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from: The General Secretariat of the Council  
to: COREPER/General Affairs Council

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Subject: European Council (4 February 2011)  
- Draft conclusions

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*In accordance with article 2(3)(a) of the Council's Rules of Procedure, delegations will find attached the draft conclusions prepared by the President of the European Council, in close cooperation with the member of the European Council representing the Member State holding the six-monthly Presidency of the Council and with the President of the Commission.*

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1. Beyond the immediate action required to tackle the most pressing challenges posed by the economic and financial crisis, it is important to continue laying solid foundations for a sustainable and job-creating growth. This is the purpose of the Europe 2020 Strategy for jobs and growth adopted last June. Today, the European Council focused on two sectors – energy and innovation – which are key to Europe’s future growth and prosperity. It agreed on a number of priority actions whose implementation will contribute much to enhancing growth and job creation as well as promoting Europe’s competitiveness.

**I. ENERGY**

2. Safe, secure, sustainable and affordable energy contributing to European competitiveness remains a priority for Europe. Action at the EU level can and must bring added value to that objective. Over the years, a lot of work has been carried out on the main strands of an EU energy policy, but more action is needed, as set out below.

***An integrated and interconnected market***

3. The EU needs a fully functioning and integrated internal energy market. Legislation on the internal energy market must therefore be speedily and fully implemented by Member States in full respect of the agreed deadlines. Council and European Parliament are invited to work towards the early adoption of the Commission's proposal for a Regulation on energy markets integrity and transparency.
4. The internal market should be completed by 2014 so as to allow gas and electricity to flow freely. This requires in particular that in cooperation with ACER national regulators and transmission systems operators step up their work on market coupling and guidelines and on network codes applicable across European networks. Member States, in liaison with European standardization bodies, are invited to accelerate work with a view to adopting technical standards for electric vehicle charging systems by mid-2011 and for smart grids and meters by the end of 2012. The Commission will regularly report on the functioning of the internal energy market, paying particular attention to consumer issues in line with the Council conclusions of 3 December 2010.

5. As set out in the Commission's communication on infrastructure priorities, major efforts are needed to modernise and expand Europe's energy infrastructure and to interconnect markets across borders. This is crucial to ensure that solidarity between Member States will become operational, that alternative supply/transit routes and sources of energy will materialise and that renewables will develop and compete with traditional sources. The Commission intends to propose an initiative to streamline and improve authorisation procedures, while respecting national competences and procedures, for the building of new infrastructure. The various initiatives undertaken by Member States to integrate markets and networks at a regional level as well as those outlined in the Commission communication contribute to the objective and deserve support. No EU member State should remain an energy island after 2015 or see its energy security jeopardized by lack of the appropriate connections.
  
6. The bulk of the important financing costs for infrastructure investments will have to be delivered by the market, with costs recovered through tariffs. Particular attention should be given to the setting of tariffs at levels consistent with financing needs and to the appropriate cost allocation for cross-border investments. However, some projects that would be justified from a security of supply/solidarity perspective, but are unable to attract enough market-based finance, will require some limited public finance to leverage private funding. Such projects should be selected on the basis of clear and transparent criteria. The Commission is invited to submit by June 2011 to the Council figures on the investments likely to be needed and suggestions on how to respond to financing requirements .

## *Energy efficiency and Renewables*

7. Investments in energy efficiency enhance competitiveness and support security of energy supply and sustainability at low cost. The 2020 20% energy efficiency target, which is presently not on track, must be delivered. This requires determined action to tap the considerable potential for higher energy savings of buildings, transport and products and processes. As of 1 January 2012, all Member States should include energy efficiency standards consistent with the EU headline target in all public procurement for new public buildings and services. The Council is invited to promptly examine the upcoming Commission proposal for a new Energy Efficiency Plan, setting out in more detail a series of policies and measures across the full energy supply chain. It will review the implementation of the EU energy efficiency target by 2013 and consider further measures if necessary.
8. The Commission is invited to strengthen its work with Member States on the implementation of the Renewable Energy Directive, in particular as regards stable national support schemes and cooperation mechanisms.
9. The EU and its Member States will promote investment in renewables and safe and sustainable low carbon technologies and focus on implementing the technology priorities established in the European Strategic Energy Technology plan. The Commission is invited to table new initiatives on smart grids, energy storage, sustainable bio fuels and energy saving solutions for cities.

## *Energy and external relations*

10. There is a need for better coordination of EU and Member States' activities with a view to ensuring consistency and coherence in the EU's dealings with key producer, transit, and consumer countries. The Commission is invited to submit by June 2011 a communication on energy security and international cooperation aimed at further improving the consistency and coherence of the EU's external action in the field of energy. The Member States are invited to inform from 1 January 2012 the Commission of all new and existing bilateral energy agreements with third countries as well as aggregated information on private contracts; the Commission will make this information available to all other Member states in an appropriate form, having regard to the need for protection of commercially sensitive information. The High Representative is invited to take fully account of the energy security dimension in the work on the Union's strategic partnerships.
11. The EU should develop mutually beneficial energy partnerships with key players and around strategic corridors, covering a wide range of issues, including regulatory approaches, on all subjects of common interest, such as energy security, low carbon technologies, energy efficiency, investment environment and promoting high standards for nuclear safety. It should encourage neighbouring countries to embrace its relevant internal energy market rules, notably by extending and deepening the Energy Community Treaty and promoting regional cooperation initiatives. It should also develop safeguards to provide a level playing field for power producers. The Commission is invited to continue its efforts to facilitate the development of strategic corridors for the transport of large volumes of gas such as the Southern Corridor.
12. As a start, work should be taken forward as early as possible concerning a partnership with Russia, as part of the negotiations on the post-PCA process and in the light of on-going work on the Partnership for Modernization and the Energy Dialogue.
13. The EU will cooperate with third countries in order to reduce the volatility of energy prices and will take this work forward within the G20.

