the basis immediately before the change).

#### Reclassification

Financial assets are not reclassified subsequent to their initial recognition, except in the period after the Facility changes its business model for managing financial assets.

#### Modification

A financial asset measured at amortised cost is considered modified when its contractual cash flows are renegotiated or otherwise modified. Renegotiation or modification may or may not lead to derecognition of the old and recognition of the new financial instrument.

A substantial contractual modification on the cash flows of a financial asset measured at amortised cost which results in the derecognition of the financial asset, leads to the recognition of the new financial asset at its fair value, and the recording of the modification gain or loss impact in the consolidated income statement under "Result on financial operations".

A contractual modification is deemed substantial if the discounted present value of the cash flows under the revised terms (discounted using the original effective interest rate) is at least 10% different from the discounted present value of the remaining cash flows of the original financial asset. Qualitative factors such as a change in the currency on which the financial asset is denominated and conversion features are also considered.

In the context of IBOR reform, the Facility's assessment of whether a change to an amortised cost financial instrument is substantial, is made after applying the practical expedient introduced by IBOR reform Phase 2. The Facility updates the effective interest rate, without modifying the carrying amount of the financial instrument if the basis for determining the contractual cash flows of the financial instrument, measured at amortised cost, changes as a direct consequence from the reform and if the change is economically equivalent to the previous basis (i.e., the basis immediately before the change).

#### Measurement of fair values of financial instruments

Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date in the principal, or in its absence, the most advantageous market to which the Facility has access at that date.

When applicable, the EIB on behalf of the Facility measures the fair value of an instrument using the quoted price in an active market for that instrument. A market is regarded as active if transactions for the asset or liability take place with sufficient frequency and volume to provide pricing information on an on-going basis.

Where the fair values of financial assets and financial liabilities recorded on the statement of financial position cannot be derived from active markets, they are determined using a variety of valuation techniques that include the use of mathematical models. The input to these models is taken from observable markets where possible, but where this is not feasible, a degree of judgement is required in establishing fair values. The chosen valuation technique incorporates all the factors that market participants would take into account in pricing a transaction.

These valuation techniques may include net present value and discounted cash flow models, comparison to similar instruments for which market observable prices exist, Black-Scholes and polynomial option pricing models and other valuation models. Assumptions and inputs used in valuation techniques include risk-free and benchmark interest rates, credit spreads used in estimating discount rates, bond and equity prices, foreign currency exchange rates, equity and equity index prices and expected price volatilities and correlations.

The objective of valuation techniques is to arrive at a fair value measurement that reflects the price that would be received to sell the asset or paid to transfer the liability in an orderly transaction between market participants at the measurement date.

The Bank uses widely recognised valuation models for determining the fair value of common and more simple financial instruments, like interest rate and currency swaps that use only observable market data and require limited expert judgement and estimation. Observable

prices and model inputs are usually available in the market for listed debt and equity securities, exchange traded derivatives and simple over the counter derivatives like interest rate swaps. Availability of observable market prices and model inputs reduces the need for expert judgement and estimation and also reduces the uncertainty associated with determination of fair values. Availability of observable market prices and inputs varies depending on the products and markets and is prone to changes based on specific events and general conditions in the financial markets.

For more complex instruments, the Bank uses its own valuation models, which are developed from recognised valuation models. Some or all of the significant inputs into these models may not be observable in the market, and are derived from market prices or rates or are estimated based on assumptions. Example of instruments involving significant unobservable inputs includes certain loans and guarantees for which there is no active market. Valuation models that employ significant unobservable inputs require a higher degree of management judgement and estimation in the determination of fair value. Management judgement and estimation are usually required for selection of the appropriate valuation model to be used, determination of expected future cash flows on the financial instrument being valued, determination of probability or counterparty default and prepayments and selection of appropriate discount rates.

The Facility measures fair values using the following fair value hierarchy that reflects the significance of the inputs used in making the measurements:

- Level 1: inputs that are unadjusted quoted market prices in active markets for identical instruments to which the Facility has access.
- Level 2: inputs other than quoted prices included within Level 1 that are observable either directly (i.e. as prices) or indirectly (i.e. derived from prices). This category includes instruments valued using quoted market prices in active markets for similar instruments, quoted prices for identical or similar instruments in markets that are considered less than active or other valuation techniques where all significant inputs are directly or indirectly observable from market data.
- Level 3: inputs that are not observable. This category includes all instruments where the valuation technique includes inputs not based on observable data and the unobservable inputs have a significant effect on the instrument's valuation. This category includes instruments that are valued based on quoted prices for similar instruments where significant unobservable adjustments or assumptions are required to reflect differences between the instruments.

The Facility recognises transfers between levels of the fair value hierarchy as of the end of the reporting period during which the change has occurred.

#### Impairment on financial assets

IFRS 9 is based on a forward-looking expected credit loss ("ECL") model. The EIB has established a framework to calculate "expected credit loss" conditional on the state of the macro-economy. It involves the construction of point-in-time ("PIT") credit risk parameters (Probability of default – "PD" and Loss given default – "LGD") based on a systematic factor (credit cycle) that is driven by the macro-economy and projected via macroeconomic forecasts or scenarios. The final ECL is a probability weighted average of the respective macro-economic scenario ECLs. This forward-looking impairment model is applied to financial assets measured at AC, to financial guarantee contracts, as well as to off-balance sheet commitments.

Under IFRS 9, loss allowances are measured on either of the following bases:

- 12-month ECL's: these are the ECLs that result from possible default events within the 12 months after the reporting date; and
- Lifetime ECL's: these are the ECLs that result from all possible default events over the expected life of a financial instrument.

The IFRS 9 Standard sets out a "three-stage" model for impairment based on changes in credit quality since initial recognition. Financial instruments are classified in Stage 1 except for those instruments for which significant increase in credit risk ("SICR") since initial recognition is identified. This includes both quantitative and qualitative information and analysis, based on the Bank's expertise, including forward-looking information.

Purchased or originated credit-impaired assets ("POCI") are the financial assets which are, from the moment of initial recognition, deemed to be classified as Stage 3. For POCI financial assets, the cumulative changes in lifetime ECL since initial recognition are recognised in the statement of profit or loss.

The Bank's assessment of the IFRS9 staging is based on a sequential approach which is using counterparty or instrument specific information consistent to internal Early Warning Signals ("EWS"), Non-performing exposures ("NPE") and forbearance guidelines and procedures.

The EIB considers that the existing forward-looking ECL model is deemed sufficiently robust to factor in extreme economic events, which have been directly captured through the macroeconomic projections and the PD terms structures.

If significant increase in credit risk has occurred, the financial instrument is moved to Stage 2 but is not yet deemed to be creditimpaired. If the financial instrument is credit-impaired, the financial instrument is then moved to Stage 3.

To identify Stage 3 exposures, the Bank determines whether or not there is objective evidence of a non-performing exposure. A financial asset is considered to be in default when the borrower is unlikely to pay its credit obligations to the Facility in full, without recourse by the Facility or the borrower is past due more than 90 days on any material credit obligation to the Facility.

In this respect, a financial asset is considered impaired when it is determined that it is probable that the Facility will not be able to collect all amounts due according to the original contractual terms or an equivalent value. Individual credit exposures are evaluated based upon the borrower's characteristics, overall financial condition, resources and payment record, the prospects for support from any financially responsible guarantors and, where applicable, the realisable value of any collateral.

All impaired claims are reviewed and analysed at least semi-annually. Any subsequent changes to the amounts and timing of the expected future cash flows compared to the prior estimates will result in a change in the provision for credit losses and be charged or credited to the income statement. An allowance for impairment is reversed only when the credit quality has improved such that there is reasonable assurance of timely collection of principal and interest in accordance with the original contractual terms of the claim agreement. A write- off is made when all or part of a claim is deemed uncollectible or forgiven. Write-offs are charged against previously established impairments or directly to the income statement and reduce the principal amount of a claim. Recoveries in part or in full of amounts previously written- off are credited to the income statement. Financial assets that are written-off could still be subject to enforcement activities in order to comply with the Bank's procedures for recovery of amounts due.

#### Measuring ECL - Inputs, Assumptions and Techniques

Lifetime ECL measurement applies to Stage 2 and Stage 3 assets, while 12-month ECL measurement applies to Stage 1 assets.

The expected credit losses were calculated based on the following variables:

- Credit rating and PIT Probability of default ("PD"),
- PIT Loss Given default ("LGD"),
- Exposure at default ("EAD").

The credit rating of a counterpart is determined at a certain date, using score-sheet models tailored to the various categories of counterparties and exposures.

Each credit rating is mapped to a specific PD that represents the likelihood of a counterpart defaulting on its financial obligation, either over the next 12 months, or over the remaining lifetime of the obligation. Hence, ratings are primary input into the determination of the PIT term structure of PD for exposures. The EIB collects performance and default information about the Facility's credit risk exposures. The collected data are segmented by type of industry and by type of region. Different industries and regions reacting in a homogenous manner to credit cycles are analysed together.

The EIB employs statistical models to analyse the data collected and generate estimates of the remaining lifetime PD of exposures and how these are expected to change because of the passage of time and given specific macro-economic scenarios.

The LGD represents the EIB's expectation of the ratio of the loss on an exposure due to the default of a counterparty to the amount outstanding at default. LGD can be also defined as "1 - Recovery Rate". LGD estimates are determined mainly by geography and by type of counterparty, with five main exposure classes: Sovereigns, Public Institutions, Financial Institutions, Corporate and Project Finance. LGD values can be further adjusted based on the product and contract specific features of the exposure.

The EIB incorporates PIT and forward-looking information into both its assessment of whether the credit risk of an instrument has increased significantly since its initial recognition and its measurement of expected credit losses.

For the measurement of ECL, the EIB has developed a conditional modelling approach, called the PIT PD model, for calculating PD term structures involving:

- the definition of an economically reasonable link function between the credit cycle and macroeconomic variables, and
- a set of three macro-economic scenarios (one baseline and two scenarios reflecting downturn and upturn in the economy) with multi-year potential realisation for the GDP and their associated likelihoods.

To generate macroeconomic scenarios, the EIB uses a macro semi-structural multi-country and multi-equation model of the global economy with country specific blocks. The central / baseline scenario is designed to be consistent with the most recent European Commission forecasts. The positive and negative scenarios are designed around the central scenario by deploying of the multi-country/multi-equation model. The scenarios are derived by shocking the GDP, which is the key measure of economic activity. The shocks to real GDP are calibrated to replicate the observed volatility of the variable. Also expert judgment is applied, when appropriate, to refine the size and persistency of GDP shocks. As a result, shocks are determined together with a decay function to determine the impact of the shocks over time. Probabilities attached to each scenario are defined reflecting market (volatility) indicators and internally developed indicators/trackers deployed in a consistent manner over time to capture uncertainty.

The EIB's PIT PD and PIT LGD models use the same projected values of the credit cycle as the main input under different macroeconomic scenarios. The credit cycle is calculated from an external rating agency's downgrade rates and the projections of annual growth rates of real GDP as well as the spread between long and short-term interest rates.

The EAD represents the expected exposure in the event of a default and is based on the current exposure to the counterparty and potential changes to the current amount allowed under the contract including amortisation. The EAD of a financial asset is its gross carrying amount. For lending commitments and financial guarantees, the EAD includes the amount drawn.

## 2.4.2.1 Cash and cash equivalents

The Facility defines cash and cash equivalents as current accounts, short-term deposits or commercial papers with maturities of three months or less. Cash and cash equivalents are carried at AC in the statement of financial position.

#### 2.4.2.2 Treasury financial assets

Treasury financial assets comprise quoted and unquoted bonds with the intention of holding them to maturity, and commercial papers with maturities of more than three months and are consequently classified at AC.

Those bonds and commercial papers are initially measured at cost, which is the fair value plus any directly attributable transaction cost. The difference between entry price and redemption value is amortised in accordance with the effective interest method over the remaining life of the instrument.

## 2.4.2.3 Loans and advances

The loan and advances portfolio may consist of debt instruments such as loans and debt securities including bonds, notes or certificates issued by structured entities with the intention of holding them to maturity and to collect the contractual cash flows.

Loans and advances include:

- Loans and advances measured at AC
- Loans and advances mandatorily measured at FVTPL.

Loans originated by the Facility are recognised in the assets of the Facility when cash is advanced to borrowers. Undisbursed parts of loans are recorded in the off-balance at their nominal value. Loans passing the SPPI test are initially recorded at cost (their net disbursed amounts), which is the fair value of the cash given to originate the loan, including any transaction costs, and are subsequently measured at AC using the effective interest rate method.

Debt securities are recognised in the assets of the Facility when cash is advanced to the issuer and can take the form of a contractually linked or single tranche debt instrument. Undisbursed parts of debt securities are recorded in the off-balance at their nominal value. Debt securities are initially measured at cost, which is the fair value plus any directly attributable transaction cost, and are subsequently measured at AC using the effective interest rate method. The difference between entry price and redemption value is amortised in accordance with the effective interest method over the remaining life of the instrument.

The impairment policy on loans and advances is described under Note 2.4.2.

Loans and advances not fulfilling business model or the SPPI criterion are mandatorily measured at FVTPL. The fair value measurement technique used is based on a discounted cash flow technique or liquidation value.

For the impact of the IBOR reform on remeasurement of loans and advances at amortised cost, please refer to the dedicated paragraphs in Note 2.4.2 – Classification and Measurement / Modification.

## 2.4.2.4 Shares and other variable yield securities

There are two types of equity investments at the Facility: (i) direct equity investments and (ii) venture capital funds. The shares and other variable yield securities are initially recognised at fair value plus transactions costs. Subsequently changes in fair value, including foreign currency translation gains and losses, are recognised in the statement of profit or loss and other comprehensive income under the caption net result on shares and other variable yield securities.

The undrawn but committed part of these investments is recorded as consolidated off-balance sheet commitments at their nominal value.

## Measurement of fair values of financial instruments

The fair value is determined by applying the aggregated net asset value ('NAV') method (thereby assuming that, despite the absence of readily ascertainable market value, NAV is the best estimate of the fair value). For unquoted investment, when the fair value cannot be derived from active markets, the fair value is determined by applying recognised valuation techniques (Note 4.2.1).

The attributable NAV is adjusted for events occurring between the date of the latest available NAV and the balance sheet date to the extent that such adjustment is considered to be material by the Management Committee. Material adjustments are amended until the Board of Directors adopt the Financial Statements for the year. In that respect, following the general context of uncertainty, various risks building up as a result of the Russian invasion of Ukraine and the volatility observed in terms of performance, the Bank enhanced its valuation techniques to estimate any adjustment on the fair value of the equity investments for the NAVs not reported by the fund managers at the reporting date of the Facility financial statements.

For specific investments where NAVs cannot readily be determined, other guidelines for example the International Private Equity and Venture Capital Valuation ('IPEV') Guidelines, as published by the IPEV Board might be used and more detailed monitoring and review will be required. In accordance with this method, the funds are internally classified into three categories:

- Category I funds that have adopted the fair value requirements of IFRS 13 or IPEV Guidelines for which a specific review is performed to ensure that the NAV is a reliable estimate of fair value;
- Category II funds that have adopted other valuation guidelines (such as the former 2001 EVCA) or standards that can be considered to be in line with IFRS 13, for which an equivalent NAV can be calculated; and
- Category III funds that have not adopted the fair value requirements of IFRS 13 or any other valuation guidelines in line with IFRS 13.

## Significant influence assessment

The participations acquired by the Facility typically represent investments in private equity or venture capital funds. According to industry practice, such investments are generally investments jointly subscribed by a number of investors, none of whom is in a position to individually influence the daily operations and the investment activity of such fund. As a consequence, any membership by an investor in a governing body of such fund does not in principle entitle such investor to influence the day-to-day operations of the fund. In addition, individual investors in a private equity or a venture capital fund do not determine policies of a fund such as distribution policies on dividends or other distributions. Such decisions are typically taken by the management of a fund on the basis of the shareholders agreement governing the rights and obligations of the management and all shareholders of the fund. The shareholders' agreement also generally prevents individual investors from bilaterally executing material transactions with the fund, interchanging managerial personnel or obtaining privileged access to essential technical information. The Facility's investments are executed in line with the above stated industry practice, ensuring that the Facility neither controls nor exercises any form of significant influence within the meaning of IFRS 10 and IAS 28 over any of these investments, including those investments in which the Facility holds over 20 % of the voting rights.

## 2.4.3 Financial guarantees

Financial guarantee contracts are contracts that require the Facility to make specified payments to reimburse the holder for a loss it incurs because a specified debtor fails to make payments when due in accordance with the terms of a debt instrument.

Financial guarantees are accounted for under IFRS 9 – Financial Instruments, either as "Derivatives" or as "Financial Guarantees", depending on their features and characteristics as defined by IFRS 9.

The accounting policy for derivatives is disclosed under Note 2.4.5.

Financial guarantees are initially recognised in the statement of financial position under "Provisions for guarantees issued" at fair value plus transaction costs that are directly attributable to the issuance of the financial guarantees. At initial recognition the obligation to pay corresponds to the Net Present Value (NPV) of expected premium inflows or the initial expected loss.

Subsequent to initial recognition, financial guarantees are measured at the higher of:

- The amount of the loss allowance as determined under IFRS 9; and
- The premium initially recognised less income recognised in accordance with the principles of IFRS 15.

Any increase or decrease in the net liability (as measured per IFRS 9) relating to financial guarantees other than the payment of guarantee calls is recognised in the statement of profit or loss and other comprehensive income under "Change in provisions for guarantees".

The premium received is recognised in the statement of profit or loss and other comprehensive income in "Fee and commission income" on the basis of an amortisation schedule in accordance with IFRS 15 over the life of the financial guarantee.

# 2.4.4 Financial liabilities other than derivatives

#### Classification and measurement

A financial liability is measured at amortised cost except for financial liabilities:

- are mandatorily measured at fair value through profit or loss (e.g. derivative liabilities); and
- that are designated as measured at fair value through profit or loss.

The Facility derecognises a financial liability when its contractual obligations are discharged, cancelled or expired.

# 2.4.5 Derivative financial instruments

Derivative financial instruments include cross currency swaps, cross currency interest rate swaps and short-term currency swaps ("FX swaps").

Derivative financial instruments are initially recognised using the trade date basis.

In the normal course of its activity, the Facility may enter into swap contracts with a view to hedge specific lending operations or into currency forward contract with a view to hedge its currency positions, denominated in actively traded currencies other than the Euro, in order to offset any gain or loss caused by foreign exchange rate fluctuations.

All derivatives are measured at FVTPL and are reported as derivative financial instruments. Fair values are derived primarily from discounted cash-flow models, option-pricing models and from third party quotes.

Derivatives are recorded at fair value and carried as assets when their fair value is positive and as liabilities when their fair value is negative. Changes in the fair value of derivative financial instruments are shown in the statement of profit or loss and other comprehensive income under "Fair value change of derivative financial instruments".

Under IFRS 9, bifurcation requirements regarding embedded derivatives have been eliminated for financial assets or financial liabilities and therefore, the hybrid contract is treated as a whole for classification of financial assets or financial liability accordingly.

# 2.4.6 Contributions

Contributions from Member States are recognised as receivables in the statement of financial position on the date of the Council Decision fixing the financial contribution to be paid by the Member States to the Facility.

The Member States contributions meet the following conditions and are consequently classified as equity:

- as defined in the contribution agreement, they entitle the Member States to decide on the utilisation of the Facility's net assets in the events of the Facility's liquidation;
- they are in the class of instruments that is subordinated to all other classes of instruments;
- all financial instruments in the class of instruments that are subordinated to all other classes of instruments have identical features;
- the instrument does not include any features that would require classification as a liability; and
- the total expected cash flows attributable to the instrument over its life are based substantially on the profit or loss, the change
  in the recognised net assets or the change in the fair value of the recognised and unrecognised net assets of the Facility over
  the life of the instrument.

Contributions are classified and measured at AC in the financial statements.

Member States Contributions paid out represent Available Reflows paid out to the EC and the UK. As per the Transfer Agreement, as of year 2024 and until year 2027, not later than 31 March of each year, the EIB shall report, in writing, the amount of available ACP IF Reflows, and the amount of available OCT IF Reflows, accumulated respectively as of 31 December of the preceding year (the "Report on Available Reflows"). The Report on Available Reflows shall distinguish between the Reflows that are to be transferred to the Commission (ACP and OCT Reflows), and the Reflows that are to be transferred to the United Kingdom ("UK"). Available Reflows are recognised in the statement of financial position when corresponding payment request is sent to the Facility.

# 2.4.7 Interest and similar income

Interest on loans originated by the Facility is recorded in the statement of profit or loss and other comprehensive income ('Interest and similar income') and in the statement of financial position ('Loans and advances') on an accrual basis using the effective interest rate, which is the rate that exactly discounts estimated future cash payments or receipts through the expected life of the loan to the net carrying amount of the loan. Once the recorded value of a loan has been reduced due to impairment, interest income continues to be recognised using the original effective interest rate applied to the new carrying amount.

Interest on the POCI loans is recorded in the statement of profit or loss and other comprehensive income ('Interest and similar income') and in the statement of financial position ('Loans and advances') on an accrual basis using the credit- adjusted effective interest rate through the whole life of the loan, which is the rate that exactly discounts estimated future cash payments or receipts through the expected life of the loan to the amortised cost of the loan.

Interest subsidies received for the Facility's resources are deferred and recognised as an adjustment to the effective yield, being recorded under "Interest and similar income" in the income statement over the period from disbursement to repayment of the subsidised loan.

Commitment fees are deferred and recognised in income using the effective interest method over the period from disbursement to repayment of the related loan, and are presented in the statement of profit or loss and other comprehensive income within interest and similar income.

#### 2.4.8 Interest subsidies and technical assistance

As part of its activity, the Facility manages interest subsidies and technical assistance ("TA") on behalf of the Member States.

The part of the Member States contributions allocated to the payment of interest subsidies and TA is not accounted for in the Facility's contributors' resources but is classified as amounts owed to third parties. The Facility operates the disbursement to the final beneficiaries and then decreases the amounts owed to third parties.

When amounts contributed with regard to interest subsidies and TA are not fully granted, they are reclassified as contribution to the Facility.

#### 2.4.9 Interest income on cash and cash equivalents

Interest income on cash and cash equivalents is recognised in the statement of profit or loss and other comprehensive income of the Facility on an accrual basis.

#### 2.4.10 Fees, commissions and dividends

Fees received in respect of services provided over a period of time are recognised as income as the services are provided, while fees that are earned on the execution of a significant act are recognised as income when the significant act has been completed. These fees are presented in the statement of profit or loss and other comprehensive income within fee and commission income.

Dividends relating to shares and other variable yield securities are recognised when declared and presented in the statement of profit or loss and other comprehensive income within net realised gains on shares and other variable yield securities.

#### 2.4.11 Taxation

The Protocol on the Privileges and Immunities of the European Union, appended to the treaty on the European Union and the treaty of the functioning of the European Union, stipulates that the assets, revenues and other property of the Institutions of the Union are exempt from all direct taxes.

# 3 Risk Management

This note presents information about the Facility's exposure to and its management and control of credit and financial risks, in particular the primary risks associated with its use of financial instruments. These are:

- credit risk the risk of loss resulting from client or counterparty default and arising on credit exposure in all forms, including settlement risk<sup>13</sup>;
- liquidity risk the risk that an entity is not able to fund increases in assets and meet obligations as they come due, without
  incurring unacceptable losses;
- market risk the risk that changes in market prices and rates, such as interest rates, equity prices and foreign exchange rates will affect an entity's income or the value of its holdings in financial instruments.

#### 3.1 Risk management organisation

The EIB adapts the IF's risk management framework on an ongoing basis.

The Group Risk and Compliance Directorate (GR&C) of the EIB independently identifies, assesses, monitors and reports the risks to which the Facility is exposed. Within a framework whereby the segregation of duties is preserved, the GR&C is independent of the Front Office and provides second opinion on all proposals made by the Front Office having risk implications.

At EIB level, the Group Chief Risk Officer ("GCRO") reports on Group Risks to the EIB Management Committee under the oversight of the MC member in charge of risk. The GCRO has direct access to the Risk Policy Committee and can write directly to and communicate with the EIB Board of Directors on any matter of his/her field of attribution.

#### 3.2 Credit risk

Credit risk is the potential loss that could result from client or counterparty default and arising on credit exposure in all forms, including settlement.

#### 3.2.1 Credit risk policy

In carrying out the credit analysis on loan counterparts, the EIB assesses the credit risk and expected loss with a view to quantify and price the risk. The EIB has developed an Internal Rating Methodology ("IRM") to determine the Internal Ratings of its credit-relevant borrower/guarantor counterparts. The methodology is tailored for each major credit counterpart type (e.g. Corporates, Financial Institutions, etc.). Taking into consideration both, Best Banking Practice applicable to the EIB and the principles set under the Capital Requirements Regulation (CRR), all counterparts that are material to the credit profile of a specific transaction are classified into internal rating categories using the IRM for the specific counterpart type. Each counterpart is assigned an Internal Rating reflecting its PD following an in-depth analysis of the counterpart's business and financial risk profile and its country risk operating context. Expert adjustments are made when necessary under the consideration of the legal entities' parental or government support, and the final rating allows for overrides to reflect information (e.g. market pricing) not considered in the model.

The credit assessment of project finance and other structured limited recourse operations uses credit risk tools relevant for the sector, focused mainly on cash flow availability and debt service capacity. These tools include the analysis of projects' contractual framework, counterpart's analysis and cash flow simulations. Similarly to corporates and financial institutions, each project is assigned an internal risk rating. Finally, Non-EU sovereigns are rated by the Economics Department based on a statistical model.

All Internal Ratings are monitored over loan life, and periodically updated.

In order to mitigate credit risk the EIB uses, where appropriate and on a case by case basis, various credit enhancements including amongst others counterparty or project related securities, guarantees and contractual clauses depending of the nature of the borrower and type of operation.

The Facility does not use any credit derivatives to mitigate credit risk.

<sup>&</sup>lt;sup>13</sup> Settlement risk is defined as the risk of potential losses due to transactions which remain unsettled after their due delivery date and/or due to transactions that are settled later than the applicable market standard. Due to the nature of the Facilty's operations, the most relevant instruments affected by settlement risk are those derivatives entered into by the Bank which imply an exchange of foreign currencies. Settlement risk management is covered in the Financial Risk Guidelines.