### *Long term perspective*

14. The European Council looked forward to the elaboration of a low carbon 2050 strategy providing the framework for the longer term action in the energy and other related sectors. Reaching the objective of reducing greenhouse gas emissions by 80-95% by 2050 will require a revolution in energy systems, which must start now. Due consideration should be given to fixing concrete intermediary stages towards reaching the 2050 objective. The European Council will keep developments under review on a regular basis.

## **II. INNOVATION**

15. Investment in research, technology and innovation is a key driver of growth, and innovative ideas that can be turned into new marketable products and services help create growth and quality jobs. The European Council called for the implementation of a strategic and integrated approach to boosting innovation, to the benefit of citizens, companies and researchers. It will monitor progress in the framework of the follow up to the Europe 2020 Strategy.
16. In this connection, the European Council noted the trends and developments revealed by the current Commission innovation scoreboard. It invited the Commission to quickly develop a single indicator to allow a better monitoring of progress in innovation. It will keep developments concerning the above under review.

### *Tackling the grand societal challenges*

17. Innovation contributes to tackling the most critical societal challenges we are facing. Europe's expertise and resources must be mobilized in a coherent manner and synergies between the EU and the Member States must be fostered in order to ensure that innovations with a societal benefit get to the market quicker. The launch of the pilot Innovation Partnership on active and healthy ageing is an important step in that context. Regular monitoring will be necessary in order to reach long term objectives as well as concrete goals to be fixed year by year.

### *Completing the European Research Area*

18. Europe needs a unified research area to attract talent and investment. Remaining gaps must therefore be addressed rapidly and the European Research Area completed by 2014 to create a genuine single market for knowledge, research and innovation. In particular, efforts should be made to improve the mobility and career prospects of researchers, the mobility of graduate students and the attractiveness of Europe for foreign researchers. Furthermore, information about publicly financed R&D should be better disseminated, notably through the establishment of an inventory of EU-funded R&D, linked to similar inventories of R&D programmes funded at national level.

### *Improving framework conditions for innovative companies*

19. Private investment in innovative products and services should be encouraged, in particular by improving framework conditions. In this regard, the Commission is invited to:
- make proposals to accelerate, simplify and modernize standardization procedures, notably to allow turning industry developed standards into European standards under certain conditions;
  - provide guidance on the application of the Directives on public procurement; more generally public procurement should be better geared to creating greater demand for innovative goods and services;
  - conduct a mid term review of the relevant State aid frameworks during 2011;
  - explore options for setting up an intellectual property rights valorisation instrument at the European level, in particular to ease SMEs' access to the knowledge market and to report back to the Council by the end of 2011;
  - make rapid progress in key areas of the digital economy to ensure the creation of the Digital Single Market by 2015, including the promotion and protection of creativity, the development of e-commerce and the availability of public sector information.

20. Every effort should be pursued to lift remaining legal and administrative obstacles to the cross-border operation of venture capital. The Commission is invited to present proposals for putting in place an EU wide venture capital scheme building on the EIF and in cooperation with national operators, as well as for scaling up the Risk Sharing Finance Facility and for assessing how best to meet the needs of fast growing innovative companies through a market-based approach. The Commission is also invited to explore the feasibility of a Small Business Innovation Research Scheme in order to support young innovative companies, which could be managed on the model of the European Research Council.

### *Prioritizing public support*

21. In conducting fiscal consolidation, Member States should give priority to sustainable growth-friendly expenditure in areas such as research and innovation, education and energy.
22. Such efforts should be coupled with clear reform measures aimed at boosting the effectiveness of Member States' research and innovation systems. At national level, Member States should make full use of the option of devoting up to 50% of ETS revenue to finance climate-related innovative projects. They should also improve the use of existing Structural Funds allocated to research and innovation projects.
23. It is crucial that EU instruments aimed at fostering R&D&I be simplified in order to facilitate their take up by the best scientists and the most innovative companies, in particular by agreeing between the relevant institutions a new balance between trust and control and between risk taking and risk avoidance. The Commission is invited to make proposals by mid 2011, ensuring that the full range of research and innovation financing instruments work together within a common strategic framework. The development of financing mechanisms adequate for the financing of major European projects that are important drivers for research and innovation should be explored. It is more than ever crucial to improve the efficiency of public expenditure at national and EU levels. In this connection, the simplification of the financial regulation should be adopted by the end of the year in order to ensure effective delivery mechanisms for EU policies.