# Maximum exposure to credit risk without taking into account any collateral and other credit enhancements

The following table shows the maximum exposure to credit risk for the components of the statement of financial position, including derivatives. The maximum exposure is shown gross, before the effect of mitigation through the use of collateral.

Maximum exposure (in EUR'000)	31.12.2024	31.12.2023
ASSETS		
Cash and cash equivalents	1,638,604	1,376,824
Amounts receivable from contributors	7,482	85,321
Derivative financial instruments	783	55,765
Loans and advances	1,498,048	1,683,312
Other assets	-	616
Total	3,144,917	3,201,838
Provisions for loan commitments	-18,320	-19,038
OFF BALANCE SHEET		
Contingent liabilities		
- Issued Guarantees	-	985
Commitments		
- Undisbursed loans	676,229	883,092
- Non-issued guarantees	2,500	46,764
Total off balance sheet	678,729	930,841
Total credit exposure	3,805,326	4,113,641

#### Credit risk on loans and advances

#### 3.2.3.1 Credit risk measurement for loans and advances

Loans and advances or guarantees undertaken by the Facility benefit from a comprehensive risk assessment and quantification of expected loss estimates that are reflected in a Loan Grading ("LG"). Operations under the IFE (as described in Note 25), with the exception of intermediated loans, are subject to the general Mandate Risk Principles as envisaged in the EIB credit and equity risk guidelines. LGs are established according to generally accepted criteria, based on the quality of the borrower, the maturity of the loan, the type of guarantee and, where appropriate, the guarantor.

The loan grading system comprises the methodologies, processes, databases and IT systems supporting the assessment of credit risk in lending operations and the quantification of expected loss estimates. It summarises a large amount of information with the purpose of offering a relative ranking of loans' credit risks. LGs reflect the present value of the estimated level of the "expected loss", this being the product of the Probability of Default of the main obligors, the Exposure at Default and the loss severity in the case of default. LGs are used for the following purposes:

- as an aid to a finer and more quantitative assessment of lending risks;
- as an indicator of credit risk variations for the purposes of prioritising monitoring efforts;
- as a description of the loan's portfolio quality at any given date; and
- as an input in risk-pricing decisions.

#### The following factors are used to determine an LG:

- i) The borrower's creditworthiness: Risk Management independently reviews borrowers and assesses their creditworthiness based on internal methodologies and external data. In line with the Basel III Internal Ratings Based Approach chosen, the Bank has developed an internal rating methodology (IRM) to determine the internal ratings of borrowers and guarantors. This is based on a set of scoring sheets specific to defined counterparty types.
- ii) The default correlation: it quantifies the chances of simultaneous financial difficulties arising for both the borrower and the guarantor. The higher the correlation between the borrower and the guarantor's default probabilities, the lower the value of the guarantee and therefore the lower (worse) the LG.
- iii) The value of guarantee instruments and of securities: this value is assessed on the basis of the combination of the issuer's creditworthiness and the type of instrument used.
- iv) The applicable recovery rate: being the amount assumed to be recovered following a default by the relevant counterpart expressed as a percentage of the relevant loan exposure.
- v) The contractual framework: a sound contractual framework will add to the loan's quality and enhance its LG.
- vi) The duration of the loan or, more generally, the cash-flows of the loan: all else being equal, the longer the loan, the higher the risk of incurring difficulties in the servicing of the loan.

A loan's expected loss is computed by combining the six elements above. Depending on the level of the expected loss, a loan is assigned to one of the following LG classes listed below:

"A" Prime quality loans:

"A0" comprising EU sovereign "risks" that is loans granted to, or fully, explicitly and unconditionally guaranteed by Member States where no repayment difficulties are expected, i.e. expected loss of 0% (based on the Bank's preferred creditor status and statutory protection which are deemed to assure a full recovery of the Bank's assets upon maturity) as well as loans with a comprehensive EU or MS guarantee.

"A+" comprising loans granted to (or guaranteed by) entities other than EU Member States in respect of which there is no or only limited expectation of deterioration in quality over their term.

- "B" High quality loans: these represent an asset class with which the Bank feels comfortable, although a minor deterioration is not ruled out in the future. B+ and B- are used to denote the relative likelihood of the possibility of such deterioration occurring.
- "C" Good quality loans: an example could be "single-signature" (unsecured) loans to solid corporates (e.g. equivalent internal rating of Baa1/BBB+), with a reasonable maturity and adequate protective clauses.
- "D" This grading class represents (aside from loans initially approved at this level) the borderline exposure that have a risk profile generally accepted by the Bank. This watershed in loan grading is more precisely determined by the sub-classifications D+ and D-.
- "E" This LG category includes loans with a risk profile greater than generally accepted. It also includes loans which in the course of their lives have experienced severe problems and their sliding into a situation of loss cannot be excluded. For this reason, the loans are subject to close and high monitoring. The sub-classes E+ and E- differentiate the intensity of this special monitoring process, with those operations graded E- being in a position where there is a strong possibility that debt service cannot be maintained on a timely basis and therefore some form of debt restructuring is required, possibly leading to an impairment loss.
- "F" F (fail) denotes loans representing unacceptable risks. F- graded loans can only arise out of outstanding transactions that have experienced unforeseen, exceptional and dramatic adverse circumstances after signature. All operations where there is a loss of principal to the Facility are graded F and a specific provision is applied.

The table in section 3.2.3.3 shows the credit quality analysis of the Facility's loan portfolio based on the various LG classes as described above.

# 3.2.3.2 Analysis of lending credit risk exposure

**Total disbursed** 

Total disbursed and

taken in a timely manner.

Undisbursed

undisbursed

The following table shows the maximum exposure (net carrying amount) to credit risk on loans and advances signed (disbursed and undisbursed) by nature of borrower taking into account guarantees provided by guarantors:

At 31.12.2024	0	Net meneted	Tatal	0/ of Total distance d
in EUR'000	Guaranteed	Not guaranteed	Total	% of Total disbursed
Financial institutions	45,015	879,963	924,978	62%
Corporates	164,680	193,836	358,516	24%
Public authorities	-	-	-	0%
States	-	214,554	214,554	14%
Total disbursed	209,695	1,288,353	1,498,048	100%
Undisbursed	42,259	615,650	657,909	
Total disbursed and undisbursed	251,954	1,904,003	2,155,957	
At 31.12.2023	Guaranteed	Net guaranteed	Total	% of Total disbursed
in EUR'000	Guaranteeu	Not guaranteed	TOLAI	
Financial institutions	54,290	952,740	1,007,030	60%
Corporates	155,653	293,302	448,955	27%
Public authorities	15,138	-	15,138	1%
States	-	212,189	212,189	13%

Portfolio Management and Monitoring Directorate is tasked with the responsibility of performing borrower and guarantor monitoring, as
well as project-related financial and contractual monitoring. Thus, the creditworthiness of the Facility's loans, borrowers and guarantors are continually monitored, at least annually but more frequently on an as-needed basis and as a function of credit events taking place. In
particular, Portfolio Management and Monitoring Directorate reviews if contractual rights are met and, in case of a rating deterioration
and/or contractual default, remedy action is taken. Mitigation measures are pursued, whenever necessary in accordance with the credit risk guidelines. Also, in case of renewals of bank guarantees received for its loans, it is ensured that these are replaced or action is

1,458,231

820,854

2,279,085

1,683,312

2,547,366

864,054

100%

225,081

43,200

268,281

# 3.2.3.3 Credit quality analysis per type of borrower

The tables below show the credit quality analysis of the Facility's loan portfolio as at 31 December 2024 and 31 December 2023 by the Loan Grading applications, based on the exposure signed (disbursed and undisbursed):

At 31.12.2024 in EUR'000		High Grade	Standard Grade	Min. Accept. Risk	High Risk	No grading*	Total	% of Total
		A to B-	С	D+	D- and below			
Borrower	Financial institutions	234,681	299,526	218,172	387,621	-	1,140,000	53%
	Corporates	41,934	3,318	-	189,403	195,031	429,686	20%
	Public authorities	-	-	-	-	-	-	0%
	States	51,820	2,929	22,375	509,147	-	586,271	27%
Total		328,435	305,773	240,547	1,086,171	195,031	2,155,957	100%

\*Loan operations measured at FVTPL.

At 31.12.2023 in EUR'000		High Grade	Standard Grade	Min. Accept. Risk	High Risk	No grading*	Total	% of Total
		A to B-	С	D+	D- and below			
Borrower	Financial institutions	270,520	276,133	268,648	508,180	-	1,323,481	52%
	Corporates	51,505	53	564	347,992	194,441	594,555	23%
	Public institutions	-	15,138	-	-	-	15,138	1%
	States	50,858	2,164	12,907	548,263	-	614,192	24%
Total		372,883	293,488	282,119	1,404,435	194,441	2,547,366	100%

\*Loan operations measured at FVTPL.

# 3.2.3.4 Risk concentrations of loans and advances

# 3.2.3.4.1 Geographical analysis

Based on the country of borrower, the F	acility's loan portfolio can be ana	lvsed by the following geographic	al regions (in EUR'000):

Country of borrower	31.12.2024	31.12.2023
Kenya	246,455	248,823
Egypt	224,074	260,529
Nigeria	119,847	218,521
Ethiopia	117,954	121,126
Togo	91,324	80,267
Mauritius	86,850	84,331
Zambia	84,336	66,947
Regional-ACP	75,060	86,505
Barbados	67,426	72,036
Rwanda	67,061	71,525
Cameroon	58,577	48,616
Uganda	37,062	33,365
Zimbabwe	35,885	35,546
Congo (Democratic Republic)	23,820	29,803
New Caledonia	21,166	26,425
Senegal	18,052	28,729
Tanzania	16,233	21,394
Benin	16,208	16,742
Dominican Republic	11,006	16,768
Guinea	10,337	12,926
Madagascar	9,122	9,287
Mauritania	8,717	9,374
Ivory Coast	7,440	9,644
Mali	5,707	8,158
Eswatini	5,673	6,453
Cayman Islands	5,588	6,575
Seychelles	5,018	2,037
Saint Lucia	4,864	4,565
Malawi	3,586	6,476
Cape Verde	3,318	6,254
Mozambique	3,126	5,142
Burkina Faso	2,348	4,389
Micronesia	2,062	2,342
Ghana	1,304	4,074
French Polynesia	1,193	1,838
Samoa	198	344
Haiti	51	121
Jamaica	-	15,138
Vanuatu	-	177
Total	1,498,048	1,683,312

# 3.2.3.4.2 Industry sector analysis

The table below analyses the Facility's loan portfolio by industry sector of the borrower. Operations which are first disbursed to a financial intermediary before being disbursed to the final beneficiary are reported under "Tertiary and other" (in EUR'000):

Industry sector of borrower	31.12.2024	31.12.2023
Financial Services	924,947	1,012,001
Public Administration	214,554	212,189
Electricity	170,632	187,701
Chemicals	81,046	91,786
Healthcare	36,833	36,833
Business Services, IT and Media	33,926	33,638
Pharmaceuticals and Medical Equipment	13,227	18,526
Investment Goods	7,244	4,103
Metals and Mining	7,157	7,236
Regulated Networks	5,441	-
Waste Recuperation and Recycling	3,041	3,802
Telecommunications	-	60,182
Air and Maritime Transport Infrastructure	-	15,138
Multi-Utilities	-	177
Total	1,498,048	1,683,312

# 3.2.3.5 Credit risk exposure for each internal risk rating

The EIB uses an internal rating methodology in line with the Internal ratings based approach under Basel III. The majority of the Facility's counterparties have been assigned an internal rating according to this methodology. The table below shows a breakdown of the Facility's loan portfolio by the better of the borrower's or guarantor's internal ratings, where available. In cases where an internal rating is not available, the external rating has been used for this analysis.

The table shows both the exposures signed (disbursed and undisbursed) and the risk-weighted exposures, based on an internal methodology that the Facility uses for limit management.

				2024		
in EUR'000	Moody's equiv. grade	12-month ECL	Lifetime ECL not credit- impaired	Lifetime ECL credit- impaired	FVTPL	Total
Loans and advances at AC						
Internal Rating 1 - minimal credit risk	Aaa	-	38,896	-	-	38,896
Internal Rating 2 - very low credit risk	Aa1 - Aa3	67,436	-	-	-	67,436
Internal Rating 3 - low credit risk	A1 - A3	10,501	-	-	-	10,501
Internal Rating 4 - moderate credit risk	Baa1 - Baa3	246,650	-	3,041	-	249,691
Internal Rating 5 - financially weak counterpart	Ba1 - Ba3	66,050	-	-	-	66,050
Internal Rating 6 - high credit risk	B1 - B3	588,657	29,996	16,233	-	634,886
Internal Rating 7 - very high credit risk	below Caa1 below Caa1	74,924	229,726	-	-	304,650
Internal Rating 8 - counterpart in default	below Caa i but in default	-	-	22,307	-	22,307
Loans and advances at FVTPL		-	-	-	200,677	200,677
Loss allowance and FV adjustment		-9,675	-12,576	-12,431	-62,364	-97,046
Carrying amount of loans and advances		1,044,543	286,042	29,150	138,313	1,498,048
1						
Loan commitments Internal Rating 2 - very low credit risk	Aa1 - Aa3	86,796	-	-	-	86.796
Internal Rating 4 - moderate credit risk	Baa1 - Baa3	10,000	-	-	-	10,000
Internal Rating 5 - financially weak counterpart	Ba1 - Ba3	81,500	-	-	_	81,500
Internal Rating 6 - high credit risk	B1 - B3	20,000	270,990	-	_	290,990
Internal Rating 7 - very high credit risk	below Caa1	12,500	11,329	-	_	23,829
Internal Rating 8 - counterpart in default	below Caa1 but in default	-	-	111,000	-	111,000
No internal rating*		15,445	-	-	-	15,445
Loans and advances at FVTPL		-	-	-	56,669	56,669
Loss allowance and FV adjustment		-1,491	-16,829	-	-	-18,320
Carrying amount of loan commitments		224,750	265,490	111,000	56,669	657,909

\* Agency agreements for which there are no underlying counterparts at reporting date.

# 3.2.3.5 Credit risk exposure for each internal risk rating (continued)

				2023		
in EUR'000	Moody's equiv. grade	12-month ECL	Lifetime ECL not credit- impaired	Lifetime ECL credit- impaired	FVTPL	Total
Loans and advances at AC						
Internal Rating 1 - minimal credit risk	Aaa	-	47,534	-	-	47,534
Internal Rating 2 - very low credit risk	Aa1 - Aa3	72,051	-	-	-	72,051
Internal Rating 3 - low credit risk	A1 - A3	10,428	-	-	-	10,428
Internal Rating 4 - moderate credit risk	Baa1 - Baa3	33,439	263,036	3,802	-	300,277
Internal Rating 5 - financially weak counterpart	Ba1 - Ba3	75,418	-	-	-	75,418
Internal Rating 6 - high credit risk	B1 - B3	533,775	206,438	20,349	-	760,562
Internal Rating 7 - very high credit risk	below Caa1	77,010	246,682	-	-	323,692
Internal Rating 8 - counterpart in default	below Caa1 but in default	-	-	17,860	-	17,860
Loans and advances at FVTPL		-	-	-	182,080	182,080
Loss allowance and FV adjustment		-10,964	-24,674	-14,976	-55,976	-106,590
Carrying amount of loans and advances		791,157	739,016	27,035	126,104	1,683,312
Loan commitments						
Internal Rating 2 - very low credit risk	Aa1 - Aa3	86,796	-	-	-	86,796
Internal Rating 3 - low credit risk	A1 - A3	1,687	-	-	-	1,687
Internal Rating 4 - moderate credit risk	Baa1 - Baa3	10,000	-	-	-	10,000
Internal Rating 5 - financially weak counterpart	Ba1 - Ba3	82,770	-	-	-	82,770
Internal Rating 6 - high credit risk	B1 - B3	327,995	45,990	-	-	373,985
Internal Rating 7 - very high credit risk	below Caa1	28,089	30,537	-	-	58,626
Internal Rating 8 - counterpart in default	below Caa1 but in default	-	50,000	111,000	-	161,000
No internal rating*		39,940	-	-	-	39,940
Loans and advances at FVTPL		-	-	-	68,288	68,288
Loss allowance and FV adjustment		-2,715	-16,323	-	-	-19,038
Carrying amount of loan commitments		574,562	110,204	111,000	68,288	864,054

\* Agency agreements for which there are no underlying counterparts at reporting date.

#### 3.2.3.6 Arrears on loans and impairments

Amounts in arrears are identified, monitored and reported according to the procedures defined into the Bank wide "Finance Monitoring Guidelines and Procedures". These procedures are in line with best banking practices and are adopted for all loans managed by the EIB.

The monitoring process is structured in order to make sure that (i) potential arrears are detected and reported to the services in charge with minimum delay; (ii) critical cases are promptly escalated to the right operational and decision level; (iii) regular reporting to the Facility management is provided on the overall status.

The arrears and impairments on loans and advances can be analysed as follows (in EUR'000):

	Loans and advances	Loans and advances
	31.12.2024	31.12.2023
Carrying amount	1,498,048	1,683,312
Lifetime ECL credit- impaired		
Gross amount	22,307	17,860
Impairment- loss allowance	-12,431	-14,976
Carrying amount of lifetime ECL credit-impaired	9,876	2,884
Past due but not credit- impaired		
Past due comprises		
0-30 days	229	-
30-90 days	26	23
90-180 days	-	315
more than 180 days	25	-
Carrying amount past due but not credit- impaired	280	338
Carrying amount neither past due nor credit- impaired	1,487,892	1,680,090
Total carrying amount loans and advances	1,498,048	1,683,312

# 3.2.3.7 Sensitivity on ECL to future economic conditions (in EUR'000)

The ECL is sensitive to judgments and assumptions made regarding formulation of forward-looking scenarios. The EIB performs a sensitivity analysis on the ECL recognised on material classes of its assets.

The forecasts of future economic conditions (via macroeconomic scenarios) are inputs to forecasting model producing conditional risk parameters, which are an input to loss allowance calculation.

The scenarios are derived shocking GDP, which is the key measurement of economic activity. The shocks to real GDP are calibrated to replicate the past volatility of the variable. In addition, expert judgment is applied, when appropriate, to refine the size and persistency of GDP shocks. As a result, shocks are determined together with a decay function to determine the impact of the shocks over time. Probabilities attached to each scenario are defined reflecting market (volatility) indicators and internally developed indicators/trackers consistently deployed over time to capture uncertainty. The weighting of positive and negative shocks depends on the balance of risks in the economy, negative and positive shocks with a probability of 40% and 5% respectively, were applied on quarterly projections in the last exercise.

The table below shows the loss allowance on loans and advances under Stage 1 and 2. Each forward-looking scenario (e.g. baseline, positive and negative) was weighted 100% instead of applying scenario probability weights across the three scenarios.

		2024			
(in EUR'000)	Positive	Baseline	Negative		
Gross exposure	1,851,153	1,851,153	1,851,153		
Loss allowance	28,883	30,301	31,819		
		2023			
(in EUR'000)	Positive	Baseline	Negative		
Gross exposure	2,258,365	2,258,365	2,258,365		
Loss allowance	45,603	51,610	58,857		

# 3.2.3.8 Loan renegotiation and forbearance

The EIB considers loans to be forborne loans (i.e. loans, debt securities and loan commitments) in respect of which forbearance measures have been extended. Forbearance measures consist of "concessions" that the EIB decides to make towards an obligor who is considered unable to comply with the contractual debt service terms and conditions due to its financial difficulties, in order to enable the obligor to service the debt or to refinance, totally or partially, the contract. Exposures shall be treated as forborne if a concession has been made, irrespective of whether any amount is past-due, or the exposure is classified as defaulted. Exposures shall not be treated as forborne when the obligor is not in financial difficulties.

In the normal course of business, the deterioration of the loans in question would have been detected via the provisions of the Bank's guidelines and procedures and would have been monitored before renegotiation. Once renegotiated, the EIB would continue to closely monitor these loans. In the case of the financial instrument would be credit impaired it will be moved to Stage 3. The loan will be monitored regularly in line with the Bank's framework.

Forbearance measures and practices undertaken by the EIB as part of its restructuring activities during the reporting period include, but are not limited to, extension of maturities, deferral of capital only, deferral of capital and interest, waiver of material covenants and capitalisation of arrears.

# 3.2.3.8 Loan renegotiation and forbearance (continued)

Operations subject to forbearance measures are reported as such in the table below:

in EUR'000	31.12.2	2024	31.12.2	2023
	Performing	Non- Performing	Performing	Non- Performing
Number of contracts subject to forbearance practices	3	7	13	6
Carrying values (incl. interest and amounts in arrears)	60,223	35,718	112,554	46,432
ECL allowance recognised	622	11,156	1,654	22,151
Interest income in respect of forborne contracts	3,353	1,717	8,594	1,776

	_		Forbearance measures				
in EUR'000	31.12.2023	Extension of maturities	Deferral of capital and interest	Breach of material financial covenants	Other	Contractual repayment, termination and/or write off	31.12.2024
Financial institutions	68,355	-	-	10,472	-	-56,445	22,382
Corporates	90,631	-	-	-	-	-17,072	73,559
Total	158,986	-	-	10,472	-	-73,517	95,941

#### 3.2.5 Credit risk on cash and cash equivalents

Available funds are invested in accordance with the Facility's schedule of contractual disbursement obligations. As of 31 December 2024, and 31 December 2023, investments were in the form of bank deposits, certificates of deposit and commercial papers.

The authorized entities have a rating similar to the short-term and long-term ratings required for the EIB's own treasury placements. In case of different ratings being granted by more than one credit rating agency, the lowest rating governs. The maximum authorized limit for each authorised bank is currently EUR 50,000,000 (fifty million euro). An exception to this rule has been granted to Societe Generale S. A. where the Facility has its operational cash accounts. The short-term credit limit for Societe Generale S. A. as at 31 December 2024 and 31 December 2023 amounts to EUR 110,000,000 (one hundred and ten million euro). The increased limit applies to the sum of the cash held at the operational cash accounts and the instruments issued by this counterpart and held by the treasury portfolio.

3 All investments have been done with authorised entities with a maximum tenor of three months from value date. All credit exposure limit breaches have been reported to the mandators. As at 31 December 2024 and as at 31 December 2023 all term deposits, commercial papers and cash in hand held by the treasury portfolio of the Facility had a minimum rating of at least P-2 (Moody's equivalent) at settlement day.

The following table shows the situation of cash and cash equivalents including accrued interest (in EUR'000):

Minimum short-term rating	Minimum long-term rating	31.12.2024		31.12.2023	
(Moody's term)	(Moody's term)				
P-1	Aaa	124,532	8%	140,592	10%
P-1	Aa1	173,639	11%	-	0%
P-1	Aa2	-	0%	29,951	2%
P-1	Aa3	149,239	9%	89,682	7%
P-1	A1	309,342	19%	360,831	26%
P-1	A2	280,035	17%	204,179	15%
P-1	A3	367,211	22%	346,275	25%
P-2	A3	154,829	9%	205,314	15%
P-2	Baa1	79,777	5%	-	0%
Total		1,638,604	100%	1,376,824	100%

# 3.2.6 Credit risk on derivatives

#### 3.2.6.1 Credit risk policy of derivatives

The credit risk with respect to derivatives is represented by the loss which a given party would incur where the other counterparty to the deal would be unable to honour its contractual obligations. The credit risk associated with derivatives varies according to a number of factors (such as interest and exchange rates) and generally corresponds to only a small portion of their notional value.

In the normal course of its activity, the Facility may enter into swap contracts with a view to hedge specific lending operations or into currency forward contracts, with a view to hedge its currency positions denominated in actively traded currencies other than the Euro. All the swaps are executed by the EIB with an external counterpart. The swaps are arranged by the same Master Swap Agreements and Credit Support Annexes signed between the EIB and its external counterparts.

#### 3.2.6.2 Credit risk measurement for derivatives

All the swaps executed by the EIB that are related to the Facility are treated within the same contractual framework and methodologies applied for the derivatives negotiated by the EIB for its own purposes. In particular, eligibility of swap counterparts is determined by the EIB based on the same eligibility conditions applied for its general swap purposes.

The EIB measures the credit risk exposure related to swaps and derivatives transactions using the Current Unsecured Exposure and Potential Future Exposure approach for reporting and limit monitoring. These metrics fully include the derivatives related to the Investment Facility.

The Facility enters into foreign exchange short-term currency swaps ("FX swaps") contracts in order to hedge currency risk on loan disbursements in currencies other than EUR. FX swaps have a maturity of maximum three months and are regularly rolled-over. The notional amount of FX swaps stood at EUR 1,330.0 million as at 31 December 2024 against EUR 1,640.0 million as at 31 December 2023. The fair value of FX swaps amounts to EUR -38.9 million as at 31 December 2024 against EUR 45.8 million as at 31 December 2023.

The Facility enters into cross currency swaps contracts in order to hedge currency risk on loan disbursements in currencies other than EUR. Cross currency swaps have a long-term maturity. The notional amount of FX swaps stood at EUR 33.1 million as at 31 December 2024 against EUR 43.3 million as at 31 December 2023. The fair value of FX swaps amounts to EUR 0.5 million as at 31 December 2024 against EUR 10.0 million as at 31 December 2023.

# 3.2.7 Credit risk on treasury financial assets

The treasury portfolio entirely composed of commercial papers issued by sub-sovereigns, banks and non-bank entities maturity of more than three months. EU Member States, their agencies, banks and non-bank entities are eligible issuers. The maximum authorized limit for each authorised issuer is EUR 50,000,000 (fifty million euro). Investments in medium and long-term bonds could also be eligible depending on liquidity requirements. There were no treasury financial assets as at 31 December 2023 and 31 December 2024.

# 3.3 Liquidity risk

Liquidity risk refers to an entity's ability to fund increases in assets and meet obligations as they come due, without incurring unacceptable losses. It can be further split into funding liquidity risk and market liquidity risk.

Funding liquidity risk is connected to the risk that an entity will not be able to refinance the asset side of its balance sheet and to meet payment obligations in full, out of readily available liquidity resources. Market liquidity risk is the volatility observed in the economic value of, or in the income derived from, an entity's positions due to its potential inability to execute a transaction serving to offset, eliminate or reduce such outstanding positions at reasonable market prices.

#### 3.3.1 Liquidity risk management

The Facility has been primarily funded by annual contributions from Member States as well as by reflows stemming from the Facility's operations. In line with the Council Decision 2020/2233, reflows from the ACP IF shall be deployed within the NDICI framework. However, the availability of those reflows to be transferred is conditional to sustaining an adequate level of liquidity under the IF.

The Facility manages its funding liquidity risk primarily by planning its net liquidity needs. To further minimize the liquidity risk, the Facility maintains a liquidity reserve sufficient to cover at any PIT forecasted cash disbursements, as communicated periodically by the EIB's Lending Department. Funds are invested on the money market and bond markets in the form of interbank deposits and other short-term financial instruments by taking into consideration the Facility's cash disbursement obligations. The Facility's liquid assets are managed by the Bank's Treasury Department with a view to maintain appropriate liquidity to enable the Facility to meet its obligations.

It is worth highlighting that capital is managed solely from a liquidity perspective, as described above.

In accordance with the principle of segregation of duties between the Front and Back Office, settlement operations related to the investment of these assets are under the responsibility of the EIB's Planning and Settlement of Operations Department. Furthermore, the authorisation of counterparts and limits for treasury investments, as well as the monitoring of such limits, are the responsibility of the Bank's GR&C.

#### 3.3.2 Liquidity risk measurement

The tables in this section analyse the financial liabilities of the Facility by maturity on the basis of the period remaining between the balance sheet date and the contractual maturity date (based on undiscounted cash flows).

In terms of non-derivative financial liabilities, the Facility holds commitments in the form of undisbursed portions of credit under signed loan agreements, of undisbursed portions of signed capital subscription/investment agreements, of loan guarantees granted, or of committed interest subsidies and TA.

Loans under the IF have a disbursement deadline. However, disbursements are made at times and in amounts reflecting the progress of underlying investment projects. Moreover, the IF's loans are transactions performed in a relatively volatile operating environment, hence their disbursement schedule is subject to a significant degree of uncertainty.

Capital investments become due when and as soon as equity fund managers issue valid calls for capital, reflecting the progress in their investment activities. The drawdown period is usually of 3 years, with frequent prolongation by one or two years. Some disbursement commitments usually survive the end of the drawdown period until full disposal of the fund's underlying investments, as the fund's liquidity may be insufficient from time to time to meet payment obligations arising in respect of fees or other expenses.

Guarantees are not subject to specific disbursement commitments unless a guarantee is called. The amount of guarantees outstanding is reduced alongside the repayment schedule of guaranteed loans.

Committed interest subsidies' cash outflows occur in the case of subsidized loans financed by the Bank's own resources. The reported "Outflows for committed interest subsidies" represent only commitments related to these loans rather than the total amount of committed undisbursed interest subsidies. As in the case of loans, their disbursement schedule is uncertain.

Committed TA "gross nominal outflow" in the "Maturity profile of non-derivative financial liabilities" table refers to the total undisbursed portion of signed TA contracts. The disbursement time pattern is subject to a significant degree of uncertainty. Cash outflows classified in the "3 months or less" bucket represent the amount of outstanding invoices received by the reporting date.

Commitments for non-derivative financial liabilities for which there is no defined contractual maturity date are classified under "Maturity Undefined". Commitments, for which there is a recorded cash disbursement request at the reporting date, are classified under the relevant time bucket.

In terms of derivative financial liabilities, the maturity profile represents the contractual undiscounted gross cash flows of swap contracts including cross currency swaps (CCS), cross currency interest rate swaps (CCIRS), short-term currency swaps and interest rate swaps.

Maturity profile of non-derivative financial liabilities	3 months or less	More than 3 months to 1 year	More than 1 year to 5 years	More than 5 years	Maturity Undefined	Gross nominal outflow
Outflows for committed but undisbursed loans	80,913	20,208	-	-	575,108	676,229
Outflows for committed investment funds and share	4,190	-	-	-	233,696	237,886
Others (signed non-issued guarantees, issued guarantees)	-	-	-	-	2,500	2,500
Outflows for committed interest subsidies	-	-	-	-	334,754	334,754
Outflows for committed TA	1,859	-	-	-	18,341	20,200
Total	86,962	20,208	-	-	1,164,399	1,271,569

Maturity profile of non-derivative financial liabilities in EUR'000 as at 31.12.2023	3 months or less	More than 3 months to 1 year	More than 1 year to 5 years	More than 5 years	Maturity Undefined	Gross nominal outflow
Outflows for committed but undisbursed loans	49,019	6,000	-	-	828,073	883,092
Outflows for committed investment funds and share	-	-	-	-	297,534	297,534
Others (signed non-issued guarantees, issued guarantees)	-	-	-	-	47,749	47,749
Outflows for committed interest subsidies	4,235	-	-	-	343,282	347,517
Outflows for committed TA	849	-	-	-	25,343	26,192
Total	54,103	6,000	-	-	1,541,981	1,602,084

Maturity profile of derivative financial liabilities	3 months or less	More than 3 months to 1 year	More than 1 year to 5	More than 5 years	Gross nominal inflow/outflow
in EUR'000 as at 31.12.2024		year	years		iiiiow/outilow
CCS – Inflows	157	10,405	22,613	832	34,007
CCS – Outflows	-87	-12,310	-24,852	-899	-38,148
Short-term currency swaps – Inflows	1,330,000	-	-	-	1,330,000
Short-term currency swaps – Outflows	-1,371,666	-	-	-	-1,371,666
Total	-41,596	-1,905	-2,239	-67	-45,807

Maturity profile of derivative financial liabilities	3 months or less	More than 3 months to 1	More than 1 year to 5	More than 5 years	Gross nominal
in EUR'000 as at 31.12.2023		year	years	-	inflow/outflow
CCS and CCIRS – Inflows	192	10,909	32,186	1,706	44,993
CCS and CCIRS – Outflows	-90	-10,212	-23,783	-1,828	-35,913
Short-term currency swaps – Inflows	1,640,000	-	-	-	1,640,000
Short-term currency swaps – Outflows	-1,597,068	-	-	-	-1,597,068
Total	43,034	697	8,403	-122	52,012

# 3.3.3 Long term financial assets and liabilities

The following table sets out the non-derivative financial assets and financial liabilities expected to be recovered or settled more than 12 months after the reporting date.

in EUR'000	31.12.2024	31.12.2023
Financial assets:		
Loans and advances	1,551,776	1,755,831
Shares and other variable yield securities	834,621	820,713
Total	2,386,397	2,576,544
Financial liabilities:		
Amount owed to third parties*	534,569	389,116
Provisions for loan commitments	18,320	19,038
Total	552,889	408,154

\* The amounts owed to third parties are including the Interest subsidies and TA not yet disbursed owed to Member States, where the maturity is mainly undefined

#### 3.4 Market risk

Market risk represents the risk that changes in market prices and rates, such as interest rates, equity prices and foreign exchange rates will affect an entity's income or the value of its holdings in financial instruments.

# 3.4.1 Interest rate risk

Interest rate risk arises from the volatility in the economic value of, or in the income derived from, interest rate bearing positions due to adverse movements in interest rates.

The Facility is not directly impacted by the fluctuation of its economic value or to pricing mismatches between different assets, liabilities and hedge instruments because it does not have interest rate bearing.

The Facility measures, on an annual basis, the sensitivity of its loan portfolio and micro hedging cross-currency swaps to interest rate fluctuations via a Basis Point Value ("BPV") calculation.

The BPV measures the gain or loss in the net present value of the relevant portfolio, due to a 1 basis point (0.01%) increase in interest rates tenors ranging within a specified time bucket "money market – up to one year", "very short – 2 to 3 years", "short – 4 to 6 years", "medium – 7 to 11 years", "long – 12 to 20 years" or "extra-long – more than 21 years".

To determine the net present value ("NPV") of the loans and hedging swaps cash flows denominated in EUR, the Facility uses the EURIBOR 3 month curve. The NPV of the loans' cash flows denominated in non-EUR currencies is determined by using the EURIBOR 3 month curve adjusted with the cross-currency basis spread for the respective currency. For those non-EUR currencies for which a reliable and sufficiently complete discount curve is not available, either the EUR or USD discount curve is used instead.

# 3.4.2 Interest rate risk (continued)

As shown in the following table the net present value of the loan portfolio including related micro-hedging swaps as at 31 December 2024 would decrease by EUR 413k (as at 31 December 2023: decrease by EUR 491k) due to a 1 basis point increase in interest rates.

Basis point value in EUR'000	Money Market	Very Short	Short	Medium	Long	Extra Long	Total
As at 31.12.2024	1 year	2 to 3 years	4 to 6 years	7 to 11 years	12 to 20 years	21 years	
Total sensitivity of loans and micro hedging swaps	-33	-82	-126	-133	-38	-1	-413
Basis point value in EUR'000	Money Market	Very Short	Short	Medium	Long	Extra Long	Total
As at 31.12.2023	1 year	2 to 3 years	4 to 6 years	7 to 11 years	12 to 20 years	21 years	
Total sensitivity of loans and micro hedging swaps	-39	-97	-153	-153	-47	-2	-491

#### 3.4.2 Foreign exchange risk

Foreign exchange ("FX") risk is the risk to the economic value or to the income derived from the IF's positions due to adverse movements of FX rates.

Given a reference accounting currency (EUR for the IF), the Facility is exposed to FX risk whenever there is a currency mismatch between assets, liabilities and hedging instruments.

#### 3.4.2.1 Foreign exchange risk and treasury assets

The IF's treasury assets are denominated in either EUR or USD.

FX risk is hedged by means of FX spot or forward transactions, FX swaps or cross-currency swaps. The EIB's Treasury Department can, where deemed necessary and appropriate, use any other instrument, in line with the Bank's policy, that provide protection against market risks incurred in connection with the IF's financial activities.

#### 3.4.2.2 Foreign exchange risk and operations financed or guaranteed by the IF

Member States' IF contributions are received in EUR. The operations financed or guaranteed by the IF as well as interest subsidies can be denominated in EUR, USD or any other authorised currency.

A foreign exchange risk exposure (against the EUR reference currency) arises whenever transactions denominated in currencies other than the EUR are left un-hedged. The IF's foreign exchange risk hedging guidelines are set out below.

# 3.4.2.2.1. Hedging of operations denominated in USD

The FX risk generated by IF operations denominated in USD shall be covered on an aggregated basis via the use of EUR/USD FX swaps, rolled over and adjusted in terms of amount on a periodic basis. The use of FX swaps serves a dual purpose. On one side the necessary liquidity for new disbursements (loans and equity) is generated and on the other side an FX macro hedge is maintained.

At the beginning of each period, the cash flows to be received or paid in USD during the next period shall be estimated on the basis of planned or expected reflows/disbursements. Subsequently, the maturing FX swaps shall be rolled over, their amount being adjusted to cover at least the USD liquidity needs projected over the next period.

On a monthly basis, the USD FX position shall be hedged, if exceeding the relevant limits, by means of a spot or forward operation.

Within a roll-over period, unexpected USD liquidity deficits shall be covered by means of ad hoc FX swap operations while liquidity surpluses shall either be invested in treasury assets or converted into EUR if occurred from an increase of the FX position.

#### 3.4.2.2.2. Hedging of operations denominated in currencies other than EUR or USD

IF operations denominated in currencies other than EUR and USD shall be hedged through cross-currency swap contracts with the same financial profile as the underlying loan, provided that a swap market is operational.

IF has operations denominated in currencies for which hedging possibilities are either not available or available at a high cost. These operations are denominated in local currencies ("LCs") but settled in EUR or USD. IF's financial risk framework, which was approved by the IF Committee on 22 January 2015, offers the possibility to hedge the FX exposure in LCs, that exhibit a significant positive correlation with the USD, synthetically via USD-denominated derivatives. The LCs hedged synthetically with USD-denominated derivatives are reported in the table in section 3.4.2.2.3 below under item "Local currencies (not under synthetic hedge)", while the LCs not hedged synthetically with the USD are reported in the same table under item "Local currencies (not under synthetic hedge)".

In addition, for loans denominated in currencies other than EUR, USD or currencies for which hedging through cross-currency swap contracts is not possible, the IF charges an additional interest component called "FX premium" to mitigate the risk of potential local currency depreciation.

#### 3.4.2.2.3 Foreign exchange position (in EUR'000)

The tables of this note show the IF's foreign exchange position.

The foreign exchange position is presented in the tables below in accordance with the IF's Risk Policies (as described in the IF's financial risk framework). The FX position as per Risk Policies is based on accounting figures and defined as the balance between selected assets and liabilities. The assets and liabilities defined in the FX position as per Risk Policies are selected to ensure that the earnings will only be converted into the reporting currency (EUR) when received.

The fair value change on shares and other variable yield securities are included in the FX position as per Risk Policies, as well as impairments on loans and advances. Derivatives included in the FX position as per Risk Policies are considered at their nominal value instead of their fair value, in order to be aligned with the retained value of the assets, considered also at their nominal value adjusted by the impairment for loans.

In the tables below, the remaining part of the assets and liabilities, which includes mainly interest accruals on loans, derivatives and subsidies, are presented under "FX position excluded from Risk Policies".

As at 31 December 2024		Assets and liabilities		Commitments and contingent liabilities
Currencies	FX position as per Risk Policies	FX position excluded from Risk Policies	Balance sheet FX position	
USD	-45,774	-21,740	-67,514	235,603
Local currencies (under synthetic hedge)*				
TZS	-	-	-	-
DOP	10,884	133	11,017	-
Local currencies (not under synthetic hedge)*				
KES, RWF, UGX, HTG, MUR, MZN, XOF, ZMW, BWP, JMD, NGN, ZAR	225,877	-3,763	222,114	-
Total non-EUR currencies	190,987	-25,370	165,617	235,603
EUR		3,139,294	3,139,294	1,043,860
Total EUR and non-EUR	190,987	3,113,924	3,304,911	1,279,463

\* See section 3.4.2.2.2 for explanations on synthetic hedge. Following the 2024 review of the synthetic hedging strategy, KES, UGX and RWF have been removed from the scope of the synthetic hedging.

# 3.4.2.2.3 Foreign exchange position (in EUR'000) (continued)

As at 31 December 2023		Assets and liabilities		Commitments and contingent liabilities
Currencies	FX position as per Risk Policies	FX position excluded from Risk Policies	Balance sheet FX position	
USD	-194,166	-16,111	-210,277	306,161
Local currencies (under synthetic hedge)*				
KES	87,829	-4,832	82,997	-
TZS	1,071	19	1,090	-
DOP	16,663	122	16,785	-
UGX	20,283	221	20,504	-
RWF	55,837	367	56,204	-
Local currencies (not under synthetic hedge)*				
HTG, MUR, MZN, XOF, ZMW, BWP, JMD, NGN, ZAR	67,992	-1,136	66,856	-
Total non-EUR currencies	55,509	-21,350	34,159	306,161
EUR	-	3,489,673	3,489,673	1,344,972
Total EUR and non-EUR	55,509	3,468,323	3,523,832	1,651,133

\* See section 3.4.2.2.2 for explanations on synthetic hedge.

# 3.4.2.3 Foreign exchange sensitivity analysis

As at 31 December 2024 a 10% depreciation of EUR versus all non EUR currencies would result in an increase of the contributors' resources and profit amounting to EUR 18.4 million (31 December 2023: EUR 2.9 million). A 10% appreciation of the EUR versus all non EUR currencies would result in a decrease of the contributors' resources and profit amounting to EUR -15.1 million (31 December 2023: EUR -2.4 million).

# 3.4.2.4 Conversion rates 3

The following conversion rates were used for establishing the balance sheet at 31 December 2024 and 31 December 2023:

	31 December 2024	31 December 2023
Non-EU currencies		
Botswana Pula (BWP)	14.49	14.78
Dominican Republic Pesos (DOP)	63.09	64.08
Fiji Dollars (FJD)	2.38	2.39
Haitian Gourde (HTG)	135.09	143.68
Jamaican Dollar (JMD)	161.15	168.22
Kenya Shillings (KES)	133.69	173.20
Mauritania Ouguiyas (MRU)	41.30	43.35
Mauritius Rupees (MUR)	48.56	48.56
Mozambican Metical (MZN)	65.65	69.98
Nigerian Naira (NGN)	1,591.68	975.04
Rwanda Francs (RWF)	1,419.85	1,385.07
Tanzania Shillings (TZS)	2,490.24	2,772.53
Uganda Shillings (UGX)	3,812.00	4,178.00
United States Dollars (USD)	1.04	1.11
Franc CFA Francs (XAF/XOF)	655.96	655.96
South Africa Rand (ZAR)	19.62	20.35
Zambia Kvacha (ZMW)	28.87	28.45

# 3.4.3 Equity price risk

Equity price risk refers to the risk that the fair values of equity investments decrease as the result of changes in the levels of equity prices and/or the value of equity investments.

The IF is exposed to equity price risk via its investments in direct equity and venture capital funds.

The value of non-listed equity positions is not readily available for the purpose of monitoring and control on a continuous basis. For such positions, the best indications available include prices derived from any relevant valuation techniques.

The effect on the Facility's contributors' resources (as a result of a change in the fair value of the equity instruments portfolio) due to a +/-10% change in the value of individual direct equity and venture capital investments, with all other variables held constant, is EUR 83.5 million and EUR -83.5 million respectively as at 31 December 2024 (EUR 82.1 million and EUR -82.1 million respectively as at 31 December 2023).

# 4 Fair values of financial instruments

# 4.1 Accounting classifications and fair values

The following table shows the carrying amounts and fair values of financial assets and financial liabilities, including their levels in the fair value hierarchy. These do not include fair value information for financial assets and financial liabilities measured at AC as the carrying amount is a reasonable approximation of fair value.

At 31 December 2024			Carrying	amount				Fair v	/alue	
in EUR'000	Derivativ e financial instrume nts	Shares and other variable yield		Treasury financial assets	Other financial assets/li abilities	Total	Level 1	Level 2	Level 3	Total
Financial assets mandatorily measured at FVTPL										
Derivative financial instruments	783	-	-	-	-	783	-	783	-	783
Venture Capital Fund	-	655,817	-	-	-	655,817	-	-	655,817	655,817
Direct Equity Investments	-	178,804	-	-	-	178,804	-	-	178,804	178,804
Loans and advances	-	-	136,983	-	-	136,983	-	-	136,983	136,983
Total financial assets mandatorily measured at FVTPL	783	834,621	136,983	-	-	972,387	-	783	971,604	972,387
Financial assets measured at AC										
Cash and cash equivalents	-	-	1,638,60	-	-	1,638,60				
Loans and advances	-	-	1,361,06	-	-	1,361,06				
Amounts receivable from contributors	-	-	7,482	-	-	7,482				
Treasury financial assets	-	-	-	-	-	-				
Other assets	-	-	-	-	-	-				
Total financial assets measured at	-	-	3,007,15	-	-	3,007,15				
Total financial assets	783	834,621	3,144,13	-	-	3,979,53				
Financial liabilities measured at										
Derivative financial instruments	-39,210	-	-	-	-	-39,210	-	-39,210	-	-39,210
Total financial liabilities measured	-39,210	-	-	-	-	-39,210	-	-39,210	-	-39,210
Financial liabilities at AC										
Provisions for loan commitments	-	-	-	-	-18,320	-18,320				
Amounts owed to third parties	-	-	-	-	-566,083	-566,083				
Other liabilities	-	-	-	-	-3,289	-3,289				
Total financial liabilities measured	-	-	-	-	-587,692	-587,692				
Total financial liabilities	-39,210	-	-	-	-587,692	-626,902				

# 4 Fair values of financial instruments (continued)

# 4.1 Accounting classifications and fair values (continued)

As at 31 December 2023	Carrying amount					Fair value				
in EUR'000	Derivativ e financial instrume nts	Shares and other variable yield		Treasury financial assets	Other financial assets/li abilities	Total	Level 1	Level 2	Level 3	Total
Financial assets mandatorily measured at FVTPL										
Derivative financial instruments	55,765	-	-	-	-	55,765	-	55,765	-	55,765
Venture Capital Fund	-	693,042	-	-	-	693,042	-	-	693,042	693,042
Direct Equity Investment	-	127,671	-	-	-	127,671	-	-	127,671	127,671
Loans and advances	-	-	124,323	-	-	124,323	-	-	124,323	124,323
Total financial assets mandatorily measured at FVTPL	55,765	820,713	124,323	-	-	1,000,80 1	-	55,765	945,036	1,000,80 1
Financial assets at AC										
Cash and cash equivalents	-	-	1,376,82	-	-	1,376,82				
Loans and advances	-	-	1,558,98	-	-	1,558,98				
Amounts receivable from contributors	-	-	85,321	-	-	85,321				
Treasury financial assets	-	-	-	-	-	-				
Other assets	-	-	-	-	616	616				
Total financial assets measured at	-	-	3,021,13	-	616	3,021,75				
Total financial assets	55,765	820,713	3,145,45 7	-	616	4,022,55				
Financial liabilities at AC										
Provisions for loan commitments	-	-	-	-	-19,038	-19,038				
Amounts owed to third parties	-	-	-	-	-427,828	-427,828				
Other liabilities	-	-	-	-	-3,338	-3,338				
Total financial liabilities measured	-	-	-	-	-450,204	-450,204				
Total financial liabilities	-	-	-	-	-450,204	-450,204				

# 4.2 Measurement of fair values

# 4.2.1 Valuation techniques and significant unobservable inputs

The table below sets out information about the valuation techniques and significant unobservable inputs used in measuring financial instruments, categorised as Level 2 and 3 in the fair value hierarchy:

	Valuation technique	Significant unobservable inputs	Relationship of unobservable inputs to fair value measurement
Financial instr	ruments carried at fair value		
Derivative financial instruments	Discounted cash flow: Future cash flows are estimated based on forward exchange/interest rates (from observable forward exchange rates and yield curves at the end of the reporting period) and contract forward/interest rates, discounted at a rate that reflects the credit risk of various counterparties.	Curves used in estimation and discounting of cashflows are calibrated to market data, and the swaps in the portfolio have maturities that do not exceed the longest tenor available in the inputs. Therefore, there are no unobservable inputs.	Not applicable.
Venture Capital Fund (VCF)	Adjusted net assets method: The fair value is determined by applying either the Facility's percentage ownership in the underlying vehicle to the net asset value reflected in the most recent report adjusted for cash flows or, where available, the precise share value at the same date, submitted by the respective Fund Manager. In order to bridge the interval between the last available Net assets value (NAV) and the year- end reporting, a subsequent event review procedure is performed and if necessary the reported NAV is adjusted.	Adjustment for time elapsed between the last reporting date of the VCF and the measurement date, taking into account: operating expenses and management fees, subsequent changes in the fair value of the VCF's underlying assets, additional liabilities incurred, market changes or other economic condition changes. 5	4 The longer the period between the fair value measurement date and the last reporting date of the VCF, the higher the adjustment for time elapsed.
Direct Equity (DE) Investment	Adjusted net assets.	Adjustment for time elapsed between the last reporting date of the investee and the measurement date, taking into account: operating expenses, subsequent changes in the fair value of the investee's underlying assets, additional liabilities incurred, market changes or other economic condition changes, capital increase, sale/change of control.	The higher the marketability discount, the lower the fair value.
		Discount for lack of marketability (liquidity) determined by reference to previous transaction prices for similar equities in the country/region, ranging from 5 to 30%.	
Loans at fair value (IFE)	For going concern borrowers: Discounted cash flow using contractual/expected future cash flows discounted with appropriate risk-adjusted discount rate that captures the risk inherent to the loan (including credit risk of the borrower). The discount rate is compared/assessed with any relevant market benchmark.	Components of the discount rate to reflect the credit risk of borrower compared to the risk-free market rates.	The higher the discount rate the lower the fair value
	For borrowers not going concern: Net assets approach (liquidation value approach).		

#### 4.2.1 Valuation techniques and significant unobservable inputs (continued)

	Voluction tooknimus		Relationship of unobservable inputs to fair value measurement
Financial ins	Valuation technique truments not carried at fair value	Significant unobservable inputs	fair value measurement
Loans and advances	Discounted cash flows: The valuation model uses contractual cash flows that are conditional upon the non-occurrence of default by the debtor and do not take into account any collateral values or early repayments' scenarios. To obtain the Net Present Value (NPV) of the loans, the model retained discounts the contractual cash flows of each loan using an adjusted market discount curve. The individual loan NPV is then adjusted to take into consideration the relevant associated Expected Loss. The results are then summed to obtain the fair value of loans and advances.	Not applicable.	Not applicable.
Treasury financial assets	Discounted cash flows.	Not applicable.	Not applicable.

With the application of IFRS 13, valuation adjustments are included in the fair value of derivatives as at 31 December 2024 and 2023, namely:

- Credit valuation adjustments (CVA), reflecting counterparty credit risk on derivative transactions, amounting to EUR -2.8k as at 31 December 2024 and to EUR -6.1k as at 31 December 2023.
- Debit valuation adjustments (DVA), reflecting own credit risk on derivative transactions, amounting to EUR +3.6k as at 31 December 2024 and EUR +7.2k as at 31 December 2023.

#### 4.2.2 Transfers between Level 1 and 2

The Facility's policy is to recognise the transfers between Levels as of the date of the event or change in circumstances that caused the transfer.

In 2024 and 2023 the Facility did not make transfers from Level 1 to 2 or Level 2 to 1 of the fair value hierarchy.

# 4.2.3 Level 3 fair values

# **Reconciliation of Level 3 fair values**

The following tables present the changes in Level 3 instruments<sup>14</sup> for the year ended 31 December 2024 and 31 December 2023:

in EUR'000	Shares and other variable yield securities
Balance as at 1 January 2024	820,713
Gains or losses included in profit or loss:	
Derecognition of fair value adjustment due to Sales / Exits	14,051
Net fair value change on shares and other variable yield securities	-45,698
Total	-31,647
Disbursements	69,392
Repayments	-21,413
Sales / Exits	-25,623
Foreign exchange rates differences	23,199
Balance as at 31 December 2024	834,621
in EUR'000	Shares and other variable yield securities
Balance as at 1 January 2023	797,341
Gains or losses included in profit or loss:	
Net fair value change on shares and other variable yield securities	-15,142

Total	-15,142
Disbursements	101,100
Repayments	-32,560
Foreign exchange rates differences	-30,026
Balance as at 31 December 2023	820,713

# Sensitivity analysis

The effects on the Facility's contributors' resources, and statement of profit or loss and other comprehensive income due to a +/- 10% change in the value of direct equity and venture capital investments, with all other variables held constant is EUR 83.5 million and EUR - 83.5 million, respectively as at 31 December 2024 (EUR 82.1 million and EUR - 82.1 million, respectively as at 31 December 2023).

 $<sup>^{\</sup>rm 14}$  loans measured at FVTPL are presented in Note 7.

# 5 Cash and cash equivalents

The cash and cash equivalents are composed of:

in EUR'000	31.12.2024	31.12.2023
Cash in hand	212,466	146,494
Term deposits	304,538	625,403
Commercial papers	1,116,826	599,507
Cash and cash equivalents in the cash flow statement	1,633,830	1,371,404
Accrued interest	4,774	5,420
Cash and cash equivalents in the statement of financial position	1,638,604	1,376,824

# 6 Derivative financial instruments

The main components of derivative financial instruments, classified as held for trading, are as follows:

As at 31 December 2024	Fair Valu	e	Notional
in EUR'000	Assets	Liabilities	amount
Cross currency swaps	783	-268	33,073
FX swaps	-	-38,942	1,330,000
Total derivative financial instruments	783	-39,210	1,363,073
As at 31 December 2023	Fair Valu	Notional	
in EUR'000	Assets	Liabilities	amount
Cross currency interest rate swaps	9,983	-	43,250
FX swaps	45,782	-	1,640,000
Total derivative financial instruments	55,765	-	1,683,250

#### 7 Loans and advances

**7.1 Loans and advances** The following table shows the reconciliation from the opening to the closing balance of loans and advances:

in EUR'000	Global loans*	Senior loans	Subordinated loans	Total
Nominal of loans at AC as at 1 January 2024	1,098,121	495,337	-	1,593,458
Disbursements	68,519	16,987	-	85,506
Write offs	-4,945	-	-	-4,945
Repayments	-226,719	-141,664	-	-368,383
Interest capitalised	-	-	-	-
Foreign exchange rates differences	60,352	16,689	-	77,041
Nominal of loans at AC as at 31 December 2024	995,328	387,349	-	1,382,677
Impairment - loss allowance as at 1 January 2024	-32,398	-17,199	-	-49,597
Net changes of the 12 month ECL	2,081	124	-	2,205
Net changes of lifetime ECL not credit-impaired	7,071	5,567	-	12,638
Lifetime ECL credit-impaired	-581	-5,205	-	-5,786
Reversal of lifetime ECL credit-impaired	2,796	292	-	3,088
Write offs	4,945	-	-	4,945
Foreign exchange rates differences	-1,300	-704	-	-2,004
Impairment - loss allowance as at 31 December 2024	-17,386	-17,125	-	-34,511
Loans and advances at AC as at 31 December 2024	977,942	370,224	-	1,348,166
Nominal of loans at FVTPL as at 1 January 2024	1,080	106,576	70,453	178,109
Disbursements	-	7,851	8,037	15,888
Interest capitalised	-	1,675	568	2,243
Repayments	-	-3,185	-	-3,185
Foreign exchange rates differences	-	3,771	562	4,333
Nominal of loans at FVTPL as at 31 December 2024	1,080	116,688	79,620	197,388
Fair value adjustment as at 1 January 2024	-1,080	-34,983	-17,723	-53,786
Net FV change	-	1,724	-7,160	-5,436
Foreign exchange rates differences	-	-1,136	-47	-1,183
Fair value adjustment as at 31 December 2024	-1,080	-34,395	-24,930	-60,405
Loans and advances at FVTPL as at 31 December 2024		82,293	54,690	136,983
Amortised Cost	-3,079	-3,681	-	-6,760
		-	10.1	
Interest	10,766	8,429	464	19,659

\* Including agency agreements

# 7 Loans and advances (continued)7.1 Loans and advances (continued)

In EUR'000	Global loans*	Senior loans	Subordinated Ioans	Total
Nominal of loans at AC as at 1 January 2023	1,236,887	563,277	-	1,800,164
Disbursements	154,587	11,986	-	166,573
Repayments	-219,739	-67,902	-	-287,641
Foreign exchange rates differences	-73,614	-12,024	-	-85,638
Nominal of loans at AC as at 31 December 2023	1,098,121	495,337	-	1,593,458
Impairment - loss allowance as at 1 January 2023	-37,604	-22,798	-	-60,402
Net changes of the 12 month ECL	-287	-92	-	-379
Net changes of lifetime ECL not credit-impaired	-1,060	4,887	-	3,827
Reversal of lifetime ECL credit-impaired	5,205	402	-	5,607
Foreign exchange rates differences	1,348	402	-	1,750
Impairment - loss allowance as at 31 December 2023	-32,398	-17,199	-	-49,597
Loans and advances at AC as at 31 December 2023	1,065,723	478,138	-	1,543,861
Nominal of loans at FVTPL as at 1 January 2023	1,080	72,923	66,833	140,836
Disbursements	-	37,092	3,572	40,664
Repayments	-	-514	-	-514
Foreign exchange rates differences	-	-2,925	48	-2,877
Nominal of loans at FVTPL as at 31 December 2023	1,080	106,576	70,453	178,109
Fair value adjustment as at 1 January 2023	-1,080	-26,420	-17,732	-45,232
Net FV change	-	-8,941	9	-8,932
Foreign exchange rates differences	-	378	-	378
Fair value adjustment as at 31 December 2023	-1,080	-34,983	-17,723	-53,786
Loans and advances at FVTPL as at 31 December 2023	-	71,593	52,730	124,323
Amortised Cost	-3,518	-4,040	-	-7,558
Interest	11,560	10,876	250	22,686
Loans and advances as at 31 December 2023	1,073,765	556,567	52,980	1,683,312

\* Including agency agreements

# 7.2 Impairment on loans and advances – Loss allowances

	2024						
	Lifetime ECL						
in EUR'000	12-month ECL	Lifetime ECL not credit- impaired	Lifetime ECL credit-impaired	Total			
Loans and advances at AC							
Balance as at 1 January 2024	10,964	24,674	13,959	49,597			
Transfer to 12-month ECL	2,271	-9,511	-	-7,240			
Transfer to lifetime ECL not credit-impaired	-288	948	-	660			
Transfer to lifetime ECL credit-impaired	-	-1,428	5,786	4,358			
Net measurement of loss allowance	-3,160	-2,394	-3,088	-8,642			
New financial assets originated or purchased	-	-	-	-			
Financial assets that have been derecognised	-1,028	-253	-	-1,281			
Write offs	-	-	-4,945	-4,945			
Foreign exchange rates differences*	916	540	548	2,004			
Balance as at 31 December 2024	9,675	12,576	12,260	34,511			

	2023 Lifetime ECL					
in EUR'000	12-month ECL	Lifetime ECL not credit- impaired	Lifetime ECL credit-impaired	Total		
Loans and advances at AC						
Balance as at 1 January 2023	11,370	28,817	20,215	60,402		
Transfer to 12-month ECL	869	-4,217	-	-3,348		
Transfer to lifetime ECL not credit-impaired	-927	3,593	-	2,666		
Net measurement of loss allowance	-993	-4,333	-2,873	-8,199		
New financial assets originated or purchased	1,470	1,188	-	2,658		
Financial assets that have been derecognised	-41	-57	-2,734	-2,832		
Foreign exchange rates differences*	-784	-317	-649	-1,750		
Balance as at 31 December 2023	10,964	24,674	13,959	49,597		

\*Foreign exchange movements are excluded from the amounts reported in the Statement of Profit or Loss and Other Comprehensive Income as well as the Statement of Changes in Contributors' Resources.

# 8 Shares and other variable yield securities

in EUR'000	Venture Capital Funds	Direct Equity Investments	Total
Cost as at 1 January 2024	633,347	73,455	706,802
Reclassification*	-25,059	25,059	-
Disbursements	69,392	-	69,392
Repayments	-21,181	-232	-21,413
Sales / Exits	-22,992	-2,631	-25,623
Foreign exchange rates differences	30,374	-1,816	28,558
Cost as at 31 December 2024	663,881	93,835	757,716
Unrealised gains and losses as at 1 January 2024	59,695	54,216	113,911
Reclassification*	-395	395	-
Net change in unrealised gains and losses	-77,795	32,097	-45,698
Derecognition of fair value adjustment due to Sales / Exits	11,202	2,849	14,051
Foreign exchange rates differences	-771	-4,588	-5,359
Unrealised gains and losses as at 31 December 2024	-8,064	84,969	76,905
Shares and other variable yield securities as at 31 December 2024	655,817	178,804	834,621

\*The Facility has changed the way an investment is classified as a VCF or as a DE, in line with newly implemented Valuation Operation Manual.

in EUR'000	Venture Capital Funds	Direct Equity Investments	Total
Cost as at 1 January 2023	580,534	81,711	662,245
Disbursements	101,100	-	101,100
Repayments / sales	-32,560	-	-32,560
Foreign exchange rates differences	-15,727	-8,256	-23,983
Cost as at 31 December 2023	633,347	73,455	706,802
Unrealised gains and losses as at 1 January 2023	104,030	31,066	135,096
Net change in unrealised gains and losses	-43,652	28,510	-15,142
Foreign exchange rates differences	-683	-5,360	-6,043
Unrealised gains and losses as at 31 December 2023	59,695	54,216	113,911
Shares and other variable yield securities as at 31 December 2023	693,042	127,671	820,713

# 9 Amounts receivable from contributors

The amounts of EUR 7.5 million (2023: EUR 85.3 million) receivable from contributors are entirely composed of Member States contributions called but not paid.

# 10 Treasury financial assets

The treasury portfolio is composed of quoted bonds which have a remaining maturity of less than three months at reporting date. The following table shows the movements of the treasury portfolio:

in EUR'000	
Balance as at 1 January 2024	-
Acquisitions	-
Maturities	-
Change in amortisation of premium/discount	-
Change in accrued interest	-
Balance as at 31 December 2024	-
in EUR'000	
Balance as at 1 January 2023	73,003

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Acquisitions	348,523
Maturities	-421,278
Change in amortisation of premium/discount	-248
Change in accrued interest	-

# Balance as at 31 December 2023

# 11 Other assets

The main components of other assets are as follows:

in EUR'000	31.12.2024	31.12.2023
Amount receivable from the EIB	-	616
Financial guarantees	-	-
Total other assets	-	616

# 12 Deferred income

The main components of deferred income are as follows:

in EUR'000	31.12.2024	31.12.2023
Deferred interest subsidies	46,461	47,923
Deferred commissions on loans and advances	1,264	1,202
Total deferred income	47,725	49,125

# 13 Provisions for loan commitments

The following tables show the reconciliation from the opening to the closing balance of the loss allowance for undisbursed loans (loan commitments):

	2024			
in EUR'000	12-month ECL	Lifetime ECL not credit-impaired	Lifetime ECL credit-impaired	Total
Loan commitments				
Balance as at 1 January	2,715	16,323	-	19,038
Transfer to 12-month ECL	13	-279	-	-266
Transfer to lifetime ECL not credit-impaired	-853	15,386	-	14,533
Net measurement of loss allowance	761	-1,330	-	-569
Financial assets that have been derecognised	-1,145	-13,271	-	-14,416
Balance as at 31 December	1,491	16,829	-	18,320

	2023			
in EUR'000	12-month ECL	Lifetime ECL not credit-impaired	Lifetime ECL credit-impaired	Total
Loans commitments				
Balance as at 1 January	4,825	11,758	-	16,583
Transfer to lifetime ECL not credit-impaired	-163	1,955	-	1,792
Net measurement of loss allowance	466	8,206	-	8,672
New financial assets originated or purchased	-1,295	-1,461	-	-2,756
Financial assets that have been derecognised	-1,120	-4,118	-	-5,238
Foreign exchange rates differences	2	-17	-	-15
Balance as at 31 December	2,715	16,323	-	19,038

# 14 Amounts owed to third parties

The main components of amounts owed to third parties are as follows:

in EUR'000	31.12.2024	31.12.2023
Net general administrative expenses payable to the EIB	24,794	29,655
Other amounts payable to the EIB	43,260	39,384
Interest subsidies and TA not yet disbursed owed to Member States	498,029	358,789
Total amounts owed to third parties	566,083	427,828

# 15 Other liabilities

The main components of other liabilities are as follows:

in EUR'000	31.12.2024	31.12.2023
Loan repayments received in advance	3,289	2,727
Deferred income from interest subsidies	-	611
Total other liabilities	3,289	3,338

# 16 Member States Contribution called (in EUR'000)

Member States	Contribution to the Facility	Contribution to interest subsidies and technical	Total Contributed	Called and not paid*
Austria	94,677	45,267	139,944	216
Belgium	138,169	26,952	165,121	292
Bulgaria	2,660	28,898	31,558	20
Croatia	1,126	173,578	174,704	20
Cyprus	1,566	4,528	6,094	-
Czech Republic	9,697	3,028	12,725	72
Denmark	77,279	5,108	82,387	178
Estonia	992	5,141	6,133	-
Finland	55,115	66,602	121,717	136
France	818,754	196,514	1,015,268	1,603
Germany	823,467	43,762	867,229	1,852
Greece	50,271	3,672	53,943	135
Hungary	9,230	2,422	11,652	-
Ireland	27,921	18,598	46,519	85
Italy	470,233	38,318	508,551	1,128
Latvia	1,364	7,630	8,994	10
Lithuania	2,248	105,253	107,501	-
Luxembourg	10,395	1,242	11,637	23
Malta	526	2,273	2,799	3
Netherlands	187,913	10,236	198,149	430
Poland	24,591	16,732	41,323	181
Portugal	39,250	12,058	51,308	-
Romania	7,734	5,701	13,435	65
Slovakia	4,231	2,293	6,524	34
Slovenia	3,137	2,717	5,854	20
Spain	250,314	28,943	279,257	714
Sweden	102,760	29,704	132,464	265
United Kingdom	506,075	150,826	656,901	-
Total as at 31 December 2024	3,721,695	1,037,996	4,759,691	7,482
Total as at 31 December 2023	3,721,695	828,996	4,550,691	85,321

\* On 14 November 2024, the Council fixed the amount of financial contributions to be paid by each Member State as of 21 January 2025. As at 31 December 2024 EUR 7.5 million were not yet paid in.

# 17 Member States Contributions paid out

	Europe				
in EUR'000	ACP	ОСТ	Total	UK	Total
Reflows in relation to year 2021	251,000	7,000	258,000	44,386	302,386
Reflows in relation to year 2022	236,883	6,732	243,615	41,912	285,527
Reflows in relation to year 2023	257,152	7,154	264,306	45,471	309,777
Member States Contributions paid out as at 31 December 2024	745,035	20,886	765,921	131,769	897,690
Member States Contributions paid out as at 31 December 2023	487,883	13,732	501,615	86,298	587,913

As per the Transfer Agreement, as of year 2024 and until 31 December 2027, the Facility shall transfer annually to the EC the amount of available ACP IF Reflows and OCT IF Reflows. The indicative amount of the available ACP IF Reflows and OCT IF Reflows amounts to EUR 1,000 million and EUR 35 million respectively. In addition, the Facility shall transfer to the UK the amounts corresponding to the UK's share of these available Reflows. The above table presents the Reflows already disbursed.

# 18 Commitments and contingent liabilities

in EUR'000	31.12.2024	31.12.2023
Commitments		
Undisbursed loans	676,229	883,092
Undisbursed commitment in respect of shares and other variable yield securities	237,886	297,534
Issued guarantees	-	985
Interest subsidies and technical assistance	362,848	422,758
Contingent liabilities		
Signed non-issued guarantees	2,500	46,764
Total commitments and contingent liabilities	1,279,463	1,651,133

# 19 Interest and similar income and expenses

The main components of interest and similar income are as follows:

in EUR'000	From 01.01.2024	From 01.01.2023	
	to 31.12.2024	to 31.12.2023	
Cash and cash equivalents	56,083	36,668	
Loans and advances	90,034	95,137	
Interest subsidies	10,484	10,029	
Treasury financial assets	-	3,584	
Derivative financial instruments	-	2,918	
Total interest and similar income	156,601	148,336	

The main components of interest and similar expenses are as follows:

in EUR'000	From 01.01. 2024	From 01.01. 2023
	to 31.12.2024	to 31.12.2023
Derivative financial instruments	-1,805	-
Total interest and similar expenses	-1,805	-

# 20 Fee and commission income and expenses

The main components of fee and commission income are as follows:

in EUR'000	From 01.01.2024	From 01.01.2023
	to 31.12.2024	to 31.12.2023
Fee and commission on loans and advances	-	1
Fee and commission on financial guarantees	20	24
Total fee and commission income	20	25

The main component of fee and commission expenses is as follows:

in EUR'000	From 01.01.2024	From 01.01.2023
	to 31.12.2024	to 31.12.2023
Commission paid to third parties with regard to shares and other variable yield securities	-212	-62
Total fee and commission expenses	-212	-62

# 21 Net result on shares and other variable yield securities

The main components of the net result on shares and other variable yield securities are as follows:

in EUR'000	From 01.01.2024	From 01.01.2023	
	to 31.12.2024	to 31.12.2023	
Net proceeds	-4,946	130	
Dividend income	16,548	6,555	
Net fair value change	-45,698	-15,142	
Net result on shares and other variable yield securities	-34,096	-8,457	

# 22 Net foreign exchange results

The main components of the net foreign exchange results are as follows:

in EUR'000	From 01.01.2024 to 31.12.2024	From 01.01.2023 to 31.12.2023	
FX positions revaluation			
Cash and cash equivalents	6,821	-123	
Derivative financial instruments	-773	86,071	
Loans and advances	78,744	-89,458	
Shares and other variable yield securities	23,199	-30,026	
Other	-2,231	3,479	
Total FX positions revaluation	105,760	-30,057	
Realised results on FX swaps (cost of hedging)	-23,853	-37,828	
Net foreign exchange result	81,907	-67,885	

# 23 General administrative expenses

General administrative expenses represent the actual costs incurred by the EIB for managing the Facility less income generated from standard appraisal fees directly charged by the EIB to clients of the Facility.

As at 31 December 2024 total general administrative expense amounted to EUR -24.8 million (31 December 2023: EUR -29.7 million)

# 24 Involvement with unconsolidated structured entities (in EUR'000)

#### Definition of a structured entity

A structured entity is one that has been designed so that voting or similar rights are not the dominant factor in deciding, who controls the-entity. IFRS 12 observes that a structured entity often has some or all of the following features:

- Restricted activities;
- A narrow and well-defined objective, such as to effect a tax-efficient lease, carry out research and development activities, provide a source of capital or funding to an entity or provide investment opportunities for investors by passing on risks and rewards associated with the assets of the structured entity to investors;
- Insufficient equity to permit the structured entity to finance its activities without subordinated financial support;
- Financing in the form of multiple contractually linked instruments to investors that create concentrations of credit or other risks (tranches).

#### Unconsolidated structured entities

The term 'unconsolidated structured entities' refers to all structured entities that are not controlled by the Facility and includes interests in structured entities that are not consolidated.

#### Definition of Interests in structured entities:

IFRS 12 defines "interests" broadly to include any contractual or non-contractual involvement that exposes the reporting entity to variability in returns from the performance of the entity. Examples of such interests include the holding of equity interests and other forms of involvement such as the provision of funding, liquidity support, credit enhancements, commitments and guarantees to the other entity. IFRS 12 states that a reporting entity does not necessarily have an interest in another entity solely because of a typical customer supplier relationship.

The table below describes the types of structured entities that the Facility does not consolidate but in which it holds an interest.

Type of structured entity	Nature and purpose	Interest held by the Facility		
Project Finance - lending to Special Purposes Vehicles ("SPV")	Project Finance Transactions (PF Operations) are transactions where the Facility relies for the servicing of its debt on a borrower whose sole or main source of revenue is generated by a single or limited number of assets being financed by such debt or other pre-existing assets contractually linked to the project. PF operations are often financed through SPV.	Net disbursed amounts; Interest income.		
Venture capital operations	The Facility finances venture capital and investment funds. Venture capital and investment funds pool and manage money from investors seeking private equity stakes in small and medium-size enterprises with strong growth potential as well as financing infrastructure projects.	Investments in units/shares issued by the venture capital entity; Dividends received as dividend income.		

The table below shows the carrying amounts of unconsolidated structured entities in which the Facility has an interest at the reporting date, as well as the Facility's maximum exposure to loss in relation to those entities. The maximum exposure to loss includes the carrying amounts and the related undisbursed commitments.

		31.12.20	31.12.2024		023
Type of structured entity	Caption	Carrying amount	Maximum exposure to loss	Carrying amount	Maximum exposure to loss
Venture capital funds	Shares and other variable yield securities	655,817	667,832	693,042	725,781
Total		655,817	667,832	693,042	725,781

No support is provided to structured entities by the Facility beyond the respective financing.

# 25 Impact financing envelope (in EUR'000)

In June 2013 the ACP-EU Joint Ministerial Council approved the new financial protocol for the 11<sup>th</sup> European Development Fund (EDF), covering the period 2014-2020.

A new EUR 500m endowment was agreed for the Investment Facility, the so called 'impact financing envelope' or "IFE", enabling the Facility to support projects that promise a particularly high development impact whilst bearing the greater risks inherent in such investments. This envelope presents new possibilities for enhancing the Facility's private sector lending through investments in the following instruments:

**Social impact equity funds** - promoted by an emerging population of private equity fund managers who put the alleviation of social or environmental issues at the core of their funds' investment strategy but still target sustainability at the levels of both the fund and its investee companies.

Loans to financial intermediaries - (e.g. microfinance institutions, local banks and credit unions) operating in ACP countries in which the EIB cannot consider financing - in particular in local currency - under the existing credit risk guidelines, e.g. due to either high country risks, currency volatility or lack of pricing benchmarks. The main objective of such loans is to fund projects with a high developmental impact, especially in the field of support to micro and small enterprises (MSEs) and agriculture, which generally do not qualify for IF financing.

**Risk sharing facilitating instruments** - which take the form of first loss guarantees ("first loss pieces") that facilitate risk sharing operations of the EIB with local financial intermediaries (mainly commercial banks) for the benefit of underserved SMEs and small projects that meet the Impact Financing Criteria in situations where a market gap has been identified in relation to the access of SMEs/small projects to finance. The first loss pieces would be structured as a counter-guarantee in favour of senior guarantee tranches funded by the EIB - under the Investment Facility - and by other International Financial Institutions/Development Financial Institutions, thus generating a substantial leverage effect.

**Direct financing** - through debt (i.e. loans) or equity instruments in projects with sound and experienced promoters and high developmental impacts, but that will, however, also entail higher expectations of losses and difficulties to recover the investment (equity type risk with higher than usual expectation of losses). The EIB applies strict selection and eligibility criteria for this instrument, as these projects, notwithstanding their high developmental impact, would not be able to meet acceptable financing criteria (i.e. low expectation of recovering the investment or offsetting the losses through interest rates /equity returns).

The IFE also allows diversification into new sectors, such as health and education, agriculture and food security, and the development of new and innovative risk-sharing instruments. In 2016, the IFE financing capacity was increased to EUR 800 million by making the IFE partially revolving.

From a financial and accounting perspective the IFE forms part of the IF portfolio and is accounted for in the overall IF annual financial statements.

# 25 Impact financing envelope (in EUR'000) (continued)

Type of IFE investment	Caption	Measurement	Gross carrying amount as at	Loss allowance / FV adj. amount as at 31.12.2024	Carrying amount as at 31.12.2024	Undisburse d amount as at 31.12.2024	OFF BS ECL adj. amount as at 31.12.2024
Loans to financial intermediaries	Loans and advances	AC	59,209	-	59,209	5,000	-225
Direct loan operations	Loans and advances	FVTPL	158,880	-	158,880	56,669	-
Social impact equity funds	Shares and other variable yield	FVTPL	134,595	-1,559	133,036	34,686	-
Direct equity participations	Shares and other variable yield	FVTPL	59,843	61,686	121,529	14	-
Total			412,527	60,127	472,654	96,369	-225

\* For details, please refer to section subsequent measurement of Note 2.4.3.

Type of IFE investment	Caption	Measurement	Gross carrying amount as at 31.12.2023	Loss allowance/FV adj. amount as at 31.12.2023	Carrying amount as at 31.12.2023	Undisburse d amount as at 31.12.2023	OFF BS ECL adj. amount as at 31.12.2023
Loans to financial intermediaries	Loans and advances	AC	73,423	-1,522	71,901	7,749	-334
Direct loan operations	Loans and advances	FVTPL	152,155	-58,759	93,396	68,288	-
Social impact equity funds	Shares and other variable yield	FVTPL	110,572	9,936	120,508	58,572	-
Direct equity participations	Shares and other variable yield	FVTPL	58,889	41,490	100,379	14	-
Risk sharing facilitating instruments	Issued guarantees	higher of approach*	-	-	-	44,264	-
Total			395,039	-8,855	386,184	178,887	-334

\* For details, please refer to section subsequent measurement of Note 2.4.3.

The EIB is applying the General Mandate Risk Principles to IFE direct loan operations (excluding Loans to financial intermediaries), as envisaged in the EIB's Credit and Equity Risk Guidelines, and to monitor and report the risk associated with the IFE direct loan operations on the basis of their fair value. According to the methodology, the Bank performs a Qualitative Risk Assessment (QRA) aiming to assess the soundness of the

# 26 Related party disclosures

The Facility has identified EIB as a related party in the context of IAS 24, as EIB has been mandated by the EU Member States to manage the Facility in accordance with the provisions of the applicable legal framework, including the monitoring of its operations until full reimbursement and provides key management personnel services (EIB Management Committee and EIB Audit Committee). In this regard, EIB is entitled to recover its actual costs incurred for managing the Facility less income generated from standard appraisal fees directly charged by the EIB to clients of the Facility. For more details on the remuneration please refer to the Note 23.

# 27 Subsequent events

In the context of the current geopolitical and economic environment, the Entity continues to monitor the situation closely notably as part of the subsequent event review.

There have been no material events after the balance sheet date that would require adjustment of, or disclosure in, the financial statements as at 31 December 2024